

STATE OF NEW YORK

6530

2021-2022 Regular Sessions

IN ASSEMBLY

March 19, 2021

Introduced by M. of A. BARNWELL -- read once and referred to the Committee on Environmental Conservation

AN ACT to amend the environmental conservation law, in relation to requiring applicants for major projects located near environmental justice communities to submit an enhanced public participation plan

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The environmental conservation law is amended by adding a
2 new article 58 to read as follows:

ARTICLE 58

ENVIRONMENTAL JUSTICE COMMUNITIES

3 Section 58-0101. Declaration of legislative findings and intent.

4 58-0103. Definitions.

5 58-0105. Enhanced public participation plan.

6 58-0107. Environmental assessment.

7 58-0109. Applicant certification.

8 58-0111. Prohibitions.

9 § 58-0101. Declaration of legislative findings and intent.

10 1. The legislature finds and declares that it is the policy of the
11 state of New York to promote environmental justice and incorporate meas-
12 ures for achieving environmental justice into the state's programs,
13 policies, regulations, legislative proposals and activities. The legis-
14 lature further finds and declares that economically distressed and
15 minority communities in the state have long borne a disproportionate and
16 inequitable pollution burden, caused by historic siting of sources of
17 pollution in those communities.

18 2. Many economically distressed and minority communities in the state
19 suffer from elevated rates of respiratory illnesses, including asthma,
20 bronchitis, and emphysema, and other adverse health effects associated
21 with the long-term and chronic exposure to multiple sources of pollution
22

23 EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 resulting from the disproportionate and inequitable siting of pollution
2 sources in those communities.

3 3. The intersection of high asthma rates, environmental pollution, and
4 environmental justice communities is prevalent in New York City's "Asth-
5 ma Alley," which comprises parts of Queens, the Bronx, and Brooklyn. In
6 Astoria, Queens, two generating stations provide nearly half of New York
7 City's electricity. This area experiences asthma rates greater than the
8 borough average.

9 4. The disproportionate and inequitable siting of pollution sources in
10 economically distressed and minority communities is in large part the
11 result of inadequate notice to those communities of the proposed siting
12 of those sources and inadequate opportunities for community input and
13 participation during the environmental permit process.

14 5. The legislature hereby finds it in the interest of public health
15 and safety to require major projects located in or adjacent to environ-
16 mental justice communities to undergo review and to comply with enhanced
17 notice and public participation requirements. The legislature further
18 finds that enhanced notice and public participation requirements for
19 environmental justice communities is consistent with the purposes,
20 intent and requirements of the climate leadership and community
21 protection act. It is the intent of the legislature that economically
22 distressed and minority communities be provided with enhanced notice of
23 proposed projects and enhanced opportunities for input and participation
24 during the environmental permit process so that those communities have a
25 greater voice in the siting of new or expanded sources of pollution.

26 § 58-0103. Definitions.

27 1. "Adjacent to" shall mean within a radius of one mile from the prop-
28 erty boundary where a proposed action is located or will occur.

29 2. "Environmental justice community" shall mean an economically
30 distressed or minority community bearing a disproportionate or inequita-
31 ble pollution burden and includes, but is not limited to, environmental
32 justice areas identified by the department.

33 3. "Economically distressed area" shall mean an area characterized by
34 a poverty rate of at least twenty percent or an unemployment rate of at
35 least one hundred twenty-five percent of the statewide unemployment
36 rate.

37 4. "Ethnic group" shall mean those groups identified in the definition
38 of minority group member in subdivision eight of section three hundred
39 ten of the executive law.

40 5. "Major project" shall mean a project which is not a minor project
41 as defined in subdivision three of section 70-0105 of this chapter.

42 6. "Minority community" shall mean any census tract, census block, or
43 census block group that includes twenty-five percent or more of any
44 ethnic group.

45 § 58-0105. Enhanced public participation plan.

46 1. The applicant for a major project located in or adjacent to an
47 environmental justice community shall, as part of its application to the
48 department for a permit or approval, submit a written enhanced public
49 participation plan to the department for review and approval. The
50 department shall provide for a public comment period on the enhanced
51 public participation plan of not less than thirty days. The department
52 may, after conclusion of the public comment period, require the appli-
53 cant to revise the enhanced public participation plan to address issues
54 raised during the public comment period or to ensure that the plan
55 complies with the requirements of this section.

1 2. The enhanced public participation plan shall, at a minimum, include
2 the following:

3 (a) A description of the proposed project, including potential envi-
4 ronmental impacts of the proposed project;

5 (b) A description of the environmental justice community in which the
6 proposed project is located or which is located adjacent to the proposed
7 project, including a map or maps of the project and environmental
8 justice community;

9 (c) The location of sensitive receptors in the environmental justice
10 community, including hospitals, schools, elder care facilities, day care
11 facilities, parks, and other sensitive areas identified by the communi-
12 ty, including a map showing the location of such receptors;

13 (d) A list, developed in consultation with the environmental justice
14 community, of representative stakeholders in the community, including
15 but not limited to residents, local elected officials, and community-
16 based organizations;

17 (e) A description of the manner in which public notices and other
18 written information about the proposed project will be posted and
19 distributed in the community and updated on a regular basis and in a
20 timely manner;

21 (f) A schedule for holding public meetings in the environmental
22 justice community for the purpose of providing information about the
23 proposed project, answering questions about the project, and receiving
24 input from the community about the project;

25 (g) The location in the environmental justice community of easily
26 accessible document repositories where written information about the
27 project will be made available, and establishment of a document website
28 where such information will be posted;

29 (h) An implementation schedule for all measures set forth in the plan;
30 and

31 (i) Provision for submission by the applicant of quarterly progress
32 reports to the department and the environmental justice community
33 concerning implementation of the plan.

34 3. Written information provided to the environmental justice community
35 concerning the proposed project shall be presented in an easy-to-read,
36 understandable format using plain language. Upon request by the communi-
37 ty, written information shall be translated into languages other than
38 English for comprehension by non-English speaking stakeholders.

39 4. At least three public information meetings shall be held during the
40 permit review process at times and locations convenient for the stake-
41 holders identified in the enhanced public participation plan. Written
42 notice of public information meetings shall be provided at least two
43 weeks prior to the scheduled date of the meeting to each stakeholder
44 identified in the enhanced public participation plan and shall be
45 conspicuously posted at the document repositories and on the document
46 website.

47 5. The first meeting shall be held subsequent to submission by the
48 applicant of the permit application and enhanced public participation
49 plan but prior to the department's issuance of a notice of complete
50 application; the second meeting shall be held after the department's
51 issuance of a notice of complete application but prior to the depart-
52 ment's final decision on the application; and the third meeting shall be
53 held during the public comment period on the draft environmental impact
54 statement for the project. Representatives of the applicant and the
55 department shall attend each public information meeting. The department
56 may, in consultation with the affected environmental justice community,

1 require additional public information meetings regardless of whether
2 such additional meetings are included in the enhanced public partic-
3 ipation plan.

4 6. Public information meetings shall provide an opportunity for mean-
5 ingful public participation and input by residents of the environmental
6 justice community and each meeting shall provide an opportunity for
7 members of the community to make statements, raise issues, and ask the
8 applicant and the department questions about the proposed project. After
9 each public information meeting, the department shall consider the
10 statements provided and issues raised by members of the community and
11 may require the applicant to provide additional information to address
12 issues raised, require revisions to the application, or impose permit
13 conditions necessary to avoid or mitigate adverse project impacts.

14 7. The document repository shall contain copies of: (a) the enhanced
15 public participation plan approved by the department; (b) all written
16 submissions by the applicant to the department; and (c) all written
17 communications between the applicant and the department concerning the
18 proposed project.

19 § 58-0107. Environmental assessment.

20 An applicant subject to the requirements of this section shall submit
21 to the department, as part of its application, a completed full environ-
22 mental assessment form in compliance with article eight of this chapter.

23 § 58-0109. Applicant certification.

24 1. Upon completion of the enhanced public participation plan, the
25 applicant shall submit written certification to the department that it
26 has complied with the plan, including a final report summarizing issues
27 raised by the environmental justice community and how those issues were
28 resolved or addressed. The certification shall be signed by the appli-
29 cant, or the applicant's agent, and submitted to the department prior to
30 a final decision on the application.

31 2. The department shall provide a public comment period of not less
32 than thirty days on the applicant's certification and final report.
33 Following close of the public comment period, the department shall issue
34 a written determination whether the applicant has fully and completely
35 implemented the enhanced public participation plan.

36 § 58-0111. Prohibitions.

37 1. The department shall not issue a notice of complete application for
38 a proposed project subject to the requirements of this article unless
39 the applicant has submitted an enhanced public participation plan and
40 the department has approved the plan.

41 2. The department shall not accept as complete a draft environmental
42 impact statement prepared pursuant to article eight of this chapter for
43 a project subject to the requirements of this article unless the appli-
44 cant has an enhanced public participation plan approved by the depart-
45 ment and has, as of the date of submission of the draft environmental
46 impact statement, complied with the schedule for implementing the plan.

47 3. The department shall not issue a permit or approval for a proposed
48 project subject to the requirements of this article unless the applicant
49 has submitted the certification and final report required by subdivision
50 one of section 58-0109 and the department has issued the written deter-
51 mination required by subdivision two of section 58-0109.

52 § 2. This act shall take effect immediately.