

# STATE OF NEW YORK

5337

2021-2022 Regular Sessions

## IN ASSEMBLY

February 12, 2021

Introduced by M. of A. McDONALD, JONES, SANTABARBARA, LUPARDO, MORINELLO, J. M. GIGLIO, ASHBY, DARLING, FAHY, JACOBSON -- Multi-Sponsored by -- M. of A. BARCLAY, BLANKENBUSH, COOK, HAWLEY, TAGUE -- read once and referred to the Committee on Judiciary

AN ACT to amend the real property actions and proceedings law, in relation to special proceedings to convey title to abandoned real property to cities, towns or villages

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The article heading of article 19-A of the real property  
2 actions and proceedings law, as amended by chapter 573 of the laws of  
3 1982, is amended to read as follows:

4 SPECIAL PROCEEDING TO CONVEY TITLE TO  
5 ABANDONED [~~DWELLING~~] REAL PROPERTY  
6 TO CITY, TOWN OR VILLAGE

7 § 2. Section 1970 of the real property actions and proceedings law, as  
8 amended by chapter 593 of the laws of 1983, is amended to read as  
9 follows:

10 § 1970. Applicability. The department or agency of a city, town or  
11 village, responsible for [~~the enforcement of the multiple dwelling law,~~  
12 ~~the multiple residence law, or any other law, code or ordinance govern-~~  
13 ~~ing the occupancy and maintenance of residential property~~] enforcing the  
14 municipality's building code (hereinafter in this article referred to as  
15 "the department") may institute a proceeding in accordance with the  
16 provisions of this article for a judgment vesting in the city, town or  
17 village title to [~~a dwelling~~] real property which has been abandoned by  
18 the owner. This article shall not apply to a one-family or two-family  
19 dwelling occupied by the owner thereof.

20 § 3. Subdivisions 1 and 2 of section 1971 of the real property actions  
21 and proceedings law, subdivision 1 as amended by chapter 529 of the laws

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 of 2008 and subdivision 2 as amended by chapter 496 of the laws of 1983,  
2 are amended to read as follows:

3 1. The department may make a finding that [~~a-dwelling~~] real property  
4 is abandoned if:

5 (a) In the case of an occupied dwelling, the owner has failed for a  
6 period of at least three consecutive months either to collect rent or to  
7 institute summary proceedings for nonpayment of rent, and the department  
8 finds that the dwelling has become a danger to life, health or safety as  
9 a result of the owner's failure to assume his or her responsibility for  
10 its condition. Such failure may be shown by such facts as an owner's  
11 failure to provide services including, but not limited to, the failure  
12 to make repairs, supply janitorial service, purchase fuel or other need-  
13 ed supplies, or pay utility bills. The appointment of an administrator  
14 pursuant to article seven-A of this chapter shall not prevent the  
15 department from making a finding that a dwelling is abandoned; or

16 (b) In the case of [~~a~~] vacant [~~dwelling~~] real property, it is not  
17 sealed or continuously guarded as required by law or it was sealed or is  
18 continuously guarded by a person other than the owner, a mortgagee,  
19 lienor or agent thereof, and either of the following facts exists:

20 (i) A vacate order of the department or other governmental agency  
21 currently prohibits occupancy of the [~~dwelling~~] real property; or

22 (ii) The tax on such premises has been due and unpaid for a period of  
23 at least one year; or

24 (iii) The property has had a zoning, housing, building or property  
25 maintenance code violation which has been continuously outstanding and  
26 not remediated for a period of at least one year from the date the  
27 original order to correct or notice of violation was served upon the  
28 property owner pursuant to subdivision four of section three hundred  
29 eight of the civil practice law and rules if the owner is a natural  
30 person, or pursuant to section three hundred ten, three hundred ten-a,  
31 three hundred eleven or three hundred eleven-a of the civil practice law  
32 and rules if the owner is a partnership, limited partnership, corpo-  
33 ration or limited liability company, respectively, or

34 (c) In the case of a building for which an administrator has been  
35 appointed pursuant to article seven-A of this chapter.

36 (i) no motion for the termination of the judgment entered pursuant to  
37 article seven-A of this chapter has been granted by the appointing  
38 court;

39 (ii) no mortgagee or lienor has commenced foreclosure proceedings; and

40 (iii) at least six months have passed since the granting of a judgment  
41 appointing an administrator pursuant to article seven-A of this chapter.

42 2. When the department finds that [~~a-dwelling~~] real property is aban-  
43 doned within the meaning of this article, it shall make and file among  
44 its records a certification containing such finding and the facts on  
45 which it is based. Further, it shall immediately affix to the [~~dwelling~~]  
46 real property in a prominent and conspicuous location, a notice that the  
47 [~~building~~] property has been found to be [~~an~~] abandoned [~~building~~] and  
48 that it is a crime to take, remove or otherwise damage any fixture or  
49 part of the property or any building or structure located thereon.

50 § 4. Section 1971-a of the real property actions and proceedings law,  
51 as added by chapter 496 of the laws of 1983, is amended to read as  
52 follows:

53 § 1971-a. Destruction of abandoned [~~dwellings~~] real property.  
54 "Destruction of [~~an~~] abandoned [~~dwelling~~] real property" occurs when a  
55 person, having no right to do so or permission of the department or the  
56 owner to take, remove or otherwise damage the fixtures or the structure

1 of the building, nor any reasonable ground to believe that he or she has  
2 such right or permission, intentionally removes or damages any fixture  
3 or part of the structure of a building which has been certified as aban-  
4 doned in accordance with the provisions of section nineteen hundred  
5 seventy-one of this chapter.

6 § 5. Subdivision 2 of section 1972 of the real property actions and  
7 proceedings law, as amended by chapter 573 of the laws of 1982, is  
8 amended to read as follows:

9 2. The department shall serve upon the owner of the [dwelling] proper-  
10 ty, a copy of the certification. Service shall be made personally or by  
11 posting in a conspicuous place upon the [dwelling] property and mailing  
12 a copy by registered or certified mail to the last known owner at such  
13 owner's last known address. In the case of a dwelling subject to the  
14 provisions of section three hundred twenty-five of the multiple dwelling  
15 law, such mailing may be made to the last registered owner at his or her  
16 last registered address. The copy of the certification shall be accompa-  
17 nied by a notice stating that proceedings pursuant to this title may be  
18 instituted unless the owner notifies the department that the property  
19 has not been abandoned. Such notification shall be made by a showing  
20 that the conditions upon which the findings in such certification are  
21 based do not exist or have been corrected. Such showing shall be made  
22 not later than thirty days after the date of such notice.

23 § 6. The real property actions and proceedings law is amended by  
24 adding a new section 1972-a to read as follows:

25 § 1972-a. Alternative notice provisions. 1. In lieu of the notice  
26 provisions of section nineteen hundred seventy-two of this article, a  
27 city, town or village may elect to adopt the notice provisions of this  
28 section.

29 2. (a) Upon the filing of a copy of the certification and notice of  
30 intention to commence proceedings pursuant to this article in the office  
31 of the county clerk, the department forthwith shall cause a notice of  
32 intention to commence proceedings pursuant to this article to be  
33 published in each of three non-consecutive weeks in a two month period  
34 in at least two newspapers designated by the city, town or village.

35 (b) Each newspaper designated for this purpose shall have general  
36 circulation in the city, town or village. An official newspaper of the  
37 city, town or village shall be deemed to satisfy the requirements of  
38 this provision. In New York and Bronx counties the newspapers to be  
39 designated for the publication of such notice or any other public notice  
40 required pursuant to this article shall be the daily law journal desig-  
41 nated by the justices of the appellate division of the first judicial  
42 department and another newspaper designated by such justices pursuant to  
43 the provisions of subdivisions one and two of section ninety-one of the  
44 judiciary law.

45 (c) Such notice shall be in substantially the following form:

46 "..... Court,..... County.

47 IN THE MATTER OF A PROCEEDING FOR A JUDGMENT VESTING TITLE TO REAL PROP-  
48 ERTY WHICH HAS BEEN ABANDONED BY THE OWNER PURSUANT TO ARTICLE NINE-  
49 TEEN-A OF THE REAL PROPERTY ACTIONS AND PROCEEDINGS LAW BY.....  
50 (insert name of city, town or village).

51 NOTICE OF PROCEEDING TO VEST TITLE TO ABANDONED REAL PROPERTY

52 PLEASE TAKE NOTICE that on the..... day of.....,  
53 the..... (insert name of city, town or village), hereinafter, the  
54 "Petitioner", pursuant to law, filed with the clerk of ..... county  
55 a petition for a judgment vesting title to real property abandoned by  
56 the owner against various parcels of real property. Such petition

1 pertains to the following parcels: (insert the description and the name  
2 of the owner or owners of record of each parcel as of the date of the  
3 filing of the certification).

4 Effect of filing: All persons having or claiming to have an interest  
5 in the real property described in such petition are hereby notified that  
6 the filing of such petition constitutes the commencement by the Peti-  
7 tioner of a proceeding in the court specified in the caption above to  
8 acquire title to such real property therein described by a proceeding  
9 for a judgment against the owners who abandoned such real property.

10 Nature of proceeding: Such proceeding is brought against the real  
11 property only. No personal judgment will be entered herein for such  
12 abandonment.

13 Persons affected: This notice is directed to all persons owning or  
14 having or claiming to have an interest in the real property described in  
15 such petition. Such persons are hereby notified further that a duplicate  
16 of such petition has been filed in the office of the Department of the  
17 (insert name of city, town or village) and will remain open for public  
18 inspection up to and including the date specified below unless the owner  
19 notifies the Department that the property has not been abandoned.

20 The last day for notice by the owner that the property has not been  
21 abandoned is hereby fixed as the ..... day of ..... (here  
22 insert a date at least three months after the date of the first publica-  
23 tion of this notice).

24 Service of answer: Every person having any right, title or interest in  
25 or lien upon any parcel of real property described in such petition may  
26 serve a duly verified answer upon the attorney for the Department  
27 setting forth in detail the nature and amount of his or her interest and  
28 any defense or objection to the proceeding. Such answer must be filed in  
29 the office of the county clerk and served upon the attorney for the  
30 Department on or before the date above mentioned as the last day for  
31 notice to the Department that the property has not been abandoned.

32 Failure to answer: In the event of failure to answer by any person  
33 having the right to do so, such person shall be forever barred and fore-  
34 closed of all his or her right, title and interest in and to the parcel  
35 described in such petition and a judgment divesting such person of any  
36 right, title or interest in and to the parcel described in such petition  
37 may be taken by default.

38 Department:

39 Attorney for Department:"

40 (d) The department shall on or before the date of the first publica-  
41 tion of the notice set forth in paragraph (c) of this subdivision cause  
42 a copy of such notice to be posted once in its office and shall cause a  
43 copy of such notice to be posted in the county courthouse in the place  
44 provided for the posting of public notices.

45 (e) Nothing contained in this section shall be construed to preclude  
46 the department from providing for additional public notice of such  
47 proceeding by other means, including broadcast on the local access chan-  
48 nel of a cable television company having a franchise within the city,  
49 town or village.

50 (f) If the substance of such notice has been incorporated into the  
51 petition of foreclosure, the requirements of this section shall be  
52 satisfied if the petition is published and posted in the manner  
53 prescribed by this section.

54 3. (a) Parties entitled to notice. The department shall, on or before  
55 the date of the first publication of the notice above set forth, cause a  
56 notice to be mailed to (i) each owner and any other person whose right,

1 title, or interest was a matter of public record as of the date the  
2 certification was filed, which right, title or interest will be affected  
3 by a judgment divesting the owner of title to the real property, and  
4 whose name and address are reasonably ascertainable from the public  
5 record, including the records in the offices of the surrogate of the  
6 county, or from material submitted to the department pursuant to para-  
7 graph (d) of this subdivision, and (ii) any other person who has filed a  
8 declaration of interest which has not expired.

9 (b) Notification method. (i) Such notice shall be sent to each such  
10 party both by certified mail and ordinary first class mail, subject to  
11 the provisions of subparagraph (iv) of this paragraph. The notice shall  
12 be deemed received unless both the certified mailing and the ordinary  
13 first class mailing are returned by the United States postal service  
14 within forty-five days after being mailed. In that event, the department  
15 shall attempt to obtain an alternate mailing address from the United  
16 States postal service. When notice is required to be sent to the commis-  
17 sioner of taxation and finance, an alternate notice may be used by the  
18 department, in accordance with instructions prescribed by the commis-  
19 sioner of taxation and finance.

20 (ii) If an alternate mailing address is found, the department shall  
21 cause the notice to be mailed to such owner at such address both by  
22 certified mail and by ordinary first class mail. Notwithstanding any  
23 provision of law to the contrary, such owner may notify the department  
24 that the property has not been abandoned or serve a duly verified answer  
25 to the petition until either the thirtieth day after such mailing, or  
26 the date specified by the notice of the proceeding as the last day for  
27 an answer, whichever is later.

28 (iii) If no alternate mailing address can be found, then in the case  
29 of an owner, the department shall cause a copy of such notice to be  
30 posted as provided herein on the property to which the petition relates;  
31 in the case of a non-owner, the department shall cause a copy of such  
32 notice to be posted in the department and in the office of the clerk of  
33 the court in which the petition has been filed. Notwithstanding any  
34 provision of law to the contrary, the party to whom such notice is  
35 directed may notify the department that the property has not been aban-  
36 doned or serve a duly verified answer to the petition until either the  
37 thirtieth day after such posting or delivery, or the date specified by  
38 the notice of the proceeding as the last day for an answer, whichever is  
39 later.

40 (iv) Where an owner is listed as "unknown" on the tax roll and the  
41 name of such owner cannot be found in the public record, the notice  
42 shall be mailed to the property address by ordinary first class mail  
43 addressed to "occupant" and a copy thereof shall be posted on the prop-  
44 erty to which the petition relates.

45 (c) Posting of notice. When a notice is required to be posted on the  
46 property to which the petition relates pursuant to this section, the  
47 posting shall be deemed sufficient if it is either (i) affixed to a door  
48 of a residential or commercial structure on the premises, or (ii)  
49 attached to a vertical object, such as a tree, post or stake, and plain-  
50 ly visible from the road. Provided, that if, when visiting the premises  
51 for this purpose, the department should find thereon an occupant of  
52 suitable age and discretion, he or she may deliver such notice to such  
53 occupant in addition to or in lieu of posting it. The process of so  
54 posting or delivering such notice shall warrant the imposition of an  
55 extra charge of one hundred dollars against the parcel, in addition to

1 any other charges authorized by section eleven hundred twenty-four of  
2 this chapter and without regard to any limitations set forth therein.

3 (d) Changes of address. It shall be the responsibility of any party  
4 entitled to notice pursuant to this section to notify the department  
5 when his, her or its address changes. Such notification need not be in  
6 any particular form as long as it is in writing, affirmatively states  
7 that such party's address has changed or uses language to that effect,  
8 and sets forth the new address. It shall not suffice to submit to the  
9 department an item that merely displays the new address, such as a check  
10 upon which the new address has been imprinted, or a letter or envelope  
11 which uses the new address as the return address, unless such submission  
12 includes language clearly indicating that such address is that party's  
13 new address. In the event that a proceeding is challenged on grounds of  
14 lack of notice, and the party raising this issue failed to provide a  
15 current address to the department pursuant to this paragraph, the court  
16 having jurisdiction may take such failure into account when evaluating  
17 whether reasonable notice was given.

18 (e) Public record. For purposes of this section, the public record  
19 shall be deemed to consist of the books maintained by the recording  
20 officer of the county in which the property is located pursuant to  
21 section three hundred fifteen of the real property law, the books kept  
22 by the clerk of the surrogate's court of the county in which the proper-  
23 ty is located pursuant to section twenty-five hundred two of the surro-  
24 gate's court procedure act, the tax rolls in the possession of the city,  
25 town or village dated from the certification of abandonment forward.

26 4. The notice to be so mailed shall consist of (a) a copy of the peti-  
27 tion and, if not substantially the same as the petition, the public  
28 notice of vesting of title, provided that such copies need not include  
29 the descriptions or the names of the owners of any parcels in which the  
30 addressee does not have an interest, and (b) a statement substantially  
31 as follows:

32 "To the party to whom the enclosed notice is addressed:

33 You are presumed to own or have a legal interest in one or more of the  
34 parcels of real property described on the enclosed petition.

35 A proceeding to vest title to such property based upon the abandonment  
36 by the owner has been commenced. This proceeding will result in the loss  
37 of ownership of such property and all rights in that property.

38 To avoid loss of ownership or of any other rights in the property, you  
39 must interpose a duly verified answer in the proceeding. You may wish to  
40 contact an attorney to protect your rights.

41 After..... (insert the last date to notify the Department), a  
42 court will transfer the title of the property to the..... (Name of  
43 the city, town or village) by means of a court judgment.

44 Should you have any questions regarding this notice, please  
45 call..... (insert the name of the officer or employee of the Depart-  
46 ment) at..... (insert telephone number).

47 Dated,..... (Insert date)."

48 5. (a) An affidavit of mailing of such notice shall be executed.

49 (b) The failure of an intended recipient to receive any such notice  
50 shall not invalidate the proceeding or prevent the enforcement of the  
51 same as provided by law.

52 (c) The service of the notice required by this section shall be deemed  
53 to be equivalent to the service of a notice of petition pursuant to  
54 section four hundred three of the civil practice law and rules.

55 6. (a) Nothing contained herein shall be construed to preclude the  
56 department from issuing, at its discretion, a duplicate of any such

1 notice, clearly labeled as such, through means other than ordinary first  
2 class mail, including but not limited to personal service, registered or  
3 certified mail, facsimile transmission, or electronic mail.

4 (b) Nothing contained herein shall be construed to preclude the  
5 department from issuing, at its discretion, one or more informal notices  
6 to an owner or other party prior to issuing the notice required by this  
7 section.

8 (c) The failure of the department to mail any such discretionary  
9 notice, or the failure of an intended recipient to receive such a  
10 notice, shall not invalidate the proceeding or prevent the enforcement  
11 of the same as provided by law.

12 7. Any notice mailed by ordinary first class mail pursuant to this  
13 section may also be mailed in duplicate by certified mail at the option  
14 of the department.

15 § 7. Subdivision 1 of section 1973 of the real property actions and  
16 proceedings law, as amended by chapter 593 of the laws of 1983, is  
17 amended to read as follows:

18 1. After all provisions of section nineteen hundred seventy-two of  
19 this article have been complied with, the department may commence a  
20 proceeding in a court of competent jurisdiction in the county in which  
21 the [~~dwelling~~] property is located, to vest title to the property in the  
22 city, town or village.

23 § 8. Subdivisions 1 and 3 of section 1974 of the real property actions  
24 and proceedings law, subdivision 1 as amended by chapter 573 of the laws  
25 of 1982 and subdivision 3 as amended by chapter 593 of the laws of 1983,  
26 are amended to read as follows:

27 1. If any party to the proceeding contests the issue of abandonment,  
28 the burden of proving that the [~~dwelling~~] property is abandoned shall be  
29 upon the department, and the court shall make a finding based on the  
30 facts before it.

31 3. Upon a finding by the court that the [~~dwelling~~] property is aban-  
32 doned, the court shall enter a final judgment in favor of the petition-  
33 er. The fact that an administrator has been appointed pursuant to arti-  
34 cle seven-A of this chapter shall not prevent the court from entering a  
35 final judgment in favor of the petitioner upon a finding by the court  
36 that the [~~dwelling~~] property is abandoned. The final judgment shall  
37 direct such officer of the city, town or village in which the [~~dwelling~~]  
38 property is located as may be designated in the judgment to execute and  
39 record a deed conveying title of the premises to the city, town or  
40 village thirty days after entry of judgment. Upon the entry of such  
41 judgment the city, town or village shall be seized of an estate in fee  
42 simple absolute in such land and all persons, including the state of New  
43 York, infants, incompetents, absentees and non-residents who may have  
44 had any right, title, interest, claim, lien or equity of redemption in  
45 or upon such lands shall be barred and forever foreclosed of all such  
46 right, title, interest, claim, lien or equity of redemption.

47 § 9. This act shall take effect immediately.