

# STATE OF NEW YORK

2574

2021-2022 Regular Sessions

## IN ASSEMBLY

January 19, 2021

Introduced by M. of A. WALKER -- read once and referred to the Committee on Election Law

AN ACT to amend the election law, in relation to the automatic voter registration process

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Title 9 of article 5 of the election law, as added by a  
2 chapter of the laws of 2020 amending the election law relating to estab-  
3 lishing an automatic voter registration process integrated within desig-  
4 nated agency applications, as proposed in legislative bills numbers  
5 S.8806 and A.8280-C, is amended to read as follows:

### TITLE IX

#### AUTOMATIC VOTER REGISTRATION

8 Section 5-900. Integrated personal voter registration application  
9 required.

10 5-902. Failure to receive exemplar signature not to prevent  
11 registration.

12 5-904. Presumption of innocent authorized error.

13 5-906. Forms.

14 § 5-900. Integrated personal voter registration application required.

15 1. In addition to any other method of voter registration provided for by  
16 this chapter, state and local agencies designated in subdivisions thir-  
17 teen and fourteen of this section shall provide to the state board of  
18 elections voter registration qualification information associated with  
19 each person who submits an application for services or assistance at  
20 such agency, including a renewal, recertification, or reexamination  
21 transaction at such agency, and each person who [~~notifies the agency of~~  
22 submits a change of address or name form. For the purposes of the  
23 department of motor vehicles, "application for services or assistance at  
24 such agency" refers only to an application for a motor vehicle driver's  
25 license, a driver's license renewal or an identification card if such

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 card is issued by the department of motor vehicles in its normal course  
2 of business. For purposes of the New York city housing authority  
3 "application for services or assistance at such agency" refers only to  
4 applications that reach an eligibility interview and reexamination tran-  
5 sactions. Such designated agencies shall ensure agency applications  
6 substantially include all of the elements required by section 5-210 of  
7 this article, including the appropriate attestation, so that persons  
8 completing such applications shall be able to also submit an application  
9 to register to vote through the electronic voter registration transmit-  
10 tal system. For purposes of this section, "agency" shall mean any state  
11 or local agency, department, division, office, institution or other  
12 entity designated in subdivision thirteen of this section or designated  
13 by the governor pursuant to subdivision fourteen of this section. For  
14 purposes of this section, registration shall also include pre-registra-  
15 tion pursuant to section 5-507 of this article.

16 2. For each application submitted to the agency, whether electron-  
17 ically or on paper, the agency shall transmit to the state board of  
18 elections through an interface with the electronic voter registration  
19 transmittal system established and maintained by the state board of  
20 elections that portion of the application that includes voter registra-  
21 tion information. The state board of elections shall electronically  
22 forward such application to the applicable board of elections of each  
23 county or the city of New York for filing, processing and verification  
24 consistent with this chapter.

25 3. An integrated voter registration form submitted to an agency in  
26 paper format shall be transmitted to the state board of elections  
27 through an electronic voter registration transmittal system by convert-  
28 ing the paper form to an image file or a portable document format file  
29 which shall thereafter be deemed the original form for voter registra-  
30 tion and enrollment purposes. The agency shall retain the complete  
31 original paper application for no less than two years. The transmittal  
32 of the converted paper application may include or be accompanied by data  
33 elements and transmittal information as required by the rules and regu-  
34 lations of the state board of elections.

35 4. An integrated voter registration application submitted to an agency  
36 in an electronic format shall be transmitted to the state board of  
37 elections through the electronic voter registration transmittal system  
38 and shall include all of the voter registration data elements, including  
39 electronic signature, as applicable, and record of attestation of the  
40 accuracy of the voter registration information and any relevant document  
41 images.

42 5. Notwithstanding any other law to the contrary, no agency designated  
43 under this section shall transmit to the state board of elections any  
44 application for registration for a person that indicates on the inte-  
45 grated personal voter registration application that they do not meet one  
46 of the eligibility requirements.

47 6. The voter registration related portion of each agency's integrated  
48 application for services or assistance shall:

49 (a) include a statement of the eligibility requirements for voter  
50 registration and shall require the applicant to attest by [~~his or her~~]  
51 the applicant's signature that [~~he or she~~] the applicant meets those  
52 requirements under penalty of perjury and is applying to register or  
53 pre-register to vote unless such applicant declines such registration;

54 (b) inform the applicant, in print identical to that used in the  
55 attestation section of the following:

56 (i) voter eligibility requirements;

1 (ii) penalties for submission of a false registration application;  
2 (iii) that the office where the applicant applies for registration  
3 shall remain confidential and the voter registration information shall  
4 be used only for voter registration purposes;

5 (iv) that if the applicant applies to register to vote electronically,  
6 such applicant thereby consents to the use of an electronic copy of the  
7 individual's manual signature that is in the custody of the department  
8 of motor vehicles, the state board of elections, or other agency desig-  
9 nated by this section, as the individual's voter registration exemplar  
10 signature if the individual voter's exemplar signature is not provided  
11 with the voter registration application;

12 (v) if the applicant signs the application and does not check the box  
13 declining to register to vote, such applicant thereby consents to the  
14 use of any information required to complete the voter registration  
15 application;

16 (vi) if the applicant declines to register, such applicant's declina-  
17 tion shall remain confidential and be used only for voter registration  
18 purposes; and

19 [~~(vi)~~] (vii) that applying to register or declining to register to  
20 vote will not affect the amount of assistance that the applicant will be  
21 provided by this agency;

22 (c) include a box for the applicant to check to indicate whether the  
23 applicant would like to decline to register to vote along with the  
24 following statement in prominent type, "IF YOU DO NOT CHECK THIS BOX,  
25 AND YOU PROVIDE YOUR SIGNATURE ON THE SPACE BELOW, YOU WILL HAVE  
26 [~~ATTESTED TO YOUR ELIGIBILITY TO REGISTER OR PRE-REGISTER TO VOTE AND~~  
27 ~~YOU WILL HAVE~~] APPLIED TO REGISTER OR PRE-REGISTER TO VOTE, AND YOU WILL  
28 HAVE ATTESTED TO YOUR ELIGIBILITY TO REGISTER OR PRE-REGISTER TO VOTE."

29 (d) include the following warning statement in prominent type, "IF YOU  
30 ARE NOT A CITIZEN OF THE UNITED STATES, YOU MUST CHECK THE BOX BELOW.  
31 NON-CITIZENS WHO REGISTER OR PRE-REGISTER TO VOTE MAY BE SUBJECT TO  
32 CRIMINAL PENALTIES AND SUCH VOTER REGISTRATION OR PRE-REGISTRATION MAY  
33 RESULT IN DEPORTATION OR REMOVAL, EXCLUSION FROM ADMISSION TO THE UNITED  
34 STATES, OR DENIAL OF NATURALIZATION.";

35 (e) include a space for the applicant to indicate [~~his or her~~] the  
36 applicant's choice of party enrollment, with a clear alternative  
37 provided for the applicant to decline to affiliate with any party and  
38 the following statement in prominent type "[~~IF YOU DO NOT CHOOSE A PARTY~~  
39 ~~YOU WILL NOT BE ABLE TO PARTICIPATE IN PRIMARY ELECTIONS FOR THAT PARTY~~]  
40 ONLY ENROLLED MEMBERS OF A POLITICAL PARTY MAY VOTE IN THAT PARTY'S  
41 PRIMARIES".

42 (f) include a statement that if an applicant is a victim of domestic  
43 violence or stalking, [~~he or she~~] the applicant may contact the state  
44 board of elections before or after registering or pre-registering to  
45 vote in order to receive information regarding the address confidential-  
46 ity program for victims of domestic violence under section 5-508 of this  
47 article.

48 7. Information from the voter relevant to both voter registration and  
49 the agency application shall be entered by the voter only once upon an  
50 electronic application.

51 8. The agency shall redact or remove from the completed integrated  
52 application to be transmitted to the state board of elections any infor-  
53 mation solely applicable to the agency application.

54 9. Information concerning the citizenship status of individuals, when  
55 collected and transmitted pursuant to subdivision one of this section,

1 shall not be retained, used or shared for any other purpose except as  
2 may be required by law.

3 10. A voter shall be able to decline to register to vote using an  
4 integrated application by selecting a single check box, or equivalent,  
5 which shall include the following statement: "I DECLINE USE OF THIS FORM  
6 FOR VOTER REGISTRATION AND PRE-REGISTRATION PURPOSES. DO NOT FORWARD MY  
7 INFORMATION TO THE BOARD OF ELECTIONS."

8 11. The voter shall be able to sign the voter registration application  
9 and the agency application by means of a single manual or electronic  
10 signature unless the agency requires more than one signature for other  
11 agency purposes.

12 12. No application for voter registration shall be submitted if the  
13 applicant declines registration or fails to sign the integrated applica-  
14 tion, whether on paper or online.

15 13. [~~Designated~~] Beginning January first, two thousand twenty-three,  
16 designated agencies for purposes of this section shall include the  
17 department of motor vehicles[7]. Beginning January first, two thousand  
18 twenty-four, designated agencies for the purposes of this section shall  
19 also include the department of health, the office of temporary and disa-  
20 bility assistance, the department of labor, [~~the office of vocational~~  
21 ~~and educational services for individuals with disabilities,~~] the office  
22 of adult career and continuing education services - vocational rehabili-  
23 tation, county and city departments of social services, and the New York  
24 city housing authority, as well as any other agency designated by the  
25 governor. Beginning January first, two thousand twenty-five, designated  
26 agencies for the purposes of this section shall also include the state  
27 university of New York. Each designated agency shall enter into an  
28 agreement with the state board of elections finalizing the format and  
29 content of electronic transmissions required by this section. The state  
30 board of elections shall prepare and distribute to designated agencies  
31 written instructions as to the implementation of the program and shall  
32 be responsible for establishing training programs for employees of  
33 designated agencies listed in this section. Such instructions and such  
34 training shall ensure usability of the integrated application for low  
35 English proficiency voters. Any such designated agency shall take all  
36 actions that are necessary and proper for the implementation of this  
37 section, including facilitating technological capabilities to allow  
38 transmission of data through an interface with the electronic voter  
39 registration transmittal system in a secure manner.

40 14. [~~Each~~] Every other year, the governor shall conduct a review of  
41 each participating agency under section 5-211 of this article not  
42 already designated as an automatic voter registration agency pursuant to  
43 this subdivision in order to determine whether designation is appropri-  
44 ate. The governor shall designate each participating agency that  
45 collects information or documents that would provide proof of eligibil-  
46 ity to vote unless the governor determines that there are compelling  
47 reasons why automatic voter registration is not feasible at the agency.  
48 If the governor should determine that there are compelling reasons why  
49 automatic voter registration is not feasible at an agency, the governor  
50 shall prepare a report explaining those reasons to the legislature by  
51 the end of the calendar year in which that determination is made. Any  
52 agency designated by the governor pursuant to this subdivision shall  
53 provide automatic voter registration upon the earlier occurrence of: (a)  
54 two years after designation by the governor, or (b) five days after the  
55 date of certification by the state board of elections that the informa-

1 tion technology infrastructure to substantially implement the provisions  
2 of this section at the agency is functional.

3 15. The state board of elections shall promulgate rules and regu-  
4 lations for the creation and administration of an integrated electronic  
5 voter registration process as provided for by this section.

6 16. Each participating agency shall provide an opportunity through  
7 rulemaking for public notice and comment regarding the plans for imple-  
8 mentation in the agency. Such opportunity must be provided sufficiently  
9 in advance of implementation to allow for adjustment of agency plans to  
10 take public comment into account. Agency plans for implementation shall  
11 provide for sufficient testing of the process in the agency prior to  
12 implementation in order to ensure the technology is functioning proper-  
13 ly, the process is usable and understandable for applicants and agency  
14 employees, and reasonable precautions have been put in place to minimize  
15 error or the possibility of discouraging applications for services,  
16 assistance, or registration.

17 § 5-902. Failure to receive exemplar signature not to prevent regis-  
18 tration. If a voter registration exemplar signature is not received from  
19 an applicant who submits a voter registration or pre-registration appli-  
20 cation pursuant to this title and such signature exemplar is not other-  
21 wise available from the statewide voter registration database or a state  
22 or local agency, the local board of elections shall, absent another  
23 reason to reject the application, proceed to register or pre-register  
24 and, as applicable, enroll the applicant. Within ten days of such  
25 action, the board of elections shall send a standard form promulgated by  
26 the state board of elections to the voter whose record lacks an exemplar  
27 signature, requiring such voter to submit a signature for identification  
28 purposes. The voter shall submit to the board of elections a voter  
29 registration exemplar signature by any one of the following methods: in  
30 person, by mail with return postage paid provided by the board of  
31 elections, by electronic mail, or by electronic upload to the board of  
32 elections through the electronic voter registration transmittal system.  
33 If such voter does not provide the required exemplar signature, when the  
34 voter appears to vote the voter shall be entitled to vote by affidavit  
35 ballot.

36 § 5-904. Presumption of innocent authorized error. 1. Notwithstanding  
37 subdivision six of section 5-210 of this article or any other law to the  
38 contrary, a person who is ineligible to vote who fails to decline to  
39 register or pre-register to vote in accordance with the provisions of  
40 this section and did not willfully and knowingly seek to register or  
41 pre-register to vote knowing that [~~he or she~~] the person is not eligible  
42 to do so:

43 (a) shall not be guilty of any crime as the result of the applicant's  
44 failure to make such declination;

45 (b) shall be deemed to have been registered or pre-registered with  
46 official authorization; and

47 (c) such act may not be considered as evidence of a claim to citizen-  
48 ship.

49 2. Notwithstanding subdivision six of section 5-210 of this article or  
50 any other law to the contrary, a person who is ineligible to vote who  
51 fails to decline to register or pre-register to vote in accordance with  
52 the provisions of this section, who then either votes or attempts to  
53 vote in an election held after the effective date of that person's  
54 registration, and who did not willfully and knowingly seek to register  
55 or pre-register to vote knowing that [~~he or she~~] the person is not

1 eligible to do so, and did not subsequently vote or attempt to vote  
2 knowing that [~~he or she~~] the person is not eligible to do so:

3 (a) shall not be guilty of any crime as the result of the applicant's  
4 failure to make such declination and subsequent vote or attempt to vote;

5 (b) shall be deemed to have been registered or pre-registered with  
6 official authorization; and

7 (c) such act may not be considered as evidence of a claim to citizen-  
8 ship.

9 § 5-906. Forms. The state board of elections shall promulgate rules  
10 and regulations to implement this title. All agency forms and notices  
11 required by this title shall be approved by the state board of  
12 elections. All applications and notices for use by a board of elections  
13 pursuant to this title shall be promulgated by the state board of  
14 elections, and no addition or alteration to such forms by a board of  
15 elections shall be made without approval of the state board of  
16 elections.

17 § 2. Section 5-308 of the election law, as added by a chapter of the  
18 laws of 2020 amending the election law relating to establishing an auto-  
19 matic voter registration process integrated within designated agency  
20 applications, as proposed in legislative bills numbers S.8806 and  
21 A.8280-C, is amended to read as follows:

22 § 5-308. Enrollment; automatic voter registration. 1. The board of  
23 elections shall, promptly and not later than twenty-one days after  
24 receipt of a voter registration or pre-registration application submit-  
25 ted pursuant to title nine of this article by a voter registering or  
26 pre-registering for the first time, send any such voter who did not  
27 enroll in a party a notice and a form to indicate party enrollment[~~r~~  
28 ~~with return postage paid by the board of elections~~]. Such notice shall  
29 offer the voter the opportunity to enroll with a party or to decline to  
30 enroll with a party and contain the following statement in prominent  
31 type "[~~IF YOU DO NOT CHOOSE A PARTY YOU WILL NOT BE ABLE TO PARTICIPATE~~  
32 ~~IN PRIMARY ELECTIONS FOR THAT PARTY~~] ONLY ENROLLED MEMBERS OF A POLI-  
33 TICAL PARTY MAY VOTE IN THAT PARTY'S PRIMARIES." Such form shall provide  
34 a clear alternative for the applicant to decline to affiliate with any  
35 party. [~~If the board of elections has not received a response to the~~  
36 ~~party enrollment notice and form within forty five days of the applica-~~  
37 ~~tion, the board shall mail a second similar notice and form to the~~  
38 ~~voter.~~]

39 2. Notwithstanding subdivision two of section 5-304 of this title, if  
40 a voter who registered to vote for the first time (or pre-registered)  
41 pursuant to title nine of this article responds to the notice required  
42 by subdivision one of this section and elects to enroll in a party, such  
43 enrollment shall take effect immediately. However, any pre-registrant's  
44 registration shall remain classified as "pending" until [~~he or she~~] the  
45 voter reaches the age of eligibility.

46 3. If a voter appears at a primary election and votes by affidavit  
47 ballot indicating the intent to enroll in such party, such affidavit  
48 ballot shall cause the voter to be enrolled immediately in that party if  
49 the board of elections determines that the voter registered (or pre-re-  
50 gistered) to vote for the first time pursuant to title nine of this  
51 article.

52 4. If a voter appears at a primary election and votes by affidavit  
53 ballot indicating the intent to enroll in such party, such affidavit  
54 ballot shall be cast and counted if the board of elections determines  
55 that the voter registered (or pre-registered) to vote at least twenty-

1 five days before that primary pursuant to title nine of this article and  
2 such voter is otherwise qualified to vote in such election.

3 § 3. This act shall take effect on the same date and in the same  
4 manner as a chapter of the laws of 2020 amending the election law relat-  
5 ing to establishing an automatic voter registration process integrated  
6 within designated agency applications, as proposed in legislative bills  
7 numbers S.8806 and A.8280-C, takes effect.