

# STATE OF NEW YORK

8642

## IN SENATE

June 26, 2020

Introduced by Sen. PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Rules

AN ACT to amend the criminal procedure law, the executive law and the penal law, in relation to enacting the "phoenix act"

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. This act shall be known and may be cited as the "phoenix  
2 act".
- 3 § 2. Legislative findings. The legislature finds and declares all of  
4 the following:
- 5 1. More than one in three women and one in four men in the United  
6 States have experienced rape, physical violence, or stalking by an inti-  
7 mate partner in their lifetime.
- 8 2. One in five female high school students report being physically or  
9 sexually assaulted by a dating partner.
- 10 3. Many perpetrators of domestic violence were themselves abused.
- 11 4. Better education and resources can help prevent domestic violence  
12 from occurring.
- 13 5. When domestic violence occurs, the statute of limitations varies  
14 depending on the crime committed.
- 15 6. Victims may not report a crime for myriad reasons, including their  
16 age at the time of abuse, ongoing trauma, threats from the perpetrator,  
17 or lack of evidence.
- 18 7. Without resources or any intervention, many perpetrators of domes-  
19 tic violence will abuse multiple partners.
- 20 8. It is the intent of the legislature to allow for victims of domes-  
21 tic violence to come forward by extending the statute of limitations in  
22 order to ensure those victims see justice.
- 23 9. It is the intent of the legislature to increase training for law  
24 enforcement to ensure victims are protected and to prevent future domes-  
25 tic violence from occurring.
- 26 § 3. Subdivision 3 of section 30.10 of the criminal procedure law is  
27 amended by adding a new paragraph (h) to read as follows:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD16736-02-0

1 (h) A prosecution of any family offense defined in subdivision one of  
2 section 530.11 of this chapter with a period of limitation of less than  
3 five years may be commenced within five years of the commission thereof.

4 § 4. Section 214-b of the executive law, as amended by chapter 432 of  
5 the laws of 2015, is amended to read as follows:

6 § 214-b. Family offense intervention. The superintendent shall, for  
7 all members of the state police including new and veteran officers,  
8 develop, maintain and disseminate, in consultation with the state office  
9 for the prevention of domestic violence, written policies and procedures  
10 and a course or courses of instruction consistent with article eight of  
11 the family court act and applicable provisions of the criminal procedure  
12 and domestic relations laws, regarding the investigation of and inter-  
13 vention in incidents of family offenses. The course or courses of  
14 instruction and the written policies and procedures shall include a  
15 brief current and historical context on communities of color impacted by  
16 incarceration and violence, enforcement of criminal laws in family  
17 offense situations, availability of civil remedies and community  
18 resources, and protection of the victim. If appropriate, the training  
19 presenters shall include family offense experts, who may include victims  
20 and people who have committed family offenses and have been or are in  
21 the process of being rehabilitated, with expertise in the delivery of  
22 direct services to victims and people who have committed family  
23 offenses, including, but not limited to, utilizing the staff of shelters  
24 for victims. Such courses of instruction and policies and procedures  
25 shall make provision for education and training in the interpretation  
26 and enforcement of New York's family offense laws, including but not  
27 limited to:

28 (a) techniques for handling incidents of family offenses that minimize  
29 the likelihood of injury to the officer and that promote the safety of  
30 the victim. These techniques shall include, but are not limited to, the  
31 following:

32 (i) methods for ensuring victim interviews occur in a venue separate  
33 from the alleged perpetrator and with appropriate sound barriers to  
34 prevent the conversation from being overheard;

35 (ii) intake and recording of victim statements, and the prompt trans-  
36 lation of such statements if made in a language other than English, in  
37 accordance with [~~subdivision (e)~~] paragraph (iv) of this [~~section~~]  
38 subdivision, on a standardized "domestic violence incident report form"  
39 promulgated by the state division of criminal justice services in  
40 consultation with the superintendent and with the state office for the  
41 prevention of domestic violence, and the investigation thereof so as to  
42 ascertain whether a crime has been committed against the victim by a  
43 member of the victim's family or household as such terms are defined in  
44 section eight hundred twelve of the family court act and section 530.11  
45 of the criminal procedure law; and

46 [~~(b)~~] (iii) the need for immediate intervention in family offenses  
47 including the arrest and detention of alleged offenders, pursuant to  
48 subdivision four of section 140.10 of the criminal procedure law, and  
49 notifying victims of their rights, in their native language, if identi-  
50 fied as other than English, in accordance with [~~subdivision (e)~~] para-  
51 graph (iv) of this [~~section~~] subdivision, including but not limited to  
52 immediately providing the victim with the written notice provided in  
53 subdivision six of section 530.11 of the criminal procedure law and  
54 subdivision five of section eight hundred twelve of the family court  
55 act.

1 ~~[(e)]~~ (iv) The superintendent, in consultation with the division of  
 2 criminal justice services and the office for the prevention of domestic  
 3 violence shall determine the languages in which such translation  
 4 required by ~~[subdivision (a)]~~ paragraph (ii) of this ~~[section]~~ subdivi-  
 5 sion, and the notification required pursuant to ~~[subdivision (b)]~~ para-  
 6 graph (iii) of this ~~[section]~~ subdivision, shall be provided. Such  
 7 determination shall be based on the size of the New York state popu-  
 8 lation that speaks each language and any other relevant factor. Such  
 9 written notice required pursuant to ~~[subdivision (b)]~~ paragraph (iii) of  
 10 this ~~[section]~~ subdivision shall be made available to all state police  
 11 officers in the state~~[-]~~;

12 (b) the nature and extent of family offenses;

13 (c) the signs of family offenses;

14 (d) criminal conduct that may be related to family offenses, includ-  
 15 ing, but not limited to, any of the following:

16 (i) coercion for purposes of committing or impeding the investigation  
 17 or prosecution of family offenses;

18 (ii) unlawful imprisonment, as defined in article one hundred thirty-  
 19 five of the penal law;

20 (iii) extortion and the use of fear;

21 (iv) crimes of fraud as defined in article one hundred ninety of the  
 22 penal law; and

23 (v) unlawful dissemination or publication of an intimate image;

24 (e) the assessment of lethality or signs of lethal violence in family  
 25 offense situations;

26 (f) the legal rights of, and remedies available to, victims of family  
 27 offenses;

28 (g) documentation, report writing, and evidence collection;

29 (h) family offense diversion;

30 (i) tenancy issues and family offenses;

31 (j) the impact on children of law enforcement intervention in family  
 32 offenses;

33 (k) the services and facilities available to victims and offenders;

34 (l) the use and applications of the penal law in family offense situ-  
 35 ations;

36 (m) verification and enforcement of orders of protection when

37 (i) the suspect is present and (ii) the suspect has fled;

38 (n) cite and release policies; and

39 (o) emergency assistance to victims and how to assist victims in  
 40 pursuing criminal justice options.

41 § 5. Paragraph (f) of subdivision 3 of section 840 of the executive  
 42 law, as amended by chapter 432 of the laws of 2015, is amended to read  
 43 as follows:

44 (f) Develop, maintain and disseminate, in consultation with the state  
 45 office for the prevention of domestic violence, written policies and  
 46 procedures and a course or courses of instruction consistent with arti-  
 47 cle eight of the family court act and applicable provisions of the crim-  
 48 inal procedure and domestic relations laws, regarding the investigation  
 49 of and intervention by new and veteran police officers in incidents of  
 50 family offenses. The course or courses of instruction and the written  
 51 policies and procedures shall include a brief current and historical  
 52 context on communities of color impacted by incarceration and violence,  
 53 enforcement of criminal laws in family offense situations, availability  
 54 of civil remedies and community resources, and protection of the victim.  
 55 If appropriate, the training presenters shall include family offense  
 56 experts, who may include victims and people who have committed family

1 offenses and have been or are in the process of being rehabilitated,  
2 with expertise in the delivery of direct services to victims and people  
3 who have committed family offenses, including, but not limited to,  
4 utilizing the staff of shelters for victims. Such courses of instruction  
5 and policies and procedures shall make provisions for education and  
6 training in the interpretation and enforcement of New York's family  
7 offense laws, including but not limited to:

8 (1) techniques for handling incidents of family offenses that minimize  
9 the likelihood of injury to the officer and that promote the safety of  
10 the victim. These techniques shall include, but are not limited to, the  
11 following:

12 (i) methods for ensuring victim interviews occur in a venue separate  
13 from the alleged perpetrator and with appropriate sound barriers to  
14 prevent the conversation from being overheard;

15 (ii) intake and recording of victim statements, and the prompt trans-  
16 lation of such statements if made in a language other than English, in  
17 accordance with [~~subparagraph—three~~] clause (iv) of this [~~paragraph~~]  
18 subparagraph, on a standardized "domestic violence incident report form"  
19 promulgated by the division of criminal justice services in consultation  
20 with the superintendent of state police, representatives of local police  
21 forces and the state office for the prevention of domestic violence, and  
22 the investigation thereof so as to ascertain whether a crime has been  
23 committed against the victim by a member of the victim's family or  
24 household as such terms are defined in section eight hundred twelve of  
25 the family court act and section 530.11 of the criminal procedure law;  
26 and

27 [~~+2~~] (iii) the need for immediate intervention in family offenses  
28 including the arrest and detention of alleged offenders, pursuant to  
29 subdivision four of section 140.10 of the criminal procedure law, and  
30 notifying victims of their rights, in their native language, if identi-  
31 fied as other than English, in accordance with [~~subparagraph—three~~]  
32 clause (iv) of this [~~paragraph~~] subparagraph, including but not limited  
33 to immediately providing the victim with the written notice required in  
34 subdivision six of section 530.11 of the criminal procedure law and  
35 subdivision five of section eight hundred twelve of the family court  
36 act;

37 [~~+3~~] (iv) determine, in consultation with the superintendent of state  
38 police and the office for the prevention of domestic violence, the  
39 languages in which such translation required by [~~subparagraph—one~~]  
40 clause (ii) of this [~~paragraph~~] subparagraph, and the notification  
41 required by [~~subparagraph—two~~] clause (iii) of this [~~paragraph~~] subpara-  
42 graph, shall be provided. Such determination shall be based on the size  
43 of the New York state population that speaks each language and any other  
44 relevant factor. Such written notice required pursuant to [~~subparagraph~~]  
45 two] clause (iii) of this [~~paragraph~~] subparagraph shall be made avail-  
46 able to all local law enforcement agencies throughout the state. Nothing  
47 in this [~~paragraph~~] subparagraph shall prevent the council from using  
48 the determinations made by the superintendent of state police pursuant  
49 to paragraph (iv) of subdivision [~~+e~~] (a) of section two hundred four-  
50 teen-b of this chapter;

51 (2) the nature and extent of family offenses;

52 (3) the signs of family offenses;

53 (4) criminal conduct that may be related to family offenses, includ-  
54 ing, but not limited to, any of the following:

55 (i) coercion for purposes of committing or impeding the investigation  
56 or prosecution of family offenses;

1 (ii) unlawful imprisonment, as defined in article one hundred thirty-  
2 five of the penal law;

3 (iii) extortion and the use of fear;

4 (iv) crimes of fraud as defined in article one hundred ninety of the  
5 penal law; and

6 (v) unlawful dissemination or publication of an intimate image;

7 (5) the assessment of lethality or signs of lethal violence in family  
8 offense situations;

9 (6) the legal rights of, and remedies available to, victims of family  
10 offenses;

11 (7) documentation, report writing, and evidence collection;

12 (8) family offense diversion;

13 (9) tenancy issues and family offenses;

14 (10) the impact on children of law enforcement intervention in family  
15 offenses;

16 (11) the services and facilities available to victims and offenders;

17 (12) the use and applications of the penal law in family offense situ-  
18 ations;

19 (13) verification and enforcement of orders of protection when

20 (i) the suspect is present and (ii) the suspect has fled;

21 (14) cite and release policies; and

22 (15) emergency assistance to victims and how to assist victims in  
23 pursuing criminal justice options;

24 § 6. The penal law is amended by adding a new section 135.80 to read  
25 as follows:

26 § 135.80 Coercive control.

27 A person is guilty of coercive control when he or she engages in a  
28 course of conduct against a member of his or her same family or house-  
29 hold, as defined in section 530.11 of the criminal procedure law, with-  
30 out the victim's consent, which results in limiting or restricting, in  
31 full or in part, the victim's behavior, movement, associations or access  
32 to or use of his or her own finances or financial information. For the  
33 purposes of this section, lack of consent results from forcible compul-  
34 sion, as defined in subdivision eight of section 130.00 of this title,  
35 or from fear that refusal to consent will result in further actions  
36 limiting or restricting the victim's behavior, movement, associations or  
37 access to or use of his or her own finances or financial information.  
38 This section shall not apply to actions taken pursuant to a legal  
39 arrangement granting one person power or authority over another person,  
40 including, but not limited to, power of attorney arrangements as defined  
41 in paragraph (j) of subdivision two of section 5-1501 of the general  
42 obligations law, guardians of the property or person as defined in  
43 subdivisions (c) and (d) of section 83.03 of the mental hygiene law, or  
44 parental control of a minor child.

45 Coercive control is a class E felony.

46 § 7. This act shall take effect on the first of January next succeed-  
47 ing the date upon which it shall have become a law; provided that  
48 section three of this act shall apply to crimes committed on or after  
49 such date and to crimes for which the statute of limitations that was in  
50 effect prior to such date has not elapsed as of such date.