

# STATE OF NEW YORK

6457--A

2019-2020 Regular Sessions

## IN SENATE

June 11, 2019

Introduced by Sens. GIANARIS, BAILEY, GOUNARDES, KRUEGER, MYRIE, SALAZAR  
-- read twice and ordered printed, and when printed to be committed to  
the Committee on Rules -- committee discharged, bill amended, ordered  
reprinted as amended and recommitted to said committee

AN ACT to amend the election law, in relation to establishing an auto-  
matic voter registration process integrated within designated agency  
applications

The People of the State of New York, represented in Senate and Assem-  
bly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "New York automatic voter registration act of 2019".

3 § 2. Article 5 of the election law is amended by adding a new title 9  
4 to read as follows:

### TITLE IX

#### AUTOMATIC VOTER REGISTRATION

5  
6  
7 Section 5-900. Integrated personal voter registration application  
8 required.

9 5-902. Failure to receive exemplar signature not to prevent  
10 registration.

11 5-904. Presumption of innocent authorized error.

12 5-906. Forms.

13 § 5-900. Integrated personal voter registration application required.  
14 1. In addition to any other method of voter registration provided for by  
15 this chapter, state and local agencies designated in subdivision twelve  
16 of this section shall provide to the state board of elections voter  
17 registration qualification information associated with each person who  
18 submits an application for services at such agency, or who notifies the  
19 agency of a change of address or name. Such designated agencies shall  
20 ensure agency applications substantially include all of the elements  
21 required by section 5-210 of this article, including the appropriate  
22 attestation, so that persons completing such applications shall be able  
23 to also submit an application to register to vote through the electronic  
24 voter registration transmittal system. For purposes of this section,  
25 "agency" shall mean any state or local agency, department, division,

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD05948-06-9

1 office, institution or other entity designated by the state board of  
2 elections pursuant to subdivision twelve of this section.

3 2. For each application submitted to the agency, whether electron-  
4 ically or on paper, the agency shall transmit to the state board of  
5 elections through an interface with the electronic voter registration  
6 transmittal system established and maintained by the state board of  
7 elections that portion of the application that includes voter registra-  
8 tion information. The state board of elections shall electronically  
9 forward such application to the applicable board of elections of each  
10 county or the city of New York for filing, processing and verification  
11 consistent with this chapter.

12 3. An integrated voter registration form submitted to an agency in  
13 paper format shall be transmitted to the state board of elections  
14 through an electronic voter registration transmittal system by convert-  
15 ing the paper form to an image file or a portable document format file  
16 which shall thereafter be deemed the original form for voter registra-  
17 tion and enrollment purposes. The agency shall retain the complete  
18 original paper application for no less than two years. The transmittal  
19 of the converted paper application may include or be accompanied by data  
20 elements and transmittal information as required by the rules and regu-  
21 lations of the state board of elections.

22 4. An integrated voter registration application submitted to an agency  
23 in an electronic format shall be transmitted to the state board of  
24 elections through the electronic voter registration transmittal system  
25 and shall include all of the voter registration data elements, including  
26 electronic signature, as applicable, and record of attestation of the  
27 accuracy of the voter registration information and any relevant document  
28 images.

29 5. The voter registration related portion of each agency's integrated  
30 application for services or assistance shall:

31 (a) include a statement of the eligibility requirements for voter  
32 registration and shall require the applicant to attest by his or her  
33 signature that he or she meets those requirements under penalty of  
34 perjury unless such applicant declines such registration;

35 (b) inform the applicant, in print identical to that used in the  
36 attestation section of the following:

37 (i) voter eligibility requirements;

38 (ii) penalties for submission of a false registration application;

39 (iii) that the office where the applicant applies for registration  
40 shall remain confidential and the voter registration information shall  
41 be used only for voter registration purposes;

42 (iv) that if the applicant applies to register to vote electronically,  
43 such applicant thereby consents to the use of an electronic copy of the  
44 individual's manual signature that is in the custody of the department  
45 of motor vehicles, the state board of elections, or other agency desig-  
46 nated by this section, as the individual's voter registration exemplar  
47 signature if the individual voter's exemplar signature is not provided  
48 with the voter registration application; and

49 (v) if the applicant declines to register, such applicant's declina-  
50 tion shall remain confidential and be used only for voter registration  
51 purposes;

52 (c) include a box for the applicant to check to indicate whether the  
53 applicant would like to decline to register to vote along with the  
54 statement in prominent type, "IF YOU DO NOT CHECK THIS BOX, AND YOU  
55 PROVIDE YOUR SIGNATURE ON THE SPACE BELOW, YOU WILL HAVE ATTESTED TO

1 YOUR ELIGIBILITY TO REGISTER TO VOTE AND YOU WILL HAVE APPLIED TO REGIS-  
2 TER TO VOTE.";

3 (d) include a warning statement in prominent type, "IF YOU ARE NOT A  
4 CITIZEN OF THE UNITED STATES, DO NOT CHECK THE VOTER REGISTRATION BOX  
5 BELOW. NON-CITIZENS WHO REGISTER TO VOTE MAY BE SUBJECT TO CRIMINAL  
6 PENALTIES AND SUCH VOTER REGISTRATION MAY RESULT IN DEPORTATION OR  
7 REMOVAL, EXCLUSION FROM ADMISSION TO THE UNITED STATES, OR DENIAL OF  
8 NATURALIZATION.";

9 (e) include a space for the applicant to indicate his or her choice of  
10 party enrollment, with a clear alternative provided for the applicant to  
11 decline to affiliate with any party and a statement in prominent type  
12 "IF YOU DO NOT CHOOSE A PARTY YOU WILL NOT BE ABLE TO PARTICIPATE IN  
13 PRIMARY ELECTIONS FOR THAT PARTY".

14 (f) include a statement that if an applicant is a victim of domestic  
15 violence or stalking, he or she may contact the state board of elections  
16 in order to receive information regarding the address confidentiality  
17 program for victims of domestic violence under section 5-508 of this  
18 title.

19 6. Information from the voter relevant to both voter registration and  
20 the agency application shall be entered by the voter only once upon an  
21 application.

22 7. The agency shall redact or remove from the completed integrated  
23 application to be transmitted to the state board of elections any infor-  
24 mation solely applicable to the agency application.

25 8. Information concerning the citizenship status of individuals, when  
26 collected and transmitted pursuant to subdivision one of this section,  
27 shall not be retained, used or shared for any other purpose except as  
28 may be required by law.

29 9. A voter shall be able to decline to register to vote using an inte-  
30 grated application by selecting a single check box, or equivalent, which  
31 shall read "I DECLINE USE OF THIS FORM FOR VOTER REGISTRATION PURPOSES.  
32 DO NOT FORWARD MY INFORMATION TO THE BOARD OF ELECTIONS".

33 10. The voter shall be able to sign the voter registration application  
34 and the agency application by means of a single manual or electronic  
35 signature unless the agency requires more than one signature for other  
36 agency purposes.

37 11. No application for voter registration shall be submitted if the  
38 applicant declines registration or fails to sign the integrated applica-  
39 tion, whether on paper or online.

40 12. Designated agencies for purposes of this section shall include all  
41 agencies designated as voter registration agencies in sections 5-211 and  
42 5-212 of this article, as well as any other agency designated by the  
43 state board of elections. Each agency shall enter into an agreement  
44 with the state board of elections finalizing the format and content of  
45 electronic transmissions required by this section. The state board of  
46 elections shall prepare and distribute to designated agencies written  
47 instructions as to the implementation of the program and shall be  
48 responsible for establishing training programs for employees of desig-  
49 nated agencies listed in this section. Such instructions and such  
50 training shall ensure usability of the integrated application for low  
51 English proficiency voters. Any such designated agency shall take all  
52 actions that are necessary and proper for the implementation of this  
53 section, including facilitating technological capabilities to allow  
54 transmission of data through an interface with the electronic voter  
55 registration transmittal system in a secure manner.

1 13. The state board of elections shall promulgate rules and regu-  
2 lations for the creation and administration of an integrated electronic  
3 voter registration process as provided for by this section.

4 § 5-902. Failure to receive exemplar signature not to prevent regis-  
5 tration. If a voter registration exemplar signature is not received from  
6 an applicant who submits a voter registration application pursuant to  
7 this title and such signature exemplar is not otherwise available from  
8 the statewide voter registration database or a state or local agency,  
9 the local board of elections shall, absent another reason to reject the  
10 application, proceed to register and, as applicable, enroll the appli-  
11 cant. Within ten days of such action, the board of elections shall send  
12 a standard form promulgated by the state board of elections to the voter  
13 whose record lacks an exemplar signature, requiring such voter to submit  
14 a signature for identification purposes. The voter shall submit to the  
15 board of elections a voter registration exemplar signature by any one of  
16 the following methods: in person, by mail with return postage paid  
17 provided by the board of elections, by electronic mail, or by electronic  
18 upload to the board of elections through the electronic voter registra-  
19 tion transmittal system. If such voter does not provide the required  
20 exemplar signature, when the voter appears to vote the voter shall be  
21 entitled to vote by affidavit ballot.

22 § 5-904. Presumption of innocent authorized error. 1. Notwithstanding  
23 subdivision six of section 5-210 of this article or any other law to the  
24 contrary, a person who is ineligible to vote who fails to decline to  
25 register to vote in accordance with the provisions of this section and  
26 did not willfully and knowingly seek to register to vote knowing that he  
27 or she is not eligible to do so:

28 (a) shall not be guilty of any crime as the result of the applicant's  
29 failure to make such declination;

30 (b) shall be deemed to have been registered with official authori-  
31 zation; and

32 (c) such act may not be considered as evidence of a claim to citizen-  
33 ship.

34 2. Notwithstanding subdivision six of section 5-210 of this article or  
35 any other law to the contrary, a person who is ineligible to vote who  
36 fails to decline to register to vote in accordance with the provisions  
37 of this section, who then either votes or attempts to vote in an  
38 election held after the effective date of that person's registration,  
39 and who did not willfully and knowingly seek to register to vote knowing  
40 that he or she is not eligible to do so, and did not subsequently vote  
41 or attempt to vote knowing that he or she is not eligible to do so:

42 (a) shall not be guilty of any crime as the result of the applicant's  
43 failure to make such declination and subsequent vote or attempt to vote;

44 (b) shall be deemed to have been registered with official authori-  
45 zation; and

46 (c) such act may not be considered as evidence of a claim to citizen-  
47 ship.

48 § 5-906. Forms. The state board of elections shall promulgate rules  
49 and regulations to implement this title. All agency forms and notices  
50 required by this title shall be approved by the state board of  
51 elections. All applications and notices for use by a board of elections  
52 pursuant to this title shall be promulgated by the state board of  
53 elections, and no addition or alternation to such forms by a board of  
54 elections shall be made without approval of the state board of  
55 elections.

1 § 3. The election law is amended by adding a new section 5-308 to read  
2 as follows:

3 § 5-308. Enrollment; automatic voter registration. 1. The board of  
4 elections shall, promptly and not later than twenty-one days after  
5 receipt of a voter registration application submitted pursuant to title  
6 nine of this article by a voter registering for the first time, send any  
7 such voter who did not enroll in a party a notice and a form to indicate  
8 party enrollment, with return postage paid by the board of elections.  
9 Such notice shall offer the voter the opportunity to enroll with a party  
10 or to decline to enroll with a party and contain a statement in promi-  
11 nent type "IF YOU DO NOT CHOOSE A PARTY YOU WILL NOT BE ABLE TO PARTIC-  
12 IPATE IN PRIMARY ELECTIONS FOR THAT PARTY." Such form shall provide a  
13 clear alternative for the applicant to decline to affiliate with any  
14 party. If the board of elections has not received a response to the  
15 party enrollment notice and form within forty-five days of the applica-  
16 tion, the board shall mail a second similar notice and form to the  
17 voter.

18 2. Notwithstanding subdivision two of section 5-304 of this title, if  
19 a voter who registered to vote for the first time pursuant to title nine  
20 of this article responds to the notice required by subdivision one of  
21 this section and elects to enroll in a party, such enrollment shall take  
22 effect immediately.

23 3. If a voter appears at a primary election and votes by affidavit  
24 ballot indicating the intent to enroll in such party, such affidavit  
25 ballot shall cause the voter to be enrolled immediately in that party if  
26 the board of elections determines that the voter registered to vote for  
27 the first time pursuant to title nine of this article.

28 4. If a voter appears at a primary election and votes by affidavit  
29 ballot indicating the intent to enroll in such party, such affidavit  
30 ballot shall be cast and counted if the board of elections determines  
31 that the voter registered to vote at least twenty-five days before that  
32 primary pursuant to title nine of this article and such voter is other-  
33 wise qualified to vote in such election.

34 § 4. Paragraph (a) of subdivision 2 of section 9-209 of the election  
35 law is amended by adding a new subparagraph (v) to read as follows:

36 (v) If the board of elections finds that the voter registered to vote  
37 for the first time pursuant to title nine of article five of this chap-  
38 ter at least twenty-five days before a primary, appeared at such primary  
39 election, and indicated on the affidavit ballot envelope the intent to  
40 enroll in such party, the affidavit ballot shall be cast and counted if  
41 the voter is otherwise qualified to vote in such election.

42 § 5. This act shall take effect on the earlier occurrence of: (i) two  
43 years after it shall have become a law; provided, however, the state  
44 board of elections shall be authorized to implement necessary rules and  
45 regulations and to take steps required to implement this act immediate-  
46 ly; or (ii) five days after the date of certification by the state board  
47 of elections that the information technology infrastructure to substan-  
48 tially implement this act is functional. Provided, further that the  
49 state board of elections shall notify the legislative bill drafting  
50 commission upon the occurrence of the enactment of the legislation  
51 provided for in this act in order that the commission may maintain an  
52 accurate and timely effective data base of the official text of the laws  
53 of the state of New York in furtherance of effectuating the provisions  
54 of section 44 of the legislative law and section 70-b of the public  
55 officers law.