

# STATE OF NEW YORK

6266--B

2019-2020 Regular Sessions

## IN SENATE

May 31, 2019

Introduced by Sens. BIAGGI, COMRIE, GOUNARDES, HARCKHAM, HOYLMAN, JACKSON, LIU, MAYER, METZGER, RAMOS, SKOUFIS, THOMAS -- read twice and ordered printed, and when printed to be committed to the Committee on Labor -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the labor law, in relation to enacting the "healthy terminals act"

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act shall be known and may be cited as the "healthy terminals act".

§ 2. The labor law is amended by adding a new article 19-D to read as follows:

### ARTICLE 19-D

#### MINIMUM WAGE RATES FOR TRANSPORTATION CENTER SERVICE WORKERS

##### Section 696-a. Definitions.

696-b. Designation by commissioner of applicable standard rates for covered transportation center service workers.

696-c. Minimum wage rate for covered transportation center service workers.

696-d. Commissioner's powers of investigation.

696-e. Records of employers.

696-f. Penalties.

696-g. Civil action.

696-h. Regulations.

696-i. Savings clause.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD13042-05-9

1     § 696-a. Definitions. As used in this article: 1. "Covered transportation  
2 center" means John F. Kennedy International Airport, LaGuardia  
3 Airport, New York Stewart International Airport, the Port Authority Bus  
4 Terminal, Pennsylvania Station and Grand Central Station.

5     2. "Covered transportation center worker" means any person employed to  
6 perform work at a covered transportation center provided at least one-  
7 half of the employee's time during any workweek is performed at a  
8 covered transportation center, provided, however, work performed for a  
9 mercantile establishment, a restaurant or other eating place, or a  
10 drinking place shall not count as work performed at a covered transpor-  
11 tation center for the purposes of this article. Covered transportation  
12 center worker shall not include persons employed in an executive, admin-  
13 istrative, or professional capacity as defined in subparagraph one of  
14 paragraph (a) of section thirteen of the Fair Labor Standards Act of  
15 1938.

16     3. The "standard wage rate" means:

17     (a) Effective September first, two thousand twenty the greater of:

18     (i) one dollar more than any minimum wage rate that would be otherwise  
19 applicable to covered transportation center service workers established  
20 by article nineteen of this chapter; or

21     (ii) any otherwise applicable minimum wage rate established through a  
22 policy of the Port Authority of New York and New Jersey.

23     (b) Effective September first, two thousand twenty-one the greater of:

24     (i) two dollars more than any minimum wage rate that would be other-  
25 wise applicable to covered transportation center service workers estab-  
26 lished by article nineteen of this chapter; or

27     (ii) any otherwise applicable minimum wage rate established through a  
28 policy of the Port Authority of New York and New Jersey.

29     (c) Effective September first, two thousand twenty-two the greater of:

30     (i) three dollars more than any minimum wage rate that would be other-  
31 wise applicable to covered transportation center service workers set by  
32 any federal or state minimum wage law; or

33     (ii) any otherwise applicable minimum wage rate established through a  
34 policy of the Port Authority of New York and New Jersey.

35     (d) Effective September first, two thousand twenty-three the greater  
36 of:

37     (i) four dollars more than any minimum wage rate that would be other-  
38 wise applicable to covered transportation center service workers estab-  
39 lished by article nineteen of this chapter; or

40     (ii) any otherwise applicable minimum wage rate established through a  
41 policy of the Port Authority of New York and New Jersey.

42     (e) Effective September first, two thousand twenty-four, and each  
43 September first thereafter, the greater of:

44     (i) four dollars more than any minimum wage rate that would be other-  
45 wise applicable to covered transportation center service workers estab-  
46 lished by article nineteen of this chapter;

47     (ii) any otherwise applicable minimum wage rate established through a  
48 policy of the Port Authority of New York and New Jersey; or

49     (iii) an amount equal to the wage rate designated by the commissioner  
50 the immediately preceding August first based on the determinations made  
51 by the United States department of labor pursuant to the McNamara-O'Hara  
52 Service Contract Act of 1965 (41 U.S.C. §6701, et seq.), for the classi-  
53 fication of "Guard I" for the county in which the covered transportation  
54 center is located.

55     4. The "standard benefits supplement rate" means an hourly supplement  
56 furnished by a contractor to an employee in one of the following ways:

1 (a) in the form of health and other benefits (not including paid leave)  
2 that cost the employer the entire required hourly supplemental amount;  
3 (b) by providing a portion of the required hourly supplement in the form  
4 of health and other benefits (not including paid leave) and the balance  
5 in cash; or (c) by providing the entire supplement in cash. Effective  
6 September first, two thousand twenty and each September first thereaft-  
7 er, the required hourly supplemental rates shall be an amount equal to  
8 the supplemental benefits rate designated by the commissioner the imme-  
9 diately preceding August first, based on the determination made by the  
10 United States department of labor pursuant to the McNamara-O'Hara  
11 Service Contract Act of 1965 (41 U.S.C. §6701, et seq.), for the classi-  
12 fication of "Guard I" for the county in which the covered transportation  
13 center is located.

14 5. The "standard paid leave rate" means effective September first, two  
15 thousand twenty and each September first thereafter, the paid leave  
16 requirements designated by the commissioner the immediately preceding  
17 August first, based on the determinations made by the United States  
18 department of labor pursuant to the McNamara-O'Hara Service Contract Act  
19 of 1965 (41 U.S.C. §6701, et seq.), for the classification of "Guard I"  
20 for the county in which the covered transportation center is located.

21 6. The "applicable standard rate" shall mean a combination of (a) the  
22 standard wage rate; (b) the standard benefits supplemental rate, and (c)  
23 the standard paid leave rate.

24 7. "Mercantile establishment" shall mean a place where one or more  
25 persons are employed in which goods, wares or merchandise are offered  
26 for sale.

27 8. "Restaurants and other eating places" shall mean establishments  
28 primarily engaged in one of the following: (a) providing food services  
29 to patrons who order and are served while seated (i.e., waiter/waitress  
30 service) and pay after eating; (b) providing food services to patrons  
31 who generally order or select items (e.g., at a counter, in a buffet  
32 line, or at a computer terminal) and pay before eating; or (c) preparing  
33 and/or serving a specialty snack (e.g., ice cream, frozen yogurt, cook-  
34 ies) and/or nonalcoholic beverages (e.g., coffee, juices, sodas) for  
35 consumption on or near the premises.

36 9. "Drinking places" shall mean establishments known as bars, taverns,  
37 nightclubs, or drinking places primarily engaged in preparing and serv-  
38 ing alcoholic beverages for immediate consumption. These establishments  
39 may also provide limited food services.

40 § 696-b. Designation by commissioner of applicable standard rates for  
41 covered transportation center service workers. 1. On August first, two  
42 thousand twenty and each subsequent August first the commissioner shall  
43 designate the supplemental benefits rate and paid leave requirements  
44 required under determinations made by the United States department of  
45 labor pursuant to the McNamara-O'Hara Service Contract Act of 1965 (41  
46 U.S.C. §6701, et seq.), for the classification of "Guard I" for the  
47 county in which the covered transportation center is located. The  
48 commissioner shall publicly post such designated supplemental benefits  
49 rates and paid leave requirements.

50 2. On August first, two thousand twenty-four and each subsequent  
51 August first, the commissioner shall additionally designate the wage  
52 rate required under determinations made by the federal general services  
53 administration pursuant to the McNamara-O'Hara Service Contract Act of  
54 1965 (41 U.S.C. § 6701, et seq.) for the classification of "Guard I"  
55 for the county in which the covered transportation center is located.  
56 The commissioner shall publicly post such designated wage rate.

1     § 696-c. Minimum wage rate for covered transportation center service  
2 workers. All covered employers shall ensure that every covered transpor-  
3 tation center worker is compensated at a rate that is no less than the  
4 applicable standard rate. Nothing in this article shall alter or limit  
5 any employer's obligation to pay any otherwise applicable prevailing  
6 wage under article eight or nine of this chapter.

7     § 696-d. Commissioner's powers of investigation. The commissioner or  
8 his or her authorized representative shall have the power to:

9     1. investigate the compensation of covered transportation center work-  
10 ers in the state;

11     2. enter the place of business or employment of any employer for the  
12 purpose of (a) examining and inspecting any and all books, registers,  
13 payrolls, and other records that in any way relate to or have a bearing  
14 upon the compensation provided to, or the hours worked by any employees,  
15 and (b) ascertaining whether the provisions of this article and the  
16 rules and regulations promulgated hereunder are being complied with; and

17     3. require from any employer full and correct statements and reports  
18 in writing, at such times as the commissioner may deem necessary, of the  
19 compensation provided to and the hours by such employer's employees.

20     § 696-e. Records of employers. For every employee covered by this  
21 article, every employer shall establish, maintain, and preserve for not  
22 less than six years contemporaneous, true, and accurate payroll records  
23 showing for each week worked the hours worked, the compensation  
24 provided, plus such other information as the commissioner deems material  
25 and necessary. For all covered transportation center workers who are  
26 not exempt from overtime compensation as established in the commis-  
27 sioner's minimum wage orders or otherwise provided by law, rule, or regu-  
28 lation, the payroll records shall include the compensation provided and  
29 the regular hourly rate or rates of pay, the overtime rate or rates of  
30 pay, the number of regular hours worked, the number of overtime hours  
31 worked and the cost of benefits and/or benefit supplements. On demand,  
32 the employer shall furnish to the commissioner or his or her duly  
33 authorized representative a sworn statement of the hours worked, rate or  
34 rates of compensation, for each covered transportation worker, plus such  
35 other information as the commissioner deems material and necessary.  
36 Every employer shall keep such records open to inspection by the commis-  
37 sioner or his or her duly authorized representative at any reasonable  
38 time. Every employer of a covered transportation worker shall keep a  
39 digest and summary of this article which shall be prepared by the  
40 commissioner, posted in a conspicuous place in his or her establishment  
41 and shall also keep posted such additional copies of said digest and  
42 summary as the commissioner prescribes. Employers shall, on request, be  
43 furnished with copies of this article and of orders, and of digests and  
44 summaries thereof, without charge. Employers shall permit the commis-  
45 sioner or his or her duly authorized representative to question without  
46 interference any employee of such employer in a private location at the  
47 place of employment and during working hours in respect to the wages  
48 paid to and the hours worked by such employee or other employees.

49     § 696-f. Penalties. 1. Any employer or his or her agent, or the offi-  
50 cer or agent of any corporation, partnership, or limited liability  
51 company, who pays or agrees to pay to any employee less than the appli-  
52 cable standard rate under this article shall be guilty of a misdemeanor  
53 and upon conviction therefor shall be fined not less than five hundred  
54 nor more than twenty thousand dollars or imprisoned for not more than  
55 one year, and, in the event that any second or subsequent offense occurs  
56 within six years of the date of conviction for a prior offense, shall be

1 fined not less than five hundred nor more than twenty thousand dollars  
2 or imprisoned for not more than one year plus one day, or punished by  
3 both such fine and imprisonment, for each such offense. Each payment to  
4 any employee in any week of less than the applicable standard rate under  
5 this article shall constitute a separate offense.

6 2. Any employer or his or her agent, or the officer or agent of any  
7 corporation, partnership, or limited liability company, who fails to  
8 keep the records required under this article or to furnish such records  
9 or any information required to be furnished under this article to the  
10 commissioner or his or her authorized representative upon request, or  
11 who hinders or delays the commissioner or his or her authorized repre-  
12 sentative in the performance of his or her duties in the enforcement of  
13 this article, or refuses to admit the commissioner or his or her author-  
14 ized representative to any place of employment, or falsifies any such  
15 records or refuses to make such records accessible to the commissioner  
16 or his or her authorized representative, or refuses to furnish a sworn  
17 statement of such records or any other information required for the  
18 proper enforcement of this article to the commissioner or his or her  
19 authorized representative, shall be guilty of a misdemeanor and upon  
20 conviction therefor shall be fined not less than five hundred nor more  
21 than five thousand dollars or imprisoned for not more than one year,  
22 and, in the event that any second or subsequent offense occurs within  
23 six years of the date of conviction for a prior offense, shall be guilty  
24 of a felony for the second or subsequent offense, and upon conviction  
25 therefor, shall be fined not less than five hundred nor more than twenty  
26 thousand dollars or imprisoned for not more than one year plus one day,  
27 or punished by both such fine and imprisonment, for each such offense.  
28 Each day's failure to keep the records requested under this article or  
29 to furnish such records or information to the commissioner or his or her  
30 authorized representative shall constitute a separate offense.

31 § 696-g. Civil action. 1. If any employee is paid by his or her  
32 employer less than the applicable standard rate to which he or she is  
33 entitled under the provisions of this article, he or she shall recover  
34 in a civil action the amount of any such underpayments, together with  
35 all reasonable attorney's fees, prejudgment interest as required under  
36 the civil practice law and rules, and unless the employer proves a good  
37 faith basis to believe that its underpayment of wages was in compliance  
38 with the law, an additional amount as liquidated damages equal to one  
39 hundred percent of the total of such underpayments found to be due. Any  
40 agreement between the employee and the employer to work for less than  
41 such applicable standard rate shall be no defense to such action.

42 2. On behalf of any employee paid less than the applicable standard  
43 rate to which the employee is entitled under the provisions of this  
44 article, the commissioner may bring any legal action necessary, includ-  
45 ing administrative action, to collect such claim, and the employer shall  
46 be required to pay the full amount of the underpayment, plus costs, and  
47 unless the employer proves a good faith basis to believe that its under-  
48 payment was in compliance with the law, an additional amount as liqui-  
49 dated damages. Liquidated damages shall be calculated by the commission-  
50 er as no more than one hundred percent of the total amount of  
51 underpayments found to be due the employee. In any action brought by the  
52 commissioner in a court of competent jurisdiction, liquidated damages  
53 shall be calculated as an amount equal to one hundred percent of under-  
54 payments found to be due the employee.

55 3. Notwithstanding any other provision of law, an action to recover  
56 upon a liability imposed by this article must be commenced within six

1 years. The statute of limitations shall be tolled from the date an  
2 employee files a complaint with the commissioner or the commissioner  
3 commences an investigation, whichever is earlier, until an order to  
4 comply issued by the commissioner becomes final, or where the commis-  
5 sioner does not issue an order, until the date on which the commissioner  
6 notifies the complainant that the investigation has concluded. Investi-  
7 gation by the commissioner shall not be a prerequisite to nor a bar  
8 against a person bringing a civil action under this article.

9 4. In any civil action by an employee or by the commissioner, the  
10 employee or commissioner shall have the right to collect attorneys' fees  
11 and costs incurred in enforcing any court judgment. Any judgment or  
12 court order awarding remedies under this section shall provide that if  
13 any amounts remain unpaid upon the expiration of ninety days following  
14 issuance of judgment, or ninety days after expiration of the time to  
15 appeal and no appeal therefrom is then pending, whichever is later, the  
16 total amount of judgment shall automatically increase by fifteen  
17 percent.

18 § 696-h. Regulations. 1. The commissioner may promulgate such regu-  
19 lations as he or she deems appropriate to carry out the purposes of this  
20 article and to safeguard minimum compensation standards.

21 2. Such regulations shall be promulgated by the commissioner after a  
22 public hearing held after due notice.

23 3. A notice of the public hearing and a notice of the promulgation of  
24 any such regulation shall be published in the state bulletin. The notice  
25 of the promulgation of any such regulation shall be published at least  
26 twenty days before the effective date of the regulation.

27 § 696-i. Savings clause. If any provision of this article or the  
28 application thereof to any person, employer, occupation or circumstance  
29 is held invalid, the remainder of the article and the application of  
30 such provision to other persons, employees, occupations, or circum-  
31 stances shall not be affected thereby.

32 § 3. This act shall take effect on the ninetieth day after it shall  
33 have become a law.