

STATE OF NEW YORK

6182

2019-2020 Regular Sessions

IN SENATE

May 21, 2019

Introduced by Sen. METZGER -- (at request of the Department of Agriculture and Markets) -- read twice and ordered printed, and when printed to be committed to the Committee on Agriculture

AN ACT to amend the agriculture and markets law and the real property tax law, in relation to bee health and the beekeeping industry; and to repeal certain provisions of such laws relating thereto

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Section 169-d of the agriculture and markets law is REPEALED.

§ 2. Article 15 of the agriculture and markets law, as added by chapter 166 of the laws of 1925, sections 173, 174, 175 and 175-b as amended by chapter 430 of the laws of 1985, subdivision 9 of section 174 as added by chapter 276 of the laws of 2000, section 175-c as amended by chapter 310 of the laws of 1962 and section 175-d as added by chapter 398 of the laws of 1938, is amended to read as follows:

ARTICLE XV

BEE DISEASES

Section 173. Apiary industry advisory committee.

173-a. Definitions.

173-b. Eradication of bee diseases and certain insects affecting bees.

173-c. Cooperative honeybee health improvement program.

174. Keeping of diseased and banned bees prohibited; existence of disease to be reported.

175. [~~Transportation of bees and bee material.~~

~~175-b.~~] Rules and regulations.

[~~175-c~~] 175-a. Review by court.

[~~175-d~~] 175-b. Violations remedies.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [~~-~~] is old law to be omitted.

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§ 173. Apiary industry advisory committee. 1. There is hereby established within the department an apiary industry advisory committee which shall consist of no more than fifteen members to be appointed by the commissioner based on their experience and expertise in the apiary industry. Of the members so appointed, at least two members shall represent each of the three sectors of the apiary industry, commercial beekeepers, part-time beekeepers and hobbyist beekeepers; at least one member shall represent the horticulture or vegetable industry and one member shall be an officer or employee of the Cornell cooperative extension service. Members shall be appointed for a term of three years and may serve until their successors are chosen provided, however, that of the members first appointed, five shall serve for a term of one year, five shall serve for a term of two years, and five shall serve for a term of three years. Members shall serve without salary. The commissioner or his or her designee shall be the chairperson of the committee.

2. The duties and responsibilities of the apiary industry advisory committee shall include providing advice, comments and recommendations to the commissioner regarding state government plans, policies and programs affecting the apiary industry and such other matters as the commissioner may request in relation to this article.

3. The advisory committee shall meet at least once annually, at times and places set by the commissioner.

4. The commissioner may ask other individuals to attend the committee's meetings or work with it as needed.

§ 173-a. Definitions. When used in this article:

1. "Apiary" shall mean any location used for raising honeybees or producing honey or other bee related products.

2. "Colony" shall mean any production unit of bees.

3. "Nucleus colony" shall mean a starter colony, consisting of a laying queen and up to five frames of brood and bees.

§ 173-b. Eradication of bee diseases and certain insects affecting bees. The commissioner may cause inspections to be made of apiaries in the state for the discovery of infectious, contagious or communicable diseases and for the discovery of insects and parasitic organisms adversely affecting bees, and for the discovery of species or subspecies of bees which have been determined by him to cause injury, directly or indirectly, to this state's useful bee population, crops, or other plants. The commissioner shall provide a beekeeper or his or her designated agent with advance notice of any inspection of an apiary. He or she may also cause investigations to be made as to the best method for the eradication of diseases of bees, insects or parasitic organisms adversely affecting bees, or for the eradication of species or subspecies of bees which have been determined by him or her to cause injury, directly or indirectly, to this state's [useful] managed bee population, crops, or other plants and he or she may plan and execute appropriate methods for such eradication.

The commissioner shall have access to all apiaries, structures, appliances or premises where bees or honey or comb used in apiaries may be. He or she may open any hive, colony, package or receptacle of any kind containing or which he or she has reason to believe contains any bees, comb, bee products, used beekeeping appliances, or anything else which is capable of transmitting contagious or infectious diseases of bees or which is capable of harboring insects or parasitic organisms adversely affecting bees, or species or subspecies of bees which have been determined by him or her to cause injury, directly or indirectly, to this state's [useful] managed bee population, crops, or other plants.

1 § 173-c. Cooperative honeybee health improvement program. 1. In
2 support of the duties outlined in this article, as well as the goals and
3 objectives set forth in the New York State Pollinator Protection Plan
4 (June, 2016) and any subsequent versions of the plan; the commissioner
5 shall create a cooperative honeybee health improvement program which
6 will require:

7 (a) All beekeepers shall provide to the commissioner the number of
8 managed colonies and the county in which each of these colonies is
9 located; and current contact information of the individual or individ-
10 uals responsible for the care of these bees. All beekeepers shall also
11 indicate whether they intend to sell nucleus colonies ("NUCS"). This
12 information shall be updated and provided to the commissioner on an
13 annual basis.

14 (b) The department shall use this information to communicate the inci-
15 dence of infectious diseases and parasites at the county level to beek-
16 keepers and bee clubs. The department shall also use this information to
17 establish the boundaries of disease and parasite infestations in the
18 area surrounding a confirmed disease or parasite infestation.

19 (c) Any individual or business that intends to sell nucleus colonies
20 ("NUCS") produced within and offered for sale to other persons in New
21 York must first have an inspection of the operation by the department
22 which inspections shall continue on an annual basis, so long as "NUCS"
23 are offered for sale. These inspections shall ascertain whether the
24 operation is free from American Foulbrood and whether levels of other
25 infectious diseases and parasites in the operation render the "NUCS"
26 unfit for sale. Operations found to be infested with American Foulbrood
27 shall be prohibited from selling "NUCS" for a period of one year, or
28 until the operation is inspected and found to be free from American
29 Foulbrood.

30 (d) No person shall transport, move, buy, sell, possess, barter, offer
31 for sale or barter, deliver, or offer for transportation any species or
32 subspecies of bees which have been determined by the commissioner to
33 cause injury, directly or indirectly, to the public safety or to this
34 state's managed bee population, crops, or other plants; provided, howev-
35 er, that the commissioner may, at his or her discretion, exempt the
36 transportation, sale, possession, movement, or delivery of such bees
37 used for scientific or educational purposes under such safeguards as he
38 or she may deem necessary.

39 (e) Every shipment of live bees in cages or packages without comb into
40 this state from another state or foreign country, shall be accompanied
41 by a permit issued by the commissioner, or by a certificate of freedom
42 from disease executed by an official of such state or foreign country
43 recognized by the commissioner.

44 (f) Every shipment of a colony of bees, used comb, used beekeeping
45 equipment, or live bees on comb into this state from another state or
46 foreign country, shall be accompanied by a permit issued by the commis-
47 sioner or by a certificate of freedom from diseases and parasitic organ-
48 isms adversely affecting bees and from species or subspecies of bees
49 which have been determined by the commissioner to cause injury directly
50 or indirectly, to the public safety or to the state's managed bee popu-
51 lation, crops, or other plants; and certifying that a proper inspection
52 was made not earlier than sixty days preceding the date of shipment.
53 Such certificate shall be executed by the certifying official of such
54 state or foreign country. A duplicate of such certificate must be
55 received by the department before any such shipment enters the state.
56 Every transportation company upon receipt of such shipment shall imme-

1 diately notify the commissioner thereof, giving the name and address of
2 the consignor or consignee.

3 2. The goals of the cooperative honeybee health improvement program
4 shall be to:

5 (a) document the health of the state's managed pollinator population,
6 including the presence of parasites, diseases, and environmental threats
7 to the state's population of managed pollinators;

8 (b) provide information on honeybee health to beekeepers, stakeholders
9 and academia to inform research and best management practices related to
10 pollinator health;

11 (c) document the annual population of managed pollinators in each
12 county within New York state; and

13 (d) collect contact information for each beekeeper to allow for better
14 communication among the department and beekeepers relating to the inci-
15 dence of parasites, disease and other health threats that could be tran-
16 smitted within the flight range of managed pollinators.

17 3. There shall be no fee or other registration cost for enrollment in
18 the cooperative honeybee health improvement program.

19 4. The information provided to the commissioner as required by para-
20 graph (a) of subdivision one of this section shall be considered confi-
21 dential and not subject to public disclosure, except such information
22 shall not be considered confidential as deemed necessary by the commis-
23 sioner to implement the purposes of this article. If the commissioner
24 deems it necessary to release such information, he or she shall provide
25 written notice to the beekeeper at least twenty-one days before releas-
26 ing such information.

27 § 174. Keeping of diseased and banned bees prohibited; existence of
28 disease to be reported.

29 1. No person shall keep in his or her possession or under his or her
30 care any colony of bees affected with a contagious or infectious disease
31 or infested by ~~[insects]~~ disease or parasitic organisms adversely
32 affecting bees, or by species or subspecies of bees which have been
33 determined by the commissioner to cause injury, directly or indirectly,
34 to the public safety or to this state's ~~[useful]~~ managed bee population,
35 crops, or other plants. Any person who ~~[knows that any bees owned or~~
36 ~~controlled by him are affected with, or have been exposed to, any conta-~~
37 ~~gious or infectious disease, insects or parasitic organisms adversely~~
38 ~~affecting bees, or by species or subspecies of bees which have been~~
39 ~~determined by the commissioner to cause injury, directly or indirectly,~~
40 ~~to this state's useful bee population, crops, or other plants,]:~~ (a)

41 knows that any bees owned or controlled by him or her exceed disease or
42 parasite tolerances that are established in regulation by the commis-
43 sioner; or (b) knows that any bees owned or controlled by him or her are
44 a species or subspecies of bees that have been determined by the commis-
45 sioner to cause injury, directly or indirectly, to the public safety or
46 to this state's managed bee population, crops, or other plants, shall at
47 once report such fact to the commissioner, stating all facts known to
48 him or her with reference to said contagion, infection, or exposure.

49 2. No person shall hide or conceal any bees or used beekeeping equip-
50 ment from ~~[the inspector]~~ department employees or officials or give
51 false information in any manner pertaining to this article. No person
52 shall resist, impede or hinder the commissioner or his or her duly
53 authorized representatives in the discharge of his or her or their
54 duties.

55 3. Whenever the commissioner or his or her duly authorized represen-
56 tatives shall determine that any colony of bees, bee material, struc-

tures or appliances is infected with, or has been exposed to, contagious or infectious diseases of bees, or is infested with or has been exposed to insects or parasitic organisms adversely affecting bees, or to species or subspecies of bees which have been determined by the commissioner to cause injury, directly or indirectly, to this state's useful bee population, crops, or other plants, said colonies of bees and material, structures or appliances shall be immediately placed under quarantine and a written notice thereof shall be served on the owner or caretaker. No person shall move, tamper with, handle, or otherwise disturb or molest or cause to be moved, tampered with, handled, or otherwise disturbed or molested any colonies, materials, or appliances so quarantined without a written permit from the commissioner or his or her duly authorized representatives.

4. All species and subspecies of bees which have been determined by the commissioner to cause injury, directly or indirectly, to the public safety or to this state's [~~useful~~] managed bee population, crops, or other plants and all bees, beehives, bee fixtures or appurtenances infected with, or exposed to, contagious or infectious diseases of bees, or infested with, or exposed to, insects or parasitic organisms adversely affecting bees, or with or to species or subspecies of bees which have been determined by him to cause injury, directly or indirectly, to this state's [~~useful~~] managed bee population, crops, or other plants, are hereby declared to be nuisances to be abated as hereinafter described.

5. If any inspection made by the commissioner or his or her duly authorized representative discloses that any apiary, appliances, structures, colonies or comb constitute a nuisance within the meaning of this section, the commissioner or his or her duly authorized representatives may with the co-operation and consent of the owner or person in charge immediately proceed to abate the nuisance by destroying or treating such colonies and equipment, or he may order the owner or person in charge to destroy or treat such colonies or equipment as may be deemed advisable. In case the owner or person in charge will not consent to the abatement of the nuisance by immediate destruction or treatment, the commissioner or his or her duly authorized representative shall notify [~~in writing~~] the owner, occupant or person in charge of the premises in writing that such nuisance exists and order that the same be abated within five days after a date which shall be specified in said order. Such order shall contain directions setting forth the method or methods which shall be taken to abate the nuisance and shall be served upon the owner, occupant or person in charge of the premises either personally or by registered or certified mail.

6. If the order directs the destruction of any bees, hives, fixtures or appurtenances and the owner thereof considers himself or herself to be aggrieved thereby, he or she may, within five days from the receipt of the order, present to the commissioner a request for a review. Written notice of such request must be served by mail upon the commissioner. Upon receipt of such notice, the commissioner shall cause an investigation to be made. The request for a review shall act to stay all proceedings until the matter has been investigated and a final determination rendered by the commissioner. During the time specified in the order and during any extended time permitted by reason of such review the quarantined colonies and equipment shall not be removed, molested or tampered with except by written permission of the commissioner or his or her duly authorized representative. No damage shall be awarded to the owner for the loss of any apiary, bees, hives, apiary appliance, or bee

product destroyed under the provisions of this section or any regulation or order made in pursuance thereof.

7. Persons keeping bees shall keep them in hives of such construction that the frames and combs may be easily removed without damaging them for examination of the brood for the purpose of determining whether disease exists in the brood.

8. No person shall expose in any place to which bees have access any bee product, hive or other apiary appliance in such manner that contagious or infectious diseases of bees may be disseminated therefrom.

9. The commissioner may promulgate rules and regulations to establish appropriate tolerance levels for [~~insects~~] ~~diseases~~ or parasitic organisms adversely affecting bees within hives, fixtures, structures or appurtenances. Beehives conforming with such established tolerance levels shall not be considered nuisances under this section. If upon inspection a hive is found to exceed such tolerance levels, the commissioner may consider such apiary to be a nuisance and may order the destruction or treatment of the apiary as set forth in subdivisions four, five and six of this section.

~~§ 175. [Transportation of bees and bee material. 1. No person shall transport, move, sell, barter, offer for sale or barter, deliver, or offer for transportation any colony of bees, used comb, used beekeeping material, or live bees unless it be within the beekeeper's own premises without a permit from the commissioner, except that colonies of bees and used beekeeping equipment which are not infested with or have not been exposed to bee disease, and which are not infested with and have not been exposed to insects or parasitic organisms adversely affecting bees, or to species or subspecies of bees which have been determined by the commissioner to cause injury, directly or indirectly, to this state's useful bee population, crops, or other plants may be moved or transported without a permit provided that the commissioner has been notified in writing of such intention not less than ten days before the bees and equipment are moved.]~~

~~2. No person shall transport, move, buy, sell, possess, barter, offer for sale or barter, deliver, or offer for transportation any species or subspecies of bees which have been determined by the commissioner to cause injury, directly or indirectly, to this state's useful bee population, crops, or other plants, provided, that the commissioner may at his discretion exempt the transportation, sale, possession, movement, or delivery of such bees for scientific or educational purposes under such safeguards as he may deem necessary.~~

~~3. Every shipment of live bees in cages or packages without comb into this state from another state or foreign country, shall be accompanied by a permit issued by the commissioner, or by a certificate of freedom from disease executed by an official of such state or foreign country recognized by the commissioner.~~

~~4. Every shipment of a colony of bees, used comb, used beekeeping equipment, or live bees on comb into this state from another state or foreign country, shall be accompanied by a permit issued by the commissioner or by a certificate of freedom from disease, from insects and parasitic organisms adversely affecting bees and from species or subspecies of bees which have been determined by the commissioner to cause injury directly or indirectly, to this state's useful bee population, crops or other plants and certifying that a proper inspection was made not earlier than sixty days preceding the date of shipment. Such certificate shall be executed by an official of such state or foreign country recognized by the commissioner. A duplicate of such certificate shall be~~

~~mailed to the commissioner before any such shipment enters this state. Every transportation company upon receipt of such shipment shall immediately notify the commissioner thereof, giving the name and address of the consignor and consignee.~~

~~§ 175-b.~~] Rules and regulations. The commissioner is hereby authorized, after public hearing, to adopt, promulgate and issue such rules and regulations as he may deem necessary to carry out and give full force and effect to the provisions of this article, including, but not limited to, the designation of species or subspecies of bees determined by him to cause injury, directly or indirectly, to the public safety or to this state's [~~useful~~] managed bee population, crops, or other plants. Such rules and regulations shall be filed and open for public inspection at the principal office of the department and shall have the force and effect of law.

~~[§ 175-c.]~~ § 175-a. Review by court. The action of the commissioner on a request for review as authorized by section one hundred [~~seventy-five herein~~] seventy-four of this article may be reviewed in the manner provided by article seventy-eight of the civil practice law and rules, provided, however, that a stay shall not be granted by the court or a justice thereof pending final determination of the matter except on notice to the commissioner. The decision of the commissioner shall be final unless within thirty days from the receipt of written notice thereof a proceeding is instituted to review the same.

~~[§ 175-d.]~~ § 175-b. Violations; remedies. The commissioner may institute such action at law or in equity as may be necessary to enforce compliance with any provision of this article or of any rule or regulation promulgated thereunder and in addition to any other remedy prescribed in article three of this chapter or otherwise may apply for relief by injunction if necessary to protect the public interest or abate a nuisance as defined in this article without alleging or proving that an adequate remedy at law does not exist. Such application may be made to the supreme court in any district or county as provided by the civil practice act and the rules of practice of the court, or to the supreme court in the third judicial district.

§ 3. The subdivision heading and paragraph c of subdivision 9 of section 301 of the agriculture and markets law, the subdivision heading as amended by chapter 440 of the laws of 1993 and paragraph c as amended by chapter 536 of the laws of 2008, are amended to read as follows:

"Gross sales [~~value~~]" means the proceeds from the sale of:

c. Honey, royal jelly, bee pollen, propolis and beeswax produced by bees in hives located on [~~an otherwise qualified farm operation but which does not independently satisfy the gross sales requirement~~] land used in agricultural production in conjunction with the same or an otherwise qualified farm operation;

§ 4. Paragraph (e) of subdivision 2 of section 483 of the real property tax law, as amended by chapter 35 of the laws of 2016, is amended to read as follows:

(e) structures and buildings used in the production of honey, royal jelly, bee pollen, propolis and beeswax including those structures and buildings used for the storage of bees. [~~For purposes of this section, this shall not include those structures or buildings and portions thereof used for the sale of maple syrup or sale of honey and beeswax.~~] The term "structures and buildings" shall not include silos, bulk milk tanks or coolers, or manure storage, handling and treatment facilities as such terms are used in section four hundred eighty-three-a of this title.

1 § 5. This act shall take effect on the one hundred eightieth day after
2 it shall have become a law. Effective immediately, the addition, amend-
3 ment and/or repeal of any rule or regulation necessary for the implemen-
4 tation of this act on its effective date are authorized to be made and
5 completed on or before such effective date.