

# STATE OF NEW YORK

5525

2019-2020 Regular Sessions

## IN SENATE

May 6, 2019

Introduced by Sen. THOMAS -- read twice and ordered printed, and when printed to be committed to the Committee on Social Services

AN ACT to amend the social services law, in relation to enacting the intergenerational poverty mitigation act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The social services law is amended by adding a new article  
2 10-E to read as follows:

### ARTICLE 10-E

#### INTERGENERATIONAL POVERTY MITIGATION ACT

3 Section 484. Short title.

4 484-a. Definitions.

5 484-b. New York intergenerational welfare reform commission.

6 484-c. Establishment of intergenerational poverty plan implemen-  
7 tation pilot program.

8 § 484. Short title. This article shall be known as the "Intergenera-  
9 tional poverty mitigation act."

10 § 484-a. Definitions. As used in this article:

11 1. "Cycle of poverty" or "poverty cycle" means the set of factors or  
12 events by which the long-term poverty of a person is likely to continue  
13 and be experienced by each child of the person when the child becomes an  
14 adult unless there is outside intervention.

15 2. (a) "Intergenerational poverty" means poverty in which two or more  
16 successive generations of a family continue in the cycle of poverty and  
17 government dependence.

18 (b) "Intergenerational poverty" does not include situational poverty  
19 that: (i) is generally traceable to a specific incident or time period  
20 within the lifetime of a person; and (ii) is not continued to the next  
21 generation.

22 3. "Poverty" means the state of a person who lacks a usual or socially  
23 acceptable amount of money or material possessions as demonstrated by  
24

25 EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 the person's income level being at or below the United States poverty  
2 level as defined by the most recently revised poverty income guidelines  
3 published by the United States department of health and human services.

4 § 484-b. New York intergenerational welfare reform commission. 1.  
5 There is hereby created the New York intergenerational welfare reform  
6 commission composed of the following nine members: (a) one member  
7 appointed by the commissioner; (b) two members to be appointed by the  
8 governor; (c) three members to be appointed by the temporary president  
9 of the senate; and (d) three members to be appointed by the speaker of  
10 the assembly.

11 2. The appointee of the commissioner shall serve as chair of the  
12 commission. The chair is responsible for: (a) the call and conduct of  
13 meetings at least four times per year; (b) calling additional meetings  
14 upon request by a majority of the commission's members; and (c) delegat-  
15 ing duties to other members of the commission.

16 3. A majority of the members of the commission constitutes a quorum of  
17 the commission at any meeting and the action of the majority of members  
18 present is the action of the commission.

19 4. The department shall provide staff support to the commission as  
20 requested.

21 5. The commission's purpose is to: (a) collaborate in sharing and  
22 analyzing data and information regarding intergenerational poverty in  
23 the state with a primary focus on data and information regarding chil-  
24  dren who are at risk of continuing the cycle of poverty and welfare  
25  dependency unless outside intervention is made; (b) examine and analyze  
26  shared data and information regarding intergenerational poverty, includ-  
27  ing the data provided by the intergenerational poverty report, to iden-  
28  tify and develop effective and efficient plans, programs, and recommen-  
29  dations to help at-risk children in the state escape the cycle of  
30  poverty and welfare dependency, which may include avoiding homelessness  
31  among children at risk of remaining in poverty; (c) implement data-dri-  
32  ven policies and programs addressing poverty, public assistance, educa-  
33  tion, and other areas as needed to measurably reduce the incidence of  
34  children in the state who remain in the cycle of poverty and welfare  
35  dependency as they become adults; and (d) establish and facilitate  
36  improved cooperation between policymakers in rescuing children from  
37  intergenerational poverty and welfare dependency.

38 6. The commission shall: (a) study, evaluate, and report on the status  
39 and effectiveness of policies, procedures, and programs that provide  
40 services to children in the state affected by intergenerational poverty  
41 and welfare dependency; (b) study and evaluate the policies, procedures,  
42 and programs implemented by other states and nongovernmental entities  
43 that address the needs of children affected by intergenerational poverty  
44 and welfare dependency; (c) identify policies, procedures, and programs,  
45 including any lack of interagency data sharing, lack of policy coordi-  
46 nation, or current federal requirements, that are impeding efforts to  
47 help children in the state affected by intergenerational poverty escape  
48 the poverty cycle and welfare dependency and recommend changes to such  
49 policies and procedures; (d) create an ongoing five- and ten-year plan,  
50 which is updated annually, containing measurable goals and benchmarks,  
51 including future action needed to attain those goals and benchmarks, for  
52 decreasing the incidence of intergenerational poverty among the state's  
53 children, including reducing the incidence of homelessness among chil-  
54 dren affected by intergenerational poverty and increasing the number of  
55 the state's children who escape the poverty cycle and welfare dependen-  
56 cy; (e) implement policy, procedure, and program changes to address the

1 needs of children affected by intergenerational poverty and help those  
2 children escape the poverty cycle and welfare dependency, including, as  
3 available over time, data to track the effectiveness of each change; (f)  
4 recommend policy, procedure, and program changes to address the needs of  
5 children affected by intergenerational poverty and to help those chil-  
6 dren escape the poverty cycle and welfare dependency, including the  
7 steps that will be required to make the recommended changes and whether  
8 further action is required by the legislature; and (g) provide a forum  
9 for public comment and participation in efforts to help children in the  
10 state escape the cycle of poverty and welfare dependency.

11 7. To accomplish its duties, the commission may: (a) request and  
12 receive from any state or local governmental agency or institution,  
13 information relating to poverty in the state, including: reports,  
14 audits, data, projections and statistics; and (b) appoint special  
15 committees, to advise and assist the commission; provided that members  
16 of such special committee shall be appointed by the commission and may  
17 be: (i) members of the commission; or (ii) individuals from the private  
18 or public sector;

19 § 484-c. Establishment of intergenerational poverty plan implementa-  
20 tion pilot program.

21 1. There is hereby established an intergenerational poverty plan  
22 implementation pilot program to encourage counties to implement local  
23 solutions to address intergenerational poverty.

24 2. A county or a group of contiguous counties may submit a proposal to  
25 the department to participate in the program. Such proposals for partic-  
26 ipation shall specify: (a) outcomes that will address intergenerational  
27 poverty that the county aims to achieve with such program; (b) metrics  
28 that would be used to measure progress toward the specified outcomes;  
29 (c) baseline measurements for each specified outcome and the metric  
30 against which progress will be measured; and (d) the total amount of  
31 money needed to achieve the specified outcomes.

32 3. The department shall: (a) specify the format for a proposal; (b)  
33 set a deadline for a county or group of counties to submit a proposal;  
34 (c) define criteria for selecting a county or group of counties to  
35 participate in the program, which may include: (i) a significant number  
36 of individuals within the county or group of counties experiencing  
37 intergenerational poverty; (ii) an established strategic plan to address  
38 intergenerational poverty; (iii) evidence of strong engagement and lead-  
39 ership; and (iv) partnerships with groups overseeing human services,  
40 early childhood services public health, education, economic development,  
41 behavioral health and juvenile justice.

42 4. One year after the effective date of this section, the department  
43 shall select at least one county or group of counties to serve as the  
44 pilot program location, and shall be authorized to grant any appropri-  
45 ated funds to such county or group of counties to achieve the pilot  
46 program indicators and outcomes.

47 5. A county or group of counties that receives a grant under the pilot  
48 program shall: (a) provide a cash or in-kind match that is equal to at  
49 least twenty-five percent of the amount of the grant; (b) use the funds  
50 provided by the program and the cash or in-kind match for purposes  
51 approved by the department; and (c) report quarterly to the department  
52 on progress regarding the indicators and outcomes described this  
53 section.

54 6. The department shall issue a report annually detailing a  
55 description of the program, including the number and amounts of grants  
56 awarded, the recipients of the grants, and an evaluation of the progress

1 grant recipients have made toward the indicators and outcomes described  
2 in this section.

3 7. The department shall have the power: (a) to make such pilot program  
4 permanent if the department determines the program has been successful;  
5 and (b) to expand the pilot program to an additional county or counties  
6 after the initial one-year pilot program.

7 § 2. This act shall take effect immediately.