STATE OF NEW YORK

4364--A

2019-2020 Regular Sessions

IN SENATE

March 11, 2019

Introduced by Sens. THOMAS, BROOKS, COMRIE, GAUGHRAN, GOUNARDES, KAMIN-SKY, KAPLAN, LIU, MAY, MYRIE, PERSAUD, SALAZAR, SAVINO, SKOUFIS --read twice and ordered printed, and when printed to be committed to the Committee on Transportation -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the vehicle and traffic law and the general business law, in relation to designating new automotive broker businesses

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- Section 1. Subdivision 1 of section 415 of the vehicle and traffic law is amended by adding a new paragraph n to read as follows:
- n. "New automobile broker business" shall have the same meaning as set forth in subdivision four of section seven hundred thirty-six of the general business law.

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- § 2. Section 736 of the general business law is amended by adding a new subdivision 4 to read as follows:
- 8 4. "New automobile broker business" means any person who, for a fee, commission or other valuable consideration, regardless of whether such 9 10 fee, commission or consideration is paid directly by a consumer, offers 11 to provide, provides or represents that he or she will provide a service 12 of purchasing, arranging, assisting, facilitating or effecting the 13 purchase or lease of a previously unregistered automobile; through a new motor vehicle dealer, as agent, broker, or intermediary for a consumer. 14 "New automobile broker business" does not include any person registered 15 16 as a new vehicle dealer for the new automobile brand or brands for which 17 such services are provided, pursuant to article sixteen of the vehicle
- 18 <u>and traffic law nor any bona fide employee of such a registered dealer</u>
 19 <u>while acting for such dealer.</u>
- 20 § 3. Subdivision 3-a and paragraph b-3 of subdivision 5 of section 415 21 of the vehicle and traffic law, as added by chapter 477 of the laws of 22 2017, are amended to read as follows:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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Automobile broker business [registration] or new automobile broker business. No person shall engage in the automobile broker busi-ness, the new automobile broker business or represent or advertise that he or she is engaged or intends to engage in the automobile broker business or new automobile broker business in this state, unless there shall have been issued to him or her a certificate of registration as an auto-mobile broker business or new automobile broker business, as the case may be, by the commissioner under this section pursuant to an applica-tion for registration submitted pursuant to subdivision five of this section. The commissioner shall not issue any certificate of registration authorized by this section to any franchisor, manufacturer, distributor, distributor branch or factory branch, as such terms are defined in section four hundred sixty-two of this title, or to any subsidiary, affiliate or controlled entity thereof.

- b-3. In the case of an application for registration as an automobile broker business or new automobile broker business, the name and address of the surety company which will issue the bond required by subdivision one of section seven hundred forty-a of the general business law and a statement indicating any interest in the applicant's business entity by a person or entity described in paragraph f of subdivision seven of this section. If the bond is to be issued by an authorized agent of the surety company licensed by the state, then the name and address of that agent may be provided in lieu of the information concerning the surety company.
- § 4. Subdivision 5 of section 415 of the vehicle and traffic law is amended by adding a new paragraph e to read as follows:
- e. Before application for a new automobile broker business is approved, the applicant must have submitted along with the application, written confirmation from the new motor vehicle manufacturer and/or distributor permitting the applicant to serve as an approved registered broker for the sale or lease, through a new motor vehicle dealer, of a new motor vehicle of the line makes which the applicant proposes to broker from the geographic location described in the application. The geographic location included in the application shall be subject to the provisions of article seventeen-A of this title regarding franchised automobile dealers.
- § 5. Subdivision 1 of section 736-a of the general business law, as added by chapter 477 of the laws of 2017, is amended and a new subdivision 3 is added to read as follows:
- 1. (a) No person shall engage in business as an automobile broker business or as a new automobile broker business, as such terms are defined in section seven hundred thirty-six of this article, without first having been issued a certificate of registration for an automobile broker business or new automobile broker business pursuant to paragraph c of subdivision seven of section four hundred fifteen of the vehicle and traffic law. A certificate of registration for a new automobile broker business is valid for a period of two years.
- (b) No new automobile broker business shall represent or accept payment from, either directly or indirectly, a franchisor, manufacturer and/or distributor, as such terms are defined in sections four hundred fifteen and four hundred sixty-two of the vehicle and traffic law.
- 3. The commissioner of motor vehicles shall make necessary rules and regulations as may be appropriate for the proper enforcement of the provisions of this section.
- 55 § 6. The general business law is amended by adding a new section 741-c 56 to read as follows:

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§ 741-c. Prohibitions related to private information. No person registered under this article shall request, handle, store or transmit the private information, as such term is defined in paragraph (b) of subdivision one of section eight hundred ninety-nine-aa of this chapter, of any consumer.

- § 7. Section 737 of the general business law, as added by chapter 616 of the laws of 1988, is amended to read as follows:
- § 737. Advance fees prohibited. No automobile broker business or new automobile broker business shall solicit, receive or collect from a consumer any fee, or commission, in advance of the performance of those services specified in the contract as required by section seven hundred thirty-eight of this article.
- § 8. The opening paragraph of subdivision 1 of section 738 of the general business law, as amended by chapter 28 of the laws of 2018, is amended to read as follows:

Every contract between a consumer and an automobile broker business. which for the purposes of this section shall include new automobile broker businesses, for the purchase of an automobile shall be in writing, shall be dated, shall contain the street address of the automobile broker business and the consumer and shall be signed by the consumer and by the automobile broker business. Every contract shall comply with the requirements set forth in this section and contain the following:

- § 9. Section 740 of the general business law, as added by chapter 616 of the laws of 1988, is amended to read as follows:
- § 740. Escrow required for advance payments. All monies paid by a consumer to an automobile broker business or a new automobile broker business in connection with a transaction covered by this article shall be trust funds in the possession of such automobile broker business or new automobile broker business and shall be deposited by it within five days after receipt thereof, in an account in a banking organization within the state. The automobile broker business or new automobile broker business shall thereupon notify in writing the consumer, giving the name and address of the banking organization and the amount deposited. The monies shall be held on deposit until fully applied to the contract price at the time the automobile is delivered to the consumer, unless sooner repaid in accordance with the provisions of this article.
- § 10. Section 740-a of the general business law, as added by chapter 579 of the laws of 2011 and subdivision 1 as amended by chapter 477 of the laws of 2017, is amended to read as follows:
- § 740-a. Automobile broker business and new automobile broker business surety bond. 1. Automobile broker businesses and new automobile broker businesses shall obtain and continue in effect a surety bond in an amount of one hundred thousand dollars executed by a surety company authorized to transact business in the state by the department of financial services of the state or its successor. The bonds shall be approved to form by the secretary of state and shall be conditioned on the automobile broker business' or new automobile broker business' payment all valid bank drafts, including checks, drawn for the purchase of motor vehicles and safekeeping of all customer deposits related to the sale of a motor vehicle between the time of receipt of such customer deposit and the transfer of good title to the vehicle to the customer.
- 2. Recovery against a bond may be made by a person, including the state, who obtains a judgment against the automobile broker business or 54 new automobile broker business for an act or omission on which the bond is conditioned if the act or omission occurred during the term of the bond. The total liability imposed on the surety under this section for

all breaches of the bond condition is limited to the face amount of the bond. Such liability may include, but is not limited to, the amount of the valid bank drafts, including checks, drawn by the automobile broker business or new automobile broker business for the purchase of motor vehicles. In no event shall the surety on a bond be liable for total claims in excess of the bond amount, regardless of the number or nature of claims made against the bond or the number of years the bond remained in force.

- 3. Any surety issuing a bond pursuant to this subdivision shall be required to provide sixty days' notice to the secretary of state prior to the effective date of cancellation of the bond.
- 12 § 11. Section 741 of the general business law, as added by chapter 616 13 of the laws of 1988, is amended to read as follows:
 - § 741. Deceptive acts prohibited. It is hereby declared to be a deceptive trade practice and unlawful for an automobile broker business or new automobile broker business to misrepresent directly or indirectly in its advertising, promotional materials, sales presentation, or in any manner:
- 1. The nature of the services to be performed <u>and in the case of a new</u>
 20 <u>automobile broker that a third party will be paying for any such</u>
 21 <u>services</u>;
 - 2. The time within which the services will be performed;
 - 3. The cost of the services to be performed; [and]
 - 4. The ability of the automobile broker business <u>or new automobile</u> <u>broker business</u> to perform the services; <u>and</u>
 - 5. That the automobile broker business or new automobile broker business is affiliated with any automobile manufacturer and/or distributor, provided, however, that a new automobile broker business may state the line makes for which it holds permission pursuant to section four hundred fifteen of the vehicle and traffic law.
 - § 12. Section 741-a of the general business law, as amended by chapter 477 of the laws of 2017, is amended to read as follows:
 - § 741-a. Advertising. Automobile broker businesses <u>and new automobile</u> <u>broker businesses</u> shall clearly and conspicuously disclose the following in all advertisements in any medium, and in any print advertisement such disclosures shall not appear in any footnotes and shall be situated in the top half of any such advertisement in an easily readable typeface:
 - (a) That the automobile broker business <u>or new automobile broker business</u> is not a registered new motor vehicle dealer but is a registered automobile broker business <u>or new automobile broker business</u> as defined in section four hundred fifteen of the vehicle and traffic law;
 - (b) The registration number issued to the automobile broker business or new automobile broker business pursuant to section four hundred fifteen of the vehicle and traffic law;
 - (c) Whether any fees may be imposed by the automobile broker business or new automobile broker business for services rendered. Details of such compensation shall be provided by the automobile broker business or new automobile broker business upon request by the consumer; and
 - (d) That no warranty repair services will be provided by the automobile broker business or new automobile broker business.
- 51 § 13. Section 415 of the vehicle and traffic law is amended by adding 52 a new subdivision 21 to read as follows:
- 21. Penalties and rights of action for failure to obtain a certificate
 of registration as a new automobile broker pursuant to subdivision
 three-a and paragraph b-3 of subdivision five of this section. a. The
 commissioner, or any person designated by him or her, may proceed

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against a party who has operated as a new automobile broker without 1 certificate of registration in accordance with the provisions of this 2 3 article, in any one or more proceedings and by order require the offend-4 ing party to pay the people of this state a penalty in a sum not to 5 exceed two thousand dollars for each violation found to have been 6 committed. Civil penalties assessed under this subdivision shall be paid to the commissioner for deposit into the state treasury, and unpaid 7 8 civil penalties may be recovered by the commissioner in a civil action 9 in the name of the commissioner. For the purposes of this subdivision, a 10 "violation" shall mean each vehicle sold or leased to a consumer for 11 which the party that failed to obtain certification as a new automobile 12 broker has served as a new automobile broker.

b. In addition to any civil action brought by the commissioner or any person appointed by him, any persons injured by any violation of subdivision three-a and paragraph b-3 of subdivision five of this section, shall be entitled to sue for and have injunctive relief and damages against, any party in violation of subdivision three-a and paragraph b-3 of subdivision five of this section in any court of the state having jurisdiction over the parties. In the case of a new motor vehicle dealer, injury shall include the sale or lease of a new motor vehicle to a person residing within the relevant market area of such dealer. The term "relevant market area" shall have the same meaning as in subdivision fifteen of section four hundred sixty-two of this title. In any such judicial action or proceeding, the court may award reasonable attorney's fees and costs.

 \S 14. Subdivision 2 of section 463 of the vehicle and traffic law is amended by adding three new paragraphs (ll), (mm) and (nn) to read as follows:

29 (11) To issue written confirmation to a new automobile broker business permitting such business to serve as an approved registered broker for 30 31 the sale or lease, through a new motor vehicle dealer, of such manufac-32 turer's new motor vehicles, unless the manufacturer provides notice pursuant to the terms of this paragraph. All dealers that have a rele-33 34 vant market area that encompasses the proposed site shall be entitled to 35 written notice, via certified mail return receipt requested, informing them of the proposed approval of a new automobile broker business. Any 36 37 new motor vehicle dealer may institute an adjudicatory proceeding or 38 action as provided in section four hundred sixty-nine of this article to 39 protest the issuance of such written confirmation to a new automobile 40 broker business permitting such business to serve as an approved regis-41 tered broker following receipt of such notice, or following the end of 42 any appeal procedure provided by the manufacturer. In any adjudicatory 43 proceeding or action brought by the dealer, the manufacturer shall have 44 the burden of proving that there exists good cause to permit such new 45 automobile broker business to serve as an approved registered broker and 46 that such permission will not harm the dealer within the relevant market 47 area. Institution of an action pursuant to this paragraph shall serve to 48 stay, without bond, the effectiveness of the written confirmation of 49 such manufacturer until a final judgment has been rendered in a proceed-50 ing or action as provided in section four hundred sixty-nine of this 51 article. A manufacturer shall not issue written confirmation permitting 52 a new automobile broker business to serve as an approved registered 53 broker to any person or entity which has been cited for any violation of 54 article thirty-five-B of the general business law, or which has a business relationship with any new franchised motor vehicle dealer not 55 56 licensed to operate as a new motor vehicle dealer within the state, or

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does not have a relevant market area that includes any portion of the state. For the purposes of this paragraph "business relationship" shall mean activity that includes paying a new automobile broker business by a new motor vehicle dealer not licensed to operate as a new motor vehicle dealer within the state, or does not have a relevant market area that includes any portion of the state in connection with the sale or leader of a new motor vehicle.

(mm) To issue written confirmation to a new automobile broker business that permits such business to serve as an approved registered broker for a period exceeding two years.

(nn) For incentive payments, bonuses, holdbacks or similar payments related to the sale or lease of a new motor vehicle that has been arranged, assisted, facilitated or effected in a particular relevant market area, to deny a franchised motor vehicle dealer located in such relevant market area a payment of equal value as has been awarded to another franchised motor vehicle dealer. Nothing in this paragraph shall be construed to authorize any incentive payment, bonus, holdback or similar payment to any automobile broker business or new automobile broker business, as such terms are defined in section seven hundred thirty-six of the general business law.

§ 15. Section 465 of the vehicle and traffic law is amended by adding a new subdivision 8 to read as follows:

8. A new vehicle manufacturer shall require its franchisees to maintain a record of all sales or leases arranged, assisted, facilitated or effected by each new automobile broker business to which it has provided written confirmation permitting it to serve as a new automobile broker business, as such term is defined in section seven hundred thirty-six of the general business law. New vehicle manufacturers shall further maintain a record of all incentives paid to any franchisee attributable to any sale or lease that has been arranged, assisted, facilitated or effected by a new automobile broker business. For sales or leases arranged, assisted, facilitated or effected by any new automobile broker business operating or based in a particular relevant market area, a new vehicle manufacturer shall furnish a record of incentives paid to any franchisee attributable to any such sales or leases to the franchisee operating or based within any such relevant market area.

§ 16. This act shall take effect immediately; provided that all automobile brokers registered on the effective date of this act shall have 38 ninety days to come into compliance with the provisions of this act.