STATE OF NEW YORK

3693

2019-2020 Regular Sessions

IN SENATE

February 12, 2019

- Introduced by Sen. GIANARIS -- read twice and ordered printed, and when printed to be committed to the Committee on Housing, Construction and Community Development
- AN ACT eliminating rent increases based on major capital improvements; to amend chapter 274 of the laws of 1946, constituting the emergency housing rent control law, the emergency tenant protection act of nineteen seventy-four and the administrative code of the city of New York, in relation to eliminating rent increases to pay for major capital improvements

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Legislative findings and declaration of emergency. The 1 2 legislature hereby finds and declares that the serious public emergency 3 which led to the enactment of the existing laws regulating residential 4 rents and evictions continues to exist. The legislature further finds 5 that a majority of households currently occupying housing accommodations subject to rent laws are rent-burdened; that permanent increases in 6 7 rents are no longer necessary to incentivize rental property owners to 8 make, or to compensate landlords for, necessary major capital improve-9 ments; that publicly funded tax incentives and other subsidies are 10 available to rental property owners to support major capital improvements; that value from major capital improvements accrues to rental 11 property owners through increased property values and sale prices; that, 12 due to market conditions in localities subject to rent laws, rental 13 property owners are already able to realize a reasonable return on their 14 15 investments in major capital improvements through increased property 16 values and sale prices alone; and that provisions for hardship increases 17 under existing rent laws already ensure that rental property owners are 18 able to operate rent regulated housing without incurring undue losses. 19 The legislature further declares and finds that a substantial number of 20 the rent increases previously granted for major capital improvements

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD02240-03-9

1 were tainted by inflated costs, particularly in the last seven years; 2 that the provision of permanent rent increases for major capital improvements in existing rent laws has resulted in exactions of unjust, 3 4 unreasonable and oppressive rents, as well as profiteering, speculation 5 and other disruptive practices tending to produce tenant dislocation and б threats to the public health, safety and general welfare; that such 7 results were contrary to the intent and purpose of the existing rent 8 laws; that it is therefore necessary to amend the rent laws to remove any provision of a permanent rent increase based upon major capital 9 10 improvements; and that it is additionally necessary to repeal rent 11 increases based upon major capital improvements that became effective 12 within the previous seven years.

13 § 2. (a) The division of housing and community renewal, the "divi-14 sion", shall administer the elimination of rent increases based upon 15 major capital improvements pursuant to this act. The division shall no 16 longer grant rent increases on the basis of major capital improvements at buildings subject to rent regulation or rent stabilization pursuant 17 18 the emergency rent control law, the emergency tenant protection act to 19 and/or the administrative code of the city of New York. All pending 20 applications for rent increases based upon major capital improvements 21 shall be denied, and the division shall issue orders disposing of pend-22 ing applications as necessary.

23 (b) Any rent increase based upon major capital improvements previously 24 ordered by the division, pursuant to the emergency rent control law, the 25 emergency tenant protection act and/or the administrative code of the 26 city of New York, with an effective date within the seven years prior to 27 the effective date of this act shall be repealed effective immediately 28 unless the division finds a basis for limiting the repeal pursuant to subdivision (d) of this section. For all affected housing accommo-29 30 dations, the division shall determine what the present legal rent would 31 be for each such accommodation if the division had not ordered any rent 32 increases based upon major capital improvements during the repeal peri-33 od, and this amount shall be the proposed new legal rent.

34 (c) Within 180 days of the effective date of this act, the division of 35 housing and community renewal shall determine the proposed new legal 36 rents for all affected housing accommodations pursuant to subdivision 37 (b) of this section and shall also provide written notification to all 38 current owners and tenants of affected accommodations as to the amount 39 of the proposed new legal rents, the basis for the department's determi-40 nation, and the time for each affected party to submit additional infor-41 mation that the division shall consider before issuing a final order determining the new legal rents, which shall not be less than 45 days. 42 43 Unless an owner of an affected building has submitted a timely applica-44 tion to the division for a limitation pursuant to subdivision (d) of 45 this section, the division shall issue a final order determining the new 46 legal rents for affected housing accommodations within 365 days of the 47 effective date of this act.

48 Within 90 days of receiving written notice of proposed new (d) (1) 49 legal rents from the division pursuant to subdivision (c) of this section, a building owner may apply to the commissioner of housing and 50 51 community renewal for an order limiting the amount of the repeal of rent 52 increases under this act based upon a finding by the commissioner of 53 housing and community renewal that the proposed new legal rents are not 54 sufficient to enable the owner to maintain an annual gross rent income 55 for such building which exceeds the annual operating expenses of such 56 building by a sum equal to at least five percent of such gross rent. In 1 buildings for which the commissioner of housing and community renewal 2 finds that the proposed new legal rents are not sufficient to enable the owner to maintain an annual gross rent income for such building which 3 exceeds the annual operating expenses of such building by a sum equal to 4 5 at least five percent of such gross rent, the repeal amount of rent б increases based upon major capital improvements shall be limited to an 7 amount such that the annual operating expenses of the building do not 8 exceed ninety-five percent of the new proposed annual gross rent income 9 for such building.

(2) For the purposes of this subdivision, operating expenses shall 10 11 consist of the actual, reasonable, costs of fuel, labor, utilities, taxes, other than income or corporate franchise taxes, fees, permits, 12 13 necessary contracted services and noncapital repairs, insurance, parts 14 and supplies, management fees and other administrative costs and mort-15 gage interest. For the purposes of this subdivision, mortgage interest 16 shall be deemed to mean interest on a bona fide mortgage including an 17 allocable portion of charges related thereto. Criteria to be considered 18 in determining a bona fide mortgage other than an institutional mortgage 19 shall include: condition of the property, location of the property, the 20 existing mortgage market at the time the mortgage is placed, the term of 21 the mortgage, the amortization rate, the principal amount of the mortgage, security and other terms and conditions of the mortgage. For the 22 23 purposes of this subdivision, gross annual rent income for a building 24 shall include a rental value set by the commissioner of housing and 25 community renewal for any unit occupied by the owner or a person related 26 to the owner or unoccupied at the owner's choice for more than one month 27 at the last regulated rent plus the minimum number of guidelines 28 increases or, if no such regulated rent existed or is known, the commissioner shall impute a rent consistent with other proposed new legal 29 30 rents in the building.

31 (e) The division shall require that owners refund any increase in a 32 tenant's security deposit amount collected in excess of a new legal rent 33 established under this act within thirty days of the department's issuance of an order determining new legal rents. Such excess security 34 deposit amount may be refunded in the form of a rent credit applied 35 36 toward the affected tenant's next monthly rent payment, and affected 37 tenants are entitled to self-deduct the refund amount from future rent 38 payments.

(f) The new legal rent shall be the legal rent beginning on the date rent is required to be paid next succeeding the issuance of a final order determining new legal rents under this act.

42 (g) Any lease agreement executed after the issuance of a final order 43 determining new legal rents under this act shall be deemed to incorpo-44 rate the rent amounts and effective dates set forth in such order.

45 (h) Any tenant residing in an affected housing accommodation may 46 assert their entitlement to the repeal of prior rent under subdivision 47 (b) of this section, as a defense or counterclaim in any legal proceeding predicated upon a landlord's claim of default in the payment of rent 48 pursuant to an agreement. Any court with jurisdiction over a landlord's 49 50 claim as to a tenant's default in the payment of rent shall also adjudi-51 cate and have primary jurisdiction over the tenant's assertion of a 52 defense or counterclaim under this provision if the department has not 53 yet issued an order determining the new legal rent. A court order made 54 under this subdivision shall not in any way be deemed to impair a build-55 ing owner's right or time to apply for a limitation under subdivision 56 (d) of this section.

(i) All final orders issued by the department pursuant to subdivisions
(b), (c), and (d) of this section shall be subject to appeal pursuant to
existing procedures for administrative review before the division.

4 § 3. Paragraph 2 of subdivision 3-a of section 4, subparagraphs 7, 8, 5 9 and 10 of the second undesignated paragraph of paragraph (a) of subdiб vision 4 of section 4, and subdivision 9 of section 5 of chapter 274 of 7 the laws of 1946, constituting the emergency housing rent control law, 8 paragraph 2 of subdivision 3-a of section 4 as amended by chapter 337 of 9 the laws of 1961, subparagraphs 8, 9 and 10 of the second undesignated paragraph of paragraph (a) of subdivision 4 of section 4 as amended by 10 11 section 25 of part B of chapter 97 of the laws of 2011, subparagraph 7 the second undesignated paragraph of paragraph (a) of subdivision 4 12 of of section 4 as amended by section 32 of part A of chapter 20 of the 13 14 laws of 2015, and subdivision 9 of section 5 as added by chapter 116 of 15 the laws of 1997, are amended to read as follows:

16 (2) the amount of increases in maximum rent authorized by order 17 because of increases in dwelling space, services, furniture, furnishings 18 or equipment[, or major capital improvements].

19 (7) [there has been since March first, nineteen hundred fifty, a major capital improvement required for the operation, preservation or mainte-20 21 nance of the structure; which for any order of the commissioner issued after the effective date of the rent act of 2015 the cost of such 22 improvement shall be amortized over an eight-year period for buildings 23 with thirty-five or fewer units or a nine year period for buildings with 24 more than thiry-five units, or (8)] there has been since March first, 25 26 nineteen hundred fifty, in structures containing more than four housing

27 accommodations, other improvements made with the express consent of the 28 tenants in occupancy of at least seventy-five per centum of the housing 29 accommodations, provided, however, that no adjustment granted hereunder 30 shall exceed fifteen per centum unless the tenants have agreed to a 31 higher percentage of increase, as herein provided; or $\left[\frac{(9)}{(8)}\right]$ there 32 has been, since March first, nineteen hundred fifty, a subletting with-33 out written consent from the landlord or an increase in the number of adult occupants who are not members of the immediate family of the 34 35 tenant, and the landlord has not been compensated therefor by adjustment 36 of the maximum rent by lease or order of the commission or pursuant to 37 the federal act; or [(10)] (9) the presence of unique or peculiar circumstances materially affecting the maximum rent has resulted in a maximum rent which is substantially lower than the rents generally 38 39 prevailing in the same area for substantially similar housing accommo-40 41 dations.

42 9. Notwithstanding any provision of this law to the contrary in the 43 case where all tenants occupying the housing accommodation on the effec-44 tive date of this subdivision have vacated the housing accommodation and 45 a family member of such vacating tenant or tenants is entitled to and 46 continues to occupy the housing accommodation subject to the protections 47 of this law, if such accommodation continues to be subject to this law 48 after such family member vacates, on the occurrence of such vacancy the maximum collectable rent shall be increased by a sum equal to the allow-49 ance then in effect for vacancy leases for housing accommodations 50 covered by the rent stabilization law of nineteen hundred sixty-nine, 51 52 including the amount allowed by paragraph five-a of subdivision c of 53 section 26-511 of such law. This increase shall be in addition to any 54 other increases provided in this law including an adjustment based upon 55 [a major capital improvement, or] a substantial increase or decrease in 56 dwelling space or a change in the services, furniture, furnishings or

1 equipment provided in the housing accommodation, pursuant to section 2 four of this law and shall be applicable in like manner to each second 3 subsequent succession.

4 4. Paragraphs 3, 4, and 5 of subdivision d and subdivision g of 3 5 section 6 of section 4 of chapter 576 of the laws of 1974, constituting б the emergency tenant protection act of nineteen seventy-four, paragraph 3 of subdivision d as amended by section 30 of part A of chapter 20 of 7 the laws of 2015, paragraph 4 of subdivision d as amended by chapter 403 8 9 of the laws of 1983, paragraph 5 of subdivision d as amended by chapter 10 102 of the laws of 1984, and subdivision g as added by chapter 116 of 11 the laws of 1997, are amended to read as follows:

(3) [there has been since January first, nineteen hundred seventy-four 12 13 major capital improvement required for the operation, preservation or 14 maintenance of the structure. An adjustment under this paragraph shall be in an amount sufficient to amortize the cost of the improvements 15 16 pursuant to this paragraph over an eight-year period for a building with 17 thirty-five or fewer housing accommodations, or a nine-year period for a building with more than thirty-five housing accommodations, for any 18 determination issued by the division of housing and community renewal 19 20 after the effective date of the rent act of 2015, or

21 (4)] an owner by application to the state division of housing and 22 community renewal for increases in the rents in excess of the rent adjustment authorized by the rent guidelines board under this act estab-23 lishes a hardship, and the state division finds that the rate of rent 24 25 adjustment is not sufficient to enable the owner to maintain approxi-26 mately the same ratio between operating expenses, including taxes and 27 labor costs but excluding debt service, financing costs, and management fees, and gross rents which prevailed on the average over the immediate 28 29 preceding five year period, or for the entire life of the building if 30 less than five years, or

31 $\left[\frac{4}{5}\right]$ (4) as an alternative to the hardship application provided under 32 paragraph [four] three of this subdivision, owners of buildings acquired 33 by the same owner or a related entity owned by the same principals three 34 years prior to the date of application may apply to the division for 35 increases in excess of the level of applicable guideline increases 36 established under this law based on a finding by the commissioner that 37 such guideline increases are not sufficient to enable the owner to maintain an annual gross rent income for such building which exceeds the 38 39 annual operating expenses of such building by a sum equal to at least five percent of such gross rent. For the purposes of this paragraph, 40 41 operating expenses shall consist of the actual, reasonable, costs of 42 fuel, labor, utilities, taxes, other than income or corporate franchise 43 taxes, fees, permits, necessary contracted services and non-capital 44 repairs, insurance, parts and supplies, management fees and other admin-45 istrative costs and mortgage interest. For the purposes of this para-46 graph, mortgage interest shall be deemed to mean interest on a bona fide 47 mortgage including an allocable portion of charges related thereto. 48 Criteria to be considered in determining a bona fide mortgage other than 49 an institutional mortgage shall include; condition of the property, 50 location of the property, the existing mortgage market at the time the 51 mortgage is placed, the term of the mortgage, the amortization rate, the 52 principal amount of the mortgage, security and other terms and condi-53 tions of the mortgage. The commissioner shall set a rental value for any 54 unit occupied by the owner or a person related to the owner or unoccu-55 pied at the owner's choice for more than one month at the last regulated 56 rent plus the minimum number of guidelines increases or, if no such

regulated rent existed or is known, the commissioner shall impute a rent 1 consistent with other rents in the building. The amount of hardship 2 3 increase shall be such as may be required to maintain the annual gross 4 income as provided by this paragraph. The division shall not grant rent 5 a hardship application under this paragraph or paragraph [four] three of б this subdivision for a period of three years subsequent to granting a hardship application under the provisions of this paragraph. The 7 8 collection of any increase in the rent for any housing accommodation 9 pursuant to this paragraph shall not exceed six percent in any year from 10 the effective date of the order granting the increase over the rent set 11 forth in the schedule of gross rents, with collectability of any dollar excess above said sum to be spread forward in similar increments and 12 13 added to the rent as established or set in future years. No application 14 shall be approved unless the owner's equity in such building exceeds 15 five percent of: (i) the arms length purchase price of the property; 16 (ii) the cost of any capital improvements for which the owner has not collected a surcharge; (iii) any repayment of principal of any mortgage 17 loan used to finance the purchase of the property or any capital 18 or improvements for which the owner has not collected a surcharge; and (iv) 19 20 any increase in the equalized assessed value of the property which 21 occurred subsequent to the first valuation of the property after purchase by the owner. For the purposes of this paragraph, owner's equi-22 ty shall mean the sum of (i) the purchase price of the property less the 23 24 principal of any mortgage or loan used to finance the purchase of the 25 property, (ii) the cost of any capital improvement for which the owner 26 has not collected a surcharge less the principal of any mortgage or loan 27 used to finance said improvement, (iii) any repayment of the principal 28 of any mortgage or loan used to finance the purchase of the property or any capital improvement for which the owner has not collected a 29 30 surcharge, and (iv) any increase in the equalized assessed value of the 31 property which occurred subsequent to the first valuation of the proper-32 ty after purchase by the owner.

33 g. Notwithstanding any provision of this act to the contrary in the 34 case where all tenants named in a lease have permanently vacated a housing accommodation and a family member of such tenant or tenants is enti-35 36 tled to and executes a renewal lease for the housing accommodation if 37 such accommodation continues to be subject to this act after such family 38 member vacates, on the occurrence of such vacancy the legal regulated 39 rent shall be increased by a sum equal to the allowance then in effect for vacancy leases, including the amount allowed by subdivision (a-1) of 40 section ten of this act. Such increase shall be in addition to any other 41 42 increases provided for in this act including an adjustment based upon [a 43 major capital improvement, or] a substantial modification or increase of dwelling space or services, or installation of new equipment or improve-44 45 ments or new furniture or furnishings provided in or to the housing 46 accommodation, pursuant to section six of this act and shall be applica-47 ble in like manner to each second subsequent succession.

48 § 5. Subdivision (a-1) of section 10 of section 4 of chapter 576 of 49 the laws of 1974, constituting the emergency tenant protection act of 50 nineteen seventy-four, as amended by section 16-b of part A of chapter 51 20 of the laws of 2015, is amended to read as follows:

52 (a-1) provides that, notwithstanding any provision of this act, the 53 legal regulated rent for any vacancy lease entered into after the effec-54 tive date of this subdivision shall be as hereinafter set forth. The 55 previous legal regulated rent for such housing accommodation shall be 56 increased by the following: (i) if the vacancy lease is for a term of

two years, twenty percent of the previous legal regulated rent; or (ii) 1 2 if the vacancy lease is for a term of one year the increase shall be 3 twenty percent of the previous legal regulated rent less an amount equal to the difference between (a) the two year renewal lease guideline 4 5 promulgated by the guidelines board of the county in which the housing б accommodation is located applied to the previous legal regulated rent 7 and (b) the one year renewal lease guideline promulgated by the guide-8 lines board of the county in which the housing accommodation is located 9 applied to the previous legal regulated rent. However, where the amount 10 charged and paid by the prior tenant pursuant to paragraph fourteen of 11 [this] subdivision c of section 26-511 of the administration code of the city of New York, was less than the legal regulated rent, such increase 12 13 the legal regulated rent shall not exceed: five percent of the to 14 previous legal regulated rent if the last vacancy lease commenced less than two years ago; ten percent of the previous legal regulated rent if 15 16 the last vacancy commenced less than three years ago; fifteen percent of 17 the previous legal regulated rent if the last vacancy lease commenced 18 less than four years ago; twenty percent of the previous legal regulated rent if the last vacancy lease commenced four or more years ago. In 19 20 addition, if the legal regulated rent was not increased with respect to 21 such housing accommodation by a permanent vacancy allowance within eight years prior to a vacancy lease executed on or after the effective date 22 of this subdivision, the legal regulated rent may be further increased 23 by an amount equal to the product resulting from multiplying such previ-24 25 ous legal regulated rent by six-tenths of one percent and further multi-26 plying the amount of rent increase resulting therefrom by the greater of 27 (A) the number of years since the imposition of the last permanent vacancy allowance, or (B) if the rent was not increased by a permanent 28 29 vacancy allowance since the housing accommodation became subject to this 30 act, the number of years that such housing accommodation has been 31 subject to this act. Provided that if the previous legal regulated rent 32 was less than three hundred dollars the total increase shall be as calculated above plus one hundred dollars per month. Provided, further, 33 34 that if the previous legal regulated rent was at least three hundred 35 dollars and no more than five hundred dollars in no event shall the 36 total increase pursuant to this subdivision be less than one hundred 37 dollars per month. Such increase shall be in lieu of any allowance authorized for the one or two year renewal component thereof, but shall 38 39 be in addition to any other increases authorized pursuant to this act including an adjustment based upon [a major capital improvement, or] a 40 41 substantial modification or increase of dwelling space or services, or 42 installation of new equipment or improvements or new furniture or 43 furnishings provided in or to the housing accommodation pursuant to 44 section six of this act. The increase authorized in this subdivision 45 may not be implemented more than one time in any calendar year, notwith-46 standing the number of vacancy leases entered into in such year. 47 § 6. Section 26-403.2 of the administrative code of the city of New

48 York, as added by chapter 116 of the laws of 1997, is amended to read as 49 follows:

50 26-403.2 Increase in maximum collectable rent. Notwithstanding any S 51 provision of this law to the contrary in the case where all tenants 52 occupying the housing accommodation on the effective date of this 53 section have vacated the housing accommodation and a family member of 54 such vacating tenant or tenants is entitled to and continues to occupy 55 the housing accommodation subject to the protections of this law, if 56 such accommodation continues to be subject to this law after such family

7

member vacates, on the occurrence of such vacancy the maximum collecta-1 2 ble rent shall be increased by a sum equal to the allowance then in 3 effect for vacancy leases for housing accommodations covered by the rent 4 stabilization law of nineteen hundred sixty-nine, including the amount 5 allowed by paragraph five-a of subdivision c of section 26-511 of such б law. This increase shall be in addition to any other increases provided for in this law including an adjustment based upon [a major capital 7 improvement, or] a substantial increase or decrease in dwelling space or 8 9 a change in the services, furniture, furnishings or equipment provided 10 in the housing accommodation, pursuant to section 26-405 of this law and 11 shall be applicable in like manner to each second subsequent succession. § 7. Subparagraphs (g), (h), (i), (j), (k), (l), (m), (n) and (o) of 12 13 paragraph 1 of subdivision g of section 26-405 of the administrative 14 code of the city of New York, subparagraph (g) as amended by section 31 15 of part A of chapter 20 of the laws of 2015, subparagraph (k) as amended 16 by chapter 749 of the laws of 1990, and clause 7 of subparagraph (n) as 17 amended by local law number 76 of the city of New York for the year 18 2005, are amended to read as follows:

19 [There has been since July first, nineteen hundred seventy, a (q) major capital improvement required for the operation, preservation or 20 21 maintenance of the structure. An adjustment under this subparagraph (g) for any order of the commissioner issued after the effective date of the 22 rent act of 2015 shall be in an amount sufficient to amortize the cost 23 of the improvements pursuant to this subparagraph (g) over an eight-year 24 period for buildings with thirty-five or fewer units or a nine year 25 26 period for buildings with more than thirty-five units, or

27 (h) There have been since March first, nineteen hundred fifty-nine, in structures containing more than four housing accommodations, other 28 improvements made with the express consent of the tenants in occupancy 29 30 of at least seventy-five per centum of the housing accommodations; 31 provided, however, that whenever the city rent agency has determined that the improvements proposed were part of a plan designed for overall 32 33 improvement of the structure or increases in services, it may authorize increases in maximum rents for all housing accommodations affected upon 34 35 the express consent of the tenants in occupancy of at least fifty-one per centum of the housing accommodations, and provided further that no 36 37 adjustment granted hereunder shall exceed fifteen per centum unless the 38 tenants have agreed to a higher percentage of increase, as herein 39 provided; or

40 (i)] There has been, since March first, nineteen hundred fifty-nine, a 41 subletting without written consent from the landlord or an increase in 42 the number of adult occupants who are not members of the immediate fami-43 ly of the tenant, and the landlord has not been compensated therefor by 44 adjustment of the maximum rent by lease or order of the city rent agency 45 or pursuant to the state rent act or the federal act; or

46 [(j)] (h) The presence of unique or peculiar circumstances materially 47 affecting the maximum rent has resulted in a maximum rent which is 48 substantially lower than the rents generally prevailing in the same area 49 for substantially similar housing accommodations.

50 [(k) The landlord has incurred, since January first, nineteen hundred 51 seventy, in connection with and in addition to a concurrent major capi-52 tal improvement pursuant to subparagraph (g) of this paragraph, other 53 expenditures to improve, restore or preserve the quality of the struc-54 ture. An adjustment under this subparagraph shall be granted only if 55 such improvements represent an expenditure equal to at least ten per 56 centum of the total operating and maintenance expenses for the preceding

year. An adjustment under this subparagraph shall be in addition to any 1 adjustment granted for the concurrent major capital improvement and 2 shall be in an amount sufficient to amortize the cost of the improve-3 ments pursuant to this subparagraph over a seven-year period. 4 5 (1) (1) The actual labor expenses currently incurred or to be б incurred (pursuant to a collective agreement or other obligation actually entered into by the landlord) exceed the provision for payroll 7 8 expenses in the current applicable operating and maintenance expense 9 allowance under subdivision a of this section. No application pursuant 10 to this subparagraph may be granted within one year from the granting of 11 an adjustment in maximum rent pursuant to this subparagraph [(1)], or pursuant to subparagraph (a) of this paragraph. Any rent increase the 12 13 applicant would be entitled to, or such portion thereof, shall not 14 exceed a total increase of seven and one-half per centum per annum of 15 the maximum rent as provided in paragraph five of subdivision a of this 16 section. 17 (2) Any adjustment in the maximum rents pursuant hereto shall be 18 subject to: 19 (i) The adjustment in maximum rent for any twelve-month period for any 20 housing accommodation shall not exceed four percent of the maximum rent 21 in effect on December thirty-first, nineteen hundred seventy-three. 22 (ii) Where the increase in labor costs compensable herein is the 23 result of an industry-wide collective bargaining agreement or a specific agreement in anticipation of, or subsequent to, an industry-wide collec-24 25 tive bargaining agreement, the adjustment shall be in such amount 26 (subject to the above limitation) that the increased rental income from 27 January first, nineteen hundred seventy-four to December thirty-first, nineteen hundred seventy-six shall reflect the increased labor costs for 28 29 the period from April thirtieth, nineteen hundred seventy-three to April 30 thirtieth, nineteen hundred seventy-six. 31 (3) For the purpose of this subparagraph $\left[\frac{1}{1}\right]$ the increase in labor 32 costs shall be the amount by which the labor costs (a) actually in 33 effect and paid, or (b) actually in effect and paid or payable and fixed 34 and determined pursuant to agreement on the date of the filing of the 35 application and projected over the period ending April thirtieth, nine-36 teen hundred seventy-six, exceed the labor costs for the twelve calendar 37 months immediately preceding the last day of the month in which the wage 38 agreement became effective. 39 (4) Notwithstanding any other provision of this chapter, the adjust-40 ment pursuant to this subparagraph shall be collectible upon the land-41 lord's filing of a report with the city rent agency, subject to the 42 provisions of subparagraph (e) of paragraph two of subdivision a of this 43 section. 44 (5) No increase in the maximum rent for any housing accommodation may 45 be granted under this subparagraph [(1)] if on the date when the appli-46 cation is sought to be filed, less than the full term of such agreement 47 has elapsed since the date of the filing of the last prior application for an increase with respect to such property under this subparagraph 48 [(1)], which application resulted in the granting of an increase. Where, 49 50 however, the landlord establishes the existence of unique or peculiar 51 circumstances affecting an increase in labor costs for the property, the 52 agency may accept such application where it determines that such accept-53 ance is not inconsistent with the purposes of this local law. 54 (6) The increase authorized herein shall be apportioned equitably among all the housing accommodations in the property whether or not 55 56 subject to control under this chapter.

1 [(m)] (i) Where the rehabilitation or improvement of sub-standard or deteriorated housing accommodations has been financed under a govern-2 mental program providing assistance through loans, loan insurance or tax 3 4 abatement or has been undertaken under another rehabilitation program 5 not so financed but approved by the commissioner. б $\left[\frac{n}{2}\right]$ (k)(1) The city rent agency shall hereafter promulgate in January 7 of each year; 8 (i) findings regarding the price increase or decrease, respectively, 9 for all types of heating fuel, including numbers two, four and six home 10 heating oils, utility supplied steam, gas, electricity and coal, togeth-11 er with the sales and excise taxes thereon, on December thirty-first as 12 compared to the January first in any year; and 13 (ii) standards for consumption of heating fuel, which shall be no more 14 than two hundred twenty-five gallons per year per room commencing Janu-15 ary first, nineteen hundred eighty-one, for buildings using heating oils 16 for heat with comparable unit limitations to be established by the city 17 rent agency for utility supplied steam, gas, electricity, coal and any 18 other types of heating systems, provided that such consumption standards 19 for heating fuels shall be reduced by five gallons per room per year for 20 heating oils and a comparable amount for other heating fuels for the 21 next succeeding year and ten gallons per room per year for heating oils and a comparable amount for other heating fuels for two succeeding years 22 23 thereafter. 24 Such findings and consumption standards shall be published in the City 25 Record. 26 (2) To obtain a rental adjustment pursuant to this subparagraph $\left[\frac{n}{n}\right]$, 27 the landlord shall file a report with the agency on forms prescribed by 28 the agency and shall: 29 (i) certify the amount of heating fuel consumed in the calendar year 30 immediately prior to the filing of the report; 31 (ii) state the type of fuel used and the number of rooms in the build-32 inq; 33 certify that (a) all essential services required to be provided (iii) 34 have been and will continue to be maintained and (b) there has been no 35 rent reduction order issued pursuant to this chapter based on the land-36 lord's failure to provide heat or hot water during the prior twelve 37 months; 38 (iv) certify on information and belief, in order to qualify for an additional rent increase pursuant to this subparagraph $[\frac{(n)}{(n)}]$, that for 39 individual housing accommodation, if the maximum rent collectible 40 an pursuant to paragraph five of subdivision a of this section plus actual 41 42 rent adjustments pursuant to this subparagraph [(n)] and such additional 43 rent increase, is equal to or exceeds the maximum rent established 44 pursuant to paragraphs three and four of subdivision a of this section 45 plus the amount calculated pursuant to subitem (i) of item three and 46 subitem (i) of item four of this subparagraph $\left[\frac{(n)}{n}\right]$, each to be allo-47 cated to such housing accommodation pursuant to subitem (ii) of item four of this subparagraph $[\frac{(n)}{n}]$, that the landlord will not be earning 48 49 an amount in excess of the statutory return specified in subparagraph 50 (a) of this paragraph [one of subdivision g of this section] after 51 collection of a rent increase pursuant to this subparagraph $[\frac{(n)}{(n)}]$, with 52 respect to a building or buildings serviced by a single heating plant; 53 (v) report any funds received with respect to the housing accommo-54 dations from any governmental grant program compensating such landlord 55 for fuel price increases during the period for which an adjustment is 56 obtained pursuant to this subparagraph [(n)];

1

(vi) provide such other information as the agency may require.

2 (3) Rent adjustments for controlled housing accommodations for annual 3 heating fuel cost increases or decreases experienced after December 4 thirty-first, nineteen hundred seventy-nine, shall be determined as 5 follows:

6 (i) the increase or decrease in heating fuel prices found by the agen-7 cy for that year shall be multiplied by the actual consumption, not to 8 exceed that year's consumption standard established pursuant to subitem 9 (ii) of item one of this subparagraph; and

(ii) seventy-five percentum of such amount shall be allocated among all rental space in the building, including commercial, professional and similar facilities, provided, for the purposes of this subparagraph [(n)], that living rooms, kitchens over fifty-nine square feet in area and bedrooms shall be considered rooms and that bathrooms, foyers and kitchenettes shall not be considered rooms.

16 (4) Rent adjustments for controlled housing accommodations for heating 17 fuel cost increases or decreases experienced from April ninth, nineteen 18 hundred seventy-nine, through and including December thirty-first, nine-19 teen hundred seventy-nine, shall be determined as follows:

(i) the increase or decrease in heating fuel prices found by the agency for that period shall be multiplied by seventy-five percentum of the actual heating fuel consumption during the period from January first, nineteen hundred seventy-nine, through and including December thirtyfirst, nineteen hundred seventy-nine, which consumption shall not exceed seventy-five percentum of that year's consumption standard established by the agency; and

(ii) such amount shall be allocated among all rental space in the building, including commercial, professional and similar facilities, provided, for the purposes of this subparagraph [(n)], that living rooms, kitchens over fifty-nine square feet in area and bedrooms shall be considered rooms and that bathrooms, foyers and kitchenettes shall not be considered rooms.

33 The city rent agency shall promulgate findings for heating fuel price 34 increases or decreases and standards for consumption for the periods set 35 forth in this item four thirty days after this local law is enacted. The 36 standard for consumption shall be no more than seventy-five percentum of 37 two hundred thirty gallons per room for buildings using heating oils for 38 heat with comparable unit limitations to be established by the city rent 39 agency for utility supplied steam, gas, electricity, coal and any other 40 types of heating systems.

41 (5) A landlord who files a report pursuant to this subparagraph and 42 who falsely certifies shall not be eligible to collect any rent adjust-43 ment pursuant to this subparagraph for two years following a determi-44 nation of a false certification and, in addition, any adjustments 45 obtained pursuant to this subparagraph for up to two years prior to such 46 determination shall not be collectible for that same two year period. 47 Such landlord shall also be subject to any additional penalties imposed 48 by law.

(6) A landlord annually may file a report pursuant to this subparagraph [(n)] after promulgation by the agency of the findings and consumption standards set forth in item one of <u>this</u> subparagraph [(n)]. A rent adjustment pursuant to such report shall be prospectively collectible upon the landlord's serving and filing the report, provided, however, that if a landlord files such report within sixty days of the promulgation of such findings and consumption standards, such rent 1 adjustment shall be retroactive to and shall be effective as of the 2 January first of the year in which the report is filed.

(7) A landlord demanding or collecting a rent adjustment pursuant to 3 4 this subparagraph $\left[\frac{(n)}{n}\right]$ shall at the time of either the demand or 5 collection issue to the tenant either a rent bill or receipt separately б setting forth the amount of the adjustment pursuant to this subparagraph [(n)] and the amount of the maximum rent otherwise demanded or 7 If the tenant has been issued a valid senior citizen rent 8 collected. 9 exemption order or a valid disability rent exemption order, the owner 10 shall also separately state the amount payable by the senior citizen or 11 person with a disability after the exemption.

(8) In the event that a rent reduction order is issued by the city 12 13 rent agency based upon the landlord's failure to provide heat or hot 14 water to housing accommodations for which the landlord is collecting a 15 rent adjustment pursuant to this subparagraph $\left[\frac{(n)}{n}\right]$, the rent adjustment 16 shall not be collected during the time such rent reduction order is in 17 effect and for twelve months following the date of the restoration of the rent reduction. In addition, the landlord shall not be eligible to 18 collect any subsequent rent adjustment pursuant to this subparagraph 19 20 [(n)] until twelve months following the date of the restoration of the 21 rent reduction.

(9) In the event that the city rent agency promulgates a finding of a price decrease, if any landlord who has obtained a rent adjustment pursuant to this subparagraph [(n)] does not file a report for a rent adjustment pursuant to this subparagraph [(n)] within sixty days of the promulgation of such findings, then all rent adjustments obtained pursuant to this subparagraph [(n)] shall not be collectible for a period of twelve months.

(10) Any rent adjustment obtained pursuant to this subparagraph $[\frac{n}{n}]$ shall not be included in the maximum rent established pursuant to paragraph four or five of subdivision $[\frac{a}{n}]$ a of this section.

32 (11) The city rent agency shall have the power to promulgate such regulations as it may consider necessary or convenient to implement and 33 34 administer the provisions of this subparagraph $[\frac{n}{n}]$. The regulations 35 shall also require that any rent adjustment granted pursuant to this 36 subparagraph $\left[\frac{(n)}{(n)}\right]$ be reduced by an amount equal to any governmental grant received by the landlord compensating the landlord for any fuel 37 38 price increases, but not required by the city, the agency or any granting government entity to be expended for fuel related repairs or 39 40 improvements.

41 [(•)] (1) There has been an increase in heating and heating fuel 42 expenditures in a property resulting from a city-wide rise in heating 43 fuel costs such that the verifiable expenditures for heating or heating 44 fuel in a property for nineteen hundred seventy-four exceeds the verifi-45 able expenditures for such heating or heating fuel during nineteen 46 hundred seventy-three.

(2) To obtain a rental adjustment pursuant to this subparagraph [(o)], the landlord must certify that he or she is presently maintaining all essential services required to be furnished with respect to the housing accommodations covered by such certification, and that he or she will continue to so maintain such essential services for the period of any such adjustment.

(3) To obtain a rental adjustment pursuant to this subparagraph [(o)], 54 the landlord must certify on information and belief that he or she will 55 not be earning an amount in excess of the statutory return specified in 56 subparagraph (a) of <u>this</u> paragraph [one of subdivision g of this

section] after collection of such rental adjustment, with respect to the 1 building or buildings serviced by a single heating plant; and where the 2 building, or buildings serviced by a single heating plant, contains 3 forty-nine or fewer housing accommodations, the landlord must certify 4 5 that the amount expended directly for heating or heating fuel in nineб teen hundred seventy-four equalled or exceeded ten per cent of the total 7 rental income which was derived from the property during nineteen 8 hundred seventy-four; and, where the building, or buildings serviced by 9 single heating plant, contains fifty or more housing accommodations а 10 the landlord must certify that the amount expended directly for heating or heating fuel in nineteen hundred seventy-four equalled or exceeded 11 seven and one-half percentum of the total rental income which was 12 13 derived from the property during nineteen hundred seventy-four.

14 (4) The total rental adjustments for a property to be allocated or 15 deemed allocated pursuant to this subparagraph [(o)] shall not exceed 16 one-half of the gross amount by which the total verifiable expenditures 17 for heating or heating fuel for nineteen hundred seventy-four exceeds 18 the total verifiable expenditures for such heating or heating fuel for 19 nineteen hundred seventy-three.

20 (5) Such total rental adjustments shall be allocated or deemed allo-21 cated pursuant to this subparagraph $\left[\frac{1}{2}\right]$ to all housing accommodations subject to this chapter, to all other housing accommodations, and to all 22 commercial, professional and similar facilities in or associated with 23 24 the property in a manner to be determined by the agency. In no event 25 shall any adjustment in maximum rent pursuant to this subparagraph $[(\bullet)]$ 26 for any housing accommodations subject to this chapter exceed a monthly 27 increase of two dollars per room, as defined by item eight below. In any 28 apartment containing five or more rooms, any increase shall not exceed 29 the total of nine dollars.

30 (6) Any adjustment pursuant to this subparagraph [(0)] shall be effec-31 tive for all or part of the period July first, nineteen hundred seven-32 ty-five through June thirtieth, nineteen hundred seventy-six. Any 33 adjustment pursuant to this subparagraph shall automatically expire no 34 later than June thirtieth, nineteen hundred seventy-six.

35 (7) The rental increases provided for herein shall be effective and 36 collectible upon the landlord's filing a report with the agency on forms 37 prescribed by the agency and upon giving such notice to the tenants as 38 the agency shall prescribe, subject to adjustments upon order of the 39 agency.

40 (8) In determining the amount of an adjustment allocation of an 41 adjustment pursuant to this subparagraph [(o)], only living rooms, 42 kitchens over fifty-nine square feet in area, dining rooms and bedrooms 43 shall be considered rooms; bathrooms, foyers, and kitchenettes shall not 44 be considered rooms.

45 § 8. Subdivision a of section 26-407 of the administrative code of the 46 city of New York is amended to read as follows:

47 a. Notwithstanding any provisions of this chapter, any labor cost 48 pass-along rent increase requested of, or received from, any tenant on 49 or after July first, nineteen hundred seventy-two, pursuant to the 50 provisions of subparagraph [(1)] (i) of paragraph one of subdivision g 51 of section 26-405 of this title, shall not exceed the maximum rent 52 adjustment as provided under this chapter after the effective date of 53 this section.

54 § 9. Paragraphs 5-a and 6 of subdivision c of section 26-511 of the 55 administrative code of the city of New York, paragraph 5-a as amended by 56 section 16-a of part A of chapter 20 of the laws of 2015 and paragraph 6 1 as amended by section 29 of part A of chapter 20 of the laws of 2015, 2 are amended to read as follows:

(5-a) provides that, notwithstanding any provision of this chapter, 3 4 the legal regulated rent for any vacancy lease entered into after the 5 effective date of this paragraph shall be as hereinafter provided in б this paragraph. The previous legal regulated rent for such housing 7 accommodation shall be increased by the following: (i) if the vacancy 8 lease is for a term of two years, twenty percent of the previous legal 9 regulated rent; or (ii) if the vacancy lease is for a term of one year 10 the increase shall be twenty percent of the previous legal regulated 11 rent less an amount equal to the difference between (a) the two year 12 renewal lease guideline promulgated by the guidelines board of the city 13 of New York applied to the previous legal regulated rent and (b) the one 14 year renewal lease guideline promulgated by the guidelines board of the 15 city of New York applied to the previous legal regulated rent. However, 16 where the amount charged and paid by the prior tenant pursuant to paragraph fourteen of this subdivision, was less than the legal regulated 17 rent, such increase to the legal regulated rent shall not exceed: five 18 19 percent of the previous legal regulated rent if the last vacancy lease 20 commenced less than two years ago; ten percent of the previous legal 21 regulated rent if the last vacancy lease commenced less than three years ago; fifteen percent of the previous legal regulated rent if the last 22 vacancy lease commenced less than four years ago; twenty percent of the 23 previous legal regulated rent if the last vacancy lease commenced four 24 25 or more years ago. In addition, if the legal regulated rent was not 26 increased with respect to such housing accommodation by a permanent 27 vacancy allowance within eight years prior to a vacancy lease executed on or after the effective date of this paragraph, the legal regulated 28 29 rent may be further increased by an amount equal to the product result-30 ing from multiplying such previous legal regulated rent by six-tenths of 31 one percent and further multiplying the amount of rent increase result-32 ing therefrom by the greater of (A) the number of years since the impo-33 sition of the last permanent vacancy allowance, or (B) if the rent was 34 not increased by a permanent vacancy allowance since the housing accom-35 modation became subject to this chapter, the number of years that such 36 housing accommodation has been subject to this chapter. Provided that if 37 the previous legal regulated rent was less than three hundred dollars 38 the total increase shall be as calculated above plus one hundred dollars 39 per month. Provided, further, that if the previous legal regulated rent was at least three hundred dollars and no more than five hundred dollars 40 41 in no event shall the total increase pursuant to this paragraph be less 42 than one hundred dollars per month. Such increase shall be in lieu of 43 any allowance authorized for the one or two year renewal component ther-44 eof, but shall be in addition to any other increases authorized pursuant 45 to this chapter including an adjustment based upon [a major capital 46 improvement, or] a substantial modification or increase of dwelling 47 space or services, or installation of new equipment or improvements or new furniture or furnishings provided in or to the housing accommodation 48 pursuant to this section. The increase authorized in this paragraph may 49 50 not be implemented more than one time in any calendar year, notwith-51 standing the number of vacancy leases entered into in such year.

52 (6) provides criteria whereby the commissioner may act upon applica-53 tions by owners for increases in excess of the level of fair rent 54 increase established under this law provided, however, that such crite-55 ria shall provide $[(a)]_{,}$ as to hardship applications, for a finding that 56 the level of fair rent increase is not sufficient to enable the owner to

1 maintain approximately the same average annual net income (which shall 2 be computed without regard to debt service, financing costs or manage-3 ment fees) for the three year period ending on or within six months of 4 the date of an application pursuant to such criteria as compared with 5 annual net income, which prevailed on the average over the period nineб teen hundred sixty-eight through nineteen hundred seventy, or for the 7 first three years of operation if the building was completed since nineteen hundred sixty-eight or for the first three fiscal years after a 8 9 transfer of title to a new owner provided the new owner can establish to 10 the satisfaction of the commissioner that he or she acquired title to 11 the building as a result of a bona fide sale of the entire building and that the new owner is unable to obtain requisite records for the fiscal 12 13 years nineteen hundred sixty-eight through nineteen hundred seventy 14 despite diligent efforts to obtain same from predecessors in title and 15 further provided that the new owner can provide financial data covering 16 a minimum of six years under his or her continuous and uninterrupted 17 operation of the building to meet the three year to three year comparative test periods herein provided [; and (b) as to completed building-18 wide major capital improvements, for a finding that such improvements 19 20 are deemed depreciable under the Internal Revenue Code and that the cost 21 is to be amortized over an eight-year period for a building with thirty-five or fewer housing accommodations, or a nine-year period for a 22 building with more than thirty-five housing accommodations, for any 23 determination issued by the division of housing and community renewal 24 after the effective date of the rent act of 2015, based upon cash 25 26 purchase price exclusive of interest or service charges]. Notwithstand-27 ing anything to the contrary contained herein, no hardship increase granted pursuant to this paragraph shall, when added to the annual gross 28 29 rents, as determined by the commissioner, exceed the sum of, (i) the 30 annual operating expenses, (ii) an allowance for management services as 31 determined by the commissioner, (iii) actual annual mortgage debt 32 service (interest and amortization) on its indebtedness to a lending 33 institution, an insurance company, a retirement fund or welfare fund 34 which is operated under the supervision of the banking or insurance laws 35 of the state of New York or the United States, and (iv) eight and one-36 half percent of that portion of the fair market value of the property 37 which exceeds the unpaid principal amount of the mortgage indebtedness 38 referred to in subparagraph (iii) of this paragraph. Fair market value 39 for the purposes of this paragraph shall be six times the annual gross rent. The collection of any increase in the stabilized rent for any 40 41 apartment pursuant to this paragraph shall not exceed six percent in any 42 year from the effective date of the order granting the increase over the 43 rent set forth in the schedule of gross rents, with collectability of any dollar excess above said sum to be spread forward in similar incre-44 45 ments and added to the stabilized rent as established or set in future 46 years; 47 § 10. Subdivision f of section 26-512 of the administrative code of

47 § 10. Subdivision f of section 26-512 of the administrative code of 48 the city of New York, as added by chapter 116 of the laws of 1997, is 49 amended to read as follows:

f. Notwithstanding any provision of this law to the contrary in the case where all tenants named in a lease have permanently vacated a housing accommodation and a family member of such tenant or tenants is entitled to and executes a renewal lease for the housing accommodation if such accommodation continues to be subject to this law after such family member vacates, on the occurrence of such vacancy the legal regulated rent shall be increased by a sum equal to the allowance then in effect

for vacancy leases, including the amount allowed by paragraph [(five-a)) 1 five-a of subdivision c of section 26-511 of this law. Such increase 2 shall be in addition to any other increases provided for in this law 3 including an adjustment based upon [a major capital improvement, or] a 4 5 substantial modification or increase of dwelling space or services, or б installation of new equipment or improvements or new furniture or 7 furnishings provided in or to the housing accommodation pursuant to 8 section 26-511 of this law and shall be applicable in like manner to 9 each second subsequent succession.

10 § 11. If any clause, sentence, paragraph, subdivision, section or part 11 of this act shall be adjudged by any court of competent jurisdiction to invalid, such judgment shall not affect, impair, or invalidate the 12 be remainder thereof, but shall be confined in its operation to the clause, 13 14 sentence, paragraph, subdivision, section or part thereof directly 15 involved in the controversy in which such judgment shall have been 16 rendered. It is hereby declared to be the intent of the legislature that 17 this act would have been enacted even if such invalid provisions had not been included herein. It is further declared to be the intent of the 18 legislature that this act would have been enacted even if subdivisions 19 20 (b), (c), (d), (e), (f), (g), (h), and (i) of section two of this act 21 had not been included herein.

22 § 12. This act shall take effect immediately; provided:

(a) that the amendments to sections 4 and 5 of the emergency housing rent control law made by section three of this act shall expire on the same date as such law expires and shall not affect the expiration of such law as provided in subdivision 2 of section 1 of chapter 274 of the laws of 1946;

(b) that the amendments to sections 6 and 10 of section 4 of the emergency tenant protection act of nineteen seventy-four made by sections four and five of this act shall expire on the same date as such act expires and shall not affect the expiration of such act as provided in section 17 of chapter 576 of the laws of 1974;

(c) that the amendments to section 26-511 of chapter 4 of title 26 of the administrative code of the city of New York made by section nine of this act shall expire on the same date as such law expires and shall not affect the expiration of such law as provided under section 26-520 of such law;

(d) that the amendments to section 26-512 of chapter 4 of title 26 of the administrative code of the city of New York made by section ten of this act shall expire on the same date as such law expires and shall not affect the expiration of such law as provided under section 26-520 of such law; and

(e) that the amendments to sections 26-403.2, 26-405 and 26-407 of the city rent and rehabilitation law made by sections six, seven, and eight of this act shall remain in full force and effect only as long as the public emergency requiring the regulation and control of residential rents and evictions continues, as provided in subdivision 3 of section 1 of the local emergency housing rent control act.

(f) Effective immediately, the addition, amendment and/or repeal of any rule or regulation necessary for the implementation of this act on its effective date are authorized and directed to be made and completed on or before such effective date.