

# STATE OF NEW YORK

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2584

2019-2020 Regular Sessions

## IN SENATE

January 28, 2019

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Introduced by Sen. LANZA -- read twice and ordered printed, and when printed to be committed to the Committee on Judiciary

AN ACT to amend the domestic relations law, in relation to the child custody and support decision-making process

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "child custody reform act".  
3 § 2. Declaration of purposes. The legislature hereby finds and  
4 declares that it is in the best interests of a child whose parents are  
5 in dispute over his or her custody that:  
6 Parents resolve their dispute as expeditiously as possible in a child-  
7 centered manner;  
8 Parents be encouraged to recognize the continuing interest that each  
9 has in the welfare of their child and resolve any differences they may  
10 have concerning custody, parenting and child support obligations prior  
11 to engaging in the adversarial process;  
12 Courts undertake an active role in promoting parental settlements in  
13 custody, parenting and child support disputes, and in educating parents  
14 about the needs of their child resulting from divorce or separation;  
15 The child centered mediation process, in suitable cases, is an appro-  
16 priate way to help parents resolve child custody, parenting and child  
17 support disputes;  
18 Mediation of custody, parenting and child support disputes should be  
19 conducted in collaboration with the courts, in a safe environment, by  
20 well-trained, experienced mediators during which the parents attempt to  
21 plan cooperatively for the welfare of their child; and  
22 Uniform statewide standards for mediation should be formulated in  
23 order to ensure the safety, quality and usefulness of the mediation  
24 process to the court as well as to the parents, and to assure compliance

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 with the due process rights of those involved in custody, parenting and  
2 child support disputes.

3 § 3. The domestic relations law is amended by adding a new section 242  
4 to read as follows:

5 § 242. Special provisions for resolution of child custody, parenting  
6 and child support disputes. (a) Definitions. As used in this section,  
7 unless the context otherwise requires:

8 (1) "Child" means a person under eighteen years of age, or for the  
9 purposes of support under twenty-one years of age, who is legally  
10 subject to parental, guardianship or similar control. "Child" includes  
11 children if more than one child is the subject of a custody, parenting  
12 or child support dispute.

13 (2) "Parent" means the biological or adoptive parent, or other legal  
14 custodian or guardian.

15 (3) "Custody" means the right and the responsibility of a parent to  
16 make decisions about the health, welfare and physical care of a child,  
17 and to participate in the making and implementation of a parenting plan.

18 (4) "Physical custody" means the parent with whom the child shall  
19 primarily reside; provided however, that it shall also refer to an  
20 arrangement whereby the child shall reside with each parent on a shared-  
21 time basis.

22 (5) "Child support" or "support" means the respective support obli-  
23 gations of the parents under the child support standards act.

24 (6) "Parenting plan" means a plan, developed by both parents, which  
25 provides for the health, welfare and best interests of the child, and  
26 which includes designations of custody and physical custody, and, as  
27 needed, the amount of time each parent would spend with the child,  
28 including vacations, holidays and special occasions, a description of  
29 each parent's authority to make decisions that affect the child, and a  
30 description of each parent's child support obligation.

31 (7) "Court" means any trial court, including both a supreme court and  
32 a family court of this state, in which a custody or parenting dispute  
33 may be heard.

34 (8) "Mediation" means a confidential, informal procedure in which a  
35 neutral third person helps parents to communicate and make decisions  
36 with each other regarding the best interests and support of their child,  
37 and to formulate a parenting plan.

38 (9) "Mediation provider" means an individual or organization that has  
39 been certified to provide mediation services under guidelines estab-  
40 lished by the chief administrator of the courts, in consultation with  
41 members of the statewide advisory council, pursuant to paragraphs two  
42 and three of subdivision (d) of this section.

43 (10) "Unsuitable" means disputes where domestic violence, abuse,  
44 severe power imbalances or other factors in the participants' relation-  
45 ship render the mediation process inappropriate, as determined by the  
46 methods for identification and screening to be implemented by the chief  
47 administrator of the courts, in consultation with members of the state-  
48 wide advisory council, pursuant to paragraphs two and three of subdivi-  
49 sion (d) of this section.

50 (11) "Suitable" means disputes which are appropriate for mediation, as  
51 determined by the methods for identification and screening to be imple-  
52 mented by the chief administrator of the courts, in consultation with  
53 members of the statewide advisory council, pursuant to paragraphs two  
54 and three of subdivision (d) of this section.

55 (12) "Mediation information session" means an initial session with the  
56 parties to the dispute and the mediation provider, during which the

1 mediation provider screens for unsuitability factors, explains the  
2 purpose of the mediation process and its voluntary nature, describes  
3 mediation protocols, and begins, in suitable disputes, to identify areas  
4 of dispute.

5 (b) Pretrial procedure, judicial management and determination in  
6 custody, parenting and support disputes. (1) A custody, parenting or  
7 support dispute shall, insofar as is practicable, be assigned to a  
8 single judge of the court where the dispute is pending. The judge  
9 assigned to the dispute shall oversee all proceedings in the dispute,  
10 seeking to promote settlement between the parties, where settlement can  
11 be safely promoted, including a reasonably expeditious determination of  
12 custody, support and parental agreement on a parenting plan.

13 (2) During the initial appearance of the parties and at such subse-  
14 quent times as deemed appropriate, the judge to whom the custody,  
15 parenting or support dispute is assigned shall conduct a conference with  
16 the parties to the dispute, and their attorneys, if any, for the  
17 purposes of ascertaining whether or not the custody, parenting or  
18 support dispute is suitable for mediation. The court shall notify the  
19 parties to the dispute or their attorneys, if any, and such other  
20 persons as the court deems necessary of the time and place of such  
21 conference.

22 (3) If, after conferencing with the parties, the court determines that  
23 the dispute is suitable for mediation, the court shall, prior to holding  
24 a hearing or trial to adjudicate the dispute, refer the dispute to a  
25 mediation information session.

26 (4) The court may conduct the conference referred to in paragraph two  
27 of this subdivision prior to determining any or all other issues that  
28 may be involved in a matrimonial or other action or proceeding between  
29 the parties to the custody dispute, if the best interests of the child  
30 will be served by separating the issues.

31 (5) The parties who have been referred to mediation shall be required  
32 to attend a mediation information session, but may thereafter decline  
33 mediation services. If they so decline or the mediator determines  
34 during the mediation information session that the dispute is not suit-  
35 able for mediation, the case shall then be confidentially returned to  
36 the court for further proceedings.

37 (c) Mediation of custody, parenting and support disputes. (1) Subject  
38 to the provisions of paragraph two of this subdivision, each judicial  
39 district shall provide, on a private-pay fee schedule basis to be imple-  
40 mented by the chief administrator of the courts, in consultation with  
41 members of the statewide advisory council pursuant to paragraphs two and  
42 three of subdivision (d) of this section, mediation services to parents  
43 in custody, parenting and support disputes under a service plan or plans  
44 adhering to guidelines so established by the chief administrator of the  
45 courts.

46 (2) The fee schedule basis established pursuant to this subdivision  
47 shall provide for free or low-cost mediation services, as appropriate,  
48 for persons who are indigent or are otherwise unable to afford such  
49 services.

50 (3) Mediation proceedings shall be confidential. All communications  
51 between a mediator and the parties to a dispute, the attorneys for the  
52 parties to the dispute, the child and any court appointed representative  
53 of the child shall be privileged and inadmissible in any judicial or  
54 administrative proceeding. A mediator shall not be called as a witness.  
55 Any notes and work product of the mediator concerning the custody,  
56 parenting or support dispute shall not be discovered or subpoenaed by a

1 party to the dispute, the attorneys for the parties to the dispute or  
2 the court appointed representative of the child, if any. A mediator who  
3 provides mediation services in a custody, parenting or support dispute  
4 shall not provide information to the court or to any party regarding the  
5 substance of the mediation proceedings; provided however, that, if an  
6 agreement is reached during the mediation proceedings, such agreement  
7 shall be in writing and, with the consent of the participants, be  
8 provided to the court.

9 (4) Termination of a mediation if unsuitable. (A) If, during a medi-  
10 ation session, it is determined by the mediator that the dispute has  
11 become unsuitable, the mediator shall terminate the mediation in accord-  
12 ance with protocols established by the chief administrator of the  
13 courts, in consultation with members of the statewide advisory council,  
14 pursuant to paragraphs two and three of subdivision (d) of this section.

15 (B) If such termination should occur, the mediator shall inform the  
16 court that the mediation was discontinued.

17 (d) Duties and powers of the chief administrator of the courts. (1)  
18 The chief administrator of the courts shall be responsible for:

19 (A) Promulgating standards and administrative policies to ensure that  
20 custody, parenting and support disputes are handled by courts, and  
21 affiliated personnel, attorneys, mediators and parties to a dispute in a  
22 manner consistent with the purposes of this section;

23 (B) Promulgating standards and policies to ensure that the services  
24 necessary to conduct mediation are of high and reasonably uniform quali-  
25 ty in all courts hearing custody, parenting and support disputes;

26 (C) Creating plans for delivery of mediation services to courts in  
27 judicial districts pursuant to subdivision (c) of this section;

28 (D) Monitoring the implementation of this section and service plans in  
29 judicial districts; and

30 (E) Organizing and supervising training programs for personnel who  
31 conduct mediation authorized by this section.

32 (2) The chief administrator of the courts shall establish a statewide  
33 advisory committee to render advice on the development of standards and  
34 administrative practices required under this section and on how the  
35 courts can better provide services to families and children involved in  
36 custody, parenting and support disputes. This advisory committee shall  
37 be constituted in such manner as deemed advisable by the chief adminis-  
38 trator of the courts, except that it shall include at least two members  
39 of an organization the purpose of which is to monitor and make recommen-  
40 dations relative to the issue of domestic violence, and at least two  
41 members of a private or governmental organization which is dedicated to  
42 the advancement of alternative dispute resolution. Selection of the  
43 members of the advisory committee shall be completed within three months  
44 of the effective date of this section.

45 (3) Special duties of the statewide advisory committee. The statewide  
46 advisory committee shall develop recommendations for determining train-  
47 ing requirements and such other requirements as the chief administrator  
48 of the courts shall require for mediators who provide family issue medi-  
49 ations. Such requirements shall include protocols for the conduct of a  
50 mediation session and protocols for recognizing the existence of issues  
51 which are unsuitable for mediation. The recommendations of the state-  
52 wide advisory committee shall be included in a written report submitted  
53 to the chief administrator within nine months after the committee  
54 members shall have been appointed. The members of the statewide advi-  
55 sory committee shall serve without compensation but shall be entitled to

1 reimbursement for necessary and reasonable expenses incurred in the  
2 course of their duties.

3 § 4. This act shall take effect immediately. Effective immediately,  
4 the addition, amendment and/or repeal of any rule or regulation neces-  
5 sary for the implementation of this act on its effective date are  
6 authorized to be made and completed on or before such effective date.