

# STATE OF NEW YORK

2574

2019-2020 Regular Sessions

## IN SENATE

January 28, 2019

Introduced by Sen. BAILEY -- read twice and ordered printed, and when printed to be committed to the Committee on Codes

AN ACT to amend the executive law and the criminal procedure law, in relation to establishing the office of special investigation

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The executive law is amended by adding a new section 70-b  
2 to read as follows:

3 § 70-b. Office of special investigation. 1. There shall be estab-  
4 lished within the department of law an office of special investigation  
5 which shall investigate and, if warranted, prosecute any alleged crimi-  
6 nal offense or offenses committed by a person who is a police officer as  
7 defined in subdivision thirty-four of section 1.20 of the criminal  
8 procedure law, or a peace officer as defined in subdivision thirty-three  
9 of section 1.20 of the criminal procedure law, concerning the death, or  
10 the investigation of the death, of any person where such death resulted  
11 from or potentially resulted from any encounter with such police officer  
12 or peace officer, whether or not such person was in custody. The office  
13 shall have the powers and duties specified in subdivisions two and eight  
14 of section sixty-three of this article for purposes of this section, and  
15 shall possess and exercise all the prosecutorial powers necessary to  
16 investigate and, if warranted, prosecute such offenses, provided, howev-  
17 er, that approval, direction or requirement of the governor as may  
18 otherwise be required by such subdivisions shall not be required. The  
19 jurisdiction of the office of special investigation shall displace and  
20 supersede in all ways the authority and jurisdiction of the county  
21 district attorney for the investigation and prosecution of such  
22 offenses. In any investigation and prosecution conducted pursuant to  
23 this section, the district attorney shall only exercise such powers and  
24 perform such duties as designated to him or her by the office of special  
25 investigation. The office of special investigation within the department

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD05660-01-9

1 of law shall be headed by the deputy attorney general appointed by the  
2 attorney general pursuant to subdivision three of this section.

3 2. (a) In any investigation and prosecution undertaken pursuant to  
4 this section, the office of special investigation shall conduct a full,  
5 reasoned, and independent investigation including, but not limited to:  
6 (i) gathering and analyzing evidence; (ii) conducting witness inter-  
7 views; and (iii) reviewing and commissioning any necessary investigative  
8 and scientific reports, and reviewing audio and video recordings.

9 (b) In all matters pursuant to subdivision one of this section, the  
10 deputy attorney general, appointed pursuant to subdivision three of this  
11 section, may appear in person or by any assistant attorney general he or  
12 she may designate before any court or grand jury in the state and exer-  
13 cise all of the powers and perform all of the duties with respect to  
14 such actions or proceedings which the district attorney would otherwise  
15 be authorized or required to exercise or perform.

16 3. Notwithstanding any other provision of law, the attorney general  
17 shall, without civil service examination, appoint and employ, fix his or  
18 her compensation, and at his or her pleasure remove, a deputy attorney  
19 general in charge of the office of special investigation. The attorney  
20 general may, and without civil service examination, appoint and employ,  
21 and at pleasure remove, such assistant deputies, investigators and other  
22 persons as he or she deems necessary, determine their duties and fix  
23 their compensation.

24 4. (a) Where an investigation or prosecution of the type described in  
25 subdivision one of this section involves acts that appear to have been  
26 engaged in by a police officer or peace officer employed by the state of  
27 New York, the attorney general shall promptly apply to a superior court  
28 in the county in which such acts allegedly occurred for the appointment  
29 of an independent counsel to investigate and potentially prosecute such  
30 matter. Notwithstanding the provisions of any other law, such court  
31 shall thereupon appoint a qualified and experienced attorney at law,  
32 capable of investigating and prosecuting such matter, not employed as a  
33 district attorney, assistant district attorney or assistant attorney  
34 general, and having no personal or professional conflicts of interest,  
35 to act as an independent counsel with respect to such matter, at a  
36 reasonable and appropriate hourly rate to be set by such court.

37 (b) The attorney general shall promptly notify the state comptroller,  
38 the court and the public when such appointment has been made and  
39 accepted by such attorney. Reasonable fees for attorneys and investi-  
40 gation and litigation expenses shall be paid by the state to such  
41 private counsel from time to time during the pendency of the investi-  
42 gation and any prosecution and appeal, upon the audit and warrant of the  
43 comptroller. Any dispute with respect to the payment of such fees and  
44 expenses shall be resolved by the court upon motion or by way of a  
45 special proceeding.

46 (c) In all matters pursuant to subdivision one of this section, the  
47 independent counsel appointed pursuant to this subdivision shall possess  
48 and exercise the powers and duties of the office of special investi-  
49 gation pursuant to subdivisions one and two of this section, and may  
50 appear in person or by any assistant independent counsel he or she may  
51 designate before any court or grand jury in the state and exercise all  
52 of the powers and perform all of the duties with respect to such actions  
53 or proceedings which the district attorney would otherwise be authorized  
54 or required to exercise or perform.

55 5. (a) With respect to any investigation pursuant to this section, the  
56 office of special investigation or the independent counsel, as the case

1 may be, shall, as a part of the duties under this section, prepare and  
2 publicly release a report on all cases where: (i) the office or inde-  
3 pendent counsel, as the case may be, declines to present evidence to a  
4 grand jury regarding the death of a person as described in subdivision  
5 one of this section; or (ii) the grand jury declines to return an  
6 indictment on any felony charges.

7 (b) The report shall include: (i) with respect to subparagraph (i) of  
8 paragraph (a) of this subdivision, an explanation as to why such office  
9 or independent counsel declined to present evidence to a grand jury;  
10 (ii) with respect to subparagraph (ii) of paragraph (a) of this subdivi-  
11 sion, a report of the outcome of the grand jury proceedings and, to the  
12 greatest extent possible, an explanation of that outcome; and (iii) any  
13 recommendations for systemic or other reforms arising from the investi-  
14 gation.

15 6. Six months after this subdivision takes effect, and annually on  
16 such date thereafter, the office of special investigation shall issue a  
17 report, which shall be made available to the public and posted on the  
18 website of the department of law, which shall provide information on the  
19 matters investigated by such office, and by independent counsel  
20 appointed pursuant to subdivision four of this section, during such  
21 reporting period. The information presented shall include, but not be  
22 limited to: the county and geographic location of each matter investi-  
23 gated; a description of the circumstances of each case; racial, ethnic,  
24 age, gender and other demographic information concerning the persons  
25 involved or alleged to be involved; information concerning whether a  
26 criminal charge or charges were filed against any person involved or  
27 alleged to be involved in such matter; the nature of such charges; and  
28 the status or, where applicable, outcome with respect to all such crimi-  
29 nal charges. Such report shall also include recommendations for any  
30 systemic or other reforms recommended as a result of such investi-  
31 gations.

32 § 2. Subdivision 6 of section 190.25 of the criminal procedure law is  
33 amended to read as follows:

34 6. (a) The legal advisors of the grand jury are the court and the  
35 district attorney, and the grand jury may not seek or receive legal  
36 advice from any other source. Where necessary or appropriate, the court  
37 or the district attorney, or both, must instruct the grand jury concern-  
38 ing the law with respect to its duties or any matter before it, and such  
39 instructions must be recorded in the minutes.

40 (b) Notwithstanding paragraph (a) of this subdivision, or any other  
41 law to the contrary, in any proceeding before a grand jury that involves  
42 the submission of a criminal charge or charges against a person or  
43 persons for an act or acts that occurred at a time when such person was  
44 a police officer or peace officer, and that concern the death of any  
45 person that resulted from or potentially resulted from any encounter  
46 with such police officer or peace officer, the court, after consultation  
47 on the record with the prosecutor, shall instruct the grand jury as to  
48 the criminal charge or charges to be submitted and the law applicable to  
49 such charges and to the matters before such grand jury. Thereafter, any  
50 questions, requests for exhibits, requests for readback of testimony or  
51 other requests from the grand jury or a member thereof shall be provided  
52 to the court, and addressed by the court after consultation on the  
53 record with the prosecutor.

54 (c) Notwithstanding the provisions of subdivision four of this  
55 section, or any other law to the contrary, following final action by the  
56 grand jury on the charge or charges submitted pursuant to paragraph (b)

1 of this subdivision, the court shall make such legal instructions and  
2 charges submitted to such grand jury available to the public on request,  
3 provided that the names of witnesses and any information that would  
4 identify such witnesses included in such legal instructions or charges  
5 shall be redacted when the court determines, in a written order released  
6 to the public, and issued after notice to the people and the requester  
7 and an opportunity to be heard and reasonable efforts to notify and  
8 provide an opportunity to be heard to any other appropriate person or  
9 agency, that there is a reasonable likelihood that public release of  
10 such information would endanger any individual.

11 (d) Nothing in this paragraph or paragraphs (b) or (c) of this subdi-  
12 vision shall be interpreted as limiting or restricting any broader right  
13 of access to grand jury materials under any other law, common law or  
14 court precedent.

15 § 3. This act shall take effect on the thirtieth day after it shall  
16 have become a law.