## STATE OF NEW YORK

1343--В

2019-2020 Regular Sessions

## IN SENATE

January 14, 2019

- Introduced by Sens. BENJAMIN, BAILEY, MONTGOMERY, MYRIE, RIVERA, SALA-ZAR, SERRANO -- read twice and ordered printed, and when printed to be committed to the Committee on Crime Victims, Crime and Correction -committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee
- AN ACT to amend the executive law and the penal law, in relation to revocation of community supervision

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 259 of the executive law is amended by adding two 2 new subdivisions 5 and 6 to read as follows: 3 5. "Releasee" means an individual released from an institution under the jurisdiction of the department into the community on temporary 4 5 release, presumptive release, parole, conditional release, post-release б supervision or medical parole. 7 6. "Technical violation" means any violation of a condition of community supervision other than a conviction for a felony offense or that 8 9 has been proven to be a misdemeanor offense under section 121.11, 135.05 10 or 135.45 or article 120 or 130 of the penal law. 11 § 2. Subdivision 3 of section 70.40 of the penal law, paragraphs (a) and (b) as amended by section 127-h of subpart B of part C of chapter 62 12 of the laws of 2011 and paragraph (c) as amended by chapter 478 of the 13 laws of 1973, is amended and a new subdivision 4 is added to read as 14 15 follows: 16 3. Delinquency. (a) When a person is alleged to have violated the 17 terms of presumptive release or parole willfully for the purpose of 18 permanently avoiding supervision by failing to notify his or her community supervision officer of a change in residence, failing to make 19 20 office or written reports as directed, or leaving the state of New York 21 or any other state to which the releasee is released or transferred, or EXPLANATION--Matter in italics (underscored) is new; matter in brackets

XPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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any area defined in writing by his parole officer, without permission, 1 2 and the state board of parole has declared such person to be delinquent, the declaration of delinquency shall interrupt the person's sentence as 3 4 of the date of the delinquency and such interruption shall continue 5 until the [return of the person to an institution under the jurisdiction б of the state department of corrections and community supervision] 7 execution of the warrant. 8 (b) When a person is alleged to have violated the terms of his or her 9 conditional release or post-release supervision willfully for the 10 purpose of permanently avoiding supervision by failing to notify his or her community supervision officer of a change in residence, failure to 11 make office or written reports as directed, or leaving the state of New 12 13 York or any other state to which the releasee is released or trans-14 ferred, or any area defined in writing by his parole officer, without permission and has been declared delinquent by the parole board or the 15 16 local conditional release commission having supervision over such 17 person, the declaration of delinquency shall interrupt the period of supervision or post-release supervision as of the date of the delinquen-18 19 cy. For a conditional release, such interruption shall continue until 20 the [return of the person to the institution from which he or she waa 21 released or, if he or she was released from an institution under the jurisdiction of the state department of corrections and community super-22 vision, to an institution under the jurisdiction of that department. 23 Upon such return, the person shall resume service of his or her 24 25 sentence] execution of the warrant. For a person released to post-re-26 lease supervision, the provisions of section 70.45 of this article shall 27 apply. 28 (c) Any time spent by a person in custody from the time of [delinquen-29 execution of a warrant pursuant to paragraph (a) of subdivision 30 three of section two hundred fifty-nine-i of the executive law to the 31 time service of the sentence resumes shall be credited against the term 32 or maximum term of the interrupted sentence [, provided: 33 (i) that such custody was due to an arrest or surrender based upon the delinquency; or 34 35 (ii) that such custody arose from an arrest on another charge which 36 culminated in a dismissal or an acquittal; or 37 (iii) that such custody arose from an arrest on another charge which 38 gulminated in a conviction, but in such case, if a sentence of imprisonment was imposed, the credit allowed shall be limited to the portion of 39 the time spent in custody that exceeds the period, term or maximum term 40 41 of imprisonment imposed for such conviction]. 42 4. Earned time credits. (a) After a person has begun a period of 43 community supervision pursuant to this section and section 70.45 of this article, such period shall be reduced by thirty days for every thirty 44 45 days that such person does not violate a condition of his or her commu-46 nity supervision, provided the person is not subject to any sentence 47 with a maximum term of life imprisonment. The calculation of earned time credit periods shall begin on the releasee's first day of community 48 49 supervision and shall be awarded after each completed thirty day period. Any such awarded earned time credits shall be applied against such 50 51 person's unserved portion of the maximum term, aggregate maximum term or period of post-release supervision for any current sentence. 52 53 (b) Earned time credits may be withheld or revoked only for the thir-54 ty-day period commencing from the date of violative behavior sustained at a final revocation hearing, except that earned time credits may be 55 56 withheld or revoked for the entire time period during which a releasee

absconded from supervision, as sustained at a final revocation hearing, 1 and as defined in subparagraph (xii) of paragraph (f) of subdivision 2 3 three of section two hundred fifty-nine-i of the executive law. Earned 4 time credits may not be earned during a period of incarceration imposed 5 based on a sustained violation or new criminal conviction. After a б sustained violation, the calculation of an earned time credit period 7 shall recommence on the thirty-first day after the date of the violative 8 behavior or, if the sustained violation resulted in a term of incarceration, on the day the releasee is restored to community supervision, 9 10 whichever is later. 11 (c) When a person is subject to more than one period of community supervision, the reduction authorized in this subdivision shall be 12 applied to every period of parole or conditional release to which the 13 14 person is subject. 15 (d) Earned time credits shall be awarded to any person subject to 16 community supervision at the time this legislation becomes effective retroactive to the initial date such person began his or her earliest 17 current period of community supervision. If a releasee's current period 18 19 of community supervision has been interrupted by a period of incarceration prior to the effective date of the chapter of the laws of two thou-20 21 sand nineteen which added this subdivision and any portion of such period of incarceration would have been ineligible for incarceration if such 22 23 chapter of the laws of two thousand nineteen which added this subdivi-24 sion had already been in effect, the department shall award retroactive earned time credits to the releasee for such ineligible portion of such 25 26 period of incarceration. The department shall have six months from the 27 effective date of this subdivision to calculate all retroactive earned 28 time credits; however, the department of corrections and community 29 supervision shall prioritize earned time credit calculations for releas-30 ees whose terms of community supervision are due to terminate before the 31 conclusion of such six months. Retroactive earned time credits shall not 32 be awarded to any releasee serving a term of incarceration for a 33 sustained parole violation at the time of the effective date of the 34 chapter of the laws of two thousand nineteen which added this subdivi-35 sion until the releasee is returned to community supervision. 36 § 3. Paragraphs (d), (e) and (f) of subdivision 5 of section 70.45 of 37 the penal law, as amended by section 127-j of subpart B of part C of 38 chapter 62 of the laws of 2011, are amended to read as follows: 39 (d) When a person is alleged to have violated a condition of post-re-40 lease supervision willfully for the purpose of permanently avoiding 41 supervision by failing to notify community supervision officer of a 42 change in residence, failure to make office or written reports as 43 directed, or leaving the state of New York or any other state to which 44 the releasee is released or transferred, or any area defined in writing 45 by his or her parole officer, without permission and the department of 46 corrections and community supervision has declared such person to be 47 delinquent: (i) the declaration of delinquency shall interrupt the period of post-release supervision; (ii) such interruption shall continue 48 49 until the person is restored to post-release supervision; (iii) if the 50 person is restored to post-release supervision without being returned to 51 the department of corrections and community supervision, any time spent 52 in custody from the date of delinquency until restoration to post-re-53 lease supervision shall first be credited to the maximum or aggregate 54 maximum term of the sentence or sentences of imprisonment, but only to the extent authorized by subdivision three of section 70.40 of this 55 56 article. Any time spent in custody solely pursuant to such delinquency

after completion of the maximum or aggregate maximum term of the 1 2 sentence or sentences of imprisonment shall be credited to the period of post-release supervision, if any; and (iv) if the person is ordered 3 4 returned to the department of corrections and community supervision, the 5 person shall be required to serve the time assessment before being б re-released to post-release supervision. [In the event the balance of 7 the remaining period of post-release supervision is six months or less, 8 such time assessment may be up to six months unless a longer period is authorized pursuant to subdivision one of this section. The] If the 9 person is detained pursuant to paragraph (a) of subdivision three of 10 11 section two hundred fifty-nine-i of the executive law pending preliminary or revocation hearings, the time assessment shall commence upon the 12 13 execution of the warrant. If a warrant was executed pursuant to para-14 graph (a) of subdivision three of section two hundred fifty-nine-i of the executive law but a trial court released the person pending prelimi-15 16 nary or revocation hearings, the time assessment shall commence upon the 17 issuance of a determination after a final hearing that the person has violated one or more conditions of community supervision, and shall 18 19 include the time period between execution of the warrant and release of 20 the person pending preliminary or revocation hearings. If a releasee is 21 detained on bail pursuant to section 530.10 of the criminal procedure law, the time assessment shall include any time the release spent in 22 such detention. If a notice of violation was issued pursuant to subdivi-23 sion three of section two hundred fifty-nine-i of the executive law, the 24 25 time assessment shall commence upon the issuance of a determination 26 after a final hearing that the person has violated one or more condi-27 tions of supervision. While serving such assessment, the person shall 28 not receive any good behavior allowance pursuant to section eight 29 hundred three of the correction law. Any time spent in custody from the 30 date of delinquency until return to the department of corrections and 31 community supervision shall first be credited to the maximum or aggre-32 gate maximum term of the sentence or sentences of imprisonment, but only 33 to the extent authorized by subdivision three of section 70.40 of this 34 article. The maximum or aggregate maximum term of the sentence or 35 sentences of imprisonment shall run while the person is serving such 36 time assessment in the custody of the department of corrections and 37 community supervision. Any time spent in custody solely pursuant to such 38 delinquency after completion of the maximum or aggregate maximum term of the sentence or sentences of imprisonment shall be credited to the peri-39 40 od of post-release supervision, if any. [(c) Notwithstanding paragraph (d) of this subdivision, in the event a 41

person is sentenced to one or more additional indeterminate or determi-42 nate term or terms of imprisonment prior to the completion of the period 43 44 of post-release supervision, such period of post-release supervision 45 shall be held in abeyance and the person shall be committed to the 46 custody of the department of corrections and community supervision in 47 accordance with the requirements of the prior and additional terms of 48 imprisonment. 49 (f) When a person serving a period of post-release supervision is returned to the department of corrections and community supervision 50 51 pursuant to an additional consecutive sentence of imprisonment and without a declaration of delinquency, such period of post-release super-52 53 vision shall be held in abeyance while the person is in the custody of 54 the department of corrections and community supervision. Such period of

55 post-release supervision shall resume running upon the person's re-re-

56 <del>lease.</del>]

1 § 4. Subparagraph (i) of paragraph (a) of subdivision 3 of section 2 259-i of the executive law, as amended by chapter 545 of the laws of 3 2015, is amended and five new subparagraphs (iv), (v), (vi), (vii) and 4 (viii) are added to read as follows:

5 (i) If the parole officer having charge of a presumptively released, б paroled or conditionally released person or a person released to post-7 release supervision or a person received under the uniform act for out-8 of-state parolee supervision shall have [reasonable] probable cause to 9 believe that such person has lapsed into criminal ways [or company], or 10 has violated one or more conditions of his presumptive release, parole, conditional release or post-release supervision, such parole officer 11 shall report such fact to a member of the board, or to any officer of 12 13 the department designated by the board, and thereupon a written notice 14 of violation may be issued, or if the person would be subject to reincarceration pursuant to subparagraph (x) of paragraph (f) of this subdi-15 16 vision should the violation be sustained at a final revocation hearing a 17 warrant may be issued for the retaking of such person and for his tempo-18 rary detention in accordance with the rules of the board unless such 19 person has been determined to be currently unfit to proceed to trial or 20 is currently subject to a temporary or final order of observation pursu-21 ant to article seven hundred thirty of the criminal procedure law, in which case no notice of violation or warrant shall be issued. The retak-22 ing and detention of any such person may be further regulated by rules 23 and regulations of the department not inconsistent with this article. A 24 25 warrant issued pursuant to this section shall constitute sufficient 26 authority to the superintendent or other person in charge of any jail, 27 penitentiary, lockup or detention pen to whom it is delivered to hold in temporary detention the person named therein[ ; except that a warrant 28 issued with respect to a person who has been released on medical parole 29 30 pursuant to section two hundred fifty-nine-r of this article and whose 31 parole is being revoked pursuant to paragraph (h) of subdivision four of 32 such section shall constitute authority for the immediate placement of 33 the parolee only into imprisonment in the sustedy of the department to hold in temporary detention. A warrant issued pursuant to this section 34 35 shall also constitute sufficient authority to the person in charge of a drug treatment campus, as defined in subdivision twenty of section two 36 37 of the correction law, to hold the person named therein, in accordance with the procedural requirements of this section, for a period of at least ninety days to complete an intensive drug treatment program 38 39 mandated by the board as an alternative to presumptive release or parole 40 or conditional release revocation, or the revocation of post-release 41 supervision, and shall also constitute sufficient authority for return 42 of the person named therein to local custody to hold in temporary 43 44 detention for further revocation proceedings in the event said person 45 does not successfully complete the intensive drug treatment program. The 46 board's rules shall provide for cancellation of delinquency and restora-47 tion to supervision upon the successful completion of the program ] for 48 up to twenty-four hours pending a recognizance hearing pursuant to subparagraph (iv) of this paragraph. No notice of violation or warrant 49 shall be issued due to a releasee being in the company of or fraterniz-50 51 ing with any person the releasee knows has a criminal record or knows 52 has been adjudicated a youthful offender. 53 (iv) Upon execution of a warrant issued pursuant to this section, the 54 authorized officer shall take the releasee to the local trial court for

55 <u>a recognizance hearing. Such recognizance hearing shall commence within</u> 56 <u>twenty-four hours of the execution of the warrant.</u>

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(v) At a recognizance hearing, the department shall have the burden to 1 2 demonstrate to the court that the executed warrant was properly issued 3 pursuant to this section and that the releasee is potentially subject to 4 incarceration pursuant to paragraph (f) of this subdivision. 5 (vi) At a recognizance hearing, the court shall consider all available б evidence of the releasee's employment, family and community ties including length of residency in the community, history of reporting in a 7 8 timely fashion to a parole or supervisory officer, and other indicators 9 of stability. At the conclusion of the recognizance hearing, the court shall release the releasee on his or her own recognizance unless the 10 11 court finds on the record or in writing that release on recognizance will not reasonably assure the releasee's appearance at subsequent 12 preliminary or revocation hearings. In such instances, the court shall 13 14 release the releasee under non-monetary conditions, selecting the least 15 restrictive alternative conditions that will reasonably assure the 16 releasee's appearance at subsequent preliminary or revocation hearings. 17 The court shall explain its choice of alternative conditions on the record or in writing. The releasee shall not be required to pay for any 18 19 part of the cost of release under non-monetary conditions. The court may 20 order that the releasee be detained pending preliminary or final revoca-21 tion hearings only upon a finding that the releasee currently presents a 22 substantial risk of willfully failing to appear at the preliminary or final revocation hearings and that no non-monetary condition or combina-23 24 tion of conditions in the community will reasonably assure the releasee's appearance at the preliminary or final revocation hearings. 25 26 (vii) The alleged violator shall have a right to representation by 27 counsel at the recognizance hearing. In any case, including when a court is called upon to evaluate the capacity of an alleged violator in a 28 recognizance proceeding, where such person is financially unable to 29 30 retain counsel, the criminal court of the city of New York, the county 31 court or district court in the county where the violation is alleged to have occurred or where the hearing is held, shall assign counsel in 32 33 accordance with the county or city plan for representation placed in operation pursuant to article eighteen-b of the county law. 34 35 (viii) If a release is brought to or appears in a trial court due to 36 an arrest for any alleged felony or misdemeanor, and at any point the 37 department issues a warrant for the same alleged criminal conduct, then 38 the court's order pursuant to section 530.10 of the criminal procedure 39 law shall control in determining whether the releasee shall be detained pending a preliminary or final revocation hearing, provided that at the 40 time of the court's order, pursuant to section 530.10 of the criminal 41 42 procedure law, the court was informed the releasee was subject to commu-43 nity supervision. Provided, however, that notwithstanding section 530.10 44 of the criminal procedure law, the court may order that the releasee be 45 detained pending preliminary or final revocation hearings upon a finding 46 on the record or in writing that the releasee currently presents a 47 substantial risk of willfully failing to appear at the preliminary or final revocation hearings and that no non-monetary condition or combina-48 tion of conditions in the community supervision will reasonably assure 49 the releasee's appearance at the preliminary or final revocation hear-50 51 ings. If the criminal court imposes bail pursuant to section 530.10 of 52 the criminal procedure law, and the releasee-defendant secures release 53 by paying bail or by operation of law, then the release shall not be 54 detained further based solely on the warrant issued by the department; provided, however, if the department issues a warrant for the same 55 56 alleged criminal conduct after the court's order pursuant to section

1	530.10 of the criminal procedure law and the department can demonstrate
2	that at the time of such court's order the court was not informed the
3	releasee was subject to community supervision, then the court shall hold
4	a recognizance hearing within twenty-four hours of the execution of the
5	warrant.
б	§ 5. Subparagraphs (i), (iii) and (iv) of paragraph (c) of subdivision
7	3 of section 259-i of the executive law, subparagraph (i) as amended by
8	section 11 of part E of chapter 62 of the laws of 2003, and subpara-
9	graphs (iii) and (iv) as amended by section 1 of part E of chapter 56 of
10	the laws of 2007, are amended and two new subparagraphs (ix) and (x) are
11	added to read as follows:
12	(i) [Within fifteen days after the warrant for retaking and temporary
13	detention has been executed, unless the releasee has been convicted of a
14	new grime committed while under presumptive release, parole, gonditional
15	release or post-release supervision, the board of parole shall afford
16	the alleged presumptive release, parole, conditional release or post-re-
17	lease supervision violator a preliminary revocation hearing before a
18	hearing officer designated by the board of parole. Such hearing officer
19	shall not have had any prior supervisory involvement over the alleged
20	violator] (A) For any alleged technical violation for which a notice of
21	violation was issued or a person was released on recognizance pursuant
22	to subparagraph (iv) of paragraph (a) of this subdivision, the depart-
23	ment shall within ten days of the issuance of the notice of violation or
24	the order of release on recognizance afford the person a preliminary
24 25	revocation hearing before a hearing officer designated by the depart-
26	ment. Such hearing officer shall not have had any prior supervisory
20 27	involvement over the alleged violator. Such hearing shall not be held at
28	a correctional facility, detention center or local correctional facili-
20 29	
29 30	ty. (B) For any alleged technical violation for which a court issued an
31	order detaining a person pursuant to subparagraph (iv) of paragraph (a)
32	of this subdivision and the person would be subject to reincarceration
33	of up to thirty days or more pursuant to subparagraph (x) of paragraph
34	(f) of this subdivision should the violation be sustained at a final
35	revocation hearing, then within five days of the issuance of the order
36	of detention the department shall afford such person a preliminary revo-
37	cation hearing before a hearing officer designated by the department.
38	Such hearing officer shall not have had any prior supervisory involve-
39	ment over the alleged violator.
40	(C) For any alleged non-technical violation, within ten days of the
41	execution of the warrant for the violation the department shall afford
42	such person a preliminary hearing before a hearing officer designated by
43	the department. Such hearing officer shall not have had any prior super-
44	visory involvement over the alleged violator.
45	(iii) The alleged violator shall, [within three days of the execution
46	of the warrant] at the time a notice of violation is issued or at the
47	time of a recognizance hearing, be given written notice of the time,
48	place and purpose of the <b>preliminary</b> hearing [unless he or she is
49	detained purguant to the provisions of subparagraph (iv) of paragraph
50	(a) of this subdivision. In those instances, the alleged violator will
50 51	be given written notice of the time, place and purpose of the hearing
52	within five days of the execution of the warrant], or if no preliminary
52 53	hearing is required pursuant to this section, of the final revocation
55 54	hearing. The notice shall state what conditions of [presumptive
55	release, parole, conditional release or post-release] community super-
56	vision are alleged to have been violated, and in what manner; that such
50	vision are arreged to have been viorated, and in what manner, that such

person shall have the right to appear and speak in his or her own 1 2 behalf; that he or she shall have the right to introduce letters and documents; that he or she may present witnesses who can give relevant 3 4 information to the hearing officer; that he or she has the right to 5 confront the witnesses against him or her; and that such person shall б have the right to representation by counsel at any preliminary and final 7 revocation hearings. Adverse witnesses may be compelled to attend the preliminary hearing unless the prisoner has been convicted of a new 8 9 crime while on supervision or unless the hearing officer finds good 10 cause for their non-attendance. As far as practicable or feasible, any 11 additional documents having been collected or prepared that support the 12 charge shall be delivered to the alleged violator. (iv) [The preliminary hearing shall be scheduled to take place no 13 later than fifteen days from the date of execution of the warrant. ] The 14 15 standard of proof at the preliminary hearing shall be [probable cause] a 16 preponderance of the evidence to believe that the [presumptive releasee, 17 parolec, conditional releasee or person under post-release supervision] releasee has violated one or more conditions of his or her [presumptive 18 release, parole, conditional release or post-release] community super-19 20 vision in an important respect. Proof of conviction of a crime committed 21 while under supervision shall constitute [probable cause] prima facie evidence of a violation of a condition of community supervision for the 22 23 purposes of this section. 24 (ix) If the hearing officer finds by a preponderance of the evidence 25 that such person has violated one or more conditions of community super-26 vision in an important respect, the releasee shall, at the conclusion of 27 the preliminary hearing be given written notice of the time, place and purpose of the final revocation hearing. The notice shall state what 28 29 conditions of community supervision are alleged to have been violated, 30 when, where and in what manner; that such person shall have the right to 31 representation by counsel at any final revocation hearing; that such 32 person shall have the right to appear and speak in his or her own 33 behalf; that he or she shall have the right to introduce letters and 34 documents; that he or she may present witnesses who can give relevant information to the hearing officer; that he or she has the right to 35 36 confront the witnesses against him or her. As far as practicable or 37 feasible, any additional documents having been collected or prepared 38 that support the charge shall be delivered to the releasee. Adverse witnesses may be compelled to attend the final revocation hearing unless 39 40 the prisoner has been convicted of a new crime while on supervision or 41 unless the hearing officer finds good cause for their non-attendance. 42 (x) The alleged violator shall have a right to representation by coun-43 sel at the preliminary hearing. In any case, including when a court is 44 called upon to evaluate the capacity of an alleged violator in a prelim-45 inary proceeding, where such person is financially unable to retain 46 counsel, the criminal court of the city of New York, the county court or 47 district court in the county where the violation is alleged to have 48 occurred or where the hearing is held, shall assign counsel in accord-49 ance with the county or city plan for representation placed in operation pursuant to article eighteen-b of the county law. 50 51 § 6. Paragraph (f) of subdivision 3 of section 259-i of the executive 52 law, as amended by section 11 of part E of chapter 62 of the laws of 2003, subparagraph (v) as amended and subparagraph (xii) as added by

53 2003, subparagraph (v) as amended and subparagraph (xii) as added by 54 chapter 545 of the laws of 2015 and subparagraph (x) as amended by 55 section 38-f-1 of subpart A of part C of chapter 62 of the laws of 2011, 56 is amended to read as follows:

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(f) (i) [Revocation hearings shall be scheduled to be held within 1 ninety days of the probable cause determination] For any releasee 2 3 charged with a violation: 4 (A) If a court issued an order detaining such person pursuant to 5 subparagraph (iv) of paragraph (a) of this subdivision and the person б would be subject to reincarceration of up to seven days pursuant to subparagraph (x) of this paragraph should the violation be sustained at 7 8 a final revocation hearing, then within two days of the issuance of the 9 order of detention, the department shall afford such person a final 10 revocation hearing in person before a hearing officer designated by the department. Such hearing officer shall not have had any prior superviso-11 ry involvement over the alleged violator. No preliminary revocation 12 hearing shall be held in this instance. 13 14 (B) If a court issued an order detaining such person pursuant to 15 subparagraph (iv) of paragraph (a) of this subdivision and the person 16 would be subject to reincarceration of up to fifteen days pursuant to 17 subparagraph (x) of this paragraph should the violation be sustained at a final revocation hearing, then within four days of the issuance of the 18 order of detention, the department shall afford such person a final 19 20 revocation hearing in person before a hearing officer designated by the 21 department. Such hearing officer shall not have had any prior supervisory involvement over the alleged violator. No preliminary revocation 22 hearing shall be held in this instance. 23 24 (C) If a court issued an order detaining such person pursuant to subparagraph (iv) of paragraph (a) of this subdivision and the person 25 26 would be subject to reincarceration of up to thirty days or more pursu-27 ant to subparagraph (x) of this paragraph should the violation be sustained at a final revocation hearing, then within ten days after the 28 29 issuance of the order of detention, the department shall afford such 30 person a final revocation hearing in person before a hearing officer 31 designated by the department. Such hearing officer shall not have had 32 any prior supervisory involvement over the alleged violator. (D) If a notice of violation was issued or such person was released on 33 recognizance pursuant to subparagraph (iv) of paragraph (a) of this 34 35 subdivision the department shall within thirty days of the issuance of the notice of violation or the order of release on recognizance afford 36 the person a final revocation hearing in person before a hearing officer 37 38 designated by the department. Such hearing officer shall not have had any prior supervisory involvement over the alleged violator. Such hear-39 ing shall not be held at a correctional facility, detention center or 40 41 local correctional facility. The department shall have six months from 42 the date of the effective date of the chapter of the laws of two thou-43 sand nineteen that amended this paragraph to begin to hold such hearings at allowable locations. 44 45 (E) If such person is accused of a non-technical violation, the 46 department shall within thirty days of the execution of the warrant 47 afford such person a final revocation hearing in person before a hearing officer designated by the department. Such hearing officer shall not 48 49 have had any supervisory involvement over the alleged violator. (F) However, if an alleged violator requests and receives any post-50 51 ponement of his revocation hearing, or consents to a postponed revoca-52 tion proceeding initiated by the board, or if an alleged violator, by 53 his actions otherwise precludes the prompt conduct of such proceedings, the time limit may be extended. 54

1 (ii) The revocation hearing shall be conducted by a presiding officer 2 who may be a member or a hearing officer designated by the board in 3 accordance with rules of the board.

4 (iii) Both the alleged violator and an attorney who has filed a notice 5 of appearance on his behalf in accordance with the rules of the board of 6 parole shall be given written notice of the date, place and time of the 7 hearing [as seen as possible but at least fourteen days prior to the 8 scheduled date] pursuant to subparagraph (ix) of paragraph (c) of this 9 subdivision.

(iv) The alleged violator shall be given written notice of the rights enumerated in subparagraph (iii) of paragraph (c) of this subdivision as well as of his right to present mitigating evidence relevant to restoration to presumptive release, parole, conditional release or post-release supervision and his right to counsel.

15 (v) The alleged violator shall [be permitted] have a right to repre-16 sentation by counsel at the revocation hearing. In any case, including 17 when a superior court is called upon to evaluate the capacity of an alleged violator in a [parole] revocation proceeding, where such person 18 is financially unable to retain counsel, the criminal court of the city 19 20 of New York, the county court or district court in the county where the 21 violation is alleged to have occurred or where the hearing is held, shall assign counsel in accordance with the county or city plan for 22 representation placed in operation pursuant to article eighteen-B of the 23 24 county law. He or she shall have the right to confront and cross-examine 25 adverse witnesses, unless there is good cause for their non-attendance 26 as determined by the presiding officer; present witnesses and documenta-27 ry evidence in defense of the charges; and present witnesses and docu-28 mentary evidence relevant to the question whether reincarceration of the 29 alleged violator is appropriate.

30 (vi) At the revocation hearing, the charges shall be read and the 31 alleged violator shall be permitted to plead not quilty, quilty, quilty 32 with explanation or to stand mute. As to each charge, evidence shall be 33 introduced through witnesses and documents, if any, in support of that 34 charge. At the conclusion of each witness's direct testimony, he shall 35 be made available for cross-examination. If the alleged violator intends 36 to present a defense to the charges or to present evidence of mitigating 37 circumstances, the alleged violator shall do so after presentation of 38 all the evidence in support of a violation of presumptive release, parole, conditional release or post-release supervision. 39

40 (vii) All persons giving evidence at the revocation hearing shall be 41 sworn before giving any testimony as provided by law.

42 (viii) At the conclusion of the hearing the presiding officer may 43 sustain any or all of the violation charges or may dismiss any or all 44 violation charges. He may sustain a violation charge only if the charge 45 is supported by [a prependerance of the evidence adduced] clear and 46 convincing evidence. Conduct that formed the basis of an arrest shall 47 not form a basis of a sustained parole violation if a court has adjudi-48 cated the matter with an acquittal, adjournment in contemplation of 49 dismissal, or violation.

50 (ix) If the presiding officer is not satisfied that there is [a 51 prependerance of] <u>clear and convincing</u> evidence in support of the 52 violation, he shall dismiss the violation, cancel the delinquency and 53 restore the person to presumptive release, parole, conditional release 54 or post-release supervision.

55 (x) If the presiding officer is satisfied that there is [<del>a prepender-</del> 56 <del>ance of</del>] <u>clear and convincing</u> evidence that the alleged violator

violated one or more conditions of release in an important respect, he 1 2 or she shall so find. For each violation found, other than absconding, 3 the presiding officer shall direct that no earned time credits shall be 4 awarded for the thirty day period commencing from the date of the 5 sustained violation. For any absconding violation found, the presiding б officer shall direct that no earned time credits shall be awarded for the entire time period during which a releasee was found to have 7 8 absconded from supervision. 9 (xi) Incarceration shall not be imposed for any of the following 10 violations: (A) positive drug test for drugs or a controlled substance 11 without proper medical authorization, or possession of drug paraphernalia, unless the releasee is subject to community supervision due to a 12 13 conviction for driving while ability impaired at least in part by drugs 14 pursuant to section eleven hundred ninety-two of the vehicle and traffic law; (B) positive alcohol test or use or possession of alcohol, unless 15 16 the releasee is subject to community supervision due to a conviction for 17 driving while ability impaired at least in part by alcohol or while intoxicated pursuant to section eleven hundred ninety-two of the vehicle 18 19 and traffic law; (C) failing to notify community supervision officer of 20 a change in employment or program status; (D) failing to notify communi-21 ty supervision officer of a change in residence, absent clear and 22 convincing evidence that the release acted willfully for the purpose of permanently avoiding supervision; (E) violating curfew; (F) failure to 23 24 pay surcharges and fees, including fees imposed pursuant to section 25 60.35 of the penal law, sections eighteen hundred nine and eighteen 26 hundred nine-c of the vehicle and traffic law, or section 27.12 of the 27 parks, recreation and historic preservation law; (G) failure to make 28 office or written reports as directed, absent clear and convincing evidence that the releasee acted willfully for the purpose of permanent-29 30 ly avoiding supervision; (H) leaving the state of New York or any other 31 state to which the releasee is released or transferred, or any area 32 defined in writing by his parole officer, without permission, absent 33 clear and convincing evidence that the releasee acted willfully for the purpose of permanently avoiding supervision; (I) failure to notify 34 35 community supervision officer of contact with any law enforcement agen-36 cy, absent clear and convincing evidence that the releasee intended to 37 hide evidence of his or others' behavior that constitutes a violation of 38 the penal law; (J) failure to obey special conditions of community supervision, absent clear and convincing evidence that the failure poses 39 a substantial risk to public safety and cannot be addressed safely in 40 the community including with counseling or programming; and (K) obtain-41 42 ing a driver's license or driving a car with a valid driver's license, unless either action is explicitly prohibited by the person's 43 44 conviction. 45 (xii) For each violation [80] found, the presiding officer may (A) 46 direct that the [presumptive releasee, parolee, conditional releasee or 47 person serving a period of post-release supervision] releasee be restored to supervision; (B) as an alternative to reincarceration, 48 direct the [presumptive releasee, parolee, conditional releasee or person serving a period of post-release supervision be placed in a 49 50 parole transition facility for a period not to exceed one hundred eighty 51 days and subsequent restoration to supervision] releasee receive re-en-52 53 try services in the community from qualified nonprofit agencies; (C) [in 54 the case of presumptive releasees, parolees or conditional releasees, 55 direct the violator's reincarceration [and fix a date for consideration 56 by the board for re-release on presumptive release, or parole or condi-

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tional release, as the case may be; or (D) in the case of persons released to a period of post-release supervision, direct the violator's reinsarceration up to the balance of the remaining period of post-release supervision, not to exceed five years; provided, however, that a defendant serving a term of post-release supervision for a conviction of a felony sex offense defined in section 70.80 of the penal law may be subject to a further period of imprisonment up to the balance of the remaining period of post-release supervision], subject to the following limitations: (1) for absconding, which is defined as failing to notify his or her community supervision officer of a change in residence will-

his or her community supervision officer of a change in residence will-10 11 fully for the purpose of permanently avoiding supervision; failure to make office or written reports as directed willfully for the purpose of 12 13 permanently avoiding supervision; and leaving the state of New York or 14 any other state to which the releasee is released or transferred, or any area defined in writing by his parole officer, without permission, will-15 16 fully for the purpose of permanently avoiding supervision, up to seven 17 days incarceration may be imposed for the first violation, up to fifteen days incarceration may be imposed for the second violation, and up to 18 thirty days incarceration may be imposed for the third or any subsequent 19 violation; (2) for all other technical violations for which incarcera-20 21 tion may be imposed no period of reincarceration may be imposed for the 22 first and second substantiated technical violations for which incarceration may be imposed; up to seven days reincarceration may be imposed for 23 24 the third substantiated technical violation for which incarceration may be imposed; up to fifteen days reincarceration may be imposed for the 25 26 fourth substantiated technical violation for which incarceration may be 27 imposed; up to thirty days reincarceration may be imposed for the fifth and subsequent substantiated technical violations for which incarcera-28 29 tion may be imposed; and (3) for non-technical violations, up to ninety days reincarceration may be imposed. If a warrant was executed pursuant 30 to subparagraph (iv) of paragraph (a) of this subdivision and the person 31 32 was detained pursuant to such subparagraph pending preliminary or revo-33 cation hearings, any period of incarceration imposed pursuant to this paragraph shall be counted from the date of the execution of the 34 warrant. If a warrant was executed pursuant to subparagraph (iv) of 35 36 paragraph (a) of this subdivision but a criminal court released the 37 person pending preliminary or revocation hearings, any period of incar-38 ceration imposed pursuant to this paragraph shall be counted from the date of issuance of a determination after a final hearing that the 39 person has violated one or more conditions of community supervision, and 40 the time between execution of the warrant and release of the person 41 42 pending preliminary or revocation hearings shall count toward the period 43 of reincarceration imposed pursuant to this paragraph. If a releasee is 44 detained on bail or committed to the custody of the sheriff pursuant to 45 section 530.10 of the criminal procedure law, any time the person spent 46 confined in jail shall count towards any period of incarceration imposed 47 pursuant to this paragraph. In all cases, the presiding officer shall 48 impose the least restrictive reasonable sanction. Any periods of rein-49 carceration shall run concurrently if more than one violation is adjudicated. If a period of incarceration is imposed pursuant to this para-50 graph, the releasee shall be released from custody upon expiration of 51 the period or the end of the releasee's period of community supervision, 52 53 whichever shall be sooner. For the violator serving an indeterminate 54 sentence who while re-incarcerated has not been found by the department 55 to have committed a serious disciplinary infraction, such violator shall 56 be re-released on the date fixed at the revocation hearing. For the

1 violator serving an indeterminate sentence who has been found by the department to have committed a serious disciplinary infraction while 2 re-incarcerated, the department shall refer the violator to the board 3 4 for consideration for re-release to community supervision. Upon such 5 referral the board may waive the personal interview between a member or б members of the board and the violator to determine the suitability for 7 re-release when the board directs that the violator be re-released upon 8 expiration of the time assessment. The board shall retain the authority 9 to suspend the date fixed for re-release based on the violator's commis-10 sion of a serious disciplinary infraction and shall in such case require 11 a personal interview be conducted within a reasonable time between a panel of members of the board and the violator to determine suitability 12 13 for re-release. If an interview is required, the board shall notify the 14 violator in advance of the date and time of such interview in accordance 15 with the rules and regulations of the board.

16 [<del>(xi)</del>] <u>(xiii)</u> If the presiding officer sustains any violations, he 17 must prepare a written statement, to be made available to the alleged 18 violator and his counsel, indicating the evidence relied upon and the 19 reasons for revoking presumptive release, parole, conditional release or 20 post-release supervision, and for the disposition made.

21 [(xii)] (xiv) If at any time during a revocation proceeding the 22 alleged violator, his or her counsel, or an employee of the department contends, or if it reasonably appears to the hearing officer, that the 23 alleged violator is an incapacitated person as that term is defined in 24 25 subdivision one of section 730.10 of the criminal procedure law and no 26 judicial determination has been made that the alleged violator is an 27 incapacitated person, the revocation proceeding shall be temporarily stayed until the superior court determines whether or not the person is 28 29 fit to proceed. The matter shall be promptly referred to the superior 30 court for determination of the alleged violator's fitness to proceed in 31 a manner consistent with the provisions of article seven hundred thirty 32 of the criminal procedure law, provided however that the superior court 33 shall immediately appoint counsel for any unrepresented alleged violator 34 eligible for appointed counsel under subparagraph (v) of this paragraph [(f) of subdivision three of section two hundred fifty-nine-i of this 35 36 **chapter**]. The court shall decide whether or not the alleged violator is 37 incapacitated within thirty days of the referral from the hearing offi-38 cer. If the court determines that the alleged violator is not an incapacitated person, the court shall order that the matter be returned to 39 40 the board of parole for continuation and disposition of the revocation 41 proceeding. If the court determines that the alleged violator is an 42 incapacitated person and if no felony charges are pending against the 43 alleged violator, the court shall issue a final order of observation 44 committing such person to the custody of the commissioner of mental 45 health or the commissioner of developmental disabilities for care and 46 treatment in an appropriate institution in a manner consistent with 47 subdivision one of section 730.40 of the criminal procedure law. If a final order of observation has been issued pursuant to this section, the 48 hearing officer shall dismiss the violation charges and such dismissal 49 50 shall act as a bar to any further proceeding under this section against the alleged violator for such violations. If felony criminal charges are 51 52 pending at any time against an alleged violator who has been referred to 53 superior court for a fitness evaluation but before a determination of 54 fitness has been made pursuant to this section, the court shall decide 55 whether or not the alleged violator is incapacitated pursuant to article seven hundred thirty of the criminal procedure law and the revocation 56

1 proceeding shall be held in abeyance until such decision has been 2 reached. The hearing officer shall adopt the capacity finding of the 3 court and either terminate the revocation process if an order of obser-4 vation has been made by the court or proceed with the revocation hearing 5 if the alleged violator has been found not to be an incapacitated 6 person.

7 § 7. Section 259-i of the executive law is amended by adding a new 8 subdivision 9 to read as follows:

9 9. The board shall promulgate rules and regulations to facilitate the presence of nonprofit service providers able to offer relevant communi-10 11 ty-based services to releasees at all preliminary and final revocation hearings for the purpose of helping people subject to community super-12 vision successfully complete such supervision and avoid future such 13 14 supervision, and to help ensure presiding officers impose the least 15 restrictive reasonable sanction for any violation of community super-16 vision.

17 § 8. This act shall take effect on the first of April next succeeding the date on which it shall have become a law; provided however the 18 department of corrections and community supervision shall have six 19 20 months from the effective date of this act to begin holding preliminary 21 revocation hearings required by the amendments to paragraph (c) of subdivision 3 of section 259-i of the executive law made by section five 22 this act, including establishing preliminary revocation hearing 23 of facilities that are not at correctional facilities for people who are 24 25 not detained pending their hearings. Provided further, however, that the 26 board of parole shall have two months from the effective date of this 27 act to identify each releasee incarcerated for a sustained parole violation and recalculate such releasee's sentence in accordance with 28 29 this act. If no incarceration may be imposed pursuant to subparagraph 30 (xi) of paragraph (f) of subdivision 3 of section 259-i of the executive 31 law, as added by section six of this act, the board shall immediately 32 restore the release to community supervision. If the release may be 33 incarcerated for the sustained violation the board shall fix a new date 34 for release pursuant to subparagraph (xii) of paragraph (f) of subdivi-35 sion 3 of section 259-i of the executive law, as amended by section six 36 of this act. If such release date has passed, the board shall immediately restore the releasee to community supervision. 37 Provided further, however, the department of corrections and community supervision shall 38 39 have six months from the effective date of this act to set up the final revocation hearing courtrooms that are not at correctional facilities 40 41 for people who are not detained pending their hearing pursuant to the 42 amendments to paragraph (f) of subdivision 3 of section 259-i of the 43 executive law as made by section six of this act. Effective immediate-44 ly, the addition, amendment and/or repeal of any rule or regulation 45 necessary for the implementation of this act on its effective date are 46 authorized and directed to be made and completed on or before such 47 effective date.