

# STATE OF NEW YORK

6957

2019-2020 Regular Sessions

## IN ASSEMBLY

March 27, 2019

Introduced by M. of A. LENTOL -- read once and referred to the Committee on Codes

AN ACT to amend the criminal procedure law, in relation to collateral consequences of convictions

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "uniform collateral consequences of conviction act".

3 § 2. The criminal procedure law is amended by adding a new article 435  
4 to read as follows:

### ARTICLE 435

#### UNIFORM COLLATERAL CONSEQUENCES OF CONVICTION ACT

##### Section 435.00 Definitions.

8 435.05 Limitation on scope.

9 435.10 Identification, collection and publication of laws  
10 regarding collateral consequences.

11 435.15 Notice of collateral consequences in pretrial proceeding  
12 and at guilty plea.

13 435.20 Notice of collateral consequences at sentencing and upon  
14 release.

15 435.25 Authorization required for collateral sanction; ambigui-  
16 ty.

17 435.30 Decision to disqualify.

18 435.35 Effect of conviction by another state or the United  
19 States; relieved or pardoned conviction.

20 435.40 Order of limited relief.

21 435.45 Certificate of restoration of rights.

22 435.50 Collateral sanctions not subject to order of limited  
23 relief or certificate of restoration of rights.

24 435.55 Issuance, modification and revocation of order of limited  
25 relief and certificate of restoration of rights.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD10330-01-9

1 435.60 Reliance on order or certificate as evidence of due care.

2 435.65 Victim's rights.

3 435.70 Savings and transitional provisions.

4 § 435.00 Definitions.

5 For the purposes of this article, the following terms shall have the  
6 following meanings:

7 1. "Collateral consequence" means a collateral sanction or a disquali-  
8 fication.

9 2. "Collateral sanction" means a penalty, disability, or disadvantage,  
10 however denominated, imposed on an individual as a result of the indi-  
11 vidual's conviction of an offense which applies by operation of law  
12 whether or not the penalty, disability, or disadvantage is included in  
13 the judgment or sentence. The term does not include imprisonment,  
14 probation, parole, presumptive release, conditional release, post  
15 release supervision, forfeiture, restitution, fine, assessment, or costs  
16 of prosecution.

17 3. "Conviction" shall have the meaning ascribed to it in subdivision  
18 thirteen of section 1.20 of this chapter and shall include any adjudi-  
19 cation as a juvenile delinquent. "Convicted" has a corresponding mean-  
20 ing.

21 4. "Decision-maker" means the state acting through a department, agen-  
22 cy, officer, or instrumentality, including a political subdivision,  
23 educational institution, board, or commission, or its employees, or a  
24 government contractor, including a subcontractor, made subject to this  
25 article by contract, by law other than this article, or by ordinance.

26 5. "Disqualification" means a penalty, disability, or disadvantage,  
27 however denominated, that an administrative agency, governmental offi-  
28 cial, or court in a civil proceeding is authorized, but not required, to  
29 impose on an individual on grounds relating to the individual's  
30 conviction of an offense.

31 6. "Offense" means a felony, misdemeanor, and lesser included  
32 offenses, under the laws of this state, another state, or the United  
33 States.

34 7. "Person" means an individual, corporation, business trust, estate,  
35 trust, partnership, limited liability company, association, joint  
36 venture, public corporation, government or governmental subdivision,  
37 agency, or instrumentality, or any other legal or commercial entity.

38 8. "State" means a state of the United States, the District of Colum-  
39 bia, Puerto Rico, the United States Virgin Islands, or any territory or  
40 insular possession subject to the jurisdiction of the United States.

41 § 435.05 Limitation on scope.

42 1. This article shall not provide a basis for:  
43 (a) invalidating a plea, conviction, or sentence;  
44 (b) a cause of action for money damages; or  
45 (c) a claim for relief from or defense to the application of a collat-  
46 eral consequence based on a failure to comply with section 435.10,  
47 435.15 or 435.20 of this article.

48 2. This article shall not affect:  
49 (a) the duty an individual's attorney owes to the individual;  
50 (b) a claim or right of a victim of an offense; or  
51 (c) a right or remedy under law other than this article available to  
52 an individual convicted of an offense.

53 § 435.10 Identification, collection and publication of laws regarding  
54 collateral consequences.

55 1. The division of criminal justice services:

1 (a) shall identify or cause to be identified any provision in the  
2 state constitution, laws, and administrative rules which imposes a  
3 collateral sanction or authorizes the imposition of a disqualification,  
4 and any provision of law that may afford relief from a collateral conse-  
5 quence;

6 (b) not later than ninety days after the effective date of this arti-  
7 cle, shall prepare or cause to be prepared a collection of citations to,  
8 and the text or short descriptions of, the provisions identified under  
9 paragraph (a) of this subdivision;

10 (c) shall update or cause to be updated the collection within sixty  
11 days after each regular session of the legislature; and

12 (d) in complying with paragraphs (a) and (b) of this subdivision, may  
13 rely on the study of this state's collateral sanctions, disqualifica-  
14 tions, and relief provisions prepared by the national institute of  
15 justice described in section 510 of the court security improvement act  
16 of 2007, Pub. L. 110-177.

17 2. The division of criminal justice services shall include or cause to  
18 be included the following statements in a prominent manner at the begin-  
19 ning of the collection required by subdivision one of this section:

20 (a) This collection has not been enacted into law and does not have  
21 the force of law.

22 (b) An error or omission in this collection or in any reference work  
23 cited in this collection is not a reason for invalidating a plea,  
24 conviction, or sentence or for not imposing a collateral sanction or  
25 authorizing a disqualification.

26 (c) The laws of other jurisdictions and local municipalities which  
27 impose additional collateral sanctions and authorize additional disqual-  
28 ifications are not included in this collection.

29 (d) This collection does not include any law or other provision  
30 regarding the imposition of or relief from a collateral sanction or a  
31 disqualification enacted or adopted after the previous time the  
32 collection was prepared or updated.

33 3. The division of criminal justice services shall publish or cause to  
34 be published the collection prepared and updated as required by subdivi-  
35 sion one of this section. If available, it shall publish or cause to be  
36 published, as part of the collection, the title and internet address of  
37 the most recent collection of:

38 (a) the collateral consequences imposed by federal law; and

39 (b) any provision of federal law that may afford relief from a collat-  
40 eral consequence.

41 4. The collection described in subdivision three of this section must  
42 be available to the public on the internet without charge not later than  
43 thirty days after it is created or updated.

44 § 435.15 Notice of collateral consequences in pretrial proceeding and at  
45 guilty plea.

46 1. When an individual receives formal notice that the individual is  
47 charged with an offense, the court shall cause information substantially  
48 similar to the following to be communicated to the individual:

49 NOTICE OF ADDITIONAL LEGAL CONSEQUENCES

50 If you plead guilty or are convicted of an offense you may suffer  
51 additional legal consequences beyond jail or prison, probation, periods  
52 of parole, presumptive release, conditional release, post-release super-  
53 vision and fines. These consequences may include:

54 (a) being unable to get or keep some licenses, permits, or jobs;

55 (b) being unable to get or keep benefits such as public housing or  
56 education;

1 (c) receiving a harsher sentence if you are convicted of another  
2 offense in the future;

3 (d) having the government take your property; and

4 (e) being unable to vote or possess a firearm.

5 If you are not a United States citizen, a guilty plea or conviction  
6 may also result in your deportation, removal, exclusion from admission  
7 to the United States, or denial of citizenship.

8 The law may provide ways to obtain some relief from these conse-  
9 quences.

10 Further information about the consequences of conviction is available  
11 on the internet at the New York state division of criminal justice  
12 services website.

13 2. Before the court accepts a plea of guilty or nolo contendere from  
14 an individual, the court shall confirm that the individual received and  
15 understands the notice required by subdivision one of this section and  
16 had an opportunity to discuss the notice with counsel.

17 § 435.20 Notice of collateral consequences at sentencing and upon  
18 release.

19 1. An individual convicted of an offense shall be given notice as  
20 provided in subdivisions two and three of this section:

21 (a) that collateral consequences may apply because of the conviction;

22 (b) of the internet address of the collection of laws published under  
23 subdivision three of section 435.10 of this article;

24 (c) that there may be ways to obtain relief from collateral conse-  
25 quences;

26 (d) of contact information for government or nonprofit agencies,  
27 groups, or organizations, if any, offering assistance to individuals  
28 seeking relief from collateral consequences; and

29 (e) of when an individual convicted of an offense may vote under this  
30 state's law.

31 2. The court shall provide the notice in subdivision one of this  
32 section as a part of sentencing.

33 3. If an individual is sentenced to imprisonment or other incarceration,  
34 the officer or agency releasing the individual shall provide the  
35 notice in subdivision one of this section not more than thirty, and, if  
36 practicable, at least ten, days before release.

37 § 435.25 Authorization required for collateral sanction; ambiguity.

38 1. A collateral sanction may be imposed only by statute or ordinance,  
39 or by a rule or regulation authorized by law and adopted in accordance  
40 with the state administrative procedure act or any other applicable law.

41 2. A law creating a collateral consequence that is ambiguous as to  
42 whether it imposes a collateral sanction or authorizes a disqualifica-  
43 tion shall be construed as authorizing a disqualification.

44 § 435.30 Decision to disqualify.

45 In deciding whether to impose a disqualification, a decision-maker  
46 shall undertake an individualized assessment to determine whether the  
47 benefit or opportunity at issue should be denied the individual. In  
48 making that decision, the decision-maker may consider, if substantially  
49 related to the benefit or opportunity at issue: the particular facts and  
50 circumstances involved in the offense, and the essential elements of the  
51 offense. A conviction itself may not be considered except as having  
52 established the elements of the offense. The decision-maker shall also  
53 consider other relevant information, including the effect on third  
54 parties of granting the benefit or opportunity and whether the individ-  
55 ual has been granted relief such as an order of limited relief or a  
56 certificate of restoration of rights.

1 § 435.35 Effect of conviction by another state or the United States;  
2 relieved or pardoned conviction.

3 1. For purposes of authorizing or imposing a collateral consequence in  
4 this state, a conviction of an offense in a court of another state or  
5 the United States is deemed a conviction of the offense in this state  
6 with the same elements. If there is no offense in this state with the  
7 same elements, the conviction is deemed a conviction of the most serious  
8 offense in this state which is established by the elements of the  
9 offense. A misdemeanor in the jurisdiction of conviction may not be  
10 deemed a felony in this state, and an offense lesser than a misdemeanor  
11 in the jurisdiction of conviction may not be deemed a conviction of a  
12 felony or misdemeanor in this state.

13 2. For purposes of authorizing or imposing a collateral consequence in  
14 this state, a juvenile adjudication in another state or the United  
15 States may not be deemed a conviction of a felony, misdemeanor, or  
16 offense lesser than a misdemeanor in this state, but may be deemed a  
17 juvenile adjudication for the delinquent act in this state with the same  
18 elements. If there is no delinquent act in this state with the same  
19 elements, the juvenile adjudication is deemed an adjudication of the  
20 most serious delinquent act in this state which is established by the  
21 elements of the offense.

22 3. A conviction that is reversed, overturned, or otherwise vacated by  
23 a court of competent jurisdiction of this state, another state, or the  
24 United States on grounds other than rehabilitation or good behavior may  
25 not serve as the basis for authorizing or imposing a collateral conse-  
26 quence in this state.

27 4. A pardon issued by another state or the United States has the same  
28 effect for purposes of authorizing, imposing, and relieving a collateral  
29 consequence in this state as it has in the issuing jurisdiction.

30 5. A conviction that has been relieved by expungement, sealing, annul-  
31 ment, set-aside, or vacation by a court of competent jurisdiction of  
32 another state or the United States on grounds of rehabilitation or good  
33 behavior, or for which civil rights are restored pursuant to statute,  
34 has the same effect for purposes of authorizing or imposing collateral  
35 consequences in this state as it has in the jurisdiction of conviction.  
36 However, such relief or restoration of civil rights does not relieve  
37 collateral consequences applicable under the law of this state for which  
38 relief could not be granted under section 435.50 of this article or for  
39 which relief was expressly withheld by the court order or by the law of  
40 the jurisdiction that relieved the conviction. An individual convicted  
41 in another jurisdiction may seek relief under section 435.40 or 435.45  
42 of this article from any collateral consequence for which relief was not  
43 granted in the issuing jurisdiction, other than those listed in section  
44 435.50 of this article, and the court shall consider that the conviction  
45 was relieved or civil rights restored in deciding whether to issue an  
46 order of limited relief or certificate of restoration of rights.

47 6. A charge or prosecution in any jurisdiction which has been finally  
48 terminated without a conviction and imposition of sentence based on  
49 participation in a deferred adjudication or diversion program may not  
50 serve as the basis for authorizing or imposing a collateral consequence  
51 in this state. This subdivision shall not affect the validity of any  
52 restriction or condition imposed by law as part of participation in the  
53 deferred adjudication or diversion program, before or after the termi-  
54 nation of the charge or prosecution.

55 § 435.40 Order of limited relief.

1 1. An individual convicted of an offense may petition for an order of  
2 limited relief from one or more collateral sanctions related to employ-  
3 ment, education, housing, public benefits, or occupational licensing.  
4 The petition may be presented to the:

5 (a) sentencing court at or before sentencing; or

6 (b) the division of criminal justice services at any time after  
7 sentencing.

8 2. Except as otherwise provided in section 435.50 of this article, the  
9 court or the division of criminal justice services may issue an order of  
10 limited relief relieving one or more of the collateral sanctions  
11 described in subdivision one of this section if, after reviewing the  
12 petition, the individual's criminal history, any filing by a victim  
13 under section 435.65 of this article or a prosecutor, and any other  
14 relevant evidence, it finds the individual has established by a prepon-  
15 derance of the evidence that:

16 (a) granting the petition will materially assist the individual in  
17 obtaining or maintaining employment, education, housing, public bene-  
18 fits, or occupational licensing;

19 (b) the individual has substantial need for the relief requested in  
20 order to live a law-abiding life; and

21 (c) granting the petition would not pose an unreasonable risk to the  
22 safety or welfare of the public or any individual.

23 3. The order of limited relief must specify:

24 (a) the collateral sanction from which relief is granted; and

25 (b) any restriction imposed pursuant to subdivision one of section  
26 435.55 of this article.

27 4. An order of limited relief relieves a collateral sanction to the  
28 extent provided in the order.

29 5. If a collateral sanction has been relieved pursuant to this  
30 section, a decision-maker may consider the conduct underlying a  
31 conviction as provided in section 435.30 of this article.

32 § 435.45 Certificate of restoration of rights.

33 1. An individual convicted of an offense may petition the division of  
34 criminal justice services for a certificate of restoration of rights  
35 relieving collateral sanctions not sooner than three years after the  
36 individual's most recent conviction of a felony or misdemeanor in any  
37 jurisdiction, or not sooner than three years after the individual's  
38 release from confinement pursuant to a criminal sentence in any juris-  
39 isdiction, whichever is later.

40 2. Except as otherwise provided in section 435.50 of this article, the  
41 division of criminal justice services may issue a certificate of resto-  
42 ration of rights if, after reviewing the petition, the individual's  
43 criminal history, any filing by a victim under section 435.65 of this  
44 article or a prosecutor, and any other relevant evidence, it finds the  
45 individual has established by a preponderance of the evidence that:

46 (a) the individual is engaged in, or seeking to engage in, a lawful  
47 occupation or activity, including employment, training, education, or  
48 rehabilitative programs, or the individual otherwise has a lawful source  
49 of support;

50 (b) the individual is not in violation of the terms of any criminal  
51 sentence, or that any failure to comply is justified, excused, involun-  
52 tary, or insubstantial;

53 (c) a criminal charge is not pending against the individual; and

54 (d) granting the petition would not pose an unreasonable risk to the  
55 safety or welfare of the public or any individual.

1 3. A certificate of restoration of rights must specify any restriction  
2 imposed and collateral sanction from which relief has not been granted  
3 under subdivision one of section 435.55 of this article.

4 4. A certificate of restoration of rights relieves all collateral  
5 sanctions, except those listed in section 435.50 of this article and any  
6 others specifically excluded in the certificate.

7 5. If a collateral sanction has been relieved pursuant to this  
8 section, a decision-maker may consider the conduct underlying a  
9 conviction as provided in section 435.30 of this article.

10 § 435.50 Collateral sanctions not subject to order of limited relief or  
11 certificate of restoration of rights.

12 An order of limited relief or certificate of restoration of rights may  
13 not be issued to relieve the following collateral sanctions:

14 1. requirements imposed by article six-C of the correction law, the  
15 sex offender registration act;

16 2. a motor vehicle license suspension, revocation, limitation, or  
17 ineligibility pursuant to article twenty or thirty-one of the vehicle  
18 and traffic law, for which restoration or relief is otherwise available;  
19 or

20 3. ineligibility for employment pursuant to any law, rule or regu-  
21 lation of this state.

22 § 435.55 Issuance, modification and revocation of order of limited  
23 relief and certificate of restoration of rights.

24 1. When a petition is filed under section 435.40 or 435.45 of this  
25 article, including a petition for enlargement of an existing order of  
26 limited relief or certificate of restoration of rights, the division of  
27 criminal justice services shall notify the prosecuting office of the  
28 offense giving rise to the collateral consequence from which relief is  
29 sought and, if the conviction was not obtained in a court of this state,  
30 the office of the New York state attorney general. The court may issue  
31 an order and the division of criminal justice services may issue an  
32 order or certificate subject to restriction, condition, or additional  
33 requirement. When issuing, denying, modifying, or revoking an order or  
34 certificate, the division of criminal justice services may impose condi-  
35 tions for reapplication.

36 2. The division of criminal justice services may restrict or revoke an  
37 order of limited relief or certificate of restoration of rights it  
38 issued or an order of limited relief issued by a court in this state if  
39 it finds just cause by a preponderance of the evidence. Just cause  
40 includes subsequent conviction of a felony in this state or of an  
41 offense in another jurisdiction that is deemed a felony in this state  
42 under subdivision one of section 435.35 of this article. An order of  
43 restriction or revocation may be issued:

44 (a) on motion of the division of criminal justice services, the office  
45 of the prosecutor that obtained the conviction, or a government agency  
46 designated by that prosecutor;

47 (b) after notice to the individual and any prosecutor that has  
48 appeared in the matter; and

49 (c) after a hearing pursuant to article seventy-eight of the civil  
50 practice law and rules if requested by the individual or the prosecutor  
51 that made the motion or any prosecutor that has appeared in the matter.

52 3. The court or the division of criminal justice services shall order  
53 any test, report, investigation, or disclosure by the individual it  
54 reasonably believes necessary to its decision to issue, modify, or  
55 revoke an order of limited relief or certificate of restoration of  
56 rights. If there are material disputed issues of fact or law, the indi-

1 vidual and any prosecutor notified under subdivision one of this section  
2 or another prosecutorial agency designated by a prosecutor notified  
3 under subdivision one of this section may submit evidence and be heard  
4 on those issues.

5 4. The division of criminal justice services shall maintain a public  
6 record of the issuance, modification, and revocation of orders of limited  
7 relief and certificates of restoration of rights. The criminal histo-  
8 ry record system of the division of criminal justice services must  
9 include issuance, modification, and revocation of orders and certif-  
10 icates.

11 5. The division of criminal justice services may promulgate rules and  
12 regulations for application, determination, modification, and revocation  
13 of orders of limited relief and certificates of restoration of rights,  
14 in accordance with article seventy-eight of the civil practice law and  
15 rules.

16 § 435.60 Reliance on order or certificate as evidence of due care.

17 In a judicial or administrative proceeding alleging negligence or  
18 other fault, an order of limited relief or a certificate of restoration  
19 of rights may be introduced as evidence of a person's due care in  
20 hiring, retaining, licensing, leasing to, admitting to a school or  
21 program or otherwise transacting business or engaging in activity with  
22 the individual to whom the order was issued, if the person knew of the  
23 order or certificate at the time of the alleged negligence or other  
24 fault.

25 § 435.65 Victim's rights.

26 A victim of an offense may participate in a proceeding for issuance,  
27 modification or revocation of an order of limited relief or a certif-  
28 icate of restoration of rights to the extent permitted by the rules or  
29 regulations promulgated by the division of criminal justice services.

30 § 435.70 Savings and transitional provisions.

31 1. This article applies to collateral consequences whenever enacted or  
32 imposed, unless the law creating the collateral consequence expressly  
33 states that this article does not apply.

34 2. This article does not invalidate the imposition of a collateral  
35 sanction on an individual before the effective date of this article, but  
36 a collateral sanction validly imposed before the effective date of this  
37 article may be the subject of relief under this article.

38 § 3. This act shall take effect on the one hundred twentieth day after  
39 it shall have become a law; provided, however, that effective immediate-  
40 ly, the addition, amendment and/or repeal of any rule or regulation  
41 necessary for the implementation of this act on its effective date is  
42 authorized to be made on or before such date.