

STATE OF NEW YORK

6688--A

2019-2020 Regular Sessions

IN ASSEMBLY

March 15, 2019

Introduced by M. of A. BURKE -- read once and referred to the Committee on Codes -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the criminal procedure law, in relation to the "Justice for Rachael" act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "Justice
2 for Rachael" act.

3 § 2. The criminal procedure law is amended by adding a new section
4 510.55 to read as follows:

5 § 510.55 Pretrial detention; dangerousness hearing.

6 1. When a principal, whose future court attendance at a criminal
7 action or proceeding is or may be required, comes under the control of a
8 court, the people may make a motion seeking pretrial detention due to
9 the dangerousness of the principal. The people may seek the pretrial
10 detention of a principal:

11 (a) charged with a felony that involves the use, attempted use or
12 threatened use of physical force against the person of another or any
13 other felony that, by its nature, involves a substantial risk that phys-
14 ical force against the person of another may result;

15 (b) charged with a misdemeanor or felony which has as an element the
16 violation of a court order;

17 (c) charged with a misdemeanor or felony where the victim was
18 subjected to physical, sexual or psychological abuse inflicted by a
19 member of the same family or household, as such term is defined in
20 subdivision one of section 530.11 of this title, as the applicant;

21 (d) charged with an offense for which a minimum term of three years or
22 more is prescribed;

23 (e) charged with intimidating a victim or witness in the first degree
24 as defined in section 215.17 of the penal law, intimidating a victim or

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 witness in the second degree as defined in section 215.16 of the penal
2 law, or intimidating a victim or witness in the third degree as defined
3 in section 215.15 of the penal law;

4 (f) charged with a third or subsequent violation of section eleven
5 hundred ninety-two of the vehicle and traffic law within ten years;

6 (g) charged with a felony which has as an element the use, attempted
7 use or threatened use of physical force or a deadly weapon against the
8 person of another;

9 (h) charged with burglary in the first degree as defined in section
10 140.30 of the penal law, burglary in the second degree as defined in
11 section 140.25 of the penal law, or burglary in the third degree as
12 defined in section 140.20 of the penal law, grand larceny in the second
13 degree as defined in section 155.40 of the penal law, or grand larceny
14 in the fourth degree as defined in section 155.30 of the penal law;

15 (i) charged under article one hundred fifty of the penal law;

16 (j) charged with kidnapping in the first degree as defined in section
17 135.25 of the penal law or kidnapping in the second degree as defined in
18 section 135.20 of the penal law;

19 (k) charged with a crime which involved the use of explosives;

20 (l) otherwise involves conduct that presents a serious risk of phys-
21 ical injury to another for which a term of imprisonment was served and
22 arrested and charged with a second or subsequent offense under article
23 two hundred sixty-five of the penal law; or

24 (m) charged with a felony under article twenty-six of the agriculture
25 and markets law.

26 2. (a) Upon the appearance of the principal charged with an offense
27 listed in subdivision one of this section before a supreme court or
28 district court judge and upon the motion of the people, the judge shall
29 hold a hearing pursuant to subdivision four of this section and shall
30 issue an order that, pending trial, the individual shall either be
31 released on his or her own recognizance, released on conditions of
32 release as set forth by the judge, or detained under subdivision three
33 of this section. The individual shall be released unless the judge
34 determines that releasing the principal on his or her own recognizance
35 will endanger the safety of any other person or the community but does
36 not find by clear and convincing evidence that no conditions of release
37 will reasonably assure the safety of any other person or the community,
38 the judge shall order the pretrial release of the principal:

39 (i) subject to the condition that the person not commit a federal,
40 state or local crime during the period of release; and

41 (ii) subject to the least restrictive further condition, or combina-
42 tion of conditions, that such judge determines will reasonably assure
43 the safety of any other person and the community that the principal:

44 (A) remain in the custody of a designated person, who agrees to assume
45 supervision and to report any violation of a release condition to the
46 court, if the designated person is reasonably able to assure the judi-
47 cial officer that the person will appear as required and will not pose a
48 danger to the safety of any other person or the community;

49 (B) maintain employment, or, if unemployed, actively seek employment;

50 (C) maintain or commence an educational program;

51 (D) abide by specified restrictions on personal associations, living
52 accommodations or travel;

53 (E) avoid all contact with an alleged victim of the crime and with any
54 potential witness or witnesses who may testify concerning the offense;

55 (F) report on a regular basis to a designated law enforcement agency,
56 pretrial service agency, or other agency;

1 (G) comply with a specified curfew;

2 (H) refrain from possessing a firearm, destructive device, or other
3 dangerous weapon;

4 (I) refrain from excessive use of alcohol, or any use of a narcotic
5 drug or other controlled substance, without a prescription by a licensed
6 medical practitioner;

7 (J) undergo available medical, psychological, or psychiatric treat-
8 ment, including treatment for drug or alcohol dependency and remain in a
9 specified institution if required for that purpose;

10 (K) return to custody for specified hours following release for
11 employment, schooling, or other limited purposes;

12 (L) satisfy any other condition that is reasonably necessary to assure
13 the appearance of the person as required and to assure the safety of any
14 other person and the community; and

15 (M) participates in a community corrections program under the depart-
16 ment of corrections and community supervision, provided, however, that
17 the principal shall not participate in such program without his or her
18 consent to such participation.

19 (b) The judge shall not impose a financial condition that results in
20 the pretrial detention of the person under this section.

21 (c) The judge may at any time amend the order to impose additional or
22 different conditions of release.

23 3. There shall be a rebuttable presumption of release on recognizance
24 for every principal brought before the court. If, after a hearing
25 pursuant to the provisions of subdivision four of this section, the
26 district or supreme court judge finds by clear and convincing evidence
27 that no conditions of release will reasonably assure the safety of any
28 other person or the community, said judge shall order the detention of
29 the principal prior to trial. A principal detained under this subdivi-
30 sion shall be brought to a trial as soon as reasonably possible, but in
31 absence of extraordinary circumstances, such principal shall not be
32 detained for a period exceeding one hundred twenty days by the district
33 court or for a period exceeding one hundred eighty days by the supreme
34 court.

35 4. (a) When a principal is held under arrest for an offense listed in
36 subdivision one of this section and upon a motion by the people, the
37 judge shall hold a hearing to determine whether conditions of release
38 will reasonably assure the safety of any other person or the community.

39 (b) The hearing shall be held immediately upon the principal's first
40 appearance before the court unless such principal or the people seek a
41 continuance. Except for good cause, a continuance on motion of the prin-
42 cipal shall not exceed seven days and a continuance on motion of the
43 people shall not exceed three business days. During a continuance, the
44 principal shall be detained upon a showing that there existed probable
45 cause to arrest the principal. At the hearing, such principal shall have
46 the right to be represented by counsel, and, if financially unable to
47 retain adequate representation, to have counsel appointed. The principal
48 shall be afforded an opportunity to testify, to present witnesses, to
49 cross-examine witnesses who appear at the hearing, and to present infor-
50 mation. Prior to the summons of an alleged victim, or a member of the
51 alleged victim's family, to appear as a witness at the hearing, the
52 principal shall demonstrate to the court a good faith basis for the
53 principal's reasonable belief that the testimony from the witness will
54 be material and relevant to support a conclusion that there are condi-
55 tions of release that will reasonably assure the safety of any other
56 person or the community. The rules concerning admissibility of evidence

1 in criminal trials shall not apply to the presentation and consideration
2 of information at the hearing and the judge shall consider hearsay
3 contained in a police report or the statement of an alleged victim or
4 witness. The facts the judge uses to support findings pursuant to subdi-
5 vision three of this section, that no conditions will reasonably assure
6 the safety of any other person or the community, shall be supported by
7 clear and convincing evidence. In a detention order issued pursuant to
8 the provisions of said subdivision three of this section the judge
9 shall: (i) include written findings of fact and a written statement of
10 the reasons for the detention; (ii) direct that the principal be commit-
11 ted to custody or confinement in a corrections facility separate, to the
12 extent practicable, from principals awaiting or serving sentence or
13 being held in custody pending appeal; and (iii) direct that the princi-
14 pal be afforded reasonable opportunity for private consultation with his
15 or her counsel. The principal may be detained pending completion of the
16 hearing. The hearing may be reopened by the judge, at any time before
17 trial, or upon a motion of the people or the principal detained if the
18 judge finds that: (A) information exists that was not known at the time
19 of the hearing or that there has been a change in circumstances; and (B)
20 that such information or change in circumstances has a material bearing
21 on the issue of whether there are conditions of release that will
22 reasonably assure the safety of any other person or the community.

23 5. In his determination as to whether there are conditions of release
24 that will reasonably assure the safety of any other person or the commu-
25 nity, said judge shall, on the basis of any information which he or she
26 can reasonably obtain, take into account the nature and seriousness of
27 the danger posed to any other person or the community that would result
28 by the principal's release, the nature and circumstances of the offense
29 charged, the potential penalty the principal faces, the principal's
30 family ties, employment record and history of mental illness, the prin-
31 cipal's reputation, the risk that the principal will obstruct or attempt
32 to obstruct the judge or threaten, injure or intimidate or attempt to
33 threaten, injure or intimidate a prospective witness or juror, his or
34 her record of convictions, if any, any illegal drug distribution or
35 present drug dependency, and whether the principal is released pending
36 adjudication of a prior charge.

37 6. Nothing in this section shall be construed as modifying or limiting
38 the presumption of innocence.

39 7. (a) A principal aggrieved by the denial of a district court judge
40 to release him or her on his or her own recognizance with or without
41 surety or condition may petition the supreme court for a review of the
42 order of the recognizance and the judge of the district court shall
43 thereupon immediately notify such principal of his or her right to file
44 a petition for review in the supreme court. When a petition for review
45 is filed in the district court or with the detaining authority subse-
46 quent to the petitioner's district court appearance, the clerk of the
47 district court or the detaining authority, as the case may be, shall
48 immediately notify by telephone, the clerk and probation officer of the
49 district court, the district attorney for the district in which the
50 district court is located, the prosecuting officer, the petitioner's
51 counsel, if any, and the clerk of courts of the county to which the
52 petition is to be transmitted. The clerk of the district court, upon the
53 filing of a petition for review, either in the district court or with
54 the detaining authority, shall forthwith transmit the petition for
55 review, a copy of the complaint and the record of the court, including
56 the appearance of the attorney, if any is entered, and a summary of the

1 court's reasons for denying the release of the principal on his or her
2 own recognizance with or without surety or condition to the supreme
3 court for the county in which the district court is located, if a judge
4 thereof is then sitting, or to the supreme court of the nearest county
5 in which a judge is then sitting. The probation officer of the district
6 court shall transmit forthwith to the probation officer of the supreme
7 court, copies of all records of the probation office of said district
8 court pertaining to the petitioner, including the petitioner's record of
9 prior convictions, if any, as currently verified by inquiry of the
10 commissioner. The district court or the detaining authority, as the case
11 may be, shall cause any petitioner in its custody to be brought before
12 said supreme court within two business days of the petition having been
13 filed. The district court is authorized to order any officer authorized
14 to execute criminal process to transfer the petitioner and any papers
15 herein above described from the district court or the detaining authori-
16 ty to the supreme court, and to coordinate the transfer of the petition-
17 er and the papers by such officer. The petition for review shall consti-
18 tute authority in the person or officer having custody of the petitioner
19 to transport the petitioner to said supreme court without the issuance
20 of any writ or other legal process; provided, however, that any district
21 or supreme court is authorized to issue a writ of habeas corpus for the
22 appearance forthwith of the petitioner before the supreme court.

23 (b) The supreme court shall hear the petition for review as speedily
24 as practicable and in any event within five business days of the filing
25 of the petition. The supreme court judge hearing the review may consider
26 the record below which the people and the principal may supplement. The
27 judge of the supreme court may, after a hearing on the petition for
28 review, order that the petitioner be released on his or her own recogni-
29 zance without surety or condition, or, in his or her discretion, to
30 reasonably assure the effective administration of justice, make any
31 other order of bail or recognizance or remand the petitioner in accord-
32 ance with the terms of the process by which he or she was ordered
33 committed by the district court.

34 8. If after a hearing under subdivision four of this section detention
35 under subdivision three of this section is ordered or pretrial release
36 subject to conditions under subdivision two of this section is ordered,
37 then: (a) the clerk shall immediately notify the probation officer of
38 the order; and (b) the order of detention under subdivision three of
39 this section or order of pretrial release subject to conditions under
40 subdivision two of this section shall be recorded in the principal's
41 criminal record.

42 § 3. This act shall take effect on the first of November next succeed-
43 ing the date on which it shall have become a law and shall apply to all
44 criminal cases where the defendant was arraigned on or after such effec-
45 tive date.