STATE OF NEW YORK

10414

IN ASSEMBLY

May 11, 2020

Introduced by COMMITTEE ON RULES -- (at request of M. of A. De La Rosa) -- read once and referred to the Committee on Ways and Means

AN ACT to establish the "billionaire mark to market tax act"; to amend the tax law, in relation to establishing a mark to market tax; to amend the state finance law, in relation to establishing the worker bailout fund; and to amend the labor law, in relation to establishing the worker bailout program

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act shall be known and may be cited as the "billio-2 naire mark to market tax act".

§ 2. The tax law is amended by adding a new section 612-a to read as follows:

§ 612-a. Billionaire mark to market taxation. 1. Notwithstanding any other provision of law to the contrary, resident individual taxpayers with net assets that are worth one billion dollars or more on the effective date of this section shall recognize gain or loss on such effective date as if each asset owned by the individual taxpayer were sold for its 10 fair market value and any net gain, but not net loss, shall be included for the taxable year during which this section takes effect; provided, 11 however, that an adjustment shall be made in the amount of any gain or 13 loss subsequently realized for gain or loss recognized on the effective 14 date of this section. Any tax payable as a result of such gain shall be payable annually in ten equal installments beginning in the year of the effective date of this section. Any tax paid by installment payment 16 shall be subject to an annual charge of seven and one-half percent annu-17 18 ally commencing the year after the initial installment payment.

2. Resident individual taxpayers with net assets that are worth one 20 billion dollars or more shall recognize gain or loss as if each asset 21 owned by such taxpayer on the last day of any taxable year were sold for its fair market value on such day and any such gain or loss shall be 23 taken into account for such taxable year; provided, however, that an 24 adjustment shall be made in the amount of any gain or loss subsequently 25 realized for gain or loss recognized on the last day of such taxable

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EXPLANATION -- Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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2 A. 10414

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year. To the extent the losses of a taxpayer exceed such taxpayer's 1 2 gains, the net losses shall not be recognized in such taxable year and 3 shall carry forward indefinitely.

- 3. For the purpose of this section, the term "assets" shall include all owned real or personal, tangible or intangible, property, wherever situated, (i) owned by the taxpayer, (ii) owned by the taxpayer's spouse, minor children, or any trust or estate of which the taxpayer is a beneficiary, (iii) the assets of any private foundation, donor advised fund, and any other entity described in section 501(c) or section 527 of the Internal Revenue Code of which the taxpayer is a substantial contributor (as such term is defined in Section 4958(c)(3)(B)(i) of the Internal Revenue Code), and (iv) without duplication, all gifts and donations made within the past five years by the taxpayer or any person or entity described in paragraph (ii) of this subdivision as if such gifts and donations were still owned by the taxpayer. For the purpose of this section, "net assets" shall include the fair market value of assets less the fair market value of liabilities of the taxpayer and, in appropriate cases as determined by the commissioner, liabilities of such other persons described in the definition of assets.
- 4. The moneys received from such tax, after deducting the amount the commissioner shall determine to be necessary for reasonable costs of the state tax commission in administering, collecting and distributing such tax, shall be distributed to the worker bailout fund established pursuant to section ninety-five-j of the state finance law.
- 5. The commissioner shall promulgate rules and regulations implementing this section.
- § 3. The state finance law is amended by adding a new section 95-j to read as follows:
- § 95-j. Worker bailout fund. 1. There is hereby established in the joint custody of the commissioner of taxation and finance and the state comptroller a fund to be known as the "worker bailout fund".
- 2. The worker bailout fund shall consist of all moneys collected and received by the commissioner pursuant to section six hundred twelve-a of the tax law, including any interest and penalties associated with such collection.
- 3. All moneys collected as contributions and interest relating to wage replacement to workers and families unable to access traditional worker wage insurance or assistance programs shall be deposited in a bank, trust company or industrial bank designated by the state comptroller. Moneys so deposited shall be credited immediately to the account of the worker bailout fund and shall be used for the purposes set forth in section six hundred forty-four of this article. Moneys in such fund may be invested by the state comptroller in accordance with the provisions section ninety-eight of this article, and shall be used for the purposes specified herein.
- 46 4. Moneys of the fund shall be used exclusively for the purpose of 47 providing emergency wage replacement to workers that do not qualify for 48 unemployment insurance or other worker wage assistance programs and to households who have lost a major source of income due to the death or 49 50 disability of a close household member who could not access unemployment 51 insurance or other worker wage assistance programs. The moneys shall be paid out of the fund on the audit and warrant of the state comptroller 52 53 on vouchers certified or approved by such commissioner the duly designated officer. Any balance in such fund shall not lapse at any time but 54

55 shall remain continuously available for such purposes. A. 10414 3

5. Moneys of the fund shall not be used in whole or in part for any purpose or in any manner which (a) would permit its substitution for, or a corresponding reduction in, federal funds that would be available in its absence to finance expenditures for the administration of this article; or (b) would cause the appropriate agency of the United States government to withhold any part of an administrative grant which would otherwise be made.

- § 4. The labor law is amended by adding a new section 591-b to read as follows:
- § 591-b. Worker bailout program. 1. The department is hereby authorized and empowered to establish and operate a worker bailout program as authorized pursuant to section six hundred forty-four of this article.
- 2. Each worker bailout program applicant shall provide, in such form
 and at such time as the commissioner may prescribe, at least two of the
 following:
 - (a) Primary proof of identity including, but not limited to, a driver's license, motor vehicle ID card number, valid foreign driver's license that includes a photo image of the applicant and which is unexpired or expired for less than twenty-four months of its date of expiration, New York State ID, IDNYC or other New York municipal or county identification card, student ID card, valid unexpired foreign passport issued by the applicant's country of citizenship, or valid unexpired consular identification document issued by a consulate from the applicant's country of citizenship. Nothing contained in this subdivision shall be deemed to preclude the commissioner from approving additional proofs of identity; or
 - (b) Social security number or, in lieu thereof, an individual taxpayer identification number or a United States citizenship and immigration services number; or
 - (c) Names and addresses of all employers and/or hiring parties, in and out of the state, for the last eighteen months to the extent that such information is available to the applicant; or
 - (d) Mailing address and zip code.
 - 3. Application forms for such program shall not state: (a) the documents an applicant used to prove identity; or (b) an applicant's ineligibility for a social security number where applicable; or (c) an applicant's citizenship or immigration status.
 - 4. Any portion of any original documents or copies of documents retained or collected by the department in relation to the worker bail-out program application to prove identity, age or fitness or any record that contains the photo image or identifies the social security number, telephone number, place of birth, country of origin, place of employment, school or educational institution attended, source of income, status as a recipient of public benefits, the customer identification number associated with a public utilities account, medical information or disability information of the holder of, or applicant for, such program is not a public record and shall not be disclosed or otherwise made accessible in response to any request for records except:
 - (a) to the person who is the subject of such records; or
 - (b) where necessary to comply with a lawful court order, judicial warrant signed by a judge appointed pursuant to article III of the United States constitution, or subpoena for individual records issued pursuant to the criminal procedure law or the civil practice law and rules.
- 55 <u>5. For the purposes of this section, whenever a lawful court order,</u> 56 <u>judicial warrant, or subpoena for individual records properly issued</u>

A. 10414 4

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pursuant to the criminal procedure law or the civil practice law and 1 2 rules is presented to the commissioner, only those records, documents, 3 or information specifically sought by such court order, warrant, or 4 subpoena may be disclosed.

- 6. Notwithstanding the disclosure of records pursuant to subdivisions four and five of this section, the commissioner shall require any person or entity that receives or has access to records or information from the department to certify to the commissioner, before such receipt or access, that such person or entity shall not:
- 10 (a) use such records or information for purposes other than for the 11 administration of the worker bailout program or worker bailout fund; or
 - (b) disclose such records or information to any other agency or to any employee or agent of any such agency unless such disclosure is pursuant to a cooperative arrangement between city, state and federal agencies and which arrangement disclosure is limited to the specific records or information being sought pursuant to such arrangement and used solely for the administration of the worker bailout program or the worker bail-
- 19 § 5. The labor law is amended by adding a new section 644 to read as 20 follows:
 - § 644. Eligibility for worker bailout program. 1. For the purpose of section five hundred ninety-one-b of this article, the term "worker bailout program" means a program under which assistance is available to individuals who reside in the state and:
 - (a) do not meet the eligibility requirements:
 - (i) for unemployment insurance benefits as described in this article, including benefits payable to federal civilian employees and to ex-servicemen and servicewomen pursuant to Chapter 85 of the United States Code, and benefits authorized to be used for the self-employment assistance program pursuant to the Federal-State Extended Unemployment Compensation Act of 1970; or
- 32 (ii) to receive insurance or assistance payments under any programs 33 provided for under Title II of the federal CARES Act; or
 - (b) suffered a loss:
 - (i) of work-related earnings; or
- 35 36 (ii) of one or more major sources of household income due to the death or disability of a close household member on whose income the family 37 depended, during a state of emergency declared by the governor. Such an 38 allowance shall only be accessed: (A) during a state of emergency as 39 declared by the governor and up to eight months after the state of emer-40 41 gency has been declared; (B) during a time in which the government of 42 the United States has authorized renewal or extension beyond the date of 43 the Pandemic Unemployment Assistance outline in Title II of the CARES 44 Act; (C) up to the last day of the calendar quarter of the emergency 45 period defined in paragraph (1)(B) of section 1135(g) of the federal 46 Social Security Act (42 U.S.C. 1320b-5(g)) and ending on the last day of 47 the calendar quarter in which the last day of such an emergency period occurs; or (D) up to the last day of any calendar quarter during which 48 49 the U.S. Bureau of Labor Statistics reports a seasonally adjusted unemployment rate of six percent or more in the state. 50
 - 2. Proof of eligibility may be established by documentation or, in the absence of documentation, by self-attestation.
- 53 (a) The allowance payable to individuals shall be payable in the 54 amount of thirty-three hundred dollars per month, payable monthly from April two thousand twenty through December thirty-first, two thousand 55 56 twenty. Payments shall be retroactive to the latter of the first date

A. 10414 5

of earnings loss during the state of emergency or April first, two thouand twenty. The total amount paid for any benefit year shall not exceed the maximum amount of benefits payable under this article and Title II of the CARES Act.

- (b) Payments shall continue until the later of: (i) December thirtyfirst, two thousand twenty; (ii) the last day of the calendar quarter during which the government of the United States has authorized renewal 7 or extension beyond the date of Pandemic Unemployment Assistance; (iii) 9 the last day of the calendar quarter of the emergency period defined in paragraph (1)(B) of section 1135(q) of the federal Social Security Act 10 (42 U.S.C. 1320b-5(g)) and ending on the last day of the calendar quar-11 ter in which the last day of such an emergency period occurs; or (iv) 12 13 the last day of any calendar quarter during which the U.S. Bureau of 14 Labor Statistics reports a seasonally adjusted unemployment rate of six 15 percent or more in the state.
- 16 § 6. This act shall take effect immediately.