

# STATE OF NEW YORK

8189

## IN SENATE

April 13, 2020

Introduced by Sen. HOYLMAN -- read twice and ordered printed, and when printed to be committed to the Committee on Consumer Protection

AN ACT to amend the general business law, in relation to price gouging

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 396-r of the general business law, as amended by  
2 chapter 510 of the laws of 1998, subdivision 4 as amended by chapter 224  
3 of the laws of 2008, is amended to read as follows:

4 § 396-r. Price gouging. 1. Legislative findings and declaration. The  
5 legislature hereby finds that during periods of abnormal disruption of  
6 the market caused by strikes, power failures, severe shortages or other  
7 extraordinary adverse circumstances, some parties within the chain of  
8 distribution of [~~consumer~~] goods have taken unfair advantage of [~~consum-~~  
9 ~~ers~~] the public by charging grossly excessive prices for essential  
10 [~~consumer~~] goods and services.

11 In order to prevent any party within the chain of distribution of any  
12 [~~consumer~~] goods from taking unfair advantage of [~~consumers~~] the public  
13 during abnormal disruptions of the market, the legislature declares that  
14 the public interest requires that such conduct be prohibited and made  
15 subject to civil penalties.

16 2. During any abnormal disruption of the market for [~~consumer~~] goods  
17 and services vital and necessary for the health, safety and welfare of  
18 consumers or the general public, no party within the chain of distrib-  
19 ution of such [~~consumer~~] goods or services or both shall sell or offer  
20 to sell any such goods or services or both for an amount which repres-  
21 ents an unconscionably excessive price. For purposes of this section,  
22 the phrase "abnormal disruption of the market" shall mean any change in  
23 the market, whether actual or imminently threatened, resulting from  
24 stress of weather, convulsion of nature, failure or shortage of electric  
25 power or other source of energy, strike, civil disorder, war, military  
26 action, national or local emergency, or other cause of an abnormal  
27 disruption of the market which results in the declaration of a state of  
28 emergency by the governor. For the purposes of this section, the term  
29 [~~consumer~~] goods and services shall [~~mean those~~] include (a) consumer

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 goods and services used, bought or rendered primarily for personal,  
2 family or household purposes, (b) essential medical supplies and  
3 services used for the care, cure, mitigation, treatment or prevention of  
4 any illness or disease, and (c) any other essential goods and services  
5 used to promote the health or welfare of the public. This prohibition  
6 shall apply to all parties within the chain of distribution, including  
7 any manufacturer, supplier, wholesaler, distributor or retail seller of  
8 [~~consumer~~] goods or services or both sold by one party to another when  
9 the product sold was located in the state prior to the sale. [~~Consumer~~  
10 ~~goods~~] Goods and services shall also include any repairs made by any  
11 party within the chain of distribution of [~~consumer~~] goods on an emer-  
12 gency basis as a result of such abnormal disruption of the market.

13 3. Whether a price is unconscionably excessive is a question of law  
14 for the court.

15 (a) The court's determination that a violation of this section has  
16 occurred shall be based on any of the following factors: (i) that the  
17 amount of the excess in price is unconscionably extreme; or (ii) that  
18 there was an exercise of unfair leverage or unconscionable means; or  
19 (iii) a combination of both factors in subparagraphs (i) and (ii) of  
20 this paragraph.

21 (b) In any proceeding commenced pursuant to subdivision four of this  
22 section, prima facie proof that a violation of this section has occurred  
23 shall include evidence that:

24 (i) the amount charged represents a gross disparity between the price  
25 of the goods or services which were the subject of the transaction and  
26 their value measured by the price at which such [~~consumer~~] goods or  
27 services were sold or offered for sale by the defendant in the usual  
28 course of business immediately prior to the onset of the abnormal  
29 disruption of the market; or

30 (ii) the amount charged grossly exceeded the price at which the same  
31 or similar goods or services were readily obtainable [~~by other consum-~~  
32 ~~ers~~] in the trade area.

33 (c) A defendant may rebut a prima facie case with evidence that (1)  
34 the increase in the amount charged preserves the margin of profit that  
35 the defendant received for the same goods or services prior to the  
36 abnormal disruption of the market or (2) additional costs not within the  
37 control of the defendant were imposed on the defendant for the goods or  
38 services.

39 4. Where a violation of this section is alleged to have occurred, the  
40 attorney general may apply in the name of the People of the State of New  
41 York to the supreme court of the State of New York within the judicial  
42 district in which such violations are alleged to have occurred, on  
43 notice of five days, for an order enjoining or restraining commission or  
44 continuance of the alleged unlawful acts. In any such proceeding, the  
45 court shall impose a civil penalty in an amount not to exceed twenty-  
46 five thousand dollars per violation or three times the gross receipts  
47 for the relevant goods or services, whichever is greater and, where  
48 appropriate, order restitution to aggrieved [~~consumers~~] parties.

49 5. The attorney general may promulgate such rules and regulations as  
50 are necessary to effectuate and enforce the provisions of this section.

51 § 2. This act shall take effect immediately.