

# STATE OF NEW YORK

6079--A

2019-2020 Regular Sessions

## IN SENATE

May 16, 2019

Introduced by Sens. SANDERS, ROBACH, MAY, MAYER -- read twice and ordered printed, and when printed to be committed to the Committee on Local Government -- committee discharged and said bill committed to the Committee on Banks -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the general municipal law and the banking law, in relation to allowing credit unions, savings banks, savings and loan associations and federal savings associations to accept and secure deposits from municipal corporations; to direct the department of financial services to conduct a study and issue a report concerning the impact of allowing certain financial institutions to accept local government public deposits; and providing for the repeal of certain provisions upon the expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Paragraph d of subdivision 1 of section 10 of the general  
2 municipal law, as amended by chapter 623 of the laws of 1998, is amended  
3 to read as follows:

4 d. "Bank" shall mean a bank as defined by the banking law or a  
5 national banking association located and authorized to do business in  
6 New York; a savings bank as defined by the banking law, a savings and  
7 loan association as defined by the banking law or a federal savings  
8 association located and authorized to do business in New York which has  
9 its principal office in a location described in paragraph (a) of subdi-  
10 vision two of section two hundred thirty-seven of the banking law, or a  
11 branch office in a location described in paragraph (b) of subdivision  
12 two of section two hundred thirty-seven of the banking law.

13 § 2. Section 10 of the general municipal law is amended by adding a  
14 new subdivision 5 to read as follows:

15 5. In addition to the financial institutions authorized to accept  
16 public deposits in subdivision two of this section, credit unions, as

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 defined by the banking law or a federal credit union located and author-  
2 ized to do business in New York which has its principal office in a  
3 location described in paragraph (a) of subdivision thirty-eight of  
4 section four hundred fifty-four of the banking law, or a branch office  
5 in a location described in paragraph (b) of subdivision thirty-eight of  
6 section four hundred fifty-four of the banking law, may accept public  
7 deposits by a local government subject to the limitations set forth  
8 herein. For the calendar year beginning January first, two thousand  
9 twenty, the governing board of a local government may designate one or  
10 more credit unions, for the deposit of public funds in an amount not to  
11 exceed five hundred thousand dollars in each institution. For the  
12 calendar year beginning January first, two thousand twenty-one, the  
13 governing board of a local government may designate one or more credit  
14 unions for the deposit of public funds in an amount not to exceed one  
15 million dollars in each institution. For the calendar year beginning  
16 January first, two thousand twenty-two, the governing board of a local  
17 government may designate one or more credit unions for the deposit of  
18 public funds in an amount not to exceed two million dollars in each  
19 institution. For the calendar year beginning January first, two thou-  
20 sand twenty-three, the governing board of a local government may desig-  
21 nate one or more credit unions for the deposit of public funds in an  
22 amount not to exceed three million dollars in each institution. For the  
23 calendar year beginning January first, two thousand twenty-four, the  
24 governing board of a local government may designate one or more credit  
25 unions for the deposit of public funds in an amount not to exceed four  
26 million dollars in each institution. For the calendar year beginning  
27 January first, two thousand twenty-five, the governing board of a local  
28 government may designate one or more credit unions for the deposit of  
29 public funds in an amount not to exceed five million dollars in each  
30 institution. For the purposes of this section, a deposit limit shall  
31 mean the maximum amount of all funds of a local government in an insti-  
32 tution based on a daily account balance excluding any accrued interest.

33 § 3. Section 454 of the banking law is amended by adding a new subdivi-  
34 sion 38 to read as follows:

35 38. (a) To accept deposits for credit to a local government, as  
36 defined in paragraph a of subdivision one of section ten of the general  
37 municipal law, at its principal office where such credit union maintains  
38 its principal office within the jurisdiction of such local government.

39 (b) To accept deposits for credit to a local government, as defined in  
40 paragraph a of subdivision one of section ten of the general municipal  
41 law, at its branch office where such credit union maintains a branch  
42 office within the jurisdiction of such local government.

43 § 4. The banking law is amended by adding a new section 454-a to read  
44 as follows:

45 § 454-a. Deposits of public money with credit unions; security. A  
46 credit union may accept deposits of public money subject to the limita-  
47 tions provided in subdivision thirty-eight of section four hundred  
48 fifty-four of this article. Such credit union shall pledge assets or  
49 furnish other security satisfactory in form and amount to the depositor,  
50 for the repayment of monies held in the name of such depositor, when  
51 required to be secured by applicable law, decree or regulation.

52 § 5. The banking law is amended by adding a new section 454-b to read  
53 as follows:

54 § 454-b. Community investment by credit union; condition of accepting  
55 municipal deposits. 1. If the average daily balance of the municipal  
56 funds on deposit at the credit union for the preceding year is in excess

1 of three hundred thousand dollars, the chief financial officer, or the  
2 senior official in the credit union with responsibility for performing  
3 the functions of a chief financial officer of a credit union that choos-  
4 es to accept municipal deposits pursuant to section ten of the general  
5 municipal law, shall, consistent with safety and soundness, transmit to  
6 the department by December thirty-first each year, a written certifi-  
7 cation, in a form specified by the superintendent and posted on the  
8 department's website, that the credit union has invested into the commu-  
9 nity, pursuant to this section, a sum equal to the average daily  
10 balance, multiplied by a factor of .0035, provided, however, in no  
11 event, shall a credit union be required to contribute a sum in excess of  
12 one hundred thousand dollars in any one year.

13 2. The community investment described in subdivision one of this  
14 section shall be used to support any of the following purposes, as  
15 determined by the credit union, in any community where such credit union  
16 has authority to provide services, provided the credit union shall  
17 prioritize low-income communities when choosing where to invest:

18 (a) minority and women-owned business enterprises in the community; or

19 (b) affordable housing (including multifamily rental housing) for low-  
20 and moderate-income individuals in the community; or

21 (c) community services targeted to low- and moderate-income individ-  
22 uals in the community; or

23 (d) activities that revitalize or stabilize the community including  
24 low- or moderate-income geographies, or designated disaster areas; or

25 (e) financial literacy.

26 3. For purposes of the community investment pursuant to this this  
27 section, field of membership restrictions shall not apply.

28 § 6. Subdivision 2 of section 237 of the banking law, as amended by  
29 chapter 360 of the laws of 1984, is amended to read as follows:

30 ~~2. [No savings bank shall accept any deposit for credit to any municip-~~  
31 ~~pal corporation.]~~ (a) A savings bank which maintains its principal  
32 office within the jurisdiction of a local government, as defined in  
33 paragraph a of subdivision one of section ten of the general municipal  
34 law, may accept deposits at such principal office for credit to such  
35 local government.

36 (b) A savings bank which maintains a branch office within the juris-  
37 isdiction of a local government, as defined in paragraph a of subdivision  
38 one of section ten of the general municipal law, may accept deposits at  
39 such branch office for credit to such local government.

40 § 7. Section 234 of the banking law is amended by adding a new subdi-  
41 vision 27 to read as follows:

42 27. Pursuant to subdivision two of section two hundred thirty-seven of  
43 this article, to pledge assets or furnish other security satisfactory in  
44 form and amount to the depositor, for the repayment of monies held in  
45 the name of such depositor, when required to be secured by applicable  
46 law, decree or regulation and to exercise the powers contained in  
47 section ninety-six-b of this chapter.

48 § 8. Section 383 of the banking law is amended by adding a new subdi-  
49 vision 18 to read as follows:

50 18. Pursuant to subdivision two of section two hundred thirty-seven of  
51 this chapter, to pledge assets or furnish other security satisfactory in  
52 form and amount to the depositor, for the repayment of monies held in  
53 the name of such depositor, when required to be secured by applicable  
54 law, decree or regulation and to exercise the powers contained in  
55 section ninety-six-b of this chapter.

1 § 9. 1. The department of financial services is hereby authorized and  
2 directed to study and issue a public report with recommendations,  
3 concerning the impact of allowing credit unions, savings banks, savings  
4 and loan associations or federal savings associations to accept local  
5 government public deposits. This report shall be prepared in consulta-  
6 tion with stakeholders, including local governments, banks, credit  
7 unions, savings banks, savings and loan associations and federal savings  
8 associations.

9 2. On or before January 1, 2025, the superintendent of financial  
10 services shall submit to the governor, the temporary president of the  
11 senate, the speaker of the assembly, the chair of the senate standing  
12 committee on banks, and the chair of the assembly standing committee on  
13 banks, a written report detailing the findings and recommendations on  
14 the department's study performed in accordance with subdivision one of  
15 this section. The superintendent shall use reasonable efforts to identi-  
16 fy any impacts by expanding the financial institutions eligible to  
17 accept municipal deposits and shall include the following information in  
18 the report:

19 (a) An analysis of deposits held in banks including the size of the  
20 bank's assets, location of banks, type of bank charter, changes in the  
21 amount of commercial bank held deposits from the effective date of the  
22 chapter of the laws of 2019 that added this section and overall impact  
23 on banking industry, in particular small community banks.

24 (b) The growth of municipal deposits held in credit unions, savings  
25 banks, savings and loan associations or federal savings associations  
26 after the effective date of the chapter of the laws of 2019 that added  
27 this section.

28 § 10. Section 86 of the banking law, as amended by chapter 274 of the  
29 laws of 2007, is amended to read as follows:

30 § 86. Eligibility. 1. For the purposes of this article, the term  
31 "community bank institution" shall mean any state or federally chartered  
32 banking institution and shall include any bank, trust company, savings  
33 bank or savings and loan association with less than ten billion dollars  
34 in assets that is headquartered in this state and whose predominant  
35 retail and commercial banking operations serve residents and businesses  
36 of this state, as determined by the superintendent in his or her sole  
37 discretion and pursuant to such rules and regulations as the superinten-  
38 dent deems necessary to implement and administer these provisions.

39 2. To be eligible to receive deposits, or to renew existing deposits  
40 under this program[~~, a bank, trust company, savings bank or savings and~~  
41 ~~loan association: (a) must be chartered under the provisions of this~~  
42 ~~chapter and (b)] a community bank institution:~~

43 (a) must have a current CRA rating of satisfactory or better. The  
44 superintendent shall, if requested by the state comptroller or the  
45 commissioner of taxation and finance, confirm whether a particular bank-  
46 ing institution meets the criteria specified in this section; and

47 (b) meet any additional criteria established by the comptroller and  
48 the commissioner of taxation and finance to determine eligibility for  
49 participation in the program. Such criteria may include an institution's  
50 loan to deposit ratio, its record of small business lending, and the  
51 impact such deposits would have on an area's economic activity.

52 [~~2. A federal bank, trust company, savings bank or savings and loan~~  
53 ~~association may also be eligible to receive deposits, or to renew exist-~~  
54 ~~ing deposits, under this program if: (a) its principal office is located~~  
55 ~~in this state; (b) it has a current CRA rating of satisfactory or~~  
56 ~~better; and (c) it meets any additional criteria established by the~~

~~1 comptroller and the commissioner of taxation and finance to determine  
2 eligibility for participation in the program. Such criteria may include  
3 an institution's loan to deposit ratio, its record of small business  
4 lending, and the impact such deposits would have on an area's economic  
5 activity.]~~

6 § 11. Section 87 of the banking law, as amended by chapter 274 of the  
7 laws of 2007, subdivision 2 as amended by chapter 495 of the laws of  
8 2013, is amended to read as follows:

9 § 87. Deposits. 1. Notwithstanding any provisions of law to the  
10 contrary, the state comptroller and the commissioner of taxation and  
11 finance shall, for the purposes of administering moneys in accordance  
12 with the provisions of sections ninety-eight-a and one hundred five of  
13 the state finance law, give consideration to depositing funds into those  
14 community banking institutions which are deemed eligible to receive  
15 deposits pursuant to section eighty-six of this article.

16 2. The maximum amount of funds which the state comptroller and the  
17 commissioner of taxation and finance may deposit under this program  
18 shall not exceed [~~two~~] three hundred [~~fifty~~] million dollars each. [~~The  
19 maximum amount of funds on deposit at a community banking institution  
20 shall not exceed twenty million dollars.~~]

21 3. Notwithstanding any provision of law to the contrary, any deposits  
22 made pursuant to this article shall be made at rates, and for such peri-  
23 ods of time, as may be agreed to by the state comptroller or the commis-  
24 sioner of taxation and finance and the eligible community banking insti-  
25 tution.

26 4. Any deposits made pursuant to this article may be secured by an  
27 irrevocable letter of credit issued by a federal home loan bank.

28 5. The comptroller and the commissioner of taxation and finance shall  
29 annually submit a joint report to the governor, the temporary president  
30 of the senate, the speaker of the assembly, the chair of the senate  
31 finance committee, the chair of the assembly ways and means committee,  
32 the chair of the senate standing committee on banks, and the chair of  
33 the assembly standing committee on banks on the efficacy of the communi-  
34 ty bank deposit program, including information on the number of quali-  
35 fied community banking institutions, the number of community banking  
36 institutions which have received deposits, the size of each participat-  
37 ing community bank, the number and amount of such deposits and the  
38 percentage of total state funds deposited in such institutions under  
39 this program.

40 § 12. No municipal deposits held in credit unions by local governments  
41 on December 31, 2025 shall be required to be withdrawn upon the expira-  
42 tion of this act.

43 § 13. This act shall take effect on the ninetieth day after it shall  
44 have become a law; provided that sections two, three, four, five and  
45 nine of this act shall expire and be deemed repealed December 31, 2025.