

# STATE OF NEW YORK

5147

2019-2020 Regular Sessions

## IN SENATE

April 11, 2019

Introduced by Sen. BIAGGI -- read twice and ordered printed, and when printed to be committed to the Committee on Elections

AN ACT to amend the election law, in relation to transition and inauguration donations and expenses and funds for personal use

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The election law is amended by adding a new article 18 to  
2 read as follows:

### ARTICLE 18

#### TRANSITION AND INAUGURATION ENTITIES

##### Section 18-100. Definitions.

18-101. Transition and inauguration donations and expenses.

18-102. Transition and inauguration funds for personal use.

§ 18-100. Definitions. For purposes of this article, the term "political committee" shall have the same meaning as set forth in section 14-100 of this chapter.

§ 18-101. Transition and inauguration donations and expenses. 1. Candidates elected to office may authorize one or more entities, other than a political committee, for the purpose of accepting donations and loans, and for making expenditures, for transition or inauguration into office. Such donations and loans may not be accepted and such expenditures may not be made on behalf of such candidate prior to the registration with the board of elections of each such entity. The board of elections shall promulgate rules to establish the time and manner for such registration.

2. Candidates elected to office, and the entities such candidates authorized pursuant to subdivision one of this section, shall not:

(a) use funds accepted by a political committee authorized by the candidate for any election to make expenditures for transition or inauguration into office, and shall not transfer funds from a political

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 committee to an entity the candidate is required to register pursuant to  
2 subdivision one of this section;

3 (b) accept any donation or donations of money, goods, or services from  
4 any individual other than the candidate, political committee, employee  
5 organization, or entity which in the aggregate exceeds the limit for the  
6 applicable office contained in subdivision one of section 14-114 of this  
7 chapter, as adjusted pursuant to such subdivision as applicable; and

8 (c) incur any liabilities after January thirty-first in the year  
9 following the election, nor accept any donations after all liabilities  
10 are paid.

11 3. Donations that do not exceed the limitations set forth in paragraph  
12 (b) of subdivision two of this section may be accepted only from poli-  
13 tical committees that register with the board of elections, as shall be  
14 provided for in rules issued by such board. Any donation accepted from a  
15 political committee that has not registered with the board of elections  
16 prior to making the donation must be returned to the political commit-  
17 tee. However, a subsequent donation may be accepted if such political  
18 committee registers with the board of elections in accordance with the  
19 rules issued by the board.

20 4. To the extent not repaid by the date of the candidate's inaugu-  
21 ration into office, a loan received by such entity shall be deemed a  
22 donation subject to the limits and restrictions set forth in paragraph  
23 (b) of subdivision two and subdivision three of this section.

24 5. Entities required to be registered pursuant to subdivision one of  
25 this section shall not incur liabilities for purposes other than transi-  
26 tion or inauguration into office.

27 6. Notwithstanding any restriction in this section, a candidate may  
28 self-fund his or her own entity.

29 § 18-102. Transition and inauguration funds for personal use. 1.  
30 Contributions received by transition and inauguration entities may be  
31 expended for any lawful purpose. Such funds shall not be converted by  
32 any person to a personal use which is unrelated to transition or inaugu-  
33 ration into office or the holding of a public office or party position.

34 2. No contribution shall be used to pay interest or any other finance  
35 charges upon monies loaned to the transition or inauguration entity by  
36 the candidate or the spouse of such candidate.

37 3. For the purposes of this section, contributions "converted by any  
38 person to a personal use" are expenditures that are exclusively for the  
39 personal benefit of the candidate or any other individual, not in  
40 connection with transition or inauguration into office or the holding of  
41 a public office or party position. "Converted by any person to a  
42 personal use", when meeting the definition in this subdivision, shall  
43 include, but not be limited to, expenses for the following:

44 (a) any residential or household items, supplies or expenditures,  
45 including mortgage, rent or utility payments for any part of any  
46 personal residence of a candidate or officeholder or a member of the  
47 candidate's or officeholder's family that are not incurred as a result  
48 of, or to facilitate, the individual's transition and inauguration into  
49 office, or the execution of his or her duties of public office or party  
50 position. In the event that any property or building is used for both  
51 personal and the individual's transition and inauguration into office or  
52 as part of the execution of his or her duties of public office or party  
53 position, personal use shall constitute expenses that exceed the pro-  
54 rated amount for such expenses based on fair-market value;

55 (b) mortgage, rent, or utility payments to a candidate or officeholder  
56 for any part of any non-residential property that is owned by a candi-

1 date or officeholder or a member of a candidate's or officeholder's  
2 family and used for the individual's transition and inauguration into  
3 office, to the extent the payments exceed the fair market value of the  
4 property's usage for transition and inauguration activities;

5 (c) clothing, other than items that are used in the transition and  
6 inauguration into office or in the execution of the duties of public  
7 office or party position;

8 (d) tuition payments unrelated to the individual's transition and  
9 inauguration into office or the holding of a public office or party  
10 position;

11 (e) salary payments or other compensation provided to any person for  
12 services where such services are not solely for the transition and inau-  
13 guration into office or provided in connection with the execution of the  
14 duties of public office or party position;

15 (f) salary payments or other compensation provided to a member of a  
16 candidate's family, unless the family member is providing bona fide  
17 services to the transition and inauguration. If a family member provides  
18 bona fide services to the transition and inauguration, any salary  
19 payments or other compensation in excess of the fair market value of the  
20 services provided shall be considered payments for personal use;

21 (g) admission to a sporting event, concert, theater, or other form of  
22 entertainment, unless such event is part of, or in connection with, the  
23 individual's transition and inauguration into office or is related to  
24 the holding of public office or party position;

25 (h) payment of any fines or penalties assessed against the candidate  
26 pursuant to this chapter or in connection with a criminal conviction or  
27 by the joint commission for public ethics pursuant to section ninety-  
28 four of the executive law or sections seventy-three or seventy-three-a  
29 of the public officers law or the legislative ethics commission pursuant  
30 to section eighty of the legislative law;

31 (i) dues, fees, or gratuities at a country club, health club, recre-  
32 ational facility or other entities with a similar purpose, unless they  
33 are expenses connected with a specific fundraising event or activity  
34 associated with the individual's transition and inauguration into office  
35 or the holding of public office or party position that takes place on  
36 the organization's premises; and

37 (j) travel expenses including automobile purchases or leases, unless  
38 used for transition and inauguration purposes or in connection with the  
39 execution of the duties of public office or party position and usage of  
40 such vehicle which is incidental to such purposes or the execution of  
41 such duties.

42 4. Nothing in this section shall prohibit a candidate from purchasing  
43 equipment or property from his or her personal funds and leasing or  
44 renting such equipment or property to a committee working directly or  
45 indirectly with him or her to aid or participate in his or her transi-  
46 tion and inauguration into office, provided that the candidate and the  
47 treasurer of the transition and inauguration entity sign a written lease  
48 or rental agreement. Such agreement shall include the lease or rental  
49 price, which shall not exceed the fair lease or rental value of the  
50 equipment. The candidate shall not receive lease or rental payments  
51 which, in the aggregate, exceed the cost of purchasing the equipment or  
52 property.

53 5. Nothing in this section shall prohibit an elected public office-  
54 holder from using transition and inauguration contributions to facili-  
55 tate, support, or otherwise assist in the execution or performance of  
56 the duties of his or her public office.

1     6. The state board of elections shall issue advisory opinions upon  
2 request regarding expenditures that may or may not be considered  
3 personal use of contributions. Any formal or informal advisory opinions  
4 issued by a majority vote of the commissioners of the state board of  
5 elections shall be binding on the board, the chief enforcement counsel  
6 established by subdivision three-a of section 3-100 of this chapter, and  
7 in any subsequent civil or criminal action or proceeding or administra-  
8 tive proceeding.

9     § 2. This act shall take effect on the fifteenth of December next  
10 succeeding the date on which it shall have become a law. Effective imme-  
11 diately, the addition, amendment and/or repeal of any rule or regulation  
12 necessary for the implementation of this act on its effective date are  
13 authorized to be made and completed on or before such effective date.