

STATE OF NEW YORK

4619

2019-2020 Regular Sessions

IN SENATE

March 15, 2019

Introduced by Sen. PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Codes

AN ACT to amend the criminal procedure law, in relation to establishing the New York electronic communications privacy act ("NYECPA")

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The criminal procedure law is amended by adding a new article 695 to read as follows:

ARTICLE 695

SEARCH AND SEIZURE OF ELECTRONIC DEVICES AND ELECTRONIC COMMUNICATIONS

2 Section 695.05 Search and seizure of electronic devices and electronic communications; definitions.

3 695.10 Search and seizure of electronic devices and electronic communications; in general.

4 695.15 Search and seizure of electronic devices and electronic communications; in an emergency.

5 695.20 Search and seizure of electronic devices and electronic communications; when evidence can be suppressed.

6 695.25 Search and seizure of electronic devices and electronic communications; annual report.

7 § 695.05 Search and seizure of electronic devices and electronic communications; definitions.

8 As used in this article, the following definitions shall apply:

9 1. "Adverse result" means any of the following:

10 (a) danger to the life or physical safety of an individual;

11 (b) flight from prosecution;

12 (c) destruction of or tampering with evidence;

13 (d) intimidation of potential witnesses; or

14 (e) serious jeopardy to an investigation.

15 EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 2. "Authorized possessor" means the person in possession of an elec-
2 tronic device when that person is the owner of the device or has been
3 authorized to possess the device by the owner of the device.

4 3. "Electronic communication" means the transmission of signs,
5 signals, writings, images, sounds, data, or intelligence of any nature
6 in whole or in part by a wire, radio, electromagnetic, photoelectric, or
7 photo-optical system.

8 4. "Electronic communication information" means information related to
9 an electronic communication or the use of an electronic communication
10 service including, but not limited to the contents, sender, recipients,
11 or format of an electronic communication; the precise or approximate
12 location of the sender or recipients of an electronic communication at
13 any time during such communication; the time or date such communication
14 was created, sent, or received and information pertaining to an individ-
15 ual or device involved in the communication including but not limited to
16 an internet protocol address. Electronic communication information does
17 not include subscriber information as defined in this article and does
18 not include information in the public domain.

19 5. "Electronic communication service" means a service that provides
20 subscribers to or users of such service the ability to send or receive
21 an electronic communication as defined in this article, including a
22 service that acts as an intermediary in the transmission of electronic
23 communications, or that stores electronic communication information.

24 6. "Electronic device" means a device that stores, generates, or tran-
25 smits information in electronic form.

26 7. "Electronic device information" means information stored in or
27 generated through the operation of an electronic device, including
28 information related to the location of such device at any time.

29 8. "Electronic information" means electronic communication information
30 or electronic device information.

31 9. "Law enforcement agency" means any agency which is empowered by law
32 to conduct an investigation or to make an arrest for an offense under
33 the penal law, and an agency which is authorized by law to prosecute or
34 participate in the prosecution of an offense under the penal law.

35 10. "Law enforcement officer" means any public servant who is
36 empowered by law to conduct an investigation of or to make an arrest for
37 an offense under the penal law, and any attorney authorized by law to
38 prosecute or participate in the prosecution of an offense under the
39 penal law.

40 11. "Location information" means information regarding the general or
41 specific location of an electronic device.

42 12. "Service provider" means a person or entity that provides an elec-
43 tronic communication service.

44 13. "Specific consent" means consent provided directly to a law
45 enforcement agency or law enforcement officer seeking information
46 regarding an electronic communication, including but not limited to
47 circumstances in which a law enforcement agency or law enforcement offi-
48 cer is the addressee or intended recipient or a member of the intended
49 audience for such communication.

50 14. "Subscriber information" means the name, street address, telephone
51 number, email address, or similar contact information provided by a
52 subscriber to the service provider in order to establish or maintain a
53 communication channel or an account for electronic communication
54 services, as well as a subscriber identifier or account number, the
55 period of time in which the subscriber receives service; and the types
56 of services used by a user of or subscriber to a service provider.

§ 695.10 Search and seizure of electronic devices and electronic communications; in general.

1. Except as provided in this section, a law enforcement agency or law enforcement officer shall not:

(a) compel, induce or offer incentives for the production of or access to electronic communication information from a service provider;

(b) compel the production of or access to electronic device information from any person or entity other than the authorized possessor of the device; or

(c) access electronic device information by means of physical interaction or electronic communication with the electronic device.

2. A law enforcement agency or law enforcement officer may compel the production of or access to electronic communication information from a service provider, or compel the production of or access to electronic device information from any person or entity other than the authorized possessor of the device only under the following circumstances:

(a) pursuant to a warrant issued in accordance with article six hundred ninety of this title and subject to subdivision four of this section, unless the law enforcement agency or law enforcement officer is required under section 250.00 of the penal law and article seven hundred of this title to obtain a warrant issued pursuant to article seven hundred of this title; or

(b) pursuant to a warrant issued in accordance with article seven hundred of this title.

3. A law enforcement agency or law enforcement officer may access, without consent, as provided in this section, electronic device information by means of physical interaction or electronic communication with the device only as follows:

(a) pursuant to a warrant in accordance with article six hundred ninety of this title and subject to subdivision four of this section, unless the law enforcement agency or law enforcement officer is required under section 250.00 of the penal law and article seven hundred of this title to obtain a warrant issued pursuant to article seven hundred of this title;

(b) pursuant to a warrant issued in accordance with article seven hundred of this title;

(c) with the specific consent of the authorized possessor of the device;

(d) with the specific consent of the owner of the device, only when the device has been reported as lost or stolen; or

(e) if the law enforcement agency or law enforcement officer, in good faith, believes the device to be lost, stolen, or abandoned, provided that the law enforcement agency or law enforcement officer shall access electronic device information only for the purpose of attempting to identify, verify, or contact the owner or authorized possessor of the device.

4. Any warrant for electronic information shall:

(a) describe with particularity the information to be seized by specifying the time periods for which such information is sought and, as appropriate and reasonable, the target individuals or accounts, the applications or services covered, and the types of information sought; and

(b) comply with all applicable provisions of state and federal law, including such provisions that prohibit or limit the use of search warrants, or that impose additional requirements, beyond the scope of this article, regarding search warrants.

1 5. A service provider may voluntarily disclose electronic communi-
2 cation information or subscriber information when that disclosure is not
3 otherwise prohibited by this article or by other provisions of state law
4 or by federal law.

5 6. A law enforcement agency or law enforcement officer that receives
6 electronic communication information provided voluntarily shall seal
7 that information within ninety days and access to the information shall
8 be prohibited except in one or more of the following circumstances:

9 (a) a law enforcement officer or agency obtains specific consent from
10 the sender or recipient of the electronic communications about which
11 information has been disclosed; or

12 (b) a law enforcement officer or agency obtains a court order author-
13 izing access to the electronic communication information. A court shall
14 issue an access order upon the same finding required for issuing a
15 warrant pursuant to article six hundred ninety of this title and subject
16 to subdivision four of this section.

17 (c) information retained by a law enforcement officer or agent that is
18 subject to this provision shall not be shared with:

19 (i) persons or entities that do not agree to limit the use of the
20 provided information to those purposes identified in the court authori-
21 zation; and

22 (ii) persons or entities that:

23 (A) are not legally obligated to destroy the provided information upon
24 the expiration or rescindment of the court's retention order; or

25 (B) do not voluntarily agree to destroy the provided information upon
26 the expiration or rescindment of the court's retention order.

27 7. A law enforcement agency or law enforcement officer that obtains
28 electronic information pursuant to an emergency involving danger of
29 death or serious physical injury to a person, which requires access to
30 the electronic information without delay, shall within three days after
31 obtaining the electronic information file with the appropriate court an
32 application for a warrant or order that authorizes access to such elec-
33 tronic information, or a motion seeking approval of the emergency
34 disclosures that sets forth the facts giving rise to the emergency, and
35 if applicable, a request supported by a sworn affidavit for an order
36 delaying notification to the court as required under paragraph (a) of
37 subdivision two of section 695.15 of this article. The court shall
38 promptly rule on such application or motion, and shall order the immedi-
39 ate destruction of all information obtained, and immediate notification
40 to the targets of a warrant or emergency request, pursuant to subdivi-
41 sion one of section 695.15 of this article, if such notice has not
42 already been given, upon a finding that the facts did not give rise to
43 an emergency, or upon a ruling that rejects the warrant or order appli-
44 cation on any other ground.

45 8. This section does not limit the authority of a law enforcement
46 agency or law enforcement officer to use an administrative, grand jury,
47 trial, or civil discovery subpoena to do any of the following:

48 (a) require an originator, addressee, or intended recipient of an
49 electronic communication to disclose any electronic communication infor-
50 mation associated with that communication;

51 (b) require an entity that provides electronic communications services
52 to its officers, directors, employees, or agents for the purpose of
53 carrying out their duties, to disclose electronic communication informa-
54 tion associated with an electronic communication to or from an officer,
55 director, employee, or agent of the entity; or

56 (c) require a service provider to provide subscriber information.

1 9. This section does not prohibit the intended recipient of an elec-
2 tronic communication from voluntarily disclosing electronic communi-
3 cation information concerning that communication to a law enforcement
4 agency or law enforcement officer.

5 10. Nothing in this section shall be construed to expand any authority
6 under state law to compel the production of or access to electronic
7 information.

8 § 695.15 Search and seizure of electronic devices and electronic commu-
9 nications; in an emergency.

10 1. Except as otherwise provided in this section, a law enforcement
11 agency or law enforcement officer that executes a warrant, or obtains
12 electronic information in an emergency pursuant to section 695.10 of
13 this article, shall serve upon or deliver to the target of a warrant or
14 emergency request by registered or first-class mail, electronic mail, or
15 by other means reasonably calculated to be effective, a notice that
16 informs the recipient that information about the recipient has been
17 compelled or requested. Such notice shall state with reasonable specif-
18 icity the nature of the government investigation pursuant to which the
19 information is sought. The notice shall include a copy of the warrant or
20 a written statement setting forth facts giving rise to the emergency.
21 The notice shall be provided contemporaneously with the execution of a
22 warrant, or, in the case of an emergency, within three days after
23 obtaining the electronic information. The target of the warrant is
24 entitled to request a copy of the electronic information obtained in the
25 same form it was received upon request. Notice shall include
26 instructions for requesting copies and a law enforcement agency and law
27 enforcement officer must provide copies of information obtained in the
28 same form within three days of receiving the request from the target of
29 the warrant.

30 2. (a) When a warrant is sought or electronic information is obtained
31 in an emergency under section 695.10 of this article, the law enforce-
32 ment agency or law enforcement officer may submit a request to a court
33 supported by a sworn affidavit for an order delaying notification and
34 prohibiting any party providing information from notifying any other
35 party that information has been sought. The court shall issue the order
36 if the court determines that there is reason to believe that notifica-
37 tion may have an adverse result, but only for the period of time that
38 the court finds there is reason to believe that the notification may
39 have that adverse result, and not to exceed ninety days.

40 (b) The court may grant extensions of the delay of up to ninety days
41 each on the same grounds as provided in paragraph (a) of this subdivi-
42 sion.

43 (c) Upon expiration of the period in which notification is delayed, a
44 law enforcement agency or law enforcement officer shall serve upon the
45 identified targets of a warrant or deliver to those targets by regis-
46 tered or first-class mail, electronic mail, or other means reasonably
47 calculated to be effective as specified by the court issuing the order
48 authorizing delayed notification, a document that includes the informa-
49 tion described in subdivision one of this section, along with a copy of
50 all electronic information obtained in the same form it was received,
51 and a statement of the grounds for the court's determination to grant a
52 delay in notifying the individual.

53 3. If there is no identified target of a warrant or emergency request
54 at the time of its issuance, the law enforcement agency or law enforce-
55 ment officer shall submit to the attorney general of this state within
56 three days of the execution of the warrant or issuance of the request a

1 report regarding the information required in subdivision one of this
2 section. If an order delaying notice is obtained pursuant to subdivision
3 two of this section, the law enforcement agency or law enforcement offi-
4 cer shall submit to the attorney general upon the expiration of the
5 period of delay of the notification a report regarding the information
6 required in paragraph (c) of subdivision two of this section. The attor-
7 ney general's office shall publish such reports on its internet website
8 within ninety days of receipt. The attorney general shall redact names
9 and other personal identifying information from the reports.

10 4. Except as otherwise provided in this section, nothing in this arti-
11 cle shall prohibit or limit a service provider or any other party from
12 disclosing information about any request or demand for electronic infor-
13 mation.

14 § 695.20 Search and seizure of electronic devices and electronic commu-
15 nications; when evidence can be suppressed.

16 1. Persons who are party to or otherwise subject to a trial, hearing,
17 or other legal or administrative proceeding may move to suppress elec-
18 tronic information obtained or retained in violation of this article,
19 the United States Constitution, State Constitution, the New York State
20 Constitution or the provisions of the criminal procedure law. The motion
21 shall be made and shall be subject to review by a court in accordance
22 with the procedures set forth in article seven hundred ten of this
23 title.

24 2. The attorney general of this state may commence a civil action to
25 compel a law enforcement agency or law enforcement officer to comply
26 with the provisions of this article. This does not preclude action by
27 an individual, service provider, or other recipient of a warrant, order,
28 or other legal process that is inconsistent with this article.

29 3. An individual, service provider or other recipient of a warrant,
30 order, or other legal process that is inconsistent with this article,
31 the United States Constitution, or the New York State Constitution may
32 petition the issuing court to void or modify the warrant, order, or
33 process, or to order the destruction of information that is sought
34 pursuant to such a warrant, order or other legal process.

35 4. A state, territory or commonwealth of the United States and foreign
36 and domestic corporations as well as officers, employees, and agents of
37 these entities shall not be subject to a cause of action for providing
38 records, information, facilities, or other forms of assistance in
39 accordance with the terms of a warrant, court order, statutory authori-
40 zation, emergency certification, or wiretap order issued pursuant to
41 this article. This does not preclude a cause of action for providing
42 records, information, facilities, or other forms of assistance in a
43 manner that is inconsistent with this article.

44 § 695.25 Search and seizure of electronic devices and electronic commu-
45 nications; annual report.

46 1. A law enforcement agency or law enforcement officer that obtains
47 electronic communication information pursuant to this article shall make
48 an annual report to the attorney general of this state regarding such
49 information. The report shall be made on or before February first, two
50 thousand twenty, and on February first of each year thereafter. To the
51 extent such information can be reasonably determined, the report shall
52 include the following:

53 (a) the total number of times electronic information was sought or
54 obtained pursuant to this article;

(b) the number of times such information was sought or obtained, and the number of records obtained for each of the following categories the types of electronic information:

- (i) electronic communication content;
- (ii) location information;
- (iii) electronic device information (not including location information); and
- (iv) other electronic communication information.

(c) for each type of information identified in paragraph (b) of this subdivision:

(i) the number of times the information was sought or obtained pursuant to:

- (1) wiretap orders obtained pursuant to this article;
- (2) search warrants obtained pursuant to this article; and
- (3) emergency requests subject to subdivision eight of section 695.10 of this article.

(ii) the total number of individuals whose information was sought or obtained;

(iii) the total number of instances in which information was sought or obtained that did not specify a target individual from whom or about whom the information was requested;

(iv) for demands or requests issued upon a service provider, the number of such demands or requests complied with in full, partially complied with, and not complied with;

(v) the number of times notice to targeted individuals of a warrant, court order, statutory authorization, emergency certification, or wiretap order issued pursuant to this article was delayed and the average length of the delay;

(vi) the number of times records obtained pursuant to a warrant, court order, statutory authorization, emergency certification, or wiretap order issued pursuant to this article were shared with other government entities or any department or agency of the federal government, and the agencies with which such records were shared;

(vii) the average period of time for which location information was obtained or received; and

(viii) the number of instances in which electronic information sought or obtained pursuant to this article was relevant to a criminal proceeding that led to a conviction.

2. On or before April first, two thousand twenty-one, and each April first thereafter, the attorney general's office shall publish on its internet website a summary aggregating data related to each type of electronic communication identified in paragraphs (a), (b) and (c) of subdivision one of this section by county.

3. Nothing in this article shall prohibit or restrict a service provider from producing an annual report summarizing the demands or requests it receives under this article.

§ 2. This act shall take effect immediately.