

# STATE OF NEW YORK

3163

2019-2020 Regular Sessions

## IN SENATE

February 4, 2019

Introduced by Sens. KAPLAN, BOYLE -- read twice and ordered printed, and when printed to be committed to the Committee on Investigations and Government Operations

AN ACT to amend the tax law, in relation to establishing small business savings accounts

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "savings accounts for a variable economy (SAVE) for small businesses  
3 act".

4 § 2. The tax law is amended by adding a new section 44 to read as  
5 follows:

6 § 44. Small business savings accounts. (a) General. (1) The commis-  
7 sioner shall establish a program to administer small business savings  
8 accounts under this section.

9 (2) The commissioner shall establish minimum standards for small busi-  
10 ness savings accounts and shall establish accounts, or enter into agree-  
11 ments that meet these standards to administer such accounts. In estab-  
12 lishing such standards and making such agreements the commissioner  
13 shall, to the extent practicable, seek to minimize fees, minimize risk  
14 of loss of principal, and ensure a range of investment risk options  
15 available to account beneficiaries. Any eligible small business may  
16 establish a small business savings account with respect to such business  
17 under terms which meet the requirements of this section.

18 (b) Definition. For the purposes of this section, the term "small  
19 business savings account" means a tax preferred savings account which is  
20 designated at the time of establishment of the plan as a small business  
21 savings account. Such designation shall be made in such manner as the  
22 commissioner may by regulation prescribe.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 (c) Contributions. (1) There shall be allowed as a deduction an amount  
2 equal to the contributions to a small business savings account for the  
3 taxable year.

4 (2) The aggregate amount of contributions for any taxable year to all  
5 small business savings accounts maintained for the benefit of an eligi-  
6 ble small business shall not exceed an amount equal to ten percent of  
7 the gross profits of the business for the preceding taxable year.

8 (d) Distributions. (1) Any qualified distribution from a small busi-  
9 ness savings account shall not be includible in gross income.

10 (2) Any amounts distributed out of a small business savings account  
11 that are not qualified distributions shall be included in gross income  
12 for the taxable year of the distribution.

13 (3) For purposes of this section:

14 (A) The term "qualified distribution" means any amount:

15 (i) distributed from a small business savings account during a speci-  
16 fied period of economic hardship; and

17 (ii) the distribution of which is certified by the taxpayer as part of  
18 a plan which provides for the reinvestment of such distribution for the  
19 funding of worker hiring or financial stabilization for the purposes of  
20 job retention or creation.

21 (B) The term "specified period of economic hardship" means:

22 (i) any one-year period beginning immediately after the end of any two  
23 consecutive quarters during which the annual rate of real gross domestic  
24 product (as determined by the Bureau of Economic Analysis of the Depart-  
25 ment of Commerce) decreases, or

26 (ii) any period, in no event shorter than one year, specified by the  
27 commissioner for purposes of this section.

28 (C) The commissioner may specify a period under clause (ii) of subpara-  
29 graph (B) of this paragraph with respect to a specified area in the  
30 case of an area determined by the governor to warrant assistance from  
31 the Federal Government under the Robert T. Stafford Disaster Relief and  
32 Emergency Assistance Act.

33 (D) The commissioner shall, for each specified period of economic  
34 hardship establish a distribution limitation for qualified distributions  
35 from eligible small business accounts with respect to such period. The  
36 aggregate qualified distributions for any such period from all accounts  
37 with respect to an eligible small business shall not exceed such limita-  
38 tion.

39 (E) Any distribution not used in the manner certified under subpara-  
40 graph (A) of this paragraph shall be treated as a distribution other  
41 than a qualified distribution in the taxable year of such distribution.

42 (F) Any amount contributed to a small business savings account (and  
43 any earnings attributable thereto), once distributed, shall not be  
44 treated as a qualified distribution unless such distribution is made not  
45 later than eight years after the date of such contribution. For purposes  
46 of this subparagraph, amounts (and the earnings attributable thereto)  
47 shall be treated as distributed on a first-in first-out basis.

48 (e) Eligible small business. For purposes of this section:

49 (1) The term "eligible small business" means, with respect to any  
50 calendar year, any person if the annual average number of full-time  
51 employees employed by such person during the preceding calendar year was  
52 fifty or fewer. For purposes of this paragraph, a preceding calendar  
53 year may be taken into account only if the person was in existence  
54 throughout the year.

1 (2)(A) The term "full-time employee" means, with respect to any year,  
2 an employee who is employed on average at least forty hours of service  
3 per week.

4 (B) The commissioner shall prescribe such regulations, rules, and  
5 guidance as may be necessary to determine the hours of service of an  
6 employee, including rules for the application of this subdivision to  
7 employees who are not compensated on an hourly basis.

8 (f) Effect of pledging account as security. If, during any taxable  
9 year of the eligible small business for whose benefit an account is  
10 established, the account or any portion thereof is pledged as security  
11 for a loan, the portion so pledged shall be treated as distributed in a  
12 distribution other than a qualified distribution.

13 § 3. Section 209 of the tax law is amended by adding a new subdivision  
14 13 to read as follows:

15 13. For any taxable year beginning on or after January first, two  
16 thousand nineteen, any eligible small business, as such term is defined  
17 pursuant to section forty-four of this chapter, shall be exempt from all  
18 taxes imposed pursuant to this article for any contribution to and qual-  
19 ified distribution from a small business savings account established  
20 pursuant to section forty-four of this chapter, subject to the limits  
21 set forth in such section. If a taxpayer files for and receives an  
22 exemption from the tax imposed under this section pursuant to the  
23 provisions of this subdivision and the funds withdrawn, or any portion  
24 thereof, are not expended for a qualifying purpose as set forth in  
25 section forty-four of this chapter, then the amount of such exemption  
26 claimed by the taxpayer shall be added back to tax in the next succeed-  
27 ing taxable year or in the year in which the exemption is disallowed.

28 § 4. Subsection (c) of section 612 of the tax law is amended by adding  
29 a new paragraph 44 to read as follows:

30 (44) Any qualified contribution to and any qualified distribution from  
31 a small business savings account established pursuant to section forty-  
32 four of this chapter. If a taxpayer files for and receives an exemption  
33 from the tax imposed under this section pursuant to the provisions of  
34 this paragraph and are not a qualifying contribution or distribution as  
35 set forth in section forty-four of this chapter, then the amount of any  
36 such exemption claimed by the taxpayer shall be added back to tax in the  
37 next succeeding taxable year.

38 § 5. This act shall take effect immediately and shall apply to taxable  
39 years beginning after such date.