

# STATE OF NEW YORK

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2556

2019-2020 Regular Sessions

## IN SENATE

January 28, 2019

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Introduced by Sen. BAILEY -- read twice and ordered printed, and when printed to be committed to the Committee on Insurance

AN ACT to amend the insurance law, in relation to requiring all motor vehicle insurers to file annual financial statements and detailed claim data with the superintendent of financial services

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative intent. The legislature hereby finds and  
2 declares that insurance companies issuing motor vehicle policies in this  
3 state owe a duty to those they insure and to those who may in the future  
4 be insured by them, to fully disclose in a public and transparent manner  
5 all elements relating to their financial condition and solvency. Such  
6 obligation is essential in maintaining the public's inherent right to  
7 know the details and specifics of such insurer's expenses and claims  
8 history on a global basis so, as consumers, they can make a reasoned and  
9 rational selection of the insurer with which they intend to do business.  
10 As premiums escalate, it is more incumbent on such insurers to honor  
11 this obligation by making the public aware of the rationale they use in  
12 determining the premiums they charge, and it is the sense of the legis-  
13 lature that where the data used is available, it should be disclosed in  
14 an open and public manner.

15 § 2. The insurance law is amended by adding a new section 343 to read  
16 as follows:

17 § 343. Financial statement and detailed claim data to be filed with  
18 the department. (a) For purposes of this section, the term "insurer"  
19 shall mean any person, corporation, association or other business entity  
20 authorized to issue a motor vehicle insurance policy in this state.

21 (b) On or before April first of each year, every insurer shall provide  
22 the superintendent with a detailed financial statement to supplement and  
23 expand upon the information contained in the statutory annual statement  
24 for the most recently concluded calendar year. The financial statement

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 shall contain information on a combined basis for all lines of insurance  
2 as well as information separately for each of the following lines of  
3 insurance: (1) private passenger automobile other liability, (2) private  
4 passenger automobile personal injury protection, (3) private passenger  
5 automobile physical damage, (4) commercial automobile other liability,  
6 (5) commercial automobile personal injury protection, and (6) commercial  
7 automobile physical damage. That financial statement shall include the  
8 entirety of its business activities conducted in this state, or  
9 conducted outside this state, but having a nexus to insurance policies  
10 or contracts of insurance insuring persons or risks in this state,  
11 consistent with the procedures for determining New York state insurance  
12 business for statutory annual statement reporting purposes. Such state-  
13 ment shall be in a form determined by the superintendent. The form shall  
14 be sufficiently itemized in a manner that allows for an actuarially  
15 sound analysis of the income realized by the insurer from all sources  
16 during such year, including but not limited to premiums, investment  
17 income, profit from sale of assets and any other category or categories  
18 of income as determined by the superintendent to reflect the full  
19 disclosure requirements of this section. At a minimum, such information  
20 shall consist of the items set forth in the statement of income, exclud-  
21 ing the capital and surplus account section of the property/casualty  
22 statutory annual statement, as applicable to the insurer's New York  
23 state business, as well as the other information delineated in this  
24 subsection. Such financial statement shall also contain a comprehensive  
25 and detailed disclosure of the insurer's expenses actually incurred and  
26 paid during such calendar year, to include normal business expenses,  
27 salaries, commissions, consulting fees, legal expenses, advertising  
28 costs and any other category deemed pertinent to the intent of this  
29 section. At a minimum, the expense information required shall consist of  
30 the items set forth in the underwriting and investment exhibit - part 3  
31 - expenses of the property / casualty statutory annual statement, as  
32 applicable to the insurer's New York state business. With respect to  
33 salaries (including all other forms of compensation), each insurer shall  
34 itemize the salary of the twenty most highly compensated employees of  
35 such insurer during such year, provided that the name of such employees  
36 need not be disclosed. Such financial statement shall also provide the  
37 public with a synopsis of claims or settlements paid pursuant to such  
38 policies or contracts, listing the total of such claims and settlements  
39 by type of insurance or the risk insured. At a minimum, the claim infor-  
40 mation required shall consist of the items set forth in the exhibit of  
41 premiums and losses of the property / casualty statutory annual state-  
42 ment, as applicable to the insurer's New York state business and identi-  
43 fied and categorized separately for each zip code in this state. Such  
44 financial statement shall be signed and attested as full, complete and  
45 accurate by the chief executive officer of the insurer, and he or she  
46 shall be held personally responsible with respect to the accuracy of the  
47 content of such statement. The superintendent shall provide insurers  
48 with a method to submit their financial statements electronically via  
49 the internet, which method shall include instructions relating to the  
50 use of an electronic signature which shall be subject to, and submitted  
51 in accordance with section three hundred sixteen of this article;  
52 provided, however, that no exception authorized in such section may be  
53 requested or granted.

54 (c) On or before April first of each year, every insurer shall provide  
55 the superintendent with detailed closed claim information for the same  
56 lines of insurance provided for in subsection (b) of this section for

1 the most recently concluded calendar year. Until the superintendent  
2 promulgates data collection forms and procedures for private passenger  
3 automobile insurance, data shall be collected using, at a minimum, the  
4 most recent publicly available forms used by the Insurance Research  
5 Council for its Auto Injury Survey. The superintendent may require addi-  
6 tional information beyond that which is contained in such survey if he  
7 or she deems it necessary and warranted. Instead of collecting informa-  
8 tion for all private passenger automobile claims the superintendent may  
9 collect data for a statistically valid sample of claims. The minimum  
10 sample size shall represent five per centum of the number of claims for  
11 each year. Until the superintendent promulgates data collection forms  
12 and procedures for commercial automobile insurance, data shall be  
13 collected using information which may be available from any other  
14 source. For commercial automobile claims, instead of collecting informa-  
15 tion for all claims the superintendent may collect data for a statis-  
16 tically valid sample of claims. The minimum sample size shall represent  
17 ten per centum of the number of claims for each year for such line of  
18 insurance. Such detailed claim data shall be signed and attested as  
19 full, complete and accurate by the chief executive officer of the insur-  
20 er, and he or she shall be held personally responsible with respect to  
21 the accuracy of the data. The detailed claim data shall be submitted in  
22 the same manner as provided for in subsection (b) of this section.

23 (d) The superintendent shall, in both written form and as part of the  
24 department web site, make such financial statements and detailed claim  
25 information available to the public. The detailed claim information  
26 shall be provided in aggregate form for all insurers combined without  
27 any identification of a specific claim to a specific insurer. None of  
28 the publicly available detailed claim information shall identify the  
29 individual insurer, defendant or plaintiff associated with the claim.  
30 Such financial statements and detailed claim information shall be deemed  
31 a public document and no person shall be required to file a request for  
32 such financial statements pursuant to article six of the public officers  
33 law in order to receive a copy thereof, but upon request and payment of  
34 the fee for copying such document, it shall be provided. With respect to  
35 the electronic copy of such financial statements and detailed claim  
36 information, which shall be accessible on the department's web site, the  
37 department shall highlight the availability of such information to the  
38 public on such web site, and the link to each insurer's financial state-  
39 ment and the aggregated detailed claim information shall be accessible  
40 in a simple and easy manner. Both the financial statement and aggregated  
41 detailed claim information on the department web site shall be available  
42 in EXCEL format, in addition to any other format the superintendent  
43 determines is appropriate.

44 (e) On or before July first of each year, the superintendent shall  
45 issue reports summarizing and explaining the information collected from  
46 the financial statements and the detailed claim information. Copies of  
47 such reports shall be forwarded to the temporary president of the  
48 senate, the speaker of the assembly and the chairs of both the senate  
49 and assembly insurance committees. Such reports shall be public docu-  
50 ments and shall be accessible both in paper copy and on the department's  
51 web site.

52 (f) Where an insurer fails or refuses to provide the superintendent  
53 with a full and complete disclosure as required by this section, the  
54 superintendent shall take such action he or she deems necessary to bring  
55 the insurer into full compliance. Such action may include imposition of  
56 a civil penalty of up to fifty thousand dollars assessed against the

1 insurer for each violation, temporary suspension of any right to issue  
2 additional policies or contracts until the insurer brings itself into  
3 full compliance, an audit of the insurer's records by the department or  
4 its designated representative to obtain the information and which audit  
5 shall be paid for by the insurer, or any other civil remedy the super-  
6 intendent deems warranted or necessary until such insurer fully  
7 complies. In addition the officer whose signature is affixed to such  
8 statement may be personally penalized to the same extent.

9 (g) The superintendent may promulgate such rules and regulations he or  
10 she deems necessary for the proper administration of the provisions of  
11 this section, and such rules and regulations may be promulgated on an  
12 emergency basis if the superintendent warrants such action to be neces-  
13 sary.

14 § 3. Severability. If any item, clause, sentence, subparagraph, subdi-  
15 vision or other part of this act, or the application thereof to any  
16 person or circumstances shall be held to be invalid, such holding shall  
17 not affect, impair or invalidate the remainder of this act but it shall  
18 be confined in its operation to the item, clause, sentence, subpara-  
19 graph, subdivision or other part of this act directly involved in such  
20 holding, or to the person and circumstances therein involved.

21 § 4. This act shall take effect immediately.