

# STATE OF NEW YORK

2483

2019-2020 Regular Sessions

## IN SENATE

January 25, 2019

Introduced by Sen. SANDERS -- read twice and ordered printed, and when printed to be committed to the Committee on Commerce, Economic Development and Small Business

AN ACT to amend the economic development law, the real property tax law and the tax law, in relation to the manufacturing development zone program and tax credits related thereto

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The economic development law is amended by adding a new  
2 article 23 to read as follows:

### ARTICLE 23

#### MANUFACTURING DEVELOPMENT ZONE PROGRAM

##### Section 450. Definitions.

###### 451. Purpose.

###### 452. Eligibility and application process.

###### 453. Tax credit incentives.

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9 § 450. Definitions. As used in this article, the following terms shall  
10 have the following meanings:

11 1. "Area" means a geographic area in one or more political subdivi-  
12 sions in the state described by a closed perimeter boundary.

13 2. "Business entity" means a person that operates or conducts a trade  
14 or business that is engaged in heavy manufacturing.

15 3. "Heavy manufacturing" means a manufacturing process that involves  
16 large scale projects. It includes construction, mining, and metal proc-  
17 essing, but does not include the processing, fabricating, assembly or  
18 disassembly of apparel, decorations, electronic devices, food, home  
19 accessories, instruments, jewelry, leather, paper, or textiles.

20 4. "Manufacturing development zone" means an area designated as a  
21 manufacturing development zone by the commissioner under subdivision  
22 four of section four hundred fifty-two of this article.

23 5. "Political subdivision" means a county or municipal corporation.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 6. "Submission date" means April fifteenth or October fifteenth.

2 § 451. Purpose. The purpose of the manufacturing development zone  
3 program is to encourage business entities engaged in manufacturing  
4 outside the state to invest in manufacturing facilities in manufacturing  
5 development zones.

6 § 452. Eligibility and application process. 1. The following political  
7 subdivisions may apply to designate a manufacturing development zone:

8 (a) a political subdivision for an area within a political subdivi-  
9 sion;

10 (b) with the prior consent of the municipal corporation, a county on  
11 behalf of a municipal corporation for an area in the municipal corpo-  
12 ration; or

13 (c) two or more political subdivisions jointly for an area astride  
14 their common boundaries;

15 2. The application shall:

16 (a) be in the form and manner and contain the information that the  
17 commissioner requires by regulation;

18 (b) be submitted for a political subdivision by its chief elected  
19 officer or, if none, its governing body;

20 (c) state whether the political subdivision has examined the feasibil-  
21 ity of creating educational or training opportunities for employers and  
22 employees of business entities located or to be located in the proposed  
23 manufacturing development zone;

24 (d) state the standards established by the political subdivision that  
25 a business entity shall meet before receiving the incentives and initi-  
26 atives under section four hundred fifty-three of this article; and

27 (e) state the methods that the political subdivisions will use to  
28 target and attract business entities.

29 3. (a) The commissioner shall submit each application to the depart-  
30 ment.

31 (b) Within thirty days of receiving an application, the department  
32 shall approve or reject an application.

33 4. (a) Within sixty days after a submission date, the commissioner may  
34 designate one or more manufacturing development zones from among the  
35 areas described in the applications and approved by the department under  
36 subdivision three of this section.

37 (b) The designation of an area as a manufacturing development zone is  
38 effective for ten years.

39 (c) The commissioner may not designate more than six manufacturing  
40 development zones in a calendar year.

41 (d) A county may not receive more than two manufacturing development  
42 zones in a calendar year.

43 5. The designation of the commissioner is final.

44 6. At any time, a political subdivision may reapply to the commission-  
45 er to designate as a manufacturing development zone an area that is not  
46 designated.

47 7. (a) A political subdivision may apply to the commissioner to expand  
48 an existing manufacturing development zone in the same manner as the  
49 political subdivision would apply to designate a new manufacturing  
50 development zone.

51 (b) The commissioner may grant an expansion of a manufacturing devel-  
52 opment zone into an area.

53 (c) For purposes of subdivisions four, five and six of this section,  
54 an expansion of a manufacturing development zone that does not exceed  
55 fifty percent of the geographic area of the existing manufacturing  
56 development zone does not count towards the limit on the number of the

1 manufacturing development zones that the commissioner may designate in a  
2 calendar year or a county may receive in a calendar year.

3 8. (a) The commissioner may grant one extraordinary expansion of a  
4 manufacturing development zone in the state each calendar year for an  
5 area that, in the determination of the commissioner, has suffered a  
6 significant loss of economic base.

7 (b) For purposes of subdivisions four, five and six of this section,  
8 an extraordinary expansion of a manufacturing development zone does not  
9 count towards the limit on the number of manufacturing development zones  
10 that the commissioner may designate in a calendar year or a county may  
11 receive in a calendar year.

12 § 453. Tax credit incentives. 1. To the extent provided for in this  
13 section, a business entity is entitled to:

14 (a) The property tax credit provided for in section four hundred twenty-  
15 three-a of the real property tax law;

16 (b) The income tax credit provided for in subsection (jjj) of section  
17 six hundred six of the tax law;

18 2. A business entity that moves into or locates in a manufacturing  
19 development zone on or after the date that the manufacturing development  
20 zone is designated under subdivisions four, five and six of section four  
21 hundred fifty-two of this article may benefit from the incentive under  
22 this section if:

23 (a) The business entity meets the statutory requirements and condi-  
24 tions applicable to each incentive or initiative;

25 (b) The respective political subdivision certifies that the business  
26 entity has complied with the standards that the subdivisions submitted  
27 under paragraph (d) of subdivision two of section four hundred fifty-two  
28 of this article;

29 (c) The business entity creates new or additional jobs or makes a  
30 capital investment to qualify for the property tax credit under section  
31 four hundred twenty-three-a of the real property tax law and the income  
32 tax credit under subsection (jjj) of section six hundred six of the tax  
33 law;

34 (d) The business entity is engaged in a manufacturing trade or busi-  
35 ness on real property within the manufacturing development zone that the  
36 business entity owns; and

37 (e) The commissioner determines that the business entity does not have  
38 an economic presence in the state prior to locating in the manufacturing  
39 development zone and is engaged in a manufacturing trade or business.

40 3. The incentives and initiatives provided for in this section are not  
41 available to a business entity that was located in a manufacturing  
42 development zone before the date that the manufacturing development zone  
43 is designated, except for a capital investment or an expansion of its  
44 labor force that occurs on or after the manufacturing development zone  
45 is designated.

46 4. (a) Except as provided in section four hundred twenty-three-a of  
47 the real property tax law, the incentives and initiatives set forth in  
48 this section are available for ten years after the date that an area is  
49 designated a manufacturing development zone.

50 (b) A law enacted after the effective date of this section that elimi-  
51 nates or reduces the benefits available to a business entity under this  
52 section does not apply to a business entity that was in a manufacturing  
53 development zone before the effective date of this section.

54 5. Notwithstanding subdivision four of this section, a business entity  
55 located in a manufacturing development zone may not receive the incen-  
56 tives and initiatives set forth in subdivision one of this section if

1 the entity is located on land or within improvements owned by the feder-  
2 al government, the state, a county, or a municipal corporation unless  
3 the business entity has first utilized all applicable property tax  
4 exemptions under the real property tax law including entering into any  
5 available payment in lieu of tax agreement.

6 6. The department and the comptroller jointly shall assess each year  
7 the effectiveness of the tax credits provided to business entities in  
8 manufacturing development zones, including:

9 (a) The number and amounts of credits granted each year; and

10 (b) The success of the tax credits in attracting and retaining busi-  
11 ness entities in manufacturing development zones.

12 7. On or before December fifteenth of each year, the department and  
13 the comptroller shall submit to the governor, the temporary president of  
14 the senate and the speaker of the assembly, a report outlining their  
15 findings and any other information of value in determining the effec-  
16 tiveness of the tax credits provided under this section.

17 § 2. The real property tax law is amended by adding a new section  
18 423-a to read as follows:

19 § 423-a. Exemption for business entities participating in manufactur-  
20 ing development zone program. 1. As used in this section, the following  
21 words shall have the following meanings:

22 (a) "Base year" means the taxable year immediately before the taxable  
23 year in which a property tax credit under this section is to be granted.

24 (b) "Base year value" means the value of the property used to deter-  
25 mine the assessment on which the property tax on real property was  
26 imposed for the base year. Base year value does not include any new  
27 real property that was first assessed in the base year.

28 (c) "Business entity" means a person that operates or conducts a trade  
29 or business that is engaged in manufacturing.

30 (d) (i) "Eligible assessment" means the difference between the base  
31 year value and the actual value as determined by the state board for the  
32 applicable taxable year in which the tax credit under this section is to  
33 be granted.

34 (ii) For a business entity that is located on land or within improve-  
35 ments owned by the federal, state, county, or municipal government,  
36 "eligible assessment" means the difference between the base year value  
37 and the actual value reduced by the value of any property entitled to an  
38 exemption under this chapter as determined by the state board for the  
39 applicable taxable year in which the tax credit under this section is to  
40 be granted.

41 (e) "Qualified property" means real property that is (i) not used for  
42 residential purposes; (ii) used in a manufacturing trade or business by  
43 a business entity; and

44 (iii) located in a manufacturing development zone that is designated  
45 under article twenty-three of the economic development law.

46 2. The governing body of a county or of a municipal corporation shall  
47 grant a tax credit under this section against the property tax imposed  
48 on the eligible assessment of a qualified property.

49 3. (a) The appropriate governing body shall calculate the amount of  
50 the credit under this section equal to one hundred percent of the amount  
51 of property tax imposed on the eligible assessment.

52 (b) For purposes of calculating the amount of the credit allowed under  
53 this section, the amount of property tax imposed on the eligible assess-  
54 ment shall be calculated without reduction for any credits allowed under  
55 this chapter.

1 4. (a) A tax credit under this section is available to a qualified  
2 property for no more than ten consecutive years beginning with the taxa-  
3 ble year following the calendar year in which the real property initial-  
4 ly becomes a qualified property.

5 (b) If the designation of a manufacturing development zone expires,  
6 the tax credit under this section continues to be available to a quali-  
7 fied property.

8 (c) State property tax imposed on real property is not affected by  
9 this section.

10 5. When a manufacturing development zone is designated by the commis-  
11 sioner of economic development, such commissioner shall certify to the  
12 state board:

13 (a) The real properties in the zone that are qualified properties for  
14 each taxable year for which the property tax credit under this section  
15 is to be granted; and

16 (b) The date that the real properties became qualified properties.

17 6. Before property tax bills are sent, the state board shall submit to  
18 the commissioner of economic development a list containing:

19 (a) The location of each qualified property;

20 (b) The amount of the base year value for each qualified property; and

21 (c) The amount of the eligible assessment for each qualified property.

22 § 3. Section 606 of the tax law is amended by adding a new subsection  
23 (jjj) to read as follows:

24 (jjj) tax credit. (1) A business entity that is located in a manufac-  
25 turing development zone and satisfies the requirements of section four  
26 hundred fifty-three of the economic development law may claim a credit  
27 against the state income tax in the amount of the state income tax  
28 imposed on qualified income.

29 (2) A business entity shall mean an entity that is engaged in manufac-  
30 turing trade or business, operates a manufacturing facility in a manu-  
31 facturing development zone as designated by article twenty-three of the  
32 economic development law and is eligible for the property tax credit  
33 under section four hundred twenty-three-a of the real property tax law.  
34 Qualified income means income attributable to activities at a manufac-  
35 turing facility located in a manufacturing development zone.

36 (3) The credit allowed under this subsection may not be claimed for  
37 more than ten consecutive years beginning with the taxable year follow-  
38 ing the calendar year in which the business entity becomes eligible for  
39 the property tax credit under section four hundred twenty-three-a of the  
40 real property tax law.

41 § 4. This act shall take effect immediately.