

STATE OF NEW YORK

2161--A

Cal. No. 600

2019-2020 Regular Sessions

IN SENATE

January 23, 2019

Introduced by Sens. BAILEY, BIAGGI, CARLUCCI, MYRIE, RIVERA, SALAZAR, SEPULVEDA -- read twice and ordered printed, and when printed to be committed to the Committee on Crime Victims, Crime and Correction -- reported favorably from said committee and committed to the Committee on Finance -- reported favorably from said committee, ordered to first and second report, ordered to a third reading, passed by Senate and delivered to the Assembly, recalled, vote reconsidered, restored to third reading, amended and ordered reprinted, retaining its place in the order of third reading

AN ACT to amend the correction law, in relation to the establishment of a program for the use of medication assisted treatment for inmates; and to amend the mental hygiene law, in relation to the implementation of substance use disorder treatment and transition services in jails

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The correction law is amended by adding a new section 626
2 to read as follows:

3 § 626. Medication assisted treatment in correctional facilities. 1.
4 For purposes of this section "medication assisted treatment" means
5 treatment of chemical dependence or abuse and concomitant conditions
6 with medications requiring a prescription or order from an authorized
7 prescribing professional.

8 2. (a) The commissioner, in conjunction with the office of alcoholism
9 and substance abuse services, shall establish a program to be adminis-
10 tered at correctional facilities within the department in the state, for
11 the purpose of employing medication assisted treatment for inmates in
12 such facilities who are undergoing treatment for a substance use disor-
13 der. Such program shall include all forms of medication assisted treat-
14 ments approved for the treatment of a substance use disorder by the
15 Federal Food and Drug Administration for the duration of an inmate's
16 incarceration and shall provide an individualized treatment plan for

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 each participant. After a medical screening, inmates who are determined
2 to suffer from a substance use disorder, for which FDA approved
3 addiction medications exist shall be offered placement in the medication
4 assisted treatment program. Placement in such program shall not be
5 mandatory. Each participating inmate shall work with an authorized
6 specialist to determine an individualized treatment plan, including an
7 appropriate level of counseling. Decisions regarding type, dosage, or
8 duration of any medication regimen shall be made by a qualified health
9 care professional licensed or certified under title eight of the educa-
10 tion law who is authorized to administer such medication in conjunction
11 with the inmate.

12 (b) i. Such program shall also include conditions for a reentry strat-
13 egy for inmates who have participated in medication assisted treatment.
14 Such strategy shall include, but not be limited to, providing each
15 participating inmate with information on available treatment facilities
16 in their area, information on available housing and employment
17 resources, and any other information that will assist the inmate in
18 continued recovery once released. Such program shall also assist the
19 inmate in Medicaid enrollment, prior to release.

20 ii. Such program shall provide participating inmates preparing for
21 release from prison with a one-week supply of any necessary medication,
22 where permissible under federal laws and regulations to continue their
23 medication assisted treatment in an effort to prevent relapse.

24 (c) Reentry planning and community supervision should include a colla-
25 borative relationship between clinical and parole staff including shar-
26 ing of accurate information regarding the inmate's participation in
27 medication assisted treatment to ensure that their medication is not
28 deemed illicit or illegal. Additionally, procedures shall be developed
29 to assist any reentrant who communicates a relapse with their parole
30 officer or who fails a drug test, to receive substance use disorder
31 support in lieu of arrest and/or incarceration.

32 3. The commissioner shall submit within one year of the effective date
33 of this section and annually thereafter, a report to the governor, the
34 temporary president of the senate and the speaker of the assembly on the
35 effectiveness of the program established pursuant to this section. Such
36 reports shall include an analysis of the impact of such program on the
37 participating inmates, including factors such as institutional adjust-
38 ment, behavior infractions, reentry rates, HIV and hepatitis C treat-
39 ment, and program participation, among related relevant factors. The
40 reports shall also include the impact on institutional safety and
41 performance and any recommendations for additional legislative enact-
42 ments that may be needed or required to improve or enhance the program
43 as determined to be appropriate by the commissioner.

44 4. Participation in the medication assisted treatment program shall
45 not be withheld from a qualified inmate. An inmate may enter into such
46 program at any time during his or her incarceration. An inmate using
47 medication assisted treatment prior to such inmate's incarceration shall
48 be eligible to, upon request by such inmate, continue such treatment in
49 the medication assisted treatment program for any period of time during
50 the duration of such inmate's incarceration. No person shall be denied
51 participation in the program on the basis of a positive drug screening
52 upon entering custody or upon intake into the program; nor shall any
53 person receive a disciplinary infraction for such positive drug screen-
54 ing. No person shall be removed from, or denied participation in the
55 program on the basis of having received any disciplinary infraction: (a)

1 before entry into the program; or (b) during participation in the
2 program.

3 § 2. Section 45 of the correction law is amended by adding a new
4 subdivision 18 to read as follows:

5 18. Establish standards and guidelines for a program of medication
6 assisted treatment for inmates in county jails and/or county correction-
7 al facilities equivalent to the program established in state correction-
8 al facilities pursuant to section six hundred twenty-six of this chapter
9 and submit an annual report consistent with the requirements of subdivi-
10 sion three of such section.

11 § 3. The mental hygiene law is amended by adding a new section
12 19.18-c to read as follows:

13 § 19.18-c Corrections-based substance use disorder treatment and transi-
14 tion services.

15 1. The commissioner, in consultation with local governmental units,
16 county sheriffs, the New York city department of corrections and other
17 stakeholders, shall implement a jail-based substance use disorder treat-
18 ment and transition services program that supports the initiation, oper-
19 ation and enhancement of substance use disorder treatment and transition
20 services for persons with substance use disorder who are incarcerated in
21 jails.

22 2. The services to be provided by such program shall be in accordance
23 with plans developed by participating local governmental units, in
24 collaboration with county sheriffs, taking into account local needs and
25 available resources. These plans must be approved by the commissioner
26 and shall include, but not be limited to, the following:

27 (a) Alcohol, benzodiazepine, heroin and opioid withdrawal management;
28 (b) At least one formulation of every form of medication assisted
29 treatments approved for the treatment of a substance use disorder by the
30 Federal Food and Drug Administration necessary to ensure that each indi-
31 vidual participating in the program receives the particular form found
32 to be the most effective at treating and meeting their individual needs.
33 The commissioner may allow jails a limited exemption to providing opioid
34 treatment medications where the commissioner determines that no provid-
35 ers that have received the required accreditation are located within a
36 reasonable distance of the facility. Jails that do not have the
37 resources available to meet standards set forth herein shall apply to
38 the commissioner for a limited exception allowing such jail to enter
39 into an agreement with a community- or jail-based program offering
40 substance use disorder treatment and transition services to provide such
41 services to individuals in such jails. Any such determination shall be
42 reviewed on a regular basis;

43 (c) Group and individual counseling and clinical support;

44 (d) Peer support;

45 (e) Discharge planning; and

46 (f) Re-entry and transitional supports.

47 3. (a) After a medical screening, incarcerated individuals who are
48 determined to suffer from a substance use disorder for which medication
49 assisted treatment exists shall be offered placement in the medication
50 assisted treatment program. Placement in such program shall not be
51 mandatory.

52 (b) Each participating incarcerated individual shall work with an
53 authorized specialist to develop an individualized treatment plan,
54 including an appropriate level of counseling and planning for continuity
55 of care upon return to the community.

1 (c) Decisions regarding type, dosage, or duration of any medication
2 regimen shall be made by a qualified health care professional licensed
3 or certified under title eight of the education law who is authorized to
4 administer such medication in conjunction with the incarcerated individ-
5 ual.

6 (d) Participation in the medication assisted treatment program shall
7 not be unreasonably withheld from a qualified incarcerated individual.
8 An incarcerated individual using medication assisted treatment prior to
9 such individual's incarceration shall be eligible to, upon request by
10 such individual, continue such treatment in the medication assisted
11 treatment program for any period of time during the duration of such
12 individual's incarceration.

13 (e) No person shall be denied participation in the program on the
14 basis of a positive drug screening upon entering custody or upon intake
15 into the program; nor shall any person receive a disciplinary infraction
16 for such positive drug screening while in the program. No person shall
17 be removed from, or denied participation in the program on the basis of
18 having received any disciplinary infraction: (1) before entry into the
19 program; or (2) during participation in the program.

20 4. Within amounts appropriated therefor, funding shall be made avail-
21 able pursuant to criteria established by the office of alcoholism and
22 substance abuse services in consultation with local governmental units,
23 which shall take into consideration the local needs and resources as
24 identified by local governmental units, the average daily jail popu-
25 lation, the average number of persons incarcerated in the jail that
26 require substance use disorder services and such other factors as may be
27 deemed necessary.

28 5. Any jail-based substance use disorder treatment and transition
29 services program that is already in operation at the time this act shall
30 have become law and meets or exceeds the standards set forth in this
31 section shall be deemed to have met the requirements of subdivisions one
32 and two of this section. Such programs shall certify annually in writing
33 to the commissioner that they have met or exceeded the standards set
34 forth herein.

35 § 4. This act shall take effect on the one hundred twentieth day after
36 it shall have become a law. Effective immediately, the addition, amend-
37 ment and/or repeal of any rule or regulation necessary for the implemen-
38 tation of this act on its effective date are authorized to be made on or
39 before such date.