## STATE OF NEW YORK

135

2019-2020 Regular Sessions

## IN SENATE

## (Prefiled)

January 9, 2019

Introduced by Sen. CARLUCCI -- read twice and ordered printed, and when printed to be committed to the Committee on Consumer Protection

AN ACT to amend the general business law, in relation to the timeliness of disclosure of a breach of the security of a system that contains private information

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Short title. This act shall be known and may be cited as
the "Credit Empowerment Act".

3 § 2. Section 380-t of the general business law, as amended by chapter 4 279 of the laws of 2008, subdivisions (b) and (n) as separately amended 5 by chapter 406 of the laws of 2008, and subdivision (g) as amended by 6 section 36 of part A of chapter 62 of the laws of 2011, is amended to 7 read as follows:

§ 380-t. Security freeze. (a) A consumer may request that a security 8 freeze be placed on his or her consumer credit report by sending a 9 10 request in writing with confirmation of delivery requested or via tele-11 phone, secure electronic means, or other methods developed by the 12 consumer credit reporting agency to a consumer credit reporting agency at an address, telephone number or secure website designated by such 13 14 agency to receive such requests. Consumer credit reporting agencies shall have a secure website and a separately dedicated toll-free number 15 to offer information, to process requests and deliver the services 16 provided for under this section. 17

(b) A consumer credit reporting agency that receives from a consumer a request in accordance with subdivision (a) of this section shall, provided such request is accompanied by proper identification and payment of any applicable fee, place a security freeze on the consumer credit report of or relating to such consumer no later than four business days after receiving such request, provided further, however, that

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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for requests received on or after January first, two thousand nine, such 1 2 consumer credit reporting agency shall place a security freeze on the 3 consumer credit report of or relating to such consumer no later than 4 three business days after receiving such request and for requests 5 received on or after January first, two thousand ten, such consumer б credit reporting agency shall place a security freeze on the consumer 7 credit report of or relating to such consumer no later than one business 8 day after receiving such request. Nothing in this subdivision shall be construed to prevent a consumer credit reporting agency from advising a 9 10 third party that a security freeze is in effect with respect to the 11 consumer credit report of or relating to such consumer. No consumer credit reporting agency shall advise in any manner a third party, of the 12 13 fact that the consumer requesting the freeze is alleging to be the 14 victim of domestic violence or identity theft, without the written 15 authorization of the consumer.

16 (c) The consumer credit reporting agency shall send a written confirmation of the placement of a security freeze to the consumer within five 17 business days of placing such freeze. Upon placing the security freeze 18 on the consumer credit report of or relating to such consumer, the 19 20 consumer credit reporting agency shall provide the consumer with a 21 unique personal identification number or password, or other device which shall only be used by the consumer when providing authorization for the 22 release of his or her consumer credit report for a specific party or 23 24 specific period of time. The unique personal identification number or 25 password, or other device to be used by the consumer shall not be a 26 social security number or a sequential portion thereof. Any use of the 27 unique personal identification number or password or other device other 28 than provided for in this section is prohibited.

29 (d) If the consumer wishes to allow his or her consumer credit report 30 to be accessed for a specific party or a specific period of time while a 31 freeze is in place, he or she shall contact the consumer credit reporting agency via mail with confirmation of delivery, telephone, secure 32 33 electronic means or other method developed by such consumer credit reporting agency pursuant to subdivision (f) of this section using a 34 35 point of contact designated by such consumer credit reporting agency, 36 request that the freeze be temporarily lifted, and provide the follow-37 ing:

38 (1) proper identification;

39 (2) the unique personal identification number or password provided by 40 the consumer credit reporting agency pursuant to subdivision (c) of this 41 section; and

42 (3) the proper information regarding the party to which the consumer 43 credit report should be available or the time period for which the 44 consumer credit report shall be available to users of such report[<del>, and</del> 45 (4) payment of any applicable fee].

46 (e) (1) A consumer credit reporting agency that receives a request 47 from a consumer to temporarily lift a freeze on a consumer credit report pursuant to subdivision (d) of this section, shall comply with the 48 request: (i) no later than [three] one business [days] day after receiv-49 ing such request; (ii) as of September first, two thousand nine, a 50 51 consumer credit reporting agency that receives a request via the use of 52 a telephone or secure electronic method provided by the agency, pursuant 53 to subdivision (d) of this section, shall release a consumer's credit 54 report as requested by the consumer within fifteen minutes after the 55 request is received by the consumer credit reporting agency.

1 (2) A consumer credit reporting agency is not required to temporarily 2 lift a security freeze within the time provided in subparagraph (ii) of 3 paragraph one of this subdivision if: 4 (i) the consumer fails to meet the requirements of subdivision (b) of 5 this section; or б (ii) the consumer credit reporting agency's ability to temporarily 7 lift the security freeze within fifteen minutes is prevented by: 8 (A) an act of God, including fire, earthquakes, hurricanes, storms, or 9 similar natural disaster or phenomena; 10 unauthorized or illegal acts by a third party, including terror-(B) 11 ism, sabotage, riot, vandalism, labor strikes or disputes disrupting 12 operations, or similar occurrence; 13 (C) operational interruption, including electrical failure, unantic-14 ipated delay in equipment or replacement part delivery, computer hard-15 software failures inhibiting response time, ware or or similar 16 disruption; 17 (D) governmental action, including emergency orders or regulations, 18 judicial or law enforcement action, or similar directives; 19 (E) regularly scheduled maintenance, during other than normal business 20 hours, of, or updates to, the consumer reporting agency's systems; or 21 (F) commercially reasonable maintenance of, or repair to, the consumer 22 reporting agency's systems that is unexpected or unscheduled. 23 (f) A consumer credit reporting agency may develop procedures involv-24 ing other secure methods of communication, including the use of the 25 internet, or other electronic media to receive and process a request 26 from a consumer to temporarily lift a freeze on a consumer credit report 27 pursuant to subdivision (d) of this section in an expedited manner. (g) The department of state shall monitor the state of technology 28 29 relating to the means available to process requests for the lifting or 30 removal of a security freeze, and shall report to the legislature when 31 it is determined that the technology to process requests for the lifting 32 or removal of a security freeze in a shorter period of time than that 33 set forth in subdivision (e) of this section is available. 34 (h) A consumer credit reporting agency shall remove or temporarily 35 lift a freeze placed on the consumer credit report of or relating to a 36 consumer only in the following cases: 37 (1) upon consumer request, pursuant to subdivision (d) or (k) of this 38 section; or 39 (2) if the consumer credit report of or relating to such consumer was frozen due to a material misrepresentation of fact by the consumer. If a 40 41 consumer credit reporting agency intends to remove a freeze upon a 42 consumer credit report pursuant to this paragraph, the consumer credit 43 reporting agency shall notify the consumer in writing, by first class 44 mail, within three business days prior to removing the freeze on such 45 consumer credit report. 46 (i) If a third party requests access to a consumer credit report on 47 which a security freeze is in effect, and this request is in connection with an application for credit or any other use, and the consumer does 48 not allow his or her consumer credit report to be accessed for that 49 50 period of time, the third party may treat the application as incomplete. 51 (j) If a consumer requests a security freeze, the consumer credit 52 reporting agency shall disclose the process of placing and temporarily 53 lifting a freeze, and the process for allowing access to information 54 from such consumer credit report for a specific party or a period of 55 time while the freeze is in place.

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2 requests, using a point of contact designated by the consumer credit 3 reporting agency, that the security freeze be removed and provides the 4 following: 5 (i) proper identification; and б (ii) the unique personal identification number or password or similar 7 device provided by the consumer credit reporting agency pursuant to 8 subdivision (c) of this section[ <del>; and</del> 9 (iii) a fee, if applicable]. 10 (2) A consumer credit reporting agency shall remove a security freeze 11 within [three] one business [days] day of receiving a request for removal from the consumer pursuant to paragraph one of this subdivision. 12 13 (1) A consumer credit reporting agency shall require proper identifi-14 cation of the person making a request to place or remove a security 15 freeze. 16 (m) The provisions of this section do not apply to the use of a consumer credit report by any of the following: 17 18 (1) a person or entity, or a subsidiary, affiliate, or agent of that 19 person or entity, or an assignee of a financial obligation owing by the 20 consumer to that person or entity, or a prospective assignee of a finan-21 cial obligation owing by the consumer to that person or entity in conjunction with the proposed purchase of the financial obligation, with 22 which the consumer has or had prior to assignment an account or 23 24 contract, including a demand deposit account, or to whom the consumer 25 issued a negotiable instrument, for the purposes of reviewing the 26 account or collecting the financial obligation owing for the account, 27 contract, or negotiable instrument. For purposes of this paragraph, "reviewing the account" includes activities related to account mainte-28 nance, monitoring, credit line increases, and account upgrades and 29 30 enhancements; 31 (2) a subsidiary, affiliate, agent, assignee, or prospective assignee 32 of a person to whom access has been granted for purposes of facilitating 33 the extension of credit or other permissible use; 34 (3) any state or local agency, law enforcement agency, court, private 35 collection agency, or person acting pursuant to a court order, warrant, 36 or subpoena; 37 (4) a child support agency acting pursuant to title iv-d of the social 38 security act (42 U.S.C. et seq.); 39 (5) the state or its political subdivisions or its agents or assigns acting to investigate fraud or acting to investigate or collect delin-40 41 quent taxes or unpaid court orders or to fulfill any of its other statu-42 tory responsibilities provided such responsibilities are consistent with 43 a permissible purpose under 15 U.S.C. section 1681b; 44 (6) the use of credit information for the purposes of prescreening as 45 provided for by the federal fair credit reporting act; 46 (7) any person or entity administering a credit file monitoring 47 subscription or similar service to which the consumer has subscribed; or 48 (8) any person or entity for the purpose of providing a consumer with 49 a copy of his or her consumer credit report or score upon the request of 50 such consumer. 51 (n) [(1) (i) No consumer credit reporting agency shall charge a fee to a victim of identity theft who submits a copy of a signed federal trade 52 53 commission ID theft victim's affidavit, or a report of ID theft from a 54 law enforcement agency to such consumer credit reporting agency.

(k) (1) A security freeze shall remain in place until the consumer

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1	(ii) No consumer credit reporting agency shall charge a fee to a
2	domestic violence victim who has submitted to such consumer credit
3	reporting agency:
4	(A) a valid domestic violence incident report form as such term is
	defined in subdivision fifteen of section eight hundred thirty-seven of
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6	the executive law;
7	(B) a valid police report;
8	(C) a valid order of protection; or
9	(D) a signed affidavit from a licensed medical or mental health care
10	provider, employee of a court acting within the scope of his or her
11	employment, social worker, a rape crisis counselor as defined in section
12	forty-five hundred ten of the civil practice law and rules, or advocate
13	acting on behalf of an agency that assists domestic violence victims.
14	For the purposes of this subdivision, the term "domestic violence
15	victim" means an individual who is a victim of a family offense, as
16	described in subdivision one of section 530.11 of the criminal procedure
17	law, or an offense committed by a member of such individual's immediate
18	family, as defined in subdivision four of section 120.40 of the penal
19	law.
20	(2) No consumer credit reporting agency shall charge a fee to a
21	consumer requesting the placement of a security freeze [when such
22	consumer has not previously requested the placement of a security freeze
23	from such consumer credit reporting agency. Except as provided for in
24	paragraph one of this subdivision, a]. A consumer credit reporting agen-
25	cy may not charge a consumer a fee [not to exceed five dollars] for the
26	placement of a second or subsequent freeze or for the removal of a
27	freeze or the temporary lift of a freeze for a specific party or period
28	of time or for the issuance of a replacement personal identification
29	number or password when the consumer fails to retain the personal iden-
30	tification number or password provided to such consumer by such consumer
31	credit reporting agency pursuant to subdivision (c) of this section.
32	(o) If a security freeze is in place, a consumer credit reporting
33	agency shall not change any of the following official information in a
34	consumer credit report without sending a written confirmation of the
35	change to the consumer within thirty days of the change being posted to
36	the file of or relating to such consumer: name, date of birth, social
37	security number, and address. Written confirmation is not required for
38	technical modifications of the official information of or relating to
39	such consumer, including name and street abbreviations, complete spell-
40	ings, or transposition of numbers or letters. In the case of an address
41	change, the written confirmation shall be sent to both the new address
42	and to the former address.
43	(p) [The following entities are not required to place a security
44	freeze on a consumer credit report:
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45	(1) a consumer credit reporting agency that acts only as a reseller of
46	credit information by assembling and merging information contained in
47	the data base of another consumer credit reporting agency or multiple
48	consumer credit reporting agencies, and does not maintain a permanent
49	data base of credit information from which new consumer credit reports
50	are produced. However, a consumer credit reporting agency acting as a
51	reseller shall honor any security freeze placed on a consumer credit
52	report by another consumer credit reporting agency;
53	(2) a check services or fraud prevention services company, which
54	issues reports on incidents of fraud or authorizations for the purpose
55	of approving or processing negotiable instruments, electronic funds
56	transfers, or similar methods of payments; or

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(3) a deposit account information service company, which issues 1 2 reports regarding account closures due to fraud, substantial overdrafts, ATM abuse, or similar negative information regarding a consumer, to 3 inquiring banks or other financial institutions for use only in review-4 ing a consumer request for a deposit account at the inquiring bank or 5 б financial institution. 7  $(\mathbf{q})$  (1) Any time a consumer credit reporting agency is required to 8 send a summary of rights required under 15 U.S.C. section 1681g, to a 9 consumer residing in this state the following notice shall be included 10 with such summary of rights: "NEW YORK CONSUMERS HAVE THE RIGHT TO OBTAIN A SECURITY FREEZE. 11 YOU HAVE A RIGHT TO PLACE A "SECURITY FREEZE" ON YOUR CREDIT REPORT, 12 WHICH WILL PROHIBIT A CONSUMER CREDIT REPORTING AGENCY FROM RELEASING 13 14 INFORMATION IN YOUR CREDIT REPORT WITHOUT YOUR EXPRESS AUTHORIZATION. A SECURITY FREEZE MUST BE REQUESTED IN WRITING DELIVERY CONFIRMATION 15 16 REQUESTED OR VIA TELEPHONE, SECURE ELECTRONIC MEANS, OR OTHER METHODS 17 DEVELOPED BY THE CONSUMER CREDIT REPORTING AGENCY. THE SECURITY FREEZE IS DESIGNED TO PREVENT CREDIT, LOANS, AND SERVICES FROM BEING APPROVED 18 IN YOUR NAME WITHOUT YOUR CONSENT. HOWEVER, YOU SHOULD BE AWARE THAT 19 20 USING A SECURITY FREEZE TO TAKE CONTROL OVER WHO GETS ACCESS TO THE 21 PERSONAL AND FINANCIAL INFORMATION IN YOUR CREDIT REPORT MAY DELAY, INTERFERE WITH, OR PROHIBIT THE TIMELY APPROVAL OF ANY SUBSEQUENT 22 23 REQUEST OR APPLICATION YOU MAKE REGARDING A NEW LOAN, CREDIT, MORTGAGE, 24 GOVERNMENT SERVICES OR PAYMENTS, INSURANCE, RENTAL HOUSING, EMPLOYMENT, INVESTMENT, LICENSE, CELLULAR PHONE, UTILITIES, DIGITAL SIGNATURE, 25 26 INTERNET CREDIT CARD TRANSACTION, OR OTHER SERVICES, INCLUDING AN EXTEN-27 SION OF CREDIT AT POINT OF SALE. WHEN YOU PLACE A SECURITY FREEZE ON YOUR CREDIT REPORT, YOU WILL BE PROVIDED A PERSONAL IDENTIFICATION 28 NUMBER OR PASSWORD TO USE IF YOU CHOOSE TO REMOVE THE FREEZE ON YOUR 29 CREDIT REPORT OR AUTHORIZE THE RELEASE OF YOUR CREDIT REPORT TO A 30 SPECIFIC PARTY OR FOR A PERIOD OF TIME AFTER THE FREEZE IS IN PLACE. TO 31 32 PROVIDE THAT AUTHORIZATION YOU MUST CONTACT THE CONSUMER CREDIT REPORT-33 ING AGENCY AND PROVIDE ALL OF THE FOLLOWING: (1) THE PERSONAL IDENTIFICATION NUMBER OR PASSWORD; 34 (2) PROPER IDENTIFICATION TO VERIFY YOUR IDENTITY; 35 36 (3) THE PROPER INFORMATION REGARDING THE PARTY OR PARTIES WHO ARE TO 37 RECEIVE THE CREDIT REPORT OR THE PERIOD OF TIME FOR WHICH THE REPORT 38 SHALL BE AVAILABLE TO USERS OF THE CREDIT REPORT; AND (4) PAYMENT OF ANY APPLICABLE FEE. 39 40 A CONSUMER CREDIT REPORTING AGENCY MUST AUTHORIZE THE RELEASE OF YOUR 41 CREDIT REPORT NO LATER THAN THREE BUSINESS DAYS AFTER RECEIVING THE ABOVE INFORMATION. EFFECTIVE SEPTEMBER FIRST, TWO THOUSAND NINE, A 42 CONSUMER CREDIT REPORTING AGENCY THAT RECEIVES A REQUEST VIA TELEPHONE 43 OR SECURE ELECTRONIC METHOD SHALL RELEASE A CONSUMER'S CREDIT REPORT 44 45 WITHIN FIFTEEN MINUTES WHEN THE REQUEST IS RECEIVED. 46 A SECURITY FREEZE DOES NOT APPLY TO CIRCUMSTANCES IN WHICH YOU HAVE AN 47 EXISTING ACCOUNT RELATIONSHIP AND A COPY OF YOUR REPORT IS REQUESTED BY 48 YOUR EXISTING CREDITOR OR ITS AGENTS OR AFFILIATES FOR CERTAIN TYPES OF 49 ACCOUNT REVIEW, COLLECTION, FRAUD CONTROL OR SIMILAR ACTIVITIES. IF YOU ARE ACTIVELY SEEKING CREDIT, YOU SHOULD UNDERSTAND THAT THE 50 PROCEDURES INVOLVED IN LIFTING A SECURITY FREEZE MAY SLOW YOUR APPLICA-51 TION FOR CREDIT. YOU SHOULD PLAN AHEAD AND LIFT A FREEZE, EITHER 52

53 COMPLETELY IF YOU ARE SHOPPING AROUND, OR SPECIFICALLY FOR A CERTAIN 54 CREDITOR, BEFORE APPLYING FOR NEW CREDIT. WHEN SEEKING CREDIT OR PURSU-55 ING ANOTHER TRANSACTION REQUIRING ACCESS TO YOUR CREDIT REPORT, IT IS 56 NOT NECESSARY TO RELINQUISH YOUR PIN OR PASSWORD TO THE CREDITOR OR

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BUSINESS; YOU CAN CONTACT THE CONSUMER CREDIT REPORTING AGENCY DIRECTLY.
IF YOU CHOOSE TO GIVE OUT YOUR PIN OR PASSWORD TO THE CREDITOR OR BUSI NESS, IT IS RECOMMENDED THAT YOU OBTAIN A NEW PIN OR PASSWORD FROM THE
CONSUMER CREDIT REPORTING AGENCY."

5 (2) If a consumer requests information about a security freeze, such 6 consumer shall be provided with the notice set forth in paragraph one of 7 this subdivision and with any other information necessary to place, 8 temporarily lift or permanently lift a security freeze, including but 9 not limited to the address, telephone number or point of contact at 10 which the consumer credit reporting agency receives such requests.

11  $\left[\frac{\mathbf{r}}{\mathbf{r}}\right]$  (**g**) When a consumer credit reporting agency erroneously releases a consumer credit report subject to a security freeze or any information 12 13 contained in such consumer credit report, the consumer credit reporting 14 agency shall send written notification to the affected consumer within 15 three business days following discovery or notification of such errone-16 ous release. Such notification shall also inform the consumer of the 17 nature of the information released and identify and provide contact 18 information for the recipient of such information or consumer credit 19 report.

20 [(++)] (r) Whenever there shall be a violation of this section, appli-21 cation may be made by the attorney general in the name of the people of the state of New York to a court or justice having jurisdiction by a 22 special proceeding to issue an injunction, and upon notice to the 23 defendant of not less than five days, to enjoin and restrain the contin-24 25 uance of such violations; and if it shall appear to the satisfaction of 26 the court or justice that the defendant has, in fact, violated this 27 section, an injunction may be issued by such court or justice, enjoining and restraining any further violation, without requiring proof that any person has, in fact, been injured or damaged thereby. In any such 28 29 30 proceeding, the court may make allowances to the attorney general as 31 provided in paragraph six of subdivision (a) of section eighty-three 32 hundred three of the civil practice law and rules, and direct restitu-33 tion. Whenever the court shall determine that a violation of this section has occurred, the court may impose a civil penalty of not more 34 35 than five thousand dollars for each violation. In connection with any 36 such proposed application, the attorney general is authorized to take 37 proof and make a determination of the relevant facts and to issue 38 subpoenas in accordance with the civil practice law and rules.

39 § 3. Paragraph 3 of subdivision (j) of section 380-u of the general 40 business law, as added by chapter 441 of the laws of 2014, is amended to 41 read as follows:

42 (3)(i) An entity listed in paragraphs three through eight of subdivi-43 sion (m) of section three hundred eighty-t of this article; [(ii) an 44 entity listed in subdivision (p) of section three hundred eighty-t of this article; ] or [(iii)] (ii) a consumer credit reporting agency's 45 46 database or file that consists of information concerning, and used for, 47 one or more of the following: criminal record information, fraud prevention or detection, personal loss history information, and employ-48 ment, tenant, or background screening. 49

50 § 4. This act shall take effect immediately.