

# STATE OF NEW YORK

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3520

2019-2020 Regular Sessions

## IN ASSEMBLY

January 29, 2019

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Introduced by M. of A. CARROLL, CAHILL, JAFFEE, ORTIZ, L. ROSENTHAL,  
WRIGHT -- read once and referred to the Committee on Judiciary

AN ACT to amend the state finance law and the judiciary law, in relation  
to establishing a fund to assist public service attorneys practicing  
public service law to repay their student loans

The People of the State of New York, represented in Senate and Assem-  
bly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "public  
2 interest legal services loan assistance act".

3 § 2. Declaration of policy and legislative intent. The legislature  
4 reaffirms that the efficient and effective provision of high-quality  
5 legal services on behalf of the state, its political subdivisions and  
6 the populations therein depends on competent, dedicated attorneys making  
7 a long-term commitment to public-service work, whether as prosecutors,  
8 public defenders or other indigent defense attorneys, civil legal  
9 services attorneys, or the equivalent. The legislature finds, however,  
10 that because these attorneys often carry significant and increasing  
11 student loan debt burdens and have grave difficulty in repaying such  
12 debts on the relatively low salaries paid by most public interest posi-  
13 tions, many of these attorneys are being forced to leave public service.  
14 The loss of so many capable public interest attorneys, often at the very  
15 time they have achieved sufficient training and experience to handle the  
16 most complex matters of public concern, has had an adverse impact on  
17 government generally and reduced the capacity of the criminal and civil  
18 justice systems to provide the consistently high-quality legal services  
19 the people of New York state deserve. The legislature finds that the  
20 difficulty of attracting and retaining well-trained public interest  
21 lawyers due to student loan debt frustrates the achievement of important  
22 constitutional and statutory policy objectives, increases the cost of  
23 state and local government, and diminishes public confidence in the  
24 criminal and civil justice systems. The legislature therefore recognizes

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 the value of retaining these seasoned public servants in public interest  
2 positions and finds that it is in the public interest to provide finan-  
3 cial assistance to help these attorneys repay their student loans.  
4 Accordingly, the legislature hereby establishes the public interest  
5 legal services loan assistance fund.

6 § 3. The state finance law is amended by adding a new section 99-g to  
7 read as follows:

8 § 99-g. Public interest legal services loan assistance fund. 1. There  
9 is hereby established in the joint custody of the state comptroller and  
10 the chief administrator of the courts a special fund to be known as the  
11 "public interest legal services loan assistance fund" of the state of  
12 New York.

13 2. The public interest legal services loan assistance fund shall  
14 consist of the monies deposited therein pursuant to subdivision one of  
15 section four hundred sixty-five of the judiciary law, and all monies  
16 deposited therein or transferred thereto from any other fund or source  
17 pursuant to law, including voluntary contributions, together with any  
18 interest accrued thereon.

19 3. All monies in the public interest legal services loan assistance  
20 fund shall be available, subject to appropriations, for the payment of  
21 services and expenses as provided for in the public interest legal  
22 services loan assistance program authorized by article fifteen-B of the  
23 judiciary law, including the costs to the unified court system incurred  
24 in the administration of such program.

25 4. All payments of money from the public interest legal services loan  
26 assistance fund shall be made on the audit and warrant of the comp-  
27 troller on vouchers certified or approved by the chief administrator of  
28 the courts.

29 § 4. Subdivision 1 of section 465 of the judiciary law, as amended by  
30 section 6 of part K of chapter 56 of the laws of 2010, is amended to  
31 read as follows:

32 1. Every person applying for examination for admission to practice as  
33 an attorney and counselor at law shall pay a fee of [~~two~~] four hundred  
34 [~~fifty~~] dollars, or seven hundred fifty dollars if, to qualify to take  
35 the bar examination, the person must satisfy the rules of the court of  
36 appeals for the admission of attorneys and counselors at law governing  
37 the study of law in a foreign country, for each taking or retaking of  
38 the examination, or if dispensation has been received from the taking of  
39 the examination, [~~four~~] five hundred dollars for credential review for  
40 admission on motion. All such fees shall be paid into the state treasury  
41 in the manner provided by section one hundred twenty-one of the state  
42 finance law, provided that one hundred fifty dollars of each fee for the  
43 taking or retaking of the examination and one hundred dollars of each  
44 fee for credential review for admission on motion shall be deposited in  
45 the public interest legal services loan assistance fund established  
46 pursuant to section ninety-nine-g of the state finance law.

47 § 5. The judiciary law is amended by adding a new article 15-B to read  
48 as follows:

#### 49 ARTICLE 15-B

#### 50 PUBLIC INTEREST LEGAL SERVICES LOAN ASSISTANCE PROGRAM

#### 51 Section 499-aa. Definitions.

#### 52 499-bb. Program administration.

#### 53 499-cc. Public interest legal services loan assistance.

#### 54 § 499-aa. Definitions. As used in this article:

55 1. "Eligible attorney" means an attorney admitted to practice law in  
56 New York state who during the state fiscal year for which such attorney

1 seeks reimbursement for the payment of a student loan expense was  
2 employed either as a prosecutor, an indigent defense attorney, or a  
3 civil legal services attorney; and who has both held a degree from a law  
4 school for not more than eleven years and was within the eligible period  
5 during the time for which such person is seeking such reimbursement.

6 2. "Prosecutor" means a full-time district attorney, as defined in  
7 subdivision thirty-one of section 1.20 of the criminal procedure law.

8 3. "Indigent defense attorney" means an attorney who is a full-time  
9 employee of any of the agencies designated by subdivisions one and two  
10 of section seven hundred twenty-two of the county law, and who is  
11 engaged full-time in the practice of criminal law on behalf of persons  
12 charged with a crime who are financially unable to obtain counsel.

13 4. "Civil legal services attorney" means an attorney who is an employ-  
14 ee of:

15 (a) the state or any political subdivision thereof, including all  
16 public instrumentalities thereunder, and who is engaged in the full-time  
17 practice of law on behalf of the state or any political subdivision  
18 thereof; or

19 (b) a not-for-profit corporation of this state that is (i) exempt from  
20 the payment of federal income taxes pursuant to section 501(c)(3) of the  
21 internal revenue code, and (ii) established for the purpose of providing  
22 legal services that include civil legal services to persons within New  
23 York state whose annual income does not exceed one hundred fifty percent  
24 of the prevailing poverty guidelines issued by the United States depart-  
25 ment of health and human services or any successor agency; and who is  
26 engaged in the full-time practice of law on behalf of such persons.

27 5. "Eligible period" means the six-year period between the completion  
28 of the third year and before the commencement of the tenth year of  
29 employment as a prosecutor as defined in subdivision two of this  
30 section, or indigent defense attorney as defined in subdivision three of  
31 this section, or civil legal services attorney as defined in subdivision  
32 four of this section. For purposes of this article, all periods of time  
33 during which an admitted attorney was employed as a prosecutor, indigent  
34 defense attorney or civil legal services attorney shall be combined.

35 6. "Student loan expense" means the total payments in satisfaction of  
36 the cumulative total of the eligible attorney's outstanding student loan  
37 debt covering the tuition and other costs of attendance at a law school,  
38 including interest, required to be made by the eligible attorney during  
39 a state fiscal year. For purposes of this article, the amount of the  
40 student loan expense shall be reduced by the total of all grants, schol-  
41 arships, reimbursements, loan forgiveness or similar reductions to the  
42 attorney's indebtedness that the attorney has received or shall receive  
43 in or for such year.

44 § 499-bb. Program administration. The chief administrator of the  
45 courts shall administer the public interest legal services loan assist-  
46 ance program and shall promulgate rules and regulations consistent with  
47 this article to govern the administration of such program. The chief  
48 administrator shall create an application process to determine eligibil-  
49 ity for applicants to receive student loan expense grants pursuant to  
50 this article.

51 § 499-cc. Public interest legal services loan assistance. 1. (a) An  
52 eligible attorney may apply, consistent with this article and the rules  
53 and regulations promulgated by the chief administrator, for the  
54 reimbursement of student loan expense payments made by the eligible  
55 attorney during a state fiscal year that falls completely within the

1 eligible period for such attorney. Such application shall be filed at  
2 such time as the chief administrator may require.

3 (b) An eligible attorney, to receive reimbursement of a student loan  
4 expense under this article, may apply for such reimbursement upon the  
5 completion of the first year of his or her eligible period, and may  
6 apply for such reimbursement annually thereafter upon the completion of  
7 the second through sixth years of such eligible period; provided, howev-  
8 er, that each such application shall be only for his or her student loan  
9 expense payments during the previous state fiscal year.

10 2. During each state fiscal year commencing on or after April first,  
11 two thousand nineteen, the state shall apportion and pay to each eligi-  
12 ble attorney, pursuant to this article and subject to the availability  
13 of appropriations therefor, an amount equal to the lesser of the student  
14 loan expense of such eligible attorney or six thousand dollars. The  
15 state assistance apportioned under this section shall be determined by  
16 the chief administrator and paid out of the public interest legal  
17 services loan assistance fund. In the event that the monies appropriated  
18 from such fund during a state fiscal year for purposes of making assist-  
19 ance payments are not sufficient to pay fully the amounts apportioned  
20 during such fiscal year to all eligible attorneys entitled thereto, each  
21 eligible attorney shall be entitled to receive only an amount represent-  
22 ing the same proportion to the total monies appropriated, less necessary  
23 administrative costs, as the amount apportioned to him or her bears to  
24 the total amount apportioned to all eligible attorneys for such fiscal  
25 year.

26 § 6. Subdivision 1 of section 212 of the judiciary law is amended by  
27 adding a new paragraph (x) to read as follows:

28 (x) Administer the public interest legal services loan assistance  
29 program pursuant to article fifteen-B of this chapter.

30 § 7. This act shall take effect September 1, 2019; provided, however,  
31 that the chief administrator of the courts is immediately authorized to  
32 promulgate any rules and regulations necessary to implement the  
33 provisions of this act.