STATE OF NEW YORK

2208

2019-2020 Regular Sessions

IN ASSEMBLY

January 22, 2019

Introduced by M. of A. ORTIZ -- read once and referred to the Committee on Environmental Conservation

AN ACT to amend the environmental conservation law and the general business law, in relation to enacting the cleaning product right to know act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Short title. This act shall be known and may be cited as 2 the "cleaning product right to know act".

2. Sections 35-0101 through 35-0109 of article 35 of the environ-4 mental conservation law are designated title 1 and a new title heading is added to read as follows:

CLEANSING PRODUCTS CONTAINING PHOSPHORUS

§ 3. Article 35 of the environmental conservation law is amended by adding a new title 2 to read as follows:

TITLE 2

INGREDIENT LABELING FOR CLEANSING PRODUCTS SOLD IN-STORE AND ONLINE 10 Section 35-0201. Definitions. 11

35-0203. In-store product labeling requirements.

35-0205. Online product labeling requirements.

35-0207. Protections for confidential business information.

35-0209. Method of labeling.

35-0211. Severability.

§ 35-0201. Definitions. 17

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For purposes of this section, the following terms shall have the 19 <u>following meanings:</u>

"Air care product" means a chemically formulated consumer product 21 labeled to indicate that the purpose of the product is to enhance or condition the indoor environment by eliminating unpleasant odors or 22 23 <u>freshening the air.</u>

24 b. "Automotive product" means a chemically formulated consumer product 25 labeled to indicate that the purpose of the product is to maintain the 26 appearance of a motor vehicle including products for washing, waxing, 27 polishing, cleaning, or treating the exterior or interior surfaces of

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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motor vehicles. "Automotive product" shall not include automotive paint 1 or paint repair products.

- 3 c. "Chemically formulated consumer product" means a product, excluding home appliances, that is manufactured from chemicals to be used by 4 5 household, institutional, or commercial consumers without further processing for specific purposes. For the purposes of this paragraph, dilution by the user is not considered further processing.
- 8 d. "Colorant" means ingredients that, alone or in combination with 9 other ingredients, are added to a product for the specific purpose of 10 imparting or altering the color of a product.
- 11 e. "Confidential business information" means any intentionally added ingredient or combination of ingredients for which a claim has been 12 13 approved by the United States environmental protection agency for inclusion on the federal Toxic Substances Control Act Confidential Inventory, 14 or for which the manufacturer or its supplier can claim as a protectable 15 16 trade secret or a proprietary process. Confidential business information shall not include any of the following: 17
- (i) An intentionally added ingredient or combination of ingredients 18 19 that is on a designated list, as defined in subdivision g of this 20
- 21 (ii) A nonfunctional constituent, as defined in subdivision m of this 22 section.
- (iii) A fragrance allergen included on Annex III of the EU Cosmetics Regulation No. 1223/2009 as required to be labeled by the EU Detergents 24 Regulation No. 648/2004, or subsequent updates to those regulations, when present in the product at a concentration at or above 0.01 percent (100 ppm).
- f. "Designated product" means a finished product that is an air care product, automotive product, general cleaning product, or a polish or floor maintenance product used primarily for janitorial, domestic, or 30 institutional cleaning purposes. "Designated product" shall not mean any 32 of the following:
- 33 (i) Foods, drugs, and cosmetics, including personal care items such as 34 toothpaste, shampoo, and hand soap.
- 35 (ii) Industrial products specifically manufactured for, and exclusively used in the following: 36
 - (A) Oil and gas production.
 - (B) Steel production.

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- (C) Heavy industry manufacturing.
- 40 (D) Industrial water treatment.
- (E) Industrial textile maintenance and processing other than indus-41 42 trial laundering.
- 43 (F) Food and beverage processing and packaging.
 - (G) Other industrial manufacturing processes.
- 45 (iii) A trial sample of a designated product that is not packaged for 46 individual sale, resale, or retail and includes a statement indicating 47 that the product is not for sale or resale.
 - g. "Designated list" means any of the following:
- 49 (i) Chemicals, as determined by the commissioner, to cause cancer or 50 reproductive toxicity.
- 51 (ii) Chemicals classified by the European Union as carcinogens, mutagens, or reproductive toxicants pursuant to Category 1A or 1B in Annex 52 53 VI to Regulation (EC) 1272/2008.
- (iii) Chemicals included in the European Union Candidate List of 54 55 Substances of Very High Concern in accordance with Article 59 of Requ-

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ties.

lation (EC) 1907/2006 on the basis of Article 57(f) for endocrine 1 2 disrupting properties.

- (iv) Chemicals for which a reference dose or reference concentration has been developed based on neurotoxicity in the federal environmental protection agency's integrated risk information system.
- 6 (v) Chemicals that are identified as Group A, B1, or B2 carcinogens in 7 the federal environmental protection agency's integrated risk informa-8 tion system.
- 9 (vi) Chemicals included in the European Chemicals Agency Candidate 10 List of Substances of Very High Concern in accordance with Article 59 of Regulation (EC) 1907/2006 on the basis of Article 57(d), Article 57(e), 11 or Article 57(f) of Regulation (EC) 1907/2006 for persistent, bioaccumu-12 lative and toxic, or very persistent and very bioaccumulative proper-13 14
- (vii) Chemicals that are identified as persistent, bioaccumulative, 15 16 and inherently toxic to the environment by the Canadian Environmental Protection Act Environmental Registry Domestic Substances List. 17
- 18 (viii) Chemicals classified by the European Union in Annex VI to Regu-19 lation (EC) 1272/2008 as respiratory sensitizer category 1.
- 20 (ix) Group 1, 2A, or 2B carcinogens identified by the International 21 Agency for Research on Cancer.
- (x) Neurotoxicants that are identified in the federal Agency for Toxic 22 Substances and Disease Registry's Toxic Substances Portal, Health 23 24 Effects of Toxic Substances and Carcinogens, Nervous System.
- (xi) Persistent bioaccumulative and toxic priority chemicals that are 25 26 identified by the federal environmental protection agency National Waste 27 Minimization Program.
- (xii) Reproductive or developmental toxicants identified in Monographs 28 29 on the Potential Human Reproductive and Developmental Effects published by the federal National Toxicology Program, Office of Health Assessment 30 31 and Translation.
 - (xiii) Chemicals identified by the federal environmental protection agency's Toxics Release Inventory as Persistent, Bioaccumulative and Toxic Chemicals that are subject to reporting under section 313 of the Emergency Planning and Community Right-to-Know Act of 1986 (42 U.S.C. Sec. 11001, et seq.).
- (xiv) The Washington Department of Ecology's Persistent, Bioaccumula-37 38 tive, Toxic (PBT) Chemicals identified in Chapter 173-333 of Title 173 of the Washington Administrative Code. 39
- 40 (xv) Chemicals that are identified as known to be, or reasonably anticipated to be, human carcinogens by the 13th Report on Carcinogens 41 42 prepared by the federal National Toxicology Program. Subsequent 43 revisions to this list shall not be incorporated.
- 44 (xvi) Chemicals that are identified on Part A of the list of Chemicals for Priority Action prepared by the Oslo and Paris Conventions for the 45 46 Protection of the Marine Environment of the North-East Atlantic.
- 47 h. "Electronically readable format" means that the information 48 provided is all of the following:
- 49 (i) Machine readable by automated systems, including, but not limited to, web browsers, accessibility software to aid the disabled, automated 50 51 scripts, and other software programs or applications.
 - (ii) Not restricted from access by search engines.
- 53 (iii) Not restricted from access by a requirement for registration, 54 the provision of personally identifiable information, or the use of a 55 program or system intended to distinguish human from machine input or

similar challenge response test technologies, whether visual, auditory, or otherwise.

- 3 (iv) Conforms to the most current version of the Web Content Accessi-4 bility Guidelines adopted by the Web Content Accessibility Guidelines 5 Working Group of the World Wide Web Consortium.
- 6 i. "Fragrance ingredient" means any intentionally added substance or complex mixture of aroma chemicals, natural essential oils, and other 7 8 functional ingredient or ingredients for which the sole purpose is to 9 impart an odor or scent, or to counteract an odor.
- j. "General cleaning product" means a soap, detergent, or other chemi-10 11 cally formulated consumer product labeled to indicate that the purpose of the product is to clean, disinfect, or otherwise care for fabric, 12 13 dishes, or other wares; surfaces including, but not limited to, floors, 14 furniture, countertops, showers, and baths; or other hard surfaces, such as stovetops, microwaves, and other appliances. 15
 - k. "Intentionally added ingredient" means a chemical that a manufacturer has intentionally added to a designated product and that has a functional or technical effect in the designated product, including, but not limited to, the components of intentionally added fragrance ingredients and colorants and intentional breakdown products of an added chemical that also have a functional or technical effect in the designated product.
 - 1. "Manufacturer" means either of the following:
- 24 (i) A person or entity who manufactures the designated product and 25 whose name appears on the product label.
- 26 (ii) A person or entity whom the product is manufactured for or 27 distributed by, as identified on the product label pursuant to the federal fair packaging and labeling act. 28
- m. "Nonfunctional constituent" means one of the following substances, 30 that is an incidental component of an intentionally added ingredient, a 31 breakdown product of an intentionally added ingredient, or a byproduct 32 of the manufacturing process that has no functional or technical effect 33 on the designated product:
 - (i) 1,4 dioxane.
- 35 (ii) 1,1 dichloroethane.
- 36 (iii) Acrylic acid.
 - (iv) Benzene.
- 38 (v) Benzidine.

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- 39 (vi) 1,3 butadiene.
- 40 (vii) Carbon tetrachloride.
- 41 (viii) Chloroform.
- 42 (ix) Ethylene oxide.
- 43 (x) Nitilotriacetic acid.
- 44 (xi) Butyl benzyl phthalate.
- 45 (xii) Butyl decyl phthalate.
- 46 (xiii) Di(2-ethylhexyl) phthalate.
- 47 (xiv) Diethyl phthalate.
- 48 (xv) Diisobutyl phthalate.
- 49 (xvi) Di(n-octyl) phthalate.
- 50 (xvii) Diisononyl phthalate.
- 51 (xviii) Dioctyl phthalate.
- 52 (xix) Butylparaben.
- 53 (xx) Ethylparaben.
- (xxi) Isobutylparaben. 54
- (xxii) Methylparaben. 55
- 56 (xxiii) Propylparaben.

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- 1 (xxiv) Formaldehyde.
- 2 (xxv) 1-(3-chloroallyl)-3,5,7-triaza-1-azoniaadamantane chloride.
- 3 (xxvi) DMDM hydantoin.
- 4 (xxvii) Diazolidinyl urea.
- 5 (xxviii) Glyoxal.
- 6 (xxix) Imidazolidinyl urea.
- 7 (xxx) Polyoxymethylene urea.
- 8 (xxxi) Sodium hydroxymethylglycinate.
- 9 (xxxii) 2-Bromo-2-nitropropane-1,3-diol.
- 10 (xxxiii) N-Nitrosodimethylamine.
- 11 (xxxiv) N-Nitrosodiethylamine.
- 12 n. "Polish or floor maintenance product" means a chemically formulated
- 13 consumer product, such as polish, wax, or a restorer, labeled to indi-
- 14 cate that the purpose of the product is to polish, protect, buff, condi-
- tion, temporarily seal, or maintain furniture, floors, metal, leather,
- 16 <u>or other surfaces.</u>
- 17 <u>o. "Product label" means a display of written, printed, or graphic</u>
 18 <u>material that is affixed to a product or its immediate container or</u>
- 19 <u>wrapper.</u>
- 20 <u>§ 35-0203</u>. In-store product labeling requirements.
- A manufacturer of a designated product sold in the state shall disclose on the product label the information specified by either subdivision a or b of this section:
- 24 <u>a. (i) A list of each intentionally added ingredient contained in the</u> 25 <u>product that is included on a designated list.</u>
- 26 (ii) A list of each fragrance allergen included on Annex III of the EU
 27 Cosmetics Regulation No. 1223/2009 as required to be labeled by the EU
 28 Detergents Regulation No. 648/2004, when present in the product at a
- 29 concentration at or above 0.01 percent (100 ppm). The manufacturer shall
- 30 determine the total concentration of each fragrance allergen by adding
- 31 contributions of the fragrance allergen from all fragrance ingredients
- 32 <u>and other ingredients in the designated product, including its presence</u> 33 <u>in essential oils.</u>
- 34 <u>b. (i) A list of all intentionally added ingredients contained in the</u>
 35 designated product, unless it is confidential business information.
- 35 <u>designated product, unless it is confidential business information.</u>
 36 <u>(ii) A statement that reads "Contains fragrance allergen(s)" shall be</u>
- 37 <u>included on the product label when a fragrance allergen included on</u>
- 38 Annex III of the EU Cosmetics Regulation No. 1223/2009 as required to be
- 39 <u>labeled by the EU Detergents Regulation No. 648/2004, or subsequent</u>
- 40 updates to those regulations, is present in the product at a concen-
- 41 tration at or above 0.01 percent (100 ppm). The manufacturer shall 42 determine the total concentration of each fragrance allergen by adding
- 43 contributions of the fragrance allergen from all fragrance ingredients
- 44 and other ingredients in the designated product, including its presence
- 45 in essential oils.
- 46 <u>(iii) Notwithstanding paragraph (i) of this subdivision, fragrance</u>
 47 <u>ingredients or colorants may be listed on the product label as</u>
 48 <u>"fragrances" or "colorants," respectively.</u>
- c. (i) A manufacturer of a designated product sold in the state shall disclose the manufacturer's toll-free telephone number and website address on the designated product label.
- 52 <u>(ii) If a designated product label does not include a full list of intentionally added ingredients, it shall include all of the following:</u>
- 54 (A) A statement that reads: "For more ingredient information 55 visit "

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1 (B) A website address that provides all of the information required by 2 section 35-0205 of this title.

(C) A toll-free phone number.

- d. This section shall not apply to a product that is a pesticide as defined in subdivision 35 of section 33-0101 of this chapter.
- e. This section shall not be construed to preclude a manufacturer from using technologies, such as electronic or digital link, in addition to the disclosures required to be printed on a designated product label, to communicate the information required by this section.
- § 35-0205. Online product labeling requirements.
- 11 <u>a. The manufacturer of a designated product sold in the state shall</u>
 12 <u>post on its website address, in an electronically readable format, the</u>
 13 <u>following information related to the designated product:</u>
 - (i) (A) A list of each intentionally added ingredient contained in the product, except for the following:
 - (1) Fragrance ingredients subject to subdivision b of this section.
 - (2) Intentionally added ingredients that are confidential business information.
 - (B) Intentionally added ingredients listed pursuant to this paragraph shall be listed in descending order of predominance by weight in the product, except that ingredients present at a weight below one percent may be listed following the other ingredients without respect to the order of predominance by weight.
- 24 (ii) (A) A list of all nonfunctional constituents present in the 25 designated product at a concentration at or above 0.01 percent (100 26 ppm). 27 (B) Notwithstanding subparagraph (A) of this paragraph, 1, 4 dioxane
 - (B) Notwithstanding subparagraph (A) of this paragraph, 1, 4 dioxane shall be listed if it is present in the finished designated product at a concentration at or above 0.001 percent (10 ppm).
 - (iii) The Chemical Abstracts Service (CAS) number for any intentionally added ingredient or nonfunctional constituent listed pursuant to this section shall be listed with the name of the intentionally added ingredient or nonfunctional constituent. If a CAS number is not available or if the intentionally added ingredient is confidential business information, the phrase "not available" or "withheld," respectively, shall be used in place of the CAS number.
 - (iv) The functional purpose served by each intentionally added ingredient listed pursuant to this section. For fragrance ingredients or colorants, the manufacturer may list the function as a "fragrance ingredient" or "colorant."
 - (v) Electronic links for designated lists shall be grouped together in a single location for any intentionally added ingredient or nonfunctional constituent that is included on a designated list and any fragrance allergen included on Annex III of the EU Cosmetics Regulation No. 1223/2009 as required to be labeled by the EU Detergents Regulation No. 648/2004, or subsequent updates to those regulations.
 - (vi) A website address to the hazard communication safety data sheet for the designated product.
- (vii) If a product is required to include a website address pursuant to paragraph (i) of subdivision c of section 35-0203 of this title, the information required to be provided by this section shall be posted no more than five clicks from the Uniform Resource Locator (URL) printed on the designated product label and no more than four clicks from a product-specific website address. If a URL is not required to be included on the designated product label, as provided in subdivision d of this section, the information required by this section shall be post-

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1 <u>ed no more than five clicks from the manufacturer's website address and</u> 2 no more than four clicks from a product-specific website address.

- b. In addition to the information required by subdivision a of this section, the manufacturer of a designated product sold in the state shall post on its website, in an electronically readable format, all of the following information related to fragrance ingredients or allergens contained in the designated product:
- (i) A list of all fragrance ingredients that are included on a designated list.
- (ii) A list of all fragrance allergens included on Annex III of the EU Cosmetics Regulation No. 1223/2009 as required to be labeled by the EU Detergents Regulation No. 648/2004, or subsequent updates to those regulations, when present in the product at a concentration at or above 0.01 percent (100 ppm). The manufacturer shall determine the total concentration of each fragrance allergen by adding contributions of the fragrance allergen from all fragrance ingredients and other ingredients in the designated product, including its presence in essential oils.
- (iii) A list of all fragrance ingredients, other than those described in paragraphs (i) and (ii) of this subdivision, inclusive, that are present in the designated product at a concentration at or above 0.01 percent (100 ppm), unless it is confidential business information.
- c. A manufacturer of a designated product regulated under the federal Occupational Safety and Health Act of 1970 shall make the information described in this section available in an easily printable format. A manufacturer may satisfy this requirement by including this information on the product safety data sheet or in a separate printable list.
- d. A manufacturer of a product regulated as a pesticide pursuant to section 33-0101 of this chapter is not required to include a reference to a website address on the designated product label.
- § 35-0207. Protections for confidential business information.
- a. To protect confidential business information, this title shall not be construed to require a manufacturer to disclose the weight or amount of an intentionally added ingredient, including a fragrance ingredient, or nonfunctional constituent or to disclose how a product is manufactured, and shall not be construed to require intentionally added ingredients or nonfunctional constituents present in a designated product at a concentration below one percent to be listed in any particular order.
- b. (i) A manufacturer may protect and is not required to disclose any intentionally added ingredient, including any fragrance ingredient, or combination of intentionally added ingredients that meet the definition of confidential business information as specified in subdivision e of section 35-0201 of this title.
- (ii) (A) A manufacturer that protects an intentionally added ingredi-ent, including a fragrance ingredient, or combination of intentionally added ingredients as confidential business information by declining to disclose the specific name of the chemical or chemicals being protected shall use the generic name for the intentionally added ingredient or combination of intentionally added ingredients as provided in the feder-al Toxic Substances Control Act (hereinafter "TSCA") Confidential Inven-tory.
- (B) If the intentionally added ingredient or combination of intentionally added ingredients is not included in the TSCA Confidential Inventory, but the manufacturer claims protection for those ingredients or combination of ingredients as confidential business information as a protectable trade secret or proprietary process, the manufacturer shall use a name for the intentionally added ingredient or combination of

intentionally added ingredients that is only as generic as necessary to 1 protect the confidential identity of the intentionally added ingredient 3 or combination of intentionally added ingredients. In developing the 4 generic name, the manufacturer shall use the generic name framework 5 provided by the federal environmental protection agency guidance for the 6 TSCA Confidential Inventory, the European Chemicals Agency guidance for 7 alternative chemical names, the New Jersey Trade Secret Registry Number 8 system, or the Canadian Hazardous Materials Information Review Act 9 Registry Number system, if applicable.

- c. A manufacturer that protects an intentionally added ingredient, including a fragrance ingredient, or combination of intentionally added ingredients as a protectable trade secret or proprietary process shall maintain justification for protecting confidential business information consistent with the requirements of this title and provide that justification on request for audit by the attorney general.
- d. A supplier to a manufacturer that protects an intentionally added ingredient, including a fragrance ingredient, or combination of intentionally added ingredients as confidential business information shall follow the guidelines specified in subdivisions b and c of this section and the manufacturer shall use the generic name provided by the supplier.
- 22 § 35-0209. Method of labeling.

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- An intentionally added ingredient, fragrance ingredient, or nonfunc-23 tional constituent listed or posted pursuant to this title, other than 24 25 an ingredient for which use of a generic name is permitted by section 26 35-0207 of this title, shall be listed or posted pursuant to the follow-27 ing nomenclature systems, in the order in which they are listed. If a name is available in either of the first listed systems, that name shall 28 29 be used. If a name is not available in those systems, then a name from 30 the next listed system shall be used, and so forth:
- 31 <u>a. Consumer Specialty Products Association Consumer Product Ingredi-</u> 32 <u>ents Dictionary or International Nomenclature of Cosmetic Ingredients.</u>
 - b. International Union of Pure and Applied Chemistry nomenclature.
- 34 c. Chemical Abstracts Index name.
 - d. Common Chemical Name.
- 36 <u>§ 35-0211. Severability.</u>
 - The provisions of this title shall be severable, and if any clause, sentence, paragraph, subdivision or section of this title shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision or section thereof directly involved in the controversy in which such judgment shall have been rendered.
- 44 § 4. The general business law is amended by adding a new section 399-45 ggg to read as follows:
- § 399-ggg. Labeling of cleaning products. No person, firm, or corporation shall sell or offer for sale any household cleansing product in violation of title two of article thirty-five of the environmental conservation law.
- 50 § 5. This act shall take effect one year after it shall have become a 51 law. Effective immediately, the addition, amendment and/or repeal of any 52 rule or regulation necessary for the implementation of this act on its 53 effective date are authorized to be made and completed on or before such 54 effective date.