

# STATE OF NEW YORK

1783

2019-2020 Regular Sessions

## IN ASSEMBLY

January 17, 2019

Introduced by M. of A. MAGNARELLI -- read once and referred to the  
Committee on Governmental Operations

AN ACT to amend the state administrative procedure act, in relation to  
detailing the benefits and costs of proposed rules in regulatory  
impact statements

The People of the State of New York, represented in Senate and Assem-  
bly, do enact as follows:

1 Section 1. The legislature finds that many rules of state agencies  
2 have a substantial impact on the lives of the public, and therefore  
3 should be adopted through a process which provides for open and reasoned  
4 consideration of the potential costs and benefits of regulatory action.  
5 To this end, the statutes governing the rulemaking process should be  
6 improved to ensure that agency assessments of the costs and the benefits  
7 of proposed rules are reasonably accurate and comprehensive.  
8 § 2. Paragraph (b) of subdivision 4-a of section 202 of the state  
9 administrative procedure act, as added by chapter 335 of the laws of  
10 1992, is amended to read as follows:  
11 (b) Each agency shall publish and make available to the public an  
12 assessment of public comment for a rule revised pursuant to this subdi-  
13 vision. Such assessment shall be based upon any written comments submit-  
14 ted to the agency and any comments presented at any public hearing held  
15 on the proposed rule by the agency. The assessment shall contain: (i) a  
16 summary and an analysis of the issues raised and significant alterna-  
17 tives suggested by any such comments; (ii) a statement of the reasons  
18 why any significant alternatives were not incorporated into the rule;  
19 and (iii) a description of any changes made in the rule as a result of  
20 such comments. If any comments included estimates of projected costs or  
21 benefits of the proposed rule to the state, local governments or regu-  
22 lated or otherwise affected persons or entities, which differed signif-  
23 icantly from those presented by the agency in its regulatory impact  
24 statement, regulatory flexibility analysis, or rural area flexibility

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 analysis, the assessment shall also summarize the agency's assessment of  
2 such estimates. Copies of comments which include estimates of projected  
3 costs or benefits which differ significantly from the agency's estimates  
4 shall accompany the assessment of public comment distributed with the  
5 rule making notice pursuant to paragraph (a) of subdivision six-a of  
6 this section. If no comments have been received, the notice of revised  
7 rule making shall state that no comments were received by the agency.  
8 Any subsequent assessment published pursuant to this paragraph or para-  
9 graph (b) of subdivision five of this section need only include comments  
10 not addressed in any previously published assessment of public comment  
11 for the rule; provided, however, that the notice of revised rule making  
12 or adoption shall contain the date any previous notice of revised rule  
13 making containing an assessment of public comment was published in the  
14 state register.

15 § 3. Paragraph (b) of subdivision 5 of section 202 of the state admin-  
16 istrative procedure act, as amended by chapter 171 of the laws of 1994,  
17 is amended to read as follows:

18 (b) Except with respect to any rule defined in subparagraph (ii) of  
19 paragraph (a) of subdivision two of section one hundred two of this  
20 chapter, each agency shall publish and make available to the public an  
21 assessment of public comment for a rule adopted pursuant to this subdivi-  
22 sion or paragraph (e) of subdivision six of this section. Such assess-  
23 ment shall be based upon any written comments submitted to the agency  
24 and any comments presented at any public hearing held on the proposed  
25 rule by the agency. The assessment shall contain: (i) a summary and an  
26 analysis of the issues raised and significant alternatives suggested by  
27 any such comments, (ii) a statement of the reasons why any significant  
28 alternatives were not incorporated into the rule and (iii) a description  
29 of any changes made in the rule as a result of such comments. If any  
30 comments included estimates of projected costs or benefits of the  
31 proposed rule to the state, local governments or regulated or otherwise  
32 affected persons or entities, which differed significantly from those  
33 presented by the agency in its regulatory impact statement, regulatory  
34 flexibility analysis, or rural area flexibility analysis, the assessment  
35 shall also summarize the agency's assessment of such estimates. Copies  
36 of comments which include estimates of projected costs or benefits which  
37 differ significantly from the agency's estimates shall accompany the  
38 assessment of public comment distributed with the rule making notice  
39 pursuant to paragraph (a) of subdivision six-a of this section. If no  
40 comments have been received, the notice of adoption shall state that no  
41 comments were received by the agency. Comments submitted or presented to  
42 the agency by a legislative committee or commission or by a member or  
43 members of the senate or assembly shall be considered public comment and  
44 shall be summarized and analyzed in the assessment.

45 § 4. Paragraphs (b), (c) and (d) of subdivision 3 of section 202-a of  
46 the state administrative procedure act, paragraph (b) as amended by  
47 chapter 229 of the laws of 2000 and paragraphs (c) and (d) as amended by  
48 chapter 520 of the laws of 1992, are amended to read as follows:

49 (b) Needs and benefits. A statement setting forth the purpose of,  
50 necessity for, and benefits derived from the rule~~, a citation for and~~  
51 ~~summary, not to exceed five hundred words, of each scientific or statis-~~  
52 ~~tical study, report or analysis that served as the basis for the rule,~~  
53 ~~an explanation of how it was used to determine the necessity for and~~  
54 ~~benefits derived from the rule, and the name of the person that produced~~  
55 ~~each study, report or analysis] which shall include:~~

1 (i) information identifying the classes of persons or entities which  
2 would benefit from the rule;

3 (ii) an assessment, including the underlying analysis, of benefits  
4 anticipated from the rule; including, but not limited to, any direct or  
5 indirect benefits for the economy and private markets, health and safe-  
6 ty, the natural environment, and the elimination or reduction of  
7 discrimination or bias, and any other significant benefits. To the  
8 extent feasible, the assessment shall include a quantification of those  
9 benefits and describe the sources of information and methodology under-  
10 lying such quantification. Where it is difficult or impossible to quan-  
11 tify benefits, the assessment shall include a qualitative analysis of  
12 such benefits; and

13 (iii) a citation for and summary, not to exceed five hundred words, of  
14 each scientific or statistical study, report or analysis that served as  
15 the basis for the rule, an explanation of how it was used to determine  
16 the necessity for and benefits derived from the rule, and the name of  
17 the person that produced each study, report or analysis;

18 (c) Costs. A statement detailing the projected [~~costs~~] cost impacts of  
19 the rule[~~, which shall indicate:~~

20 ~~(i) the costs for the implementation of, and continuing compliance~~  
21 ~~with, the rule to regulated persons;~~

22 ~~(ii) the costs for the implementation of, and continued administration~~  
23 ~~of, the rule to the agency and to the state and its local governments;~~  
24 ~~and~~

25 ~~(iii) the information, including the source or sources of such infor-~~  
26 ~~mation, and methodology upon which the cost analysis is based; or~~

27 ~~(iv) where an agency finds that it cannot fully provide a statement of~~  
28 ~~such costs, a statement setting forth its best estimate, which shall~~  
29 ~~indicate the information and methodology upon which such best estimate~~  
30 ~~is based and the reason or reasons why a complete cost statement cannot~~  
31 ~~be provided;] on persons or entities who would be directly regulated~~

32 under the rule, persons or entities who would not be regulated but would  
33 otherwise be significantly affected by the rule, and on the agency  
34 proposing the rule, other state entities and local governments. Such  
35 statement shall include an assessment, including the underlying analy-  
36 sis, of initial and continuing costs anticipated to result from the  
37 rule, including, but not limited to, the direct costs to government in  
38 administering the rule and to businesses and others in complying with  
39 the rule, and any adverse effects on the efficient functioning of the  
40 economy, private markets (including productivity, employment, and  
41 competitiveness), health, safety, and the natural environment, and other  
42 significant costs. To the extent feasible, the assessment shall include  
43 a quantification of those costs and describe the sources of information  
44 and methodology underlying such quantification. Where it is difficult or  
45 impossible to quantify costs, the assessment shall include a qualitative  
46 analysis of such costs;

47 (d) Paperwork. A statement describing the need for any reporting  
48 requirements, including forms and other paperwork and any reporting by  
49 electronic media, which would be required as a result of the rule;

50 § 5. This act shall take effect on the first of September next  
51 succeeding the date on which it shall have become a law, and shall apply  
52 to any rule for which a notice of proposed rule making or a notice of  
53 emergency adoption is first prepared on or after such effective date.