

# STATE OF NEW YORK

10546

## IN ASSEMBLY

May 28, 2020

Introduced by COMMITTEE ON RULES -- (at request of M. of A. Goodell, Barclay, Ashby, Brabenec, Byrnes, Crouch, DeStefano, DiPietro, Finch, Friend, Hawley, Kolb, Lawrence, LiPetri, Manktelow, Mikulin, B. Miller, M. L. Miller, Montesano, Morinello, Norris, Palmesano, Ra, Reilly, Salka, Smullen, Tague, Walczyk, Walsh, Byrne, Giglio, Malliotakis, Stec) -- read once and referred to the Committee on Governmental Operations

AN ACT to repeal section 2 of chapter 23 of the laws of 2020, amending the executive law relating to issuing by the governor of any directive necessary to respond to a state disaster emergency; and to amend the executive law, in relation to restoring the legislative checks and balances to any emergency declaration that exceeds forty-five days and ensures judicial due proceeds rights for any action that impairs fundamental constitutional rights

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 2 of chapter 23 of the laws of 2020, amending the  
2 executive law relating to issuing by the governor of any directive  
3 necessary to respond to a state disaster emergency, is REPEALED.

4 § 2. Section 29-a of the executive law, as added by chapter 640 of the  
5 laws of 1978, subdivision 1 as amended by section 7 of part G of chapter  
6 55 of the laws of 2012, is amended to read as follows:

7 § 29-a. Suspension of other laws. 1. a. Subject to the state constitu-  
8 tion, the federal constitution and federal statutes and regulations, the  
9 governor may by executive order temporarily suspend specific provisions  
10 of any statute, local law, ordinance, or orders, rules or regulations,  
11 or parts thereof, of any agency during a state disaster emergency, if  
12 compliance with such provisions would prevent, hinder, or delay action  
13 necessary to cope with the disaster.

14 b. Every order directing the temporary suspension of any statute,  
15 local law, ordinance, or order, rule or regulation, shall specify the  
16 individual county or counties to be affected by such order and shall  
17 provide a detailed explanation and rationale that states with particu-  
18 larity the facts, circumstances, demographics, and conditions of each

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 such county that justifies the issuance of such an order related to such  
2 county.

3 2. Suspensions pursuant to subdivision one of this section shall be  
4 subject to the following standards and limits:

5 a. no suspension shall be made for a period in excess of thirty days,  
6 provided, however, that upon reconsideration of all of the relevant  
7 facts and circumstances, the governor may extend the suspension for any  
8 specified county or counties for an additional [~~periods~~] period not to  
9 exceed [~~thirty~~] fifteen days [~~each~~]. At the end of such period, all  
10 suspensions shall terminate and be of no further force or effect unless  
11 the legislature, by concurrent resolution, authorizes an extension by  
12 the governor for a specified county or counties, for a period not to  
13 exceed an additional thirty days; provided that the legislature may  
14 authorize multiple extensions if it deems necessary;

15 b. no suspension shall be made which does not safeguard the health and  
16 welfare of the public and which is not reasonably necessary to the  
17 disaster effort;

18 c. any such suspension order shall specify the statute, local law,  
19 ordinance, order, rule or regulation or part thereof to be suspended and  
20 the terms and conditions of the suspension;

21 d. the order may provide for such suspension only under particular  
22 circumstances, and may provide for the alteration or modification of the  
23 requirements of such statute, local law, ordinance, order, rule or regu-  
24 lation suspended, and may include other terms and conditions;

25 e. any such suspension order shall provide for the minimum deviation  
26 from the requirements of the statute, local law, ordinance, order, rule  
27 or regulation suspended consistent with the disaster action deemed  
28 necessary; and

29 f. when practicable, specialists shall be assigned to assist with the  
30 related emergency actions to avoid needless adverse effects resulting  
31 from such suspension.

32 3. Such suspensions shall be effective from the time and in the manner  
33 prescribed in such orders and shall be published as soon as practicable  
34 in the state bulletin.

35 4. The legislature may terminate by concurrent resolution executive  
36 orders issued under this section at any time.

37 5. a. Any chief executive of a county except a county wholly contained  
38 within a city, or the mayor of any city with more than a million resi-  
39 dents, may upon fifteen days notice request the governor to terminate  
40 any declaration of a state disaster emergency or any related executive  
41 order affecting such political subdivision.

42 b. If the governor denies such request, the governor shall within such  
43 fifteen day period provide to the chief executive officer of the county  
44 or mayor a detailed written explanation and rationale that states with  
45 particularity the circumstances, demographics, and conditions of such  
46 county or city that justifies the continuance of such an order related  
47 to such political subdivision. If the governor fails to respond within  
48 such fifteen-day period, the state disaster emergency and all related  
49 executive orders shall cease and be of no further force or effect as  
50 applied to the requesting county or city.

51 c. If the governor denies a request to terminate any declaration of a  
52 state disaster emergency or any related executive order, the chief exec-  
53 utive officer of the county or the mayor may seek a judicial review of  
54 the governor's decision pursuant to a special proceeding commenced in  
55 supreme court in the affected county or city. The governor shall have  
56 the burden to establish, with clear and convincing evidence, within five

1 days after service on the governor and attorney general of the petition  
2 seeking judicial review, the need for a continuation of such state  
3 disaster emergency and any related executive orders for such county or  
4 city and that such executive orders are narrowly tailored to meet the  
5 disaster emergency and comply with the restrictions and limitations  
6 contained in this chapter, including, amongst other things, involving  
7 the minimum deviation from any provision that was suspended and avoiding  
8 needless adverse effects. The supreme court shall render a decision  
9 within fifteen days after service on the governor and attorney general  
10 of the petition seeking judicial review.

11 6. Every executive order that impairs the right to freely practice  
12 religion or worship, to peaceably assemble, to free speech, to free  
13 press, or to liberty or property; impairs equal treatment under the law;  
14 impairs the validity of an existing contract; or otherwise impairs any  
15 right granted by the New York state constitution or the United States  
16 Constitution shall, within the executive order itself, provide for a  
17 process by which a person or entity may seek review of the applicability  
18 and constitutionality thereof. Such review shall include, at a minimum,  
19 the right to a prompt impartial administrative hearing and decision and  
20 the right to appeal the final determination of such hearing to the  
21 supreme court in the county in which such person or entity is located.

22 § 3. This act shall take effect on the thirtieth day after it shall  
23 have become a law.