

STATE OF NEW YORK

8381--A

IN SENATE

May 4, 2018

Introduced by Sens. GALLIVAN, MURPHY -- read twice and ordered printed, and when printed to be committed to the Committee on Education -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the education law, in relation to a school resource officer program and providing school resource officer security protection aid (Part A); to amend the criminal procedure law, in relation to peace officers who are retired police officers employed by a school district as a school resource officer (Part B); and to amend the retirement and social security law, in relation to annual earnings limitations for retired police officers employed as school resource officers (Part C)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act enacts into law components of legislation relating
2 to school safety. Each component is wholly contained within a Part identified as Parts A through C. The effective date for each particular
3 provision contained within such Part as set forth in the last section of
4 such Part. Any provision in any section contained within a Part, including the effective date of the Part, which makes a reference to a section
5 "of this act", when used in connection with that particular component,
6 shall be deemed to mean and refer to the corresponding section of the
7 Part in which it is found. Section three of this act sets forth the
8 general effective date of this act.
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11 PART A

12 Section 1. The education law is amended by adding a new section 2801-c
13 to read as follows:

14 § 2801-c. New York state school resource officer program. 1. For
15 purposes of this section, the term "school resource officer" shall mean
16 a school resource officer, school safety officer, school security officer,
17 or any other substantially similar position or office, that is
18 designed to provide improved public safety and/or security on school

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 grounds. Such school resource officer may be a retired police officer, a
2 retired state trooper, a retired deputy sheriff, a state trooper, a
3 police officer in the active duty service of a town, city or village, or
4 a deputy sheriff from a county sheriff's department.

5 2. Any public, nonpublic or charter school, or a board of cooperative
6 educational services, may employ, in either the classified or unclassi-
7 fied service, any school resource officer for the purpose of providing
8 improved public safety and/or security on school grounds. Any such
9 public, nonpublic or charter school, or a board of cooperative educa-
10 tional services, may also contract with the state of New York, or a
11 county, city, town or village, for the provision of a state trooper,
12 police officer or deputy sheriff, to serve as a school resource officer,
13 for the purpose of providing improved public safety and/or security on
14 school grounds. A school district, nonpublic school, charter school, or
15 a board of cooperative educational services, shall be authorized to
16 employ or contract for as many school resource officers as such district
17 deems necessary.

18 3. It shall be the primary role of the school resource officer to
19 provide improved public safety and/or security on school grounds. In
20 addition, to this primary role, school resource officers also may serve
21 additional roles, including but not limited to:

22 (a) Proposing and enforcing policies and administrative procedures
23 related to school safety;

24 (b) Utilizing technology in the implementation of a comprehensive
25 safety program;

26 (c) Serving as a liaison with other school officials and other commu-
27 nity agencies, including but not limited to, other law enforcement enti-
28 ties, courts, health care entities, and mental health entities;

29 (d) Proposing and implementing strategies concerning prevention,
30 response and recovery efforts for incidents and/or emergency situations
31 occurring on school grounds and/or involving students, faculty, adminis-
32 tration or visitors to the school;

33 (e) Proposing and assisting in the execution of school emergency
34 drills and proposing and assisting in the creation of school safety
35 plans;

36 (f) Providing educational and mentoring services to students;

37 (g) Assisting in the design, explanation and enforcement of school
38 safety and security policies and procedures; and

39 (h) Performing such other and further roles, responsibilities and
40 activities as the school district may deem appropriate and proper for a
41 law enforcement officer to perform, in order to advance the security,
42 safety and well-being of students, faculty, administration and visitors
43 to the school district's schools, transportation vehicles and school
44 grounds.

45 4. Such school resource officer may carry and possess firearms during
46 the course of their duties at such school district, nonpublic school,
47 charter school, or a board of cooperative educational services, but
48 nothing in this subdivision shall be deemed to authorize such school
49 resource officer to carry, possess, repair or dispose of a firearm
50 unless the appropriate license therefor has been issued pursuant to
51 section 400.00 of the penal law.

52 § 2. Subparagraph 1 of paragraph d of subdivision 4 of section 1950 of
53 the education law, as amended by chapter 474 of the laws of 1996, is
54 amended and a new subparagraph 1-a is added to read as follows:

55 (1) Aidable shared services. At the request of component school
56 districts, and with the approval of the commissioner, provide any of the

1 following services on a cooperative basis: school nurse teacher, attend-
2 ance supervisor, supervisor of teachers, dental hygienist, psychologist,
3 school resource officer, as such term is defined in section twenty-eight
4 hundred one-c of this chapter, teachers of art, music, physical educa-
5 tion, career education subjects, guidance counsellors, operation of
6 special classes for students with disabilities, as such term is defined
7 in article eighty-nine of this chapter; pupil and financial accounting
8 service by means of mechanical equipment; maintenance and operation of
9 cafeteria or restaurant service for the use of pupils and teachers while
10 at school, and such other services as the commissioner may approve. Such
11 cafeteria or restaurant service may be used by the community for school
12 related functions and activities and to furnish meals to the elderly
13 residents of the district, sixty years of age or older. Utilization by
14 elderly residents or school related groups shall be subject to the
15 approval of the board of education. Charges shall be sufficient to bear
16 the direct cost of preparation and serving of such meals, exclusive of
17 any other available reimbursements.

18 (1-a) Notwithstanding any other provision of law, rule, or regulation
19 to the contrary, school resource officers may be requested by charter
20 schools and school districts for up to six days per week throughout the
21 entire school year.

22 § 3. Paragraph h of subdivision 4 of section 1950 of the education law
23 is amended by adding two new subparagraphs 12 and 13 to read as follows:

24 (12) To enter into contracts with charter schools to provide school
25 resource officers, as such term is defined in section twenty-eight
26 hundred one-c of this chapter, provided that the costs of such school
27 resource officers shall be aidable pursuant to subdivision five of this
28 section to the same extent and on the same basis as costs allocated to a
29 component school district, and further provided that the aid ratio shall
30 be the aid ratio for the public school district where the charter school
31 is located, and further provided that charter schools shall not be
32 liable for payment of administrative expenses as defined in paragraph b
33 of this subdivision.

34 (13) To enter into contracts with non-component school districts
35 including city school districts of cities with one hundred twenty-five
36 thousand inhabitants or more, to provide school resource officers, as
37 such term is defined in section twenty-eight hundred one-c of this chap-
38 ter, provided that the costs of such school resource officers shall be
39 aidable pursuant to subdivision five of this section to the same extent
40 and on the same basis as costs allocated to a component school district,
41 and further provided that non-component school districts shall not be
42 liable for payment of administrative expenses as defined in paragraph b
43 of this subdivision.

44 § 4. The education law is amended by adding a new section 3038 to read
45 as follows:

46 § 3038. Grants for school resource officers. 1. For purposes of this
47 section, school resource officers shall have the same meaning as defined
48 in section twenty-eight hundred one-c of this chapter.

49 2. Nonpublic schools shall, upon application, be reimbursed by the
50 department for the salaries of school resource officers. Each school
51 which seeks a reimbursement pursuant to this section shall submit to the
52 office of religious and independent schools an application therefor,
53 together with such additional documents as the commissioner may reason-
54 ably require, at such times, in such form and containing such informa-
55 tion as the commissioner may prescribe by regulation. Applications for
56 reimbursement pursuant to this section must be received by August first

1 of each year for schools to be reimbursed for the salaries of eligible
2 school resource officers in the prior year.

3 3. The commissioner may promulgate any rules or regulations necessary
4 to carry out the provisions of this section.

5 § 5. This act shall take effect immediately.

6 PART B

7 Section 1. Section 2.10 of the criminal procedure law is amended by
8 adding a new subdivision 85 to read as follows:

9 85. Retired police officers employed by a school district, nonpublic
10 school, charter school, or a board of cooperative educational services,
11 as a school resource officer; provided, however, that nothing in this
12 subdivision shall be deemed to authorize such officer to carry, possess,
13 repair or dispose of a firearm unless the appropriate license therefor
14 has been issued pursuant to section 400.00 of the penal law.

15 § 2. This act shall take effect immediately.

16 PART C

17 Section 1. Section 212 of the retirement and social security law is
18 amended by adding a new subdivision 4 to read as follows:

19 4. Notwithstanding the provisions of subdivisions one and two of this
20 section, such annual earnings limitations for a retired police officer
21 employed by a school district or a board of cooperative educational
22 services, in either the classified or unclassified service as a school
23 resource officer, school safety officer, school security officer or any
24 other substantially similar position or office that is designed to
25 provide safety and/or security on school grounds, provided that such
26 retired police officer is duly qualified, competent and physically fit
27 for performance of the duties of the position in which he or she is to
28 be employed as determined by the school district or board of cooperative
29 educational services and is properly certified where such certification
30 is required, shall be fifty thousand dollars for the year two thousand
31 eighteen and thereafter.

32 § 2. This act shall take effect immediately.

FISCAL NOTE.-- Pursuant to Legislative Law, Section 50:

This bill will allow retired police officers who are employed by a school district or board of cooperative education services as a school resource officer, school safety officer, school security officer or any other substantially similar position with an annual salary of \$50,000 or less and continue to receive their full retirement benefit. Currently the salary limit is \$30,000.

If this bill is enacted, insofar as it will affect the New York State and Local Police and Fire Retirement System (PFRS), we expect few retirees to be affected. There would be negligible additional annual costs. However, if large numbers of retirees are hired into such positions, there would be additional annual costs which would be shared by the state of New York and all of the participating employers in the PFRS.

Summary of relevant resources:

The membership data used in measuring the impact of the proposed change was the same as that used in the March 31, 2017 actuarial valuation. Distributions and other statistics can be found in the 2017 Report of the Actuary and the 2017 Comprehensive Annual Financials Report.

The actuarial assumptions and methods used are described in the 2015, 2016, and 2017 Annual Report to the Comptroller on Actuarial Assumptions, and the Codes Rules and Regulations of the State of New York: Audit and Control.

The Market Assets and GASB Disclosures are found in the March 31, 2017 New York State and Local Retirement System Financial Statements and Supplementary Information.

I am a member of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

This estimate, dated April 23, 2018, and Intended for use only during the 2018 Legislative Session, is Fiscal Note No. 2018-92, prepared by the Actuary for the New York State and Local Retirement System.

FISCAL NOTE.-- Pursuant to Legislative Law, Section 50:

SUMMARY OF BILL: With respect to the New York City Retirement Systems and Pension Funds (NYCRS), this proposed legislation would amend provisions of the Education Law and Retirement and Social Security Law (RSSL) Section 212 to create the position of School Resource Officer, and increase the post-retirement earnings limit of NYCRS retirees who retired from eligible law enforcement positions and return to public service to perform school safety or security functions as School Resource Officers.

Effective Date: Upon enactment.

IMPACT ON PENSION PAYMENTS: Retirees who return to public service and elect to be covered under the provisions of RSSL Section 212 are permitted to earn in retirement an amount not exceeding a specific dollar limit in each calendar year without loss, suspension, or diminution of their retirement allowances. Once this dollar limit is reached, the retiree's retirement allowance is suspended for the remainder of that calendar year. Generally, there are no earnings limitations in, or following, the calendar year in which the retiree attains age 65.

Currently, the Section 212 post-retirement earnings limitation in effect for calendar year 2007 and each year thereafter is \$30,000. Under the proposed legislation, the RSSL Section 212 post-retirement public service earnings limitation would be increased to \$50,000 per calendar year for eligible NYCRS retirees who rejoin public service at School Resource Officers.

The total amount of RSSL Section 212 retirement allowance suspensions, given certain RSSL Section 212 limits, are contingent upon both individual post-retirement earnings and individual annual retirement allowances. Therefore, for illustrative purposes only, the table below presents the estimated additional retirement allowances paid (i.e. those benefits that would not be subject to suspension), if this proposed legislation is enacted, for various sample combinations of post-retirement annual earnings and annual retirement allowance amounts. The illustration and cost analyses below do not include potential costs associated with new non-retiree hires to the position of School Resource Officer, or potential costs associated with appointing NYCRS disability retirees to such position.

ILLUSTRATIVE TABLE OF ADDITIONAL RETIREMENT ALLOWANCES PAID IF RSSL SECTION 212 LIMIT IS RAISED FROM \$30,000 TO \$50,000

Annual Retirement Allowance	Annual Post-Retirement Earnings in Calendar Year		
	\$40,000	\$50,000	\$60,000
\$30,000	\$ 7,500	\$12,000	\$10,000

\$40,000	\$10,000	\$16,000	\$13,333
\$50,000	\$12,500	\$20,000	\$16,667
\$60,000	\$15,000	\$24,000	\$20,000
\$70,000	\$17,500	\$28,000	\$23,333

FINANCIAL IMPACT - EMPLOYER CONTRIBUTIONS: In accordance with the Administrative Code of the City of New York (ACCNYS) Section 13-638.2(k-2), new Unfunded Accrued Liability (UAL) attributable to benefit changes are to be amortized as determined by the Actuary but are generally amortized over the remaining working lifetime of those impacted by the benefit changes. However, since changes in the applicable retirement allowances paid to NYCERS retired members under this proposed legislation are not known in advance, the increase in pension payments due to this legislation would be treated as an actuarial loss. These actuarial losses would be amortized over a 15-year period (14 payments under the One-Year Lag Methodology (OYLM)) using level dollar payments.

The number of NYCERS retirees who could potentially be impacted by this proposed legislation cannot be readily determined. However, the Actuary believes the increase in pension payments, if the proposed legislation is enacted, would be approximately \$1.5 million to \$2.0 million per year for each 100 School Resource Officer positions created for eligible NYCERS service retirees. This would result in an increase in annual employer contributions of \$180,000 to \$240,000 compounded each year (e.g. \$240,000 in the first year, \$480,000 in the second year, \$720,000 in the third year, etc.) for 14 years and then will remain level thereafter, assuming 100 School Resource Officers are employed each year. Future years' costs would depend on factors such as, but not limited to, the number of retirees that benefit under the legislation and the amount of their earnings and retirement allowances.

CONTRIBUTION TIMING: For purposes of this Fiscal Note, it is assumed that the change in the UAL would be reflected for the first time in the June 30, 2019 actuarial valuations of NYCERS. Under the OYLM, the first fiscal year in which these changes in benefits would impact employer contributions would be Fiscal Year 2021.

OTHER COSTS: Not measured in this Fiscal Note are any possible increased administrative costs attributable to enactment of the proposed legislation.

CENSUS DATA: For purposes of analyzing the impact of the proposed legislation, illustrative examples with various salary and retirement allowance amounts have been provided above.

ACTUARIAL ASSUMPTIONS AND METHODS: The changes in employer contributions presented herein have been calculated based on the same actuarial assumptions and methods in effect for the June 30, 2017 (Lag) actuarial valuation used to determine the Preliminary Fiscal Year 2019 employer contributions of NYCERS. Please note these assumptions and methods are subject to change as this valuation is not considered final until the end of the Fiscal Year 2019.

STATEMENT OF ACTUARIAL OPINION: I, Sherry S. Chan, am the Chief Actuary for, and independent of, the New York City Retirement Systems and Pension Funds. I am a Fellow of the Society of Actuaries, an Enrolled Actuary under the Employee Retirement Income and Security Act of 1974 (ERISA), a Member of the American Academy of Actuaries, and a Fellow of the Conference of Consulting Actuaries. I meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. To the best of my knowledge, the results contained

herein have been prepared in accordance with generally accepted actuarial principles and procedures and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

FISCAL NOTE IDENTIFICATION: This Fiscal Note 2018-49, dated August 3, 2018 was prepared by the Chief Actuary for the New York City Employees' Retirement System, the New York City Teachers' Retirement System, the New York City Board of Education Retirement System, the New York City Police Pension Fund, and the New York City Fire Pension Fund. This estimate is intended for only during the 2018 Legislative Session.

1 § 2. Severability. If any clause, sentence, paragraph, subdivision,
2 section or part of this act shall be adjudged by any court of competent
3 jurisdiction to be invalid, such judgment shall not affect, impair, or
4 invalidate the remainder thereof, but shall be confined in its operation
5 to the clause, sentence, paragraph, subdivision, section or part thereof
6 directly involved in the controversy in which such judgment shall have
7 been rendered. It is hereby declared to be the intent of the legislature
8 that this act would have been enacted even if such invalid provisions
9 had not been included herein.

10 § 3. This act shall take effect immediately; provided, however, that
11 the applicable effective date of Parts A through C of this act shall be
12 as specifically set forth in the last section of such Parts.