

STATE OF NEW YORK

618--A

2017-2018 Regular Sessions

IN SENATE

January 4, 2017

Introduced by Sens. BOYLE, ADDABBO, AKSHAR, AVELLA, CARLUCCI, CROCI, DILAN, HAMILTON, KAMINSKY, MURPHY, PERALTA, PERSAUD, ROBACH -- read twice and ordered printed, and when printed to be committed to the Committee on Consumer Protection -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the general business law, in relation to the sale of digital electronic equipment diagnostic and repair information

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as
2 the "fair repair act".

3 § 2. The general business law is amended by adding a new section 399-
4 nn to read as follows:

5 § 399-nn. Sale of digital electronic equipment diagnostic and repair
6 information. 1. Definitions. For the purposes of this section, the
7 following terms shall have the following meanings:

8 (a) "Original equipment manufacturer" or "OEM" means any person or
9 business who, in the ordinary course of its business, is engaged in the
10 business of selling or leasing new digital electronic equipment or parts
11 of equipment to any person or business and is engaged in the diagnosis,
12 service, maintenance or repair of digital electronic equipment or parts
13 of such equipment.

14 (b) "Authorized repair provider" means (i) a person or business that
15 has an arrangement with an OEM for a definite or indefinite period in
16 which the OEM grants to a person or business license to use a trade
17 name, service mark or related characteristic for the purposes of offer-
18 ing repair services under the name of the OEM, or (ii) a person or busi-
19 ness retained by the OEM to provide refurbishing services for the OEM's
20 product or products.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 (c) "Independent repair provider" means a person or business operating
2 in the state of New York that is not affiliated with an OEM or an OEM's
3 authorized repair provider, which is engaged in the diagnosis, service,
4 maintenance or repair of equipment; provided, however, that, for the
5 purposes of this section, an OEM shall be considered an independent
6 repair provider for the purposes of those instances when such OEM
7 engages in the diagnosis, service, maintenance or repair of digital
8 equipment that is not affiliated with the OEM.

9 (d) "Owner" means a person or business who owns or leases a digital
10 electronic product purchased or used in the state of New York.

11 (e) "Documentation" means any manuals, diagrams, reporting output, or
12 service code descriptions provided to the authorized repair provider for
13 the purposes of effecting repair.

14 (f) "Digital electronic equipment" or "equipment" means a part or
15 equipment originally manufactured for distribution and sale in the
16 United States.

17 (g) "Embedded software" means any programmable instructions provided
18 on firmware delivered with the equipment or part for the purposes of
19 equipment operation, including all relevant patches and fixes made by
20 the manufacturer for this purpose, including, but not limited to syno-
21 nyms "basic internal operating system", "internal operating system",
22 "machine code", "assembly code", "root code", and "microcode".

23 (h) "Remote diagnostics" means any remote data transfer function
24 between equipment and the provider of repair services including for
25 purposes of remote diagnostics, setting controls, or location identifi-
26 cation.

27 (i) "Service parts" or "parts" means any replacement parts, either new
28 or used, made available by the OEM to the authorized repair provider for
29 the purposes of effecting repair.

30 (j) "Fair and reasonable terms" means an equitable price in light of
31 relevant factors, including, but not limited to, the following:

32 (i) the net cost to the authorized repair provider for similar infor-
33 mation obtained from an OEM, less any discounts, rebates, or other
34 incentive programs;

35 (ii) the cost to the OEM for preparing and distributing the informa-
36 tion, excluding any research and development costs incurred in designing
37 and implementing, upgrading or altering the product, but including amor-
38 tized capital costs for the preparation and distribution of the informa-
39 tion;

40 (iii) the price charged by other OEMs for similar information;

41 (iv) the price charged by OEMs for similar information prior to the
42 launch of OEM web sites;

43 (v) the ability of aftermarket technicians or shops to afford the
44 information;

45 (vi) the means by which the information is distributed;

46 (vii) the extent to which the information is used, which includes the
47 number of users, and frequency, duration, and volume of use; and

48 (viii) inflation.

49 (k) "Motor vehicle" means any vehicle that is designed for transport-
50 ing persons or property on a street or highway and that is certified by
51 the manufacturer under all applicable federal safety and emissions stan-
52 dards and requirements for distribution and sale in the United States,
53 but excluding (i) a motorcycle; or (ii) a recreational vehicle or an
54 auto home equipped for habitation.

55 (l) "Motor vehicle manufacturer" means any person or business engaged
56 in the business of manufacturing or assembling new motor vehicles.

1 (m) "Motor vehicle dealer" means any person or business who, in the
2 ordinary course of its business, is engaged in the business of selling
3 or leasing new motor vehicles to a person or business pursuant to a
4 franchise agreement and who has obtained a license, as required under
5 applicable law, and is engaged in the diagnosis, service, maintenance or
6 repair of motor vehicles or motor vehicle engines pursuant to said fran-
7 chise agreement.

8 (n) "Manufacturer of motor vehicle equipment" means a person or busi-
9 ness engaged in the business of manufacturing or supplying components
10 that are used in the manufacture, servicing or repair of a motor vehi-
11 cle.

12 (o) "Medical device" means an instrument, apparatus, implement,
13 machine, contrivance, implant, or other similar or related article,
14 including a component part, or accessory, as defined in the federal
15 Food, Drug and Cosmetic Act, 21 USC, Section 321 (h) as amended from
16 time to time, which is intended for use in the diagnosis of disease or
17 other conditions, or in the cure, mitigation, treatment, or prevention
18 of disease, in man or other animals.

19 2. (a) For equipment and parts sold or used in this state, the OEMs of
20 such equipment and parts shall (i) make available to independent repair
21 providers or owners of products manufactured by such OEM diagnostic and
22 repair information, including repair technical updates, schematic
23 diagrams, updates, corrections to embedded software and safety and secu-
24 rity patches timely, and for no charge or for the same charge and in the
25 same manner such OEM makes available to its authorized repair provider;
26 and

27 (ii) make available for purchase by the equipment owner, his or her
28 authorized agent or independent repair provider, parts, inclusive of any
29 updates to the embedded software of the parts, upon fair and reasonable
30 terms. Nothing in this subdivision shall require the OEM to sell parts
31 if the parts are no longer available to the OEM or the authorized repair
32 provider of the OEM.

33 (b) Any OEM that sells any diagnostic, service, or repair information
34 to any independent repair provider or to any owner in a format that is
35 standardized with other OEMs, and on terms and conditions more favorable
36 than the manner and the terms and conditions pursuant to which the
37 authorized repair provider obtains the same diagnostic, service or
38 repair information, shall be prohibited from requiring any authorized
39 repair provider to continue purchasing diagnostic, service, or repair
40 information in a proprietary format, unless such proprietary format
41 includes diagnostic, service, or repair operations information or func-
42 tionality that is not available in such standardized format.

43 (c) Each OEM of equipment sold or used in the state of New York shall
44 make available for purchase by owners and independent repair facilities
45 all diagnostic repair tools incorporating the same diagnostic, repair
46 and remote communications capabilities that such OEM makes available to
47 its own repair or engineering staff or any authorized repair provider.
48 Each OEM shall offer such tools for sale to owners and to independent
49 repair facilities upon fair and reasonable terms.

50 Each OEM that provides diagnostic repair information to aftermarket
51 tool, diagnostics, or third party service information publications and
52 systems shall have fully satisfied its obligations under this section
53 and thereafter not be responsible for the content and functionality of
54 aftermarket diagnostic tools or service information systems.

55 (d) OEM equipment or parts sold or used in the state of New York for
56 the purpose of providing security-related functions may not exclude

1 diagnostic, service and repair information necessary to reset a securi-
2 ty-related electronic function from information provided to owners and
3 independent repair facilities. If excluded under this paragraph, the
4 information necessary to reset an immobilizer system or security-related
5 electronic module shall be obtained by owners and independent repair
6 facilities through the appropriate secure data release systems.

7 3. Nothing in this section shall be construed to require an OEM to
8 divulge a trade secret.

9 4. Notwithstanding any law, rule or regulation to the contrary, no
10 provision in this section shall be read, interpreted or construed to
11 abrogate, interfere with, contradict or alter the terms of any agreement
12 executed and in force between an authorized repair provider and an OEM
13 including, but not limited to, the performance or provision of warranty
14 or recall repair work by an authorized repair provider on behalf of an
15 OEM pursuant to such authorized repair agreement; provided, however,
16 that any provision in such an authorized repair agreement that purports
17 to waive, avoid, restrict or limit an OEM's compliance with this section
18 shall be void and unenforceable.

19 5. Nothing in this section shall be construed to require OEMs or
20 authorized repair providers to provide an owner or independent repair
21 provider access to non-diagnostic and repair information provided by an
22 OEM to an authorized repair provider pursuant to the terms of an author-
23 izing agreement.

24 6. Nothing in this section shall apply to motor vehicle manufacturers,
25 any product or service of a motor vehicle manufacturer, manufacturer of
26 motor vehicle equipment, or motor vehicle dealers as defined in this
27 section.

28 7. Nothing in this section shall require a manufacturer of a medical
29 device as defined in this section to implement any provision of this
30 section that is not permitted under the federal Food, Drug and Cosmetic
31 Act or any other federal law, rule or regulation that supersedes this
32 section.

33 8. Any independent repair provider that purchases or acquires embedded
34 software or service parts shall, prior to performing any services on
35 digital electronic equipment, notify the owner of such equipment in
36 writing that:

37 (a) consumers should review the terms and conditions of the warranty
38 for such digital electronic equipment as repairs not performed by an
39 authorized repair provider could affect the terms and conditions of the
40 warranty;

41 (b) warrantors cannot require that only branded parts be used with the
42 product in order to retain the warranty;

43 (c) warrantors shall demonstrate that a defect or damage was caused by
44 independent repair to affect the warranty;

45 (d) warranties are governed by the federal Magnuson-Moss Warranty Act;
46 and

47 (e) such independent repair provider is not an authorized repair
48 provider for such digital electronic equipment.

49 9. The provisions of subdivision two of this section shall apply to
50 any equipment and parts manufactured in the year two thousand twelve and
51 thereafter.

52 10. The consumer protection division shall develop, establish and
53 implement a public outreach program directed at independent repair
54 providers, consumers and digital electronic original equipment manufac-
55 turers to inform them of their rights and responsibilities pursuant to
56 this section. Such public outreach shall include brochures, consumer

1 guides, posters or any combination thereof and made available to consum-
2 ers and other stakeholders by any means deemed appropriate by such divi-
3 sion and may include internet, radio, and print advertising. The public
4 outreach may also identify and recruit individuals or trade organiza-
5 tions to assist in distributing this information and materials. The
6 public outreach shall begin no later than the thirtieth day after the
7 effective date of this section.

8 11. (a) Whenever the attorney general shall believe from evidence
9 satisfactory to him that any person, firm, corporation or association or
10 agent or employee thereof has engaged in or is about to engage in any of
11 the acts or practices in violation of this section he may bring an
12 action in the name and on behalf of the people of the state of New York
13 to enjoin such unlawful acts or practices and to obtain restitution of
14 any moneys or property obtained directly or indirectly by any such acts
15 or practices in violation of this section. In such action preliminary
16 relief may be granted under article sixty-three of the civil practice
17 law and rules.

18 (b) Before any violation of this section is sought to be enjoined, the
19 attorney general shall be required to give the person against whom such
20 proceeding is contemplated notice by certified mail and an opportunity
21 to show in writing within five business days after receipt of notice why
22 proceedings should not be instituted against him, unless the attorney
23 general shall find, in any case in which he seeks preliminary relief,
24 that to give such notice and opportunity is not in the public interest.

25 (c) In connection with any proposed proceeding under this section, the
26 attorney general is authorized to take proof and make a determination of
27 the relevant facts, and to issue subpoenas in accordance with the civil
28 practice law and rules.

29 (d) This subdivision shall apply to all acts or practices declared to
30 be in violation of this section, whether or not subject to any other law
31 of this state, and shall not supersede, amend or repeal any other law of
32 this state under which the attorney general is authorized to take any
33 action or conduct any inquiry.

34 (e) Any person, firm, corporation or association or agent or employee
35 thereof who engages in any of the acts or practices to be in violation
36 of this section shall be liable to a civil penalty of not more than five
37 hundred dollars for each violation, which shall accrue to the state of
38 New York and may be recovered in a civil action brought by the attorney
39 general.

40 (f) Except in the instance of a dispute arising between an original
41 equipment manufacturer and its authorized repair provider related to
42 either party's compliance with an existing authorized repair agreement,
43 an authorized repair provider shall have all the rights and remedies
44 provided in this section.

45 § 3. This act shall take effect on the sixtieth day after it shall
46 have become a law; provided, however, that subdivision 8 of section
47 399-nn of the general business law, as added by section two of this act
48 shall take effect on the ninetieth day after it shall have become a law.