

STATE OF NEW YORK

5978--B

2017-2018 Regular Sessions

IN SENATE

May 9, 2017

Introduced by Sen. FUNKE -- read twice and ordered printed, and when printed to be committed to the Committee on Housing, Construction and Community Development -- recommitted to the Committee on Housing, Construction and Community Development in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the multiple residence law and the tax law, in relation to short-term residential rental of private dwellings

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. The multiple residence law is amended by adding a new article 2-A to read as follows:

ARTICLE 2-A

SHORT-TERM RESIDENTIAL RENTAL UNITS

Section 20. Definitions.

21. Short-term residential rental units; regulation.

22. Registration.

23. Exception.

24. Penalties.

§ 20. Definitions. For the purposes of this article, the following terms shall have the following meanings:

1. "Short-term residential rental unit" means an entire dwelling unit, or a room, group of rooms, other living or sleeping space, or any other space, made available for rent by guests for less than thirty consecutive days, where:

(a) the unit is offered for tourist or transient use by the permanent resident of the residential unit;

(b) the permanent resident is a natural person; and

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD03665-09-8

1 (c) the permanent resident has registered the residential unit and
2 maintains good standing on the short-term residential rental registry
3 maintained by the department of state.

4 2. "Short-term rental host" means an owner or tenant of a short-term
5 rental unit who rents such unit to guests.

6 3. "Hosting platform" means a person or entity who, pursuant to an
7 agreement with a short-term rental host:

8 (a) provides a platform for compensation through which unaffiliated
9 third party short-term rental hosts can offer to rent short-term rental
10 units; and

11 (b) collects a fee in connection with either:

12 (i) providing the forum in which, or by means of which, the offer of
13 occupancy of a short-term rental unit is accepted; or

14 (ii) providing the forum in which a short-term rental host can list or
15 advertise space in a short-term rental unit.

16 § 21. Short-term residential rental units; regulation. 1. A short-term
17 rental host may operate a dwelling unit as a short-term residential
18 rental unit provided such dwelling unit:

19 (a) is registered in accordance with section twenty-two of this arti-
20 cle;

21 (b) is not used to provide single room occupancy as defined by subdi-
22 vision forty-four of section four of this chapter;

23 (c) includes a conspicuously posted evacuation diagram identifying all
24 means of egress from the unit and the building in which it is located;

25 (d) includes a conspicuously posted list of emergency phone numbers
26 for police, fire, and poison control;

27 (e) has a working fire-extinguisher; and

28 (f) is insured by an insurer licensed to write insurance in this state
29 or procured by a duly licensed excess line broker pursuant to section
30 two thousand one hundred eighteen of the insurance law for at least the
31 value of the dwelling, plus a minimum of three hundred thousand dollars
32 coverage for third party claims of property damage or bodily injury that
33 arise out of the operation of a short-term rental unit. Notwithstanding
34 any other provision of law, no insurer shall be required to provide such
35 coverage.

36 2. Occupancies of a short-term rental unit shall be subject to taxes
37 and fees pursuant to articles twenty-eight and twenty-nine of the tax
38 law and applicable local laws.

39 3. Short-term rental hosts shall maintain records related to guest
40 stays for one year, including the date of each booking and the identity
41 and number of guests, and records related to their registration as
42 short-term rental hosts with the division of housing and community
43 renewal.

44 4. Hosting platforms shall maintain records related to guest stays for
45 one year, including the date of each booking and the identity and number
46 of guests. Hosting platforms shall make all relevant records available
47 to the department of state consistent in response to valid legal proc-
48 ess.

49 5. Short-term rental hosts may only list one unit on a short-term
50 rental platform.

51 § 22. Registration. 1. Short-term rental hosts shall be required to
52 register a short-term residential unit with the department of state.

53 2. Registration shall be valid for two years, after which time the
54 short-term rental host may renew his or her registration in a manner
55 prescribed by the department of state. The department of state may
56 revoke the registration of a short-term rental host upon a determination

1 that the short-term rental host has violated any provision of this arti-
2 cle at least three times in two calendar years, and may determine that
3 the short-term rental host shall be ineligible for registration for a
4 period of up to twelve months from the date the third violation is
5 determined to have occurred.

6 3. The department of state shall set a fee for short-term residential
7 rental unit registration.

8 § 23. Exception. Notwithstanding the provisions of any other law to
9 the contrary, this article shall not apply to:

10 1. a private dwelling or apartment whose permanent resident, family
11 member, or owner remains in the private dwelling or apartment for the
12 duration of any rental period, provided however, that such private
13 dwelling or apartment is in compliance with the standards set forth in
14 the law for bed and breakfast establishments; or

15 2. incidental and occasional occupancy of such dwelling unit for fewer
16 than thirty consecutive days by other natural persons when the permanent
17 occupants are temporarily absent for personal reasons, such as vacation
18 or medical treatment, provided that there is no monetary compensation
19 paid to the permanent occupants for such occupancy; or

20 3. to any individual or owner who rents out their private dwelling or
21 apartment for fewer than thirty consecutive days who earns no more than
22 twenty-five hundred dollars per annum in total for all such applicable
23 rental periods.

24 § 24. Penalties. Notwithstanding the provisions of any other law to
25 the contrary, anyone found in violation of the provisions of this arti-
26 cle shall be subject to a civil penalty of not less than one thousand
27 dollars nor more than twenty-five thousand dollars for each violation.
28 In addition to such civil penalty, a separate additional penalty may be
29 imposed of not more than one thousand dollars for each day that the
30 violation is not corrected.

31 § 2. Subdivision (c) of section 1101 of the tax law, as added by chap-
32 ter 93 of the laws of 1965, paragraphs 2, 3, 4 and 6 as amended by
33 section 2 and paragraph 8 as added by section 3 of part AA of chapter 57
34 of the laws of 2010, and paragraph 5 as amended by chapter 575 of the
35 laws of 1965, is amended to read as follows:

36 (c) When used in this article for the purposes of the tax imposed
37 under subdivision (e) of section eleven hundred five of this article,
38 and subdivision (a) of section eleven hundred four of this article, the
39 following terms shall mean:

40 (1) Hotel. A building or portion of it which is regularly used and
41 kept open as such for the lodging of guests. The term "hotel" includes
42 an apartment hotel, a motel, boarding house or club, whether or not
43 meals are served, and short-term rental units.

44 (2) Occupancy. The use or possession, or the right to the use or
45 possession, of any room in a hotel. "Right to the use or possession"
46 includes the rights of a room remarketer as described in paragraph eight
47 of this subdivision.

48 (3) Occupant. A person who, for a consideration, uses, possesses, or
49 has the right to use or possess, any room in a hotel under any lease,
50 concession, permit, right of access, license to use or other agreement,
51 or otherwise. "Right to use or possess" includes the rights of a room
52 remarketer as described in paragraph eight of this subdivision.

53 (4) Operator. Any person operating a hotel. Such term shall include a
54 room remarketer and such room remarketer shall be deemed to operate a
55 hotel, or portion thereof, with respect to which such person has the
56 rights of a room remarketer.

(5) Permanent resident. Any occupant of any room or rooms in a hotel for at least ninety consecutive days shall be considered a permanent resident with regard to the period of such occupancy.

(6) Rent. The consideration received for occupancy, including any service or other charge or amount required to be paid as a condition for occupancy, valued in money, whether received in money or otherwise and whether received by the operator ~~[or]~~, a hosting platform, a room remarketer or another person on behalf of ~~[either]~~ any of them.

(7) Room. Any room or rooms of any kind in any part or portion of a hotel, which is available for or let out for any purpose other than a place of assembly.

(8) Room remarketer. A person who reserves, arranges for, conveys, or furnishes occupancy, whether directly or indirectly, to an occupant for rent in an amount determined by the room remarketer, directly or indirectly, whether pursuant to a written or other agreement. Such person's ability or authority to reserve, arrange for, convey, or furnish occupancy, directly or indirectly, and to determine rent therefor, shall be the "rights of a room remarketer". A room remarketer is not a permanent resident with respect to a room for which such person has the rights of a room remarketer. This term does not include a hosting platform.

(9) Short-term rental unit. A room, group of rooms, or other living or sleeping space, or any other space let to occupants, including but not limited to private dwellings, residences, or buildings used as residences.

(10) Hosting platform. A person or entity who, pursuant to an agreement with an operator of a hotel:

(i) provides a platform for compensation through which an unaffiliated third party hotel operator offers to rent space in a hotel; and

(ii) collects a fee in connection with either:

(A) providing the forum in which, or by means of which, the offer of occupancy of a hotel room is accepted; or

(B) providing the forum in which a hotel operator can list or advertise space in a hotel for occupancy.

§ 3. Subdivision (e) of section 1105 of the tax law is amended by adding a new paragraph 3 to read as follows:

(3) The rent for every occupancy of a room or rooms in a hotel offered for rent through a hosting platform, as defined in paragraph ten of subdivision (c) of section eleven hundred one of this article, regardless of whether it is furnished, limited to a single family occupancy, or provides housekeeping, food, or other common hotel services, including, but not limited to, entertainment or planned activities.

§ 4. Subdivision 1 of section 1131 of the tax law, as amended by section 1 of part X of chapter 59 of the laws of 2018, is amended to read as follows:

(1) "Persons required to collect tax" or "person required to collect any tax imposed by this article" shall include: every vendor of tangible personal property or services; every recipient of amusement charges; and every operator of a hotel; and hosting platforms unless relieved of such obligation pursuant to paragraph three of subdivision (1) of section eleven hundred thirty-two of this part. Said terms shall also include any officer, director or employee of a corporation or of a dissolved corporation, any employee of a partnership, any employee or manager of a limited liability company, or any employee of an individual proprietorship who as such officer, director, employee or manager is under a duty to act for such corporation, partnership, limited liability company or individual proprietorship in complying with any requirement of this

1 article, or has so acted; and any member of a partnership or limited
2 liability company. Provided, however, that any person who is a vendor
3 solely by reason of clause (D) or (E) of subparagraph (i) of paragraph
4 (8) of subdivision (b) of section eleven hundred one of this article
5 shall not be a "person required to collect any tax imposed by this arti-
6 cle" until twenty days after the date by which such person is required
7 to file a certificate of registration pursuant to section eleven hundred
8 thirty-four of this part.

9 § 5. Section 1132 of the tax law is amended by adding a new subdivi-
10 sion (1) to read as follows:

11 (1)(1) A hosting platform shall be required to (i) collect from the
12 occupants the applicable taxes arising from such occupancies; (ii)
13 comply with all the provisions of this article and article twenty-nine
14 of this chapter and any regulations adopted pursuant thereto; (iii)
15 register to collect tax under section eleven hundred thirty-four of this
16 part; and (iv) retain records and information as required by the commis-
17 sioner and cooperate with the commissioner to ensure the proper
18 collection and remittance of tax imposed, collected, or required to be
19 collected under this article and article twenty-nine of this chapter.

20 (2) In carrying out the obligations imposed under this section, a
21 hosting platform shall have all the duties, benefits, and entitlements
22 of a person required to collect tax under this article and article twen-
23 ty-nine of this chapter with respect to the occupancies giving rise to
24 the tax obligation, including the right to accept a certificate or other
25 documentation from an occupant substantiating an exemption or exclusion
26 from tax, as if such hosting platform were the operator of the hotel
27 with respect to such occupancy, including the right to receive the
28 refund authorized by subdivision (e) of this section and the credit
29 allowed by subdivision (f) of section eleven hundred thirty-seven of
30 this part.

31 (3) An operator of a hotel is not a person required to collect tax for
32 purposes of this part with respect to taxes imposed upon occupancies of
33 hotels if:

34 (i) the operator of the hotel can show that the occupancy was facili-
35 tated by a hosting platform who is registered to collect tax pursuant to
36 section eleven hundred thirty-four of this part; and

37 (ii) the operator of the hotel accepted from the hosting platform a
38 properly completed certificate of collection in a form prescribed by the
39 commissioner certifying that the hosting platform has agreed to assume
40 the tax collection and filing responsibilities of the operator of the
41 hotel; and

42 (iii) any failure of the hosting platform to collect the proper amount
43 of tax with respect to such occupancy was not the result of the operator
44 of the hotel providing incorrect information to the hosting platform,
45 whether intentional or unintentional.

46 This provision shall be administered in a manner consistent with
47 subparagraph (i) of paragraph one of subdivision (c) of this section as
48 if a certificate of collection were a resale or exemption certificate
49 for purposes of such subparagraph, including with regard to the
50 completeness of such certificate of collection and the timing of its
51 acceptance by the operator of the hotel; provided however, that with
52 regard to any occupancies sold by an operator of the hotel that are
53 facilitated by a hosting platform who is affiliated with such operator,
54 the operator shall be deemed liable as a person under a duty to act for
55 such hosting platform for purposes of subdivision one of section eleven
56 hundred thirty-one of this part.

1 (4) The commissioner may, in his or her discretion develop standard
2 language, or approve language developed by a hosting platform, in which
3 the hosting platform obligates itself to collect the tax on behalf of
4 all the operators of hotels.

5 (5) In the event an operator of a hotel is a room remarketer, and all
6 other provisions of this subdivision are met such that a hosting plat-
7 form is obligated to collect tax, and does in fact collect tax as
8 evidenced by the books and records of such hosting platform, then the
9 provisions of subdivision (e) of section eleven hundred nineteen of this
10 article shall be applicable.

11 § 6. Subpart A of part 1 of article 29 of the tax law is amended by
12 adding a new section 1200 to read as follows:

13 § 1200. Definition. For the purposes of this article "hotel" shall
14 mean a building or portion of such building which is regularly used and
15 kept open as such for the lodging of guests, including: (a) an apartment
16 hotel, (b) a motel, (c) a boarding house or club, whether or not meals
17 are served, and (d) short-term residential rental units as defined in
18 subdivision one of section twenty of the multiple residence law.

19 § 7. Notwithstanding any other provisions of law to the contrary, a
20 county, city, town, or village government may enact a local law prohib-
21 iting or limiting the listing or use of short-term residential rental
22 units.

23 § 8. This act shall take effect on the one hundred twentieth day after
24 it shall have become a law.