## STATE OF NEW YORK

6270

2017-2018 Regular Sessions

## IN ASSEMBLY

March 1, 2017

Introduced by M. of A. ENGLEBRIGHT, CAHILL, GUNTHER, GALEF, JAFFEE, ROSENTHAL, COLTON, COOK, HOOPER, SKARTADOS -- Multi-Sponsored by -- M. of A. BARCLAY, CROUCH, GIGLIO, LUPARDO, MAGEE, PERRY, RAIA, THIELE -read once and referred to the Committee on Ways and Means

AN ACT to amend the tax law, in relation to creating the middle class circuit breaker tax credit and creating a tax reform study commission

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 606 of the tax law is amended by adding a new subsection (ccc) to read as follows:

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(ccc) Middle class circuit breaker credit. (1) Definitions. For the purposes of this subsection:

- (A) "Qualified taxpayer" means a resident individual of the state who owns or rents the residential real property in which he or she resides, and has resided in such residential real property for not less than five years.
- (B) "Household" or "members of the household" means a qualified 10 taxpayer or qualified taxpayers and all other persons, not necessarily 11 related, who all reside in the residential real property owned by the 12 taxpayer or taxpayers, and share its furnishings, facilities and accom-13 modations; provided that no person may be a member of more than one 14 household at one time.
- (C) "Household gross income" means the aggregate adjusted gross income 16 of all members of the household for the taxable year as reported for federal income tax purposes, or which would be reported as adjusted gross income if a federal income tax return were required to be filed, 18 with the modifications in subsection (b) of section six hundred twelve 20 of this article but without the modifications in subsection (c) of such section, plus any portion of the gain from the sale or exchange of property otherwise excluded from such amount; earned income from sources 23 without the United States excludable from federal gross income by

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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section nine hundred eleven of the internal revenue code; support money 1 not included in adjusted gross income; nontaxable strike benefits; 3 supplemental security income payments; the gross amount of any pension 4 or annuity benefits to the extent not included in such adjusted gross 5 income (including, but not limited to, railroad retirement benefits and 6 all payments received under the federal social security act and veter-7 ans' disability pensions); nontaxable interest received from the state 8 of New York, its agencies, instrumentalities, public corporations, or 9 political subdivisions (including a public corporation created pursuant 10 to agreement or compact with another state or Canada); workers' compensation; the gross amount of "loss-of-time" insurance; and the amount of 11 cash public assistance and relief, other than medical assistance for the 12 13 needy, paid to or for the benefit of the qualified taxpayer or members 14 of his or her household. Household gross income shall not include surplus foods or other relief in kind or payments made to individuals 15 16 because of their status as victims of Nazi persecution as defined in 17 public law 103-286 or any disability compensation received by veterans on account of injury or illness incurred or aggravated during military 18 19 service in the wars in Afghanistan and Iraq since September eleventh, 20 two thousand one. Provided, further, household gross income shall only 21 include all such income received by all members of the household while 22 members of such household.

- (D) "Adjusted rent" means rent paid for the right of occupancy of a residence.
- 25 (E) "Real property tax equivalent" means (1) for taxable years begin-26 ning in two thousand eighteen, fifteen percent of the adjusted rent 27 actually paid in the taxable year by a household solely for the right of occupancy of its New York residence for the taxable year. If (i) a resi-28 29 dence is rented to two or more individuals as cotenants, or such indi-30 viduals share in the payment of a single rent for the right of occupancy 31 of such residence, and (ii) each of such individuals is a member of a 32 different household, one or more of which individuals shares such resi-33 dence, real property tax equivalent is that portion of fifteen percent of the adjusted rent paid in the taxable year which reflects that 34 portion of the rent attributable to the qualified taxpayer and the 35 36 members of his or her household; and (2) for taxable years beginning in 37 two thousand twenty and thereafter, twenty percent of the adjusted rent 38 actually paid in the taxable year by a household solely for the right 39 of occupancy of its New York residence for the taxable year. If (i) a residence is rented to two or more individuals as cotenants, or such 40 individuals share in the payment of a single rent for the right of occu-41 42 pancy of such residence, and (ii) each of such individuals is a member 43 of a different household, one or more of which individuals shares such residence, real property tax equivalent is that portion of twenty 44 45 percent of the adjusted rent paid in the taxable year which reflects 46 that portion of the rent attributable to the qualified taxpayer and the 47 members of his or her household.
  - (F) "Net real property tax" means the real property taxes assessed on the residential real property owned and occupied by the taxpayer or taxpayers after any exemption or abatement received pursuant to the real property tax law.
- (2) Credit. A qualified taxpayer shall be allowed a credit against the taxes imposed by this article, equal to seventy percent of the amount by 54 which the taxpayer's net real property tax or the taxpayer's real property tax equivalent exceeds the taxpayer's maximum real property tax, as determined by paragraph three of this subsection. If such credit exceeds

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the tax for such taxable year, as reduced by the other credits permitted by this article, the qualified taxpayer may receive, and the comptroller, subject to a certificate of the department, shall pay as an 3 overpayment, without interest, any excess between such tax as so reduced and the amount of the credit. If a qualified taxpayer is not required to file a return pursuant to section six hundred fifty-one of this article, 7 a qualified taxpayer may nevertheless receive and the comptroller, subject to a certificate of the department, shall pay as an overpayment 9 the full amount of the credit, without interest. 10 (3) Maximum real property tax. (A) A qualified taxpayer's maximum real 11 property tax shall be determined as follows: (i) For tax years beginning in two thousand eighteen: 12 Household gross income 13 Maximum real property tax 14 One hundred thousand Nine percent of the 15 dollars or less household gross income 16 More than one hundred No limitation. 17 <u>thousand dollars</u> (ii) For tax years beginning in two thousand nineteen: 18 19 <u>Household gross income</u> Maximum real property tax 20 One hundred thousand Eight and one-half percent of the 21 dollars or less household gross income More than one hundred No limitation. 22 2.3 thousand dollars 24 (iii) For tax years beginning in two thousand twenty: 25 Household gross income Maximum real property tax One hundred thousand dollars Seven and one-half percent of 26 27 household gross income 28 More than one hundred thousand Seven and one-half percent of dollars, but less than or equal to one hundred thousand dollars 29 30 one hundred fifty thousand dollars plus eight and one-half percent of 31 household gross income above 32 one hundred thousand dollars 33 More than one hundred fifty No limitation. 34 thousand dollars 35 (iv) For tax years beginning in two thousand twenty-one and thereafter: Household gross income Maximum real property tax 36 37 One hundred thousand Six percent of household gross dollars or less 38 income 39 More than one hundred thousand Six percent of one hundred thousand dollars plus seven 40 dollars, but less than or equal to one hundred fifty thousand dollars 41 percent of household gross income 42 above one hundred thousand dollars 43 More than one hundred fifty Six percent of one hundred thousand thousand dollars, but less than dollars plus seven 44 or equal to two hundred fifty percent of fifty thousand dollars 45 46 thousand dollars plus eight and one-half percent of 47 household gross income above one hundred fifty thousand dollars 48 49 More than two hundred fifty No limitation. 50 thousand dollars 51 (B) The thresholds of household gross income established by clause (iv) of subparagraph (A) of this paragraph shall be indexed for 52

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inflation for tax years beginning in two thousand twenty-two and there-

- (4) Exclusions from eligibility. No credit shall be granted under this subsection if the qualified taxpayer claims the real property tax circuit breaker credit, pursuant to subsection (e) of this section, during the taxable year.
- 7 § 2. There is hereby established a tax reform study commission to 8 provide the governor and the legislature with a long run plan for 9 reforming the state and local tax systems. The tax reform study commis-10 sion shall consist of five members appointed by the governor, four members each appointed by the speaker of the assembly and the temporary 11 president of the senate, and one member each appointed by the minority 12 13 leader of the senate and the minority leader of the assembly. In addition, on or before January 1, 2020, the tax reform study commission 14 15 shall provide the governor and the legislature with recommendations on 16 any changes that should be made in the definitions of income used in the various property tax relief programs authorized by the laws of the state 17 18 of New York. Such recommendations shall be based on an examination of such laws and of such laws in other states. In preparing such recommen-19 20 dations, the tax reform study commission shall review the distributional 21 impact of the items of income included in the definition of household 22 income for purposes of the circuit breaker and other property tax relief 23 programs established by state law and make recommendations to the gover-24 nor and the legislature for any changes in any of these definitions that the tax reform study commission deems appropriate. The commissioner of 25 26 taxation and finance and the director of the office of real property 27 services shall provide the tax reform study commission with such data and analysis as it may require. 28
- 29 § 3. This act shall take effect immediately.