## STATE OF NEW YORK

5998--A

2017-2018 Regular Sessions

## IN ASSEMBLY

February 21, 2017

- Introduced by M. of A. KIM, GOTTFRIED, DINOWITZ, BICHOTTE, WEPRIN, MONTESANO, MOSLEY, ORTIZ, CYMBROWITZ, HARRIS, NIOU, TITONE, CRESPO, D'URSO, RIVERA, LAWRENCE, SEPULVEDA, RICHARDSON -- Multi-Sponsored by -- M. of A. DE LA ROSA, HIKIND, HYNDMAN, NOLAN -- read once and referred to the Committee on Cities -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee
- AN ACT to amend the administrative code of the city of New York, in relation to enacting the towing protection enforcement act

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Short title. This act shall be known and may be cited as the "towing protection enforcement act".

3 § 2. Subdivision j of section 19-169.1 of the administrative code of 4 the city of New York, as amended by local law number 41 of the city of 5 New York for the year 2011, is amended to read as follows:

6 j. (1) Any person who violates this section shall be punished as 7 follows: for the first violation, a fine of five hundred dollars; for 8 the second violation within a period of twelve months of the date of the 9 first violation, a fine of one thousand dollars; and for any additional 10 violations within a period of twenty-four months of the date of a first 11 violation, a fine of [one] two thousand dollars.

12 (2) In addition to the penalties prescribed by paragraph one of this 13 subdivision, any person who knowingly or willfully violates the 14 provisions of this section or subdivision b of section 20-515 of this 15 code or any rules promulgated thereunder shall be guilty of a misdemea-16 nor punishable by a fine of not less than five hundred dollars or more 17 than three thousand dollars, or by imprisonment for not more than ninety 18 days, or by both such fine and imprisonment.

19 (3) Any person who knowingly or willfully violates the provisions of 20 this section or subdivision b of section 20-515 of this code or any

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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rules promulgated thereunder who has been found guilty of a violation of any such provisions or such rules two times within a twenty-four month period shall be guilty of a misdemeanor punishable by a fine of not less than one thousand dollars or more than ten thousand dollars, or by imprisonment for not more than six months, or by both such fine and imprisonment.

7 § 3. Subdivisions a and b of section 20-499 of the administrative code 8 of the city of New York, subdivision a as amended and subdivision b as 9 added by local law number 11 of the city of New York for the year 1989, 10 are amended to read as follows:

11 a. As a condition of the issuance of a license to engage in towing, each applicant shall furnish to the commissioner a surety bond in the 12 13 sum of [five] twenty-five thousand dollars, payable to the city of New 14 York, executed by the applicant and a surety approved by the commission-15 er. Such bond shall be conditioned upon the applicant's compliance with 16 the provisions of this subchapter and any rules or regulations promul-17 gated hereunder, and upon the further condition that the applicant will pay to the city any fine, penalty or other obligation within thirty days 18 of its imposition, or any final judgment recovered by any person who 19 20 received towing services from a licensee thereunder and was damaged 21 thereby. The commissioner may in his or her discretion, after a public 22 hearing, five days notice of which shall be published in the City Record, increase the amount of the surety bond required by this section 23 to an amount not to exceed [twonty-five] two hundred fifty thousand 24 dollars. The commissioner may by regulation authorize an applicant to, 25 26 in lieu of a bond, deposit cash to satisfy the requirements of this 27 section in an amount equal to the sum of the surety bond required by 28 this section.

b. (1) The commissioner may by regulation establish a fund to be 29 30 administered by the comptroller and authorize an applicant for a license 31 to engage in towing to, in lieu of a bond or cash equivalent, make 32 contributions to such fund to satisfy the requirements of subdivision a 33 this section. The commissioner may promulgate such rules or reguof 34 lations as are necessary for the administration of such fund including, 35 but not limited to, regulations setting forth the conditions for partic-36 ipation in the fund, the contributions required to be made to the fund, 37 including the criteria and methodology for determining the appropriate 38 amount of the contributions, and the circumstances under which disburse-39 ments will be made from the fund.

(2) Notwithstanding any provisions of titles nineteen and twenty of 40 this code to the contrary, any licensee who prior to the effective date 41 42 of this paragraph was authorized by the commissioner to make a contrib-43 ution to the fund established pursuant to paragraph one of this subdivision and who has been found guilty of a violation of sections 19-169.1 44 45 and 20-515 of this code two times within a twelve month period shall be 46 required to furnish a surety bond in an amount determined by the commis-47 sioner.

48 § 4. Subdivisions e and f of section 20-504 of the administrative code 49 of the city of New York, subdivision e as amended by local law number 66 50 of the city of New York for the year 1989 and subdivision f as added by 51 local law number 28 of the city of New York for the year 1987, are 52 amended and a new subdivision g is added to read as follows:

e. the person holding a tow truck operator's license, or the person holding a license to engage in towing or where applicable any of its officers, principals, directors or stockholders owning more than ten percent of the outstanding stock of the corporation has been convicted 1 of a crime which, in the judgment of the commissioner, has a direct 2 relationship to such person's fitness or ability to perform any of the 3 activities for which a license is required under this subchapter; or has 4 been convicted of any other crime which, in accordance with article 5 twenty-three-a of the correction law, would provide a justification for 6 the commissioner to refuse to renew, or to suspend or revoke, such 7 license; [**er**]

8 f. the person holding a tow truck operator's license, or the person 9 holding a license to engage in towing has failed to maintain any of the 10 conditions for issuance of such license as provided under this subchap-11 ter or any rule or regulation promulgated hereunder[+]; or

12 g. the person holding a tow truck operator's license, or the person 13 holding a license to engage in towing is the subject of at least five 14 separate complaints within a one year period to the commissioner or the 15 police department for failure to comply with the provisions of section 16 19-169.1 or subdivision b of section 20-515 of this code.

17 § 5. Section 20-504.1 of the administrative code of the city of New 18 York, as amended by local law number 41 of the city of New York for the 19 year 2011, is amended to read as follows:

20 § 20-504.1 Mandatory suspension or revocation of license. a. After 21 due notice and opportunity to be heard, the commissioner shall refuse to renew, or shall suspend or revoke a license required under this subchap-22 ter, upon the occurrence of any one or more of the following conditions: 23 24  $[ \frac{1}{2} ]$  1. the person holding a license to engage in towing or where 25 applicable, any of such licensee's officers, principals, directors, 26 employees, or stockholders owning more than ten percent of the outstand-27 ing stock of the corporation, has been found by the commissioner to have unjustifiably refused to release a vehicle towed pursuant to section 28 29 20-518 or section 20-519 of this subchapter, to the vehicle's owner or 30 the owner's agent. The commissioner shall establish standards concerning 31 the sufficiency of proof of ownership of the vehicle and the legality of 32 any charges demanded by the licensee for release of the vehicle. In 33 determining whether such refusal is unjustifiable, the commissioner in 34 addition to any other relevant fact shall consider such standards;

35 [**b-**] <u>2.</u> in a two year period, the person holding a license to engage 36 in towing or where applicable, any of such licensee's officers, princi-37 pals, directors, employees, or stockholders owning more than ten percent of the outstanding stock of the corporation, has been found by the 38 commissioner to have committed in any combination three or more 39 violations of sections 19-169, [19-169.1 of this code or any rules 40 promulgated thereunder, or sections ] 20-507, 20-509, 20-509.1, 20-510, 41 20-512, 20-514, 20-515, 20-516, 20-518, 20-519, 20-520, 20-520.1 or 42

43 20-527 of this [subchapter] code or any rules promulgated thereunder; 44 [e-] 3. the person holding a license to engage in towing or where 45 applicable, any of such licensee's officers, principals, directors, 46 employees, or stockholders owning more than ten percent of the outstand-47 ing stock of the corporation, has been convicted of a misdemeanor or a 48 felony relating to auto stripping in violation of article [165] one 49 hundred sixty-five of the penal law;

[d.] 4. in a two year period, the person holding a tow truck operator's license has been found by the commissioner to have committed in any combination three or more violations of the provisions of sections 19-169 [and 19.169.1 of this code and any rules promulgated thereunder, or sections], 20-510, 20-512, 20-514, 20-515, 20-518, 20-519, 20-520, 20-520.1 or 20-527 of this [subchapter] code or any rules promulgated thereunder; 1 [e-] 5. the person holding a tow truck operator's license has been 2 found to have operated any motor vehicle in violation of section eleven 3 hundred ninety-two of the vehicle and traffic law during the license 4 term, or has been found to have operated a tow truck in violation of 5 section eleven hundred eighty-two of the vehicle and traffic law.

б b. Notwithstanding the provisions of paragraph two of subdivision a of 7 this section, the commissioner, after due notice and opportunity to be 8 heard, shall refuse to renew, or shall suspend or revoke a license required under this subchapter upon a finding that, in a one year peri-9 10 od, the person holding a license to engage in towing or where applicable, any of such licensee's officers, principals, directors, employees, 11 or stockholders owning more than ten percent of the outstanding stock of 12 13 the corporation, committed any combination of two or more violations of 14 section 19-169.1 or subdivision b of section 20-515 of this code.

15 § 6. The opening paragraph of section 20-510 of the administrative 16 code of the city of New York is designated subdivision a and a new 17 subdivision b is added to read as follows:

b. A tow truck operator is forbidden from using spotters or spotting
techniques, such as waiting and targeting drivers at parking lots, to
tow vehicles on private or commercial property and must obtain the writ ten consent of the owner or manager of the private or commercial proper ty to conduct towing pursuant to section 19-169.1 of this code.

S 7. Subdivision b of section 20-515 of the administrative code of the city of New York, as amended by local law number 94 of the city of New York for the year 1997, is amended to read as follows:

26 b. soliciting or offering any inducements or making representations: 27 (i) at the scene of a vehicular accident for the towing of any vehicle involved in an accident, (ii) at or near the scene of the removal of a 28 vehicle pursuant to section 19-169.1 of this code, or (iii) for the 29 30 performance of any repairs on any vehicle involved in an accident except 31 as may be reasonable and necessary at the scene of an accident for the 32 towing of an accident vehicle on a segment of the arterial highways by 33 an arterial tow permittee who has been authorized by the commissioner of 34 transportation or the police commissioner to provide tow service on such 35 segment.

36 § 8. Within one hundred eighty days after the effective date of this 37 act, the tow advisory board, established pursuant to section 20-526 of the administrative code of the city of New York, shall conduct at least 38 39 one public hearing in each borough of the city of New York to solicit and receive public comments on towing issues. Upon completion of the 40 41 hearings, the tow advisory board, in consultation with the interagency 42 advisory council, shall make recommendations to address this growing 43 problem including how to improve enforcement of section 19-169.1 of such 44 administrative code and the laws or rules prohibiting the soliciting or 45 making representations at or near the scene of the towing or removal of 46 a vehicle by a tow truck operator.

§ 9. Severability. If any clause, sentence, paragraph, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid and after exhaustion of all further judicial review, the judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part of this act directly involved in the controversy in which the judgment shall have been rendered.

54 § 10. This act shall take effect immediately.