

# STATE OF NEW YORK

5998

2017-2018 Regular Sessions

## IN ASSEMBLY

February 21, 2017

Introduced by M. of A. KIM, GOTTFRIED, DINOWITZ, BICHOTTE, WEPRIN --  
read once and referred to the Committee on Cities

AN ACT to amend the administrative code of the city of New York, in  
relation to enacting the predatory towing prevention act

The People of the State of New York, represented in Senate and Assem-  
bly, do enact as follows:

1 Section 1. Subdivision j of section 19-169.1 of the administrative  
2 code of the city of New York, as amended by local law number 41 of the  
3 city of New York for the year 2011, is amended to read as follows:

4 j. (1) Any person who violates this section shall be punished as  
5 follows: for the first violation, a fine of five hundred dollars; for  
6 the second violation within a period of twelve months of the date of the  
7 first violation, a fine of one thousand dollars; and for any additional  
8 violations within a period of twenty-four months of the date of a first  
9 violation, a fine of [~~one~~] two thousand dollars.

10 (2) In addition to the penalties prescribed by paragraph one of this  
11 subdivision, any person who knowingly or willfully violates the  
12 provisions of this section or subdivision b of section 20-515 of this  
13 code or any rules promulgated thereunder shall be guilty of a misdemea-  
14 nor punishable by a fine of not less than five hundred dollars or more  
15 than three thousand dollars, or by imprisonment for not more than ninety  
16 days, or by both such fine and imprisonment.

17 (3) Any person who knowingly or willfully violates the provisions of  
18 this section or subdivision b of section 20-515 of this code or any  
19 rules promulgated thereunder who has been found guilty of a violation of  
20 any such provisions or such rules two times within a twenty-four month  
21 period shall be guilty of a misdemeanor punishable by a fine of not less  
22 than one thousand dollars or more than ten thousand dollars, or by  
23 imprisonment for not more than six months, or by both such fine and  
24 imprisonment.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD05247-02-7

1 § 2. Subdivisions a and b of section 20-499 of the administrative code  
2 of the city of New York, subdivision a as amended and subdivision b as  
3 added by local law number 11 of the city of New York for the year 1989,  
4 are amended to read as follows:

5 a. As a condition of the issuance of a license to engage in towing,  
6 each applicant shall furnish to the commissioner a surety bond in the  
7 sum of [~~five~~] twenty-five thousand dollars, payable to the city of New  
8 York, executed by the applicant and a surety approved by the commission-  
9 er. Such bond shall be conditioned upon the applicant's compliance with  
10 the provisions of this subchapter and any rules or regulations promul-  
11 gated hereunder, and upon the further condition that the applicant will  
12 pay to the city any fine, penalty or other obligation within thirty days  
13 of its imposition, or any final judgment recovered by any person who  
14 received towing services from a licensee thereunder and was damaged  
15 thereby. The commissioner may in his or her discretion, after a public  
16 hearing, five days notice of which shall be published in the City  
17 Record, increase the amount of the surety bond required by this section  
18 to an amount not to exceed [~~twenty-five~~] two hundred fifty thousand  
19 dollars. The commissioner may by regulation authorize an applicant to,  
20 in lieu of a bond, deposit cash to satisfy the requirements of this  
21 section in an amount equal to the sum of the surety bond required by  
22 this section.

23 b. (1) The commissioner may by regulation establish a fund to be  
24 administered by the comptroller and authorize an applicant for a license  
25 to engage in towing to, in lieu of a bond or cash equivalent, make  
26 contributions to such fund to satisfy the requirements of subdivision a  
27 of this section. The commissioner may promulgate such rules or regu-  
28 lations as are necessary for the administration of such fund including,  
29 but not limited to, regulations setting forth the conditions for partic-  
30 ipation in the fund, the contributions required to be made to the fund,  
31 including the criteria and methodology for determining the appropriate  
32 amount of the contributions, and the circumstances under which disburse-  
33 ments will be made from the fund.

34 (2) Notwithstanding any provisions of titles nineteen and twenty of  
35 this code to the contrary, any licensee who prior to the effective date  
36 of this paragraph was authorized by the commissioner to make a contribu-  
37 tion to the fund established pursuant to paragraph one of this subdivi-  
38 sion and who has been found guilty of a violation of sections 19-169.1  
39 and 20-515 of this code two times within a twelve month period shall be  
40 required to furnish a surety bond in an amount determined by the commis-  
41 sioner.

42 § 3. Subdivisions e and f of section 20-504 of the administrative code  
43 of the city of New York, subdivision e as amended by local law number 66  
44 of the city of New York for the year 1989 and subdivision f as added by  
45 local law number 28 of the city of New York for the year 1987, are  
46 amended and a new subdivision g is added to read as follows:

47 e. the person holding a tow truck operator's license, or the person  
48 holding a license to engage in towing or where applicable any of its  
49 officers, principals, directors or stockholders owning more than ten  
50 percent of the outstanding stock of the corporation has been convicted  
51 of a crime which, in the judgment of the commissioner, has a direct  
52 relationship to such person's fitness or ability to perform any of the  
53 activities for which a license is required under this subchapter; or has  
54 been convicted of any other crime which, in accordance with article  
55 twenty-three-a of the correction law, would provide a justification for

1 the commissioner to refuse to renew, or to suspend or revoke, such  
2 license; [~~or~~]

3 f. the person holding a tow truck operator's license, or the person  
4 holding a license to engage in towing has failed to maintain any of the  
5 conditions for issuance of such license as provided under this subchap-  
6 ter or any rule or regulation promulgated hereunder[~~+~~]; or

7 g. the person holding a tow truck operator's license, or the person  
8 holding a license to engage in towing is the subject of at least five  
9 separate complaints within a one year period to the commissioner or the  
10 police department for failure to comply with the provisions of section  
11 19-169.1 or subdivision b of section 20-515 of this code.

12 § 4. Section 20-504.1 of the administrative code of the city of New  
13 York, as amended by local law number 41 of the city of New York for the  
14 year 2011, is amended to read as follows:

15 § 20-504.1 Mandatory suspension or revocation of license. a. After  
16 due notice and opportunity to be heard, the commissioner shall refuse to  
17 renew, or shall suspend or revoke a license required under this subchap-  
18 ter, upon the occurrence of any one or more of the following conditions:

19 [~~a-~~] 1. the person holding a license to engage in towing or where  
20 applicable, any of such licensee's officers, principals, directors,  
21 employees, or stockholders owning more than ten percent of the outstand-  
22 ing stock of the corporation, has been found by the commissioner to have  
23 unjustifiably refused to release a vehicle towed pursuant to section  
24 20-518 or section 20-519 of this subchapter, to the vehicle's owner or  
25 the owner's agent. The commissioner shall establish standards concerning  
26 the sufficiency of proof of ownership of the vehicle and the legality of  
27 any charges demanded by the licensee for release of the vehicle. In  
28 determining whether such refusal is unjustifiable, the commissioner in  
29 addition to any other relevant fact shall consider such standards;

30 [~~b-~~] 2. in a two year period, the person holding a license to engage  
31 in towing or where applicable, any of such licensee's officers, princi-  
32 pals, directors, employees, or stockholders owning more than ten percent  
33 of the outstanding stock of the corporation, has been found by the  
34 commissioner to have committed in any combination three or more  
35 violations of sections 19-169, [~~19-169.1 of this code or any rules~~  
36 ~~promulgated thereunder, or sections~~] 20-507, 20-509, 20-509.1, 20-510,  
37 20-512, 20-514, 20-515, 20-516, 20-518, 20-519, 20-520, 20-520.1 or  
38 20-527 of this [~~subchapter~~] code or any rules promulgated thereunder;

39 [~~e-~~] 3. the person holding a license to engage in towing or where  
40 applicable, any of such licensee's officers, principals, directors,  
41 employees, or stockholders owning more than ten percent of the outstand-  
42 ing stock of the corporation, has been convicted of a misdemeanor or a  
43 felony relating to auto stripping in violation of article 165 of the  
44 penal law;

45 [~~d-~~] 4. in a two year period, the person holding a tow truck opera-  
46 tor's license has been found by the commissioner to have committed in  
47 any combination three or more violations of the provisions of sections  
48 19-169 [~~and 19.169.1 of this code and any rules promulgated thereunder,~~  
49 ~~or sections~~], 20-510, 20-512, 20-514, 20-515, 20-518, 20-519, 20-520,  
50 20-520.1 or 20-527 of this [~~subchapter~~] code or any rules promulgated  
51 thereunder;

52 [~~e-~~] 5. the person holding a tow truck operator's license has been  
53 found to have operated any motor vehicle in violation of section eleven  
54 hundred ninety-two of the vehicle and traffic law during the license  
55 term, or has been found to have operated a tow truck in violation of  
56 section eleven hundred eighty-two of the vehicle and traffic law.

1 b. Notwithstanding the provisions of paragraph 2 of subdivision a of  
2 this section, the commissioner, after due notice and opportunity to be  
3 heard, shall refuse to renew, or shall suspend or revoke a license  
4 required under this subchapter upon a finding that, in a one year peri-  
5 od, the person holding a license to engage in towing or where applica-  
6 ble, any of such licensee's officers, principals, directors, employees,  
7 or stockholders owning more than ten percent of the outstanding stock of  
8 the corporation, committed any combination of two or more violations of  
9 section 19-169.1 or subdivision b of section 20-515 of this code.

10 § 5. The opening paragraph of section 20-510 of the administrative  
11 code of the city of New York is designated subdivision a and a new  
12 subdivision b is added to read as follows:

13 b. A tow truck operator is forbidden from using spotters or spotting  
14 techniques, such as waiting and targeting drivers at parking lots, to  
15 tow vehicles on private or commercial property and must obtain the writ-  
16 ten consent of the owner or manager of the private or commercial proper-  
17 ty to conduct towing pursuant to section 19-169.1 of this code.

18 § 6. Subdivision b of section 20-515 of the administrative code of the  
19 city of New York, as amended by local law number 94 of the city of New  
20 York for the year 1997, is amended to read as follows:

21 b. soliciting or offering any inducements or making representations:  
22 (i) at the scene of a vehicular accident for the towing of any vehicle  
23 involved in an accident, (ii) at or near the scene of the removal of a  
24 vehicle pursuant to section 19-169.1 of this code, or (iii) for the  
25 performance of any repairs on any vehicle involved in an accident except  
26 as may be reasonable and necessary at the scene of an accident for the  
27 towing of an accident vehicle on a segment of the arterial highways by  
28 an arterial tow permittee who has been authorized by the commissioner of  
29 transportation or the police commissioner to provide tow service on such  
30 segment.

31 § 7. Within one hundred eighty days after the effective date of this  
32 act, the tow advisory board, established pursuant to section 20-526 of  
33 the administrative code of the city of New York, shall conduct at least  
34 one public hearing in each borough of the city of New York to solicit  
35 and receive public comments on the problem of predatory towing. Upon  
36 completion of the hearings, the tow advisory board, in consultation with  
37 the interagency advisory council, shall make recommendations to address  
38 this growing problem including how to improve enforcement of section  
39 19-169.1 of such administrative code and the laws or rules prohibiting  
40 the soliciting or making representations at or near the scene of the  
41 towing or removal of a vehicle by a tow truck operator.

42 § 8. Severability. If any clause, sentence, paragraph, section or part  
43 of this act shall be adjudged by any court of competent jurisdiction to  
44 be invalid and after exhaustion of all further judicial review, the  
45 judgment shall not affect, impair or invalidate the remainder thereof,  
46 but shall be confined in its operation to the clause, sentence, para-  
47 graph, section or part of this act directly involved in the controversy  
48 in which the judgment shall have been rendered.

49 § 9. This act shall take effect immediately.