

STATE OF NEW YORK

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IN SENATE

January 5, 2017

Introduced by Sens. O'MARA, ADDABBO, AVELLA, BAILEY, BOYLE, FUNKE, GALLIVAN, HAMILTON, SAVINO, SERRANO, VALESKY -- read twice and ordered printed, and when printed to be committed to the Committee on Environmental Conservation -- recommitted to the Committee on Environmental Conservation in accordance with Senate Rule 6, sec. 8 -- reported favorably from said committee, ordered to first report, amended on first report, ordered to a second report and ordered reprinted, retaining its place in the order of second report

AN ACT to amend the environmental conservation law, in relation to establishing the paint stewardship program

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Article 27 of the environmental conservation law is amended
2 by adding a new title 20 to read as follows:

3 TITLE 20

4 PAINT STEWARDSHIP PROGRAM

5 Section 27-2001. Definitions.

6 27-2003. Paint stewardship program.

7 27-2005. Regulations.

8 27-2007. Reporting.

9 § 27-2001. Definitions.

10 When used in this title:

11 1. "Architectural paint" means interior and exterior architectural
12 coatings sold in containers of five gallons or less. Architectural paint
13 does not include industrial, original equipment or specialty coatings.

14 2. "Distributor" means a person that has a contractual relationship
15 with one or more producers to market and sell architectural paint to
16 retailers or directly to consumers or end-users in the state.

17 3. "Environmentally sound management practices" means procedures for
18 the collection, storage, transportation, reuse, recycling and disposal
19 of architectural paint, to be implemented by the producer or represen-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 tative organization or such representative organization's contracted
2 partners to ensure compliance with all applicable federal, state and
3 local laws, regulations and ordinances and the protection of human
4 health and the environment. Environmentally sound management practices
5 include, but are not limited to, record keeping, the tracking and docu-
6 menting of the fate of post-consumer paint in and outside of the state,
7 and environmental liability coverage for professional services and for
8 the operations of the contractors working on behalf of the producer or
9 representative organization.

10 4. "Paint stewardship assessment" means the amount added to the
11 purchase price of architectural paint sold in the state that is neces-
12 sary to cover the cost of collecting, transporting and processing post-
13 consumer paint by the producer or representative organization pursuant
14 to the paint stewardship program.

15 5. "Paint stewardship program" or "program" means a program for the
16 management of post-consumer paint operated by a producer or represen-
17 tative organization.

18 6. "Post-consumer paint" means architectural paint that is not used
19 and that is no longer wanted by a purchaser of architectural paint.

20 7. "Producer" means a manufacturer of architectural paint who sells,
21 offers for sale, distributes or contracts to distribute architectural
22 paint in the state.

23 8. "Recycling" means the series of activities by which recyclables are
24 collected, sorted, processed and converted into raw materials or used in
25 the production of new products. This term excludes thermal treatment or
26 the use of waste as a fuel substitute or for energy production.

27 9. "Representative organization" means a nonprofit organization
28 created by producers to implement the paint stewardship program
29 described in section 27-2003 of this title.

30 10. "Retailer" means any person who offers architectural paint for
31 sale at retail in the state.

32 11. "Reuse" means the return of a product into the economic stream for
33 use in the same kind of application as the product was originally
34 intended to be used, without a change in the product's identity.

35 12. "Sell" or "sale" means any transfer for consideration of title or
36 the right to use, from a manufacturer or retailer to a person, includ-
37 ing, but not limited to, transactions conducted through retail sales
38 outlets, catalogs, mail, the telephone, the internet, or any electronic
39 means; this does not include samples, donations, and reuse.

40 § 27-2003. Paint stewardship program.

41 1. On or before March first, two thousand nineteen, a producer or a
42 representative organization shall submit a plan for the establishment of
43 a paint stewardship program to the department for approval. The program
44 shall minimize the public sector involvement in the management of post-
45 consumer paint by reducing the generation of post-consumer paint, nego-
46 tiating agreements to collect, transport, reuse, recycle, and/or burn
47 for energy recovery at an appropriately licensed facility post-consumer
48 paint using environmentally sound management practices. The program
49 shall minimize the public sector involvement in the management of post-
50 consumer paint by reducing the generation of post-consumer paint, nego-
51 tiating agreements to collect, transport, reuse, recycle, and/or combust
52 for energy recovery at an appropriately authorized facility, including
53 permittees, post-consumer paint using environmentally sound management
54 practices.

55 2. The program shall provide for convenient and available state-wide
56 collection of post-consumer paint that, at a minimum, provides at least

1 one permanent collection site located within a fifteen mile radius of
2 all "incorporated cities" and "census-designated places" in the state;
3 and one additional permanent collection site for every thirty thousand
4 people located in those areas, unless otherwise approved by the depart-
5 ment. Where a permanent collection site cannot be located within a
6 fifteen mile radius of an incorporated city or census-designated place,
7 the program shall provide for at least one collection event annually.
8 The program shall not charge a fee to the consumer at the time of
9 collection of post-consumer architectural paint.

10 3. The plan submitted to the department pursuant to this section
11 shall:

12 (a) identify each producer participating in the paint stewardship
13 program and the brands of architectural paint sold in the state covered
14 by the program;

15 (b) identify how the producer or representative organization will
16 provide convenient, statewide accessibility to the program;

17 (c) set forth the process by which an independent auditor will be
18 selected and identify the criteria used by the producer or represen-
19 tative organization in selecting an independent auditor;

20 (d) identify, in detail, the educational and outreach program that
21 will be implemented to inform consumers and retailers of the program and
22 how to participate;

23 (e) identify, in detail, the operational plans for interacting with
24 retailers on the proper handling and management of post-consumer paint;

25 (f) include the proposed, audited paint assessment as identified in
26 this section and the criteria upon which the assessment is based;

27 (g) include the targeted annual collection rate;

28 (h) include a description of the intended treatment, storage, trans-
29 portation and disposal options and methods for the collected post-con-
30 sumer paint; and

31 (i) be accompanied by a fee in the amount of five thousand dollars for
32 each producer, or ten thousand dollars for each product stewardship
33 organization to be deposited into the environmental regulatory account
34 as established in section 72-1009 of this chapter, to cover the review
35 of said plan by the department.

36 4. The commissioner shall approve or reject a plan submitted under
37 this section within ninety days of submission and, if rejected, inform
38 the producer or representative organization in writing as to any defi-
39 ciencies in said plan. A producer or representative organization shall
40 amend and resubmit any rejected plans for reconsideration within sixty
41 days of notification of the rejection of said plan. The commissioner
42 shall approve or reject said plan within thirty days of resubmission. A
43 plan shall be approved by the commissioner if it meets the required
44 elements under subdivision three of this section.

45 5. Not later than three months after the date the plan is approved,
46 the representative organization shall implement the paint stewardship
47 program.

48 6. On or before March first, two thousand nineteen, the proposed
49 uniform paint stewardship assessment for all architectural paint sold in
50 the state shall be reviewed by an independent auditor to assure that the
51 assessment is consistent with the budget of the paint stewardship
52 program described in this section and the independent auditor shall
53 recommend an amount for the paint stewardship assessment to the depart-
54 ment. The department shall approve the paint stewardship assessment
55 based upon the independent auditor's recommendation. The department
56 shall be responsible for the approval of such paint stewardship assess-

1 ment based upon the independent auditor's recommendation. If the paint
2 stewardship assessment previously approved by the department pursuant to
3 this section is proposed to be changed, the producer or representative
4 organization shall submit the new, adjusted uniform paint stewardship
5 assessment to an independent auditor for review. After such review has
6 been completed, the producer or representative organization shall submit
7 the results of said auditor's review and a proposal to amend the paint
8 stewardship assessment to the department for review. The department
9 shall review and approve, in writing, the adjusted paint stewardship
10 assessment before the new assessment can be implemented. Any proposed
11 changes to the paint stewardship assessment shall be submitted to the
12 department no later than sixty days prior to the date the producer or
13 representative organization anticipates the adjusted assessment to take
14 effect.

15 7. On and after the date of implementation of the paint stewardship
16 program pursuant to this section, the paint stewardship assessment shall
17 be added to the cost of all architectural paint sold to retailers and
18 distributors in the state by each producer. On and after such implemen-
19 tation date, each retailer or distributor, as applicable, shall add the
20 amount of such paint stewardship assessment to the purchase price of all
21 architectural paint sold in the state.

22 8. Any retailer may participate, on a voluntary basis, as a paint
23 collection point pursuant to such paint stewardship program and in
24 accordance with any applicable provision of law or regulation.

25 9. Each producer and the representative organization shall be immune
26 from liability for any claim of a violation of antitrust law or unfair
27 trade practice if such conduct is a violation of antitrust law, to the
28 extent such producer or representative organization is exercising
29 authority pursuant to the provisions of this section.

30 10. Not later than the implementation date of the paint stewardship
31 program, the department shall list the names of participating producers
32 and the brands of architectural paint covered by such paint stewardship
33 program on its website.

34 11. (a) On and after the implementation date of the paint stewardship
35 program, no producer, distributor or retailer shall sell or offer for
36 sale architectural paint to any person in the state if the producer of
37 such architectural paint is not a member of the representative organiza-
38 tion.

39 (b) No retailer or distributor shall be found to be in violation of
40 the provisions of this section if, on the date the architectural paint
41 was ordered from the producer or its agent, the producer or the subject
42 brand of architectural paint was listed on the department's website in
43 accordance with the provisions of this section.

44 (c) Notwithstanding any other provision of law, a retailer carrying
45 out duties or responsibilities imposed by this title shall incur no
46 civil liability or penalty of any sort unless it is determined by a
47 court of competent jurisdiction that such retailer has acted in a gross-
48 ly negligent manner in the transport or storage of paint and/or altering
49 the contents of a returned paint container.

50 12. Producers or the representative organization shall provide retail-
51 ers with educational materials regarding the paint stewardship assess-
52 ment and paint stewardship program to be distributed at the point of
53 sale to the consumer. Such materials shall include, but not be limited
54 to, information regarding available end-of-life management options for
55 architectural paint offered through the paint stewardship program and
56 information that notifies consumers that a charge for the operation of

1 such paint stewardship program is included in the purchase price of all
2 architectural paint sold in the state.

3 13. On or before October fifteenth, two thousand twenty, and annually
4 thereafter, each operator of a program shall submit a report to the
5 commissioner that details the paint stewardship program for the prior
6 year's program from July first to June thirtieth. Said report shall
7 include a copy of the independent audit detailed in paragraph (d) of
8 this subdivision. Such annual report shall include:

9 (a) a detailed description of the methods used to collect, transport
10 and process post-consumer paint in the state including detailing
11 collection methods made available to consumers and an evaluation of the
12 program's collection convenience;

13 (b) the overall volume of post-consumer paint collected in the state;

14 (c) the volume and type of post-consumer paint collected in the state
15 by method of disposition, including reuse, recycling and other methods
16 of processing or disposal;

17 (d) the total cost of implementing the program, as determined by an
18 independent financial audit, as performed by an independent auditor;

19 (e) an evaluation of the adequacy of the program's funding mechanism;

20 (f) samples of all educational materials provided to consumers of
21 architectural paint and retailers;

22 (g) a detailed list of efforts undertaken and an evaluation of the
23 methods used to disseminate such materials including recommendations, if
24 any, for how the educational component of the program can be improved;
25 and

26 (h) the annual report shall be accompanied by a fee in the amount of
27 three thousand dollars to be deposited into the environmental regulatory
28 account, established pursuant to section 72-1009 of this chapter to
29 cover the review of said plan by the department.

30 14. The representative organization shall update the plan, as needed,
31 when there are changes proposed to the current program. A new plan or
32 amendment will be required to be submitted to the department for
33 approval when:

34 (a) there is a change to the amount of the assessment; or

35 (b) there is an addition to the products covered under the program; or

36 (c) there is a revision of the product stewardship organization's
37 goals; or

38 (d) every four years, if requested, in writing, by the department.

39 The operator of the paint stewardship program shall notify the depart-
40 ment annually, in writing, if there are no changes proposed to the
41 program and the producer or representative organization intends to
42 continue implementation of the program as previously approved by the
43 department.

44 § 27-2005. Regulations.

45 The department is hereby authorized to promulgate rules and regu-
46 lations as may be necessary to implement and carry out the provisions of
47 this title.

48 § 27-2007. Reporting.

49 Not later than January fifteenth, two thousand twenty-one, and bienni-
50 ally thereafter, the commissioner shall submit a report to the legisla-
51 ture and the governor that describes the results and activities of the
52 paint stewardship program as enacted pursuant to this title including
53 any recommendations to improve the functioning and efficiency of the
54 paint stewardship program, as necessary.

55 § 2. The environmental conservation law is amended by adding a new
56 section 71-2730 to read as follows:

1 § 71-2730. Enforcement of title 20 of article 27 of this chapter.

2 1. Civil penalties under this section shall be assessed by the commis-
3 sioner after a hearing or opportunity to be heard pursuant to the
4 provisions of section 71-1709 of this article, or shall be assessed by
5 the court in any action or proceeding pursuant to this section. In addi-
6 tion to any civil penalties, any retailer or producer, as those terms
7 are defined in section 27-2001 of this chapter, may by similar process
8 be enjoined from continuing such violation.

9 2. All penalties collected pursuant to this section shall be paid over
10 to the commissioner for deposit to the environmental protection fund
11 established pursuant to section ninety-two-s of the state finance law.

12 § 3. This act shall take effect immediately.