

STATE OF NEW YORK

710

2017-2018 Regular Sessions

IN SENATE

January 4, 2017

Introduced by Sens. CARLUCCI, BONACIC, BOYLE, FELDER, GALLIVAN, GOLDEN, GRIFFO, HANNON, LANZA, LARKIN, LITTLE, MARCELLINO, MARCHIONE, O'MARA, RANZENHOFER, RITCHIE, ROBACH, SAVINO, SEWARD, VALESKY, YOUNG -- read twice and ordered printed, and when printed to be committed to the Committee on Mental Health and Developmental Disabilities

AN ACT to amend the mental hygiene law, in relation to establishing protocols for assisted outpatient treatment for substance abuse

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The mental hygiene law is amended by adding a new article
2 23 to read as follows:

ARTICLE 23

ASSISTED OUTPATIENT TREATMENT FOR SUBSTANCE ABUSE

3 Section 23.01 Assisted outpatient treatment for substance abuse.

4 23.03 Definitions.

5 23.05 Criteria for assisted outpatient treatment for substance
6 abuse.

7 23.07 Petition to the court.

8 23.09 Service.

9 23.11 Right to counsel.

10 23.13 Hearing.

11 23.15 Written treatment plan.

12 23.17 Disposition.

13 23.19 Petitions for additional periods of treatment; petitions
14 for an order to stay, vacate or modify; and appeals.

15 23.21 Failure to comply with assisted outpatient treatment.

16 23.23 Effect of determination that a person is in need of
17 assisted outpatient treatment.

18 23.25 False petition.

19 23.27 Education and training.

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EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

LBD01812-01-7

23.29 The assisted outpatient treatment for substance abuse advisory council.

§ 23.01 Assisted outpatient treatment for substance abuse.

There is hereby established the assisted outpatient treatment for substance abuse program. This program shall serve individuals with substance use disorders who, due to opioid abuse, require services to prevent them from causing harm to themselves and others. The commissioner, in consultation with the commissioner of the department of health and the commissioner of the office of mental health, and in conjunction with the assisted outpatient treatment for substance abuse advisory council, shall promulgate all rules and regulations necessary to implement the provisions of this article.

§ 23.03 Definitions.

For the purposes of this article, the following definitions shall apply:

(a) "Assisted outpatient treatment for substance abuse" shall mean categories of services that have been ordered by the court pursuant to this article. Such treatment shall include case management services to provide care coordination, and may also include any of the following categories of services: substance use disorder services, detoxification as deemed appropriate pursuant to a written treatment plan; medication supported recovery; individual or group therapy; day or partial day programming activities; tests for the presence of alcohol or illegal drugs; supervision of living arrangements; treatment for co-occurring disorders; and any other services prescribed to treat the person's substance use disorder and to assist the person in living and functioning in the community, or to attempt to prevent a relapse or deterioration that may reasonably be predicted to result in the need for hospitalization or serious harm to the person or others.

(b) "Assisted outpatient treatment for substance abuse program" shall mean a system to arrange for, and coordinate the provision of, assisted outpatient treatment for substance abuse; to monitor treatment compliance by assisted outpatients; to take appropriate steps to address the needs of such individuals; and to ensure compliance with court orders.

(c) "Assisted outpatient" shall mean the person under a court order to receive assisted outpatient treatment for substance abuse due to a substance use disorder.

(d) "Opioid" shall mean an opiate, opium, opium poppy or poppy straw; and any salt, compound, derivative, or preparation of thereof that is chemically equivalent or identical to such substances.

(e) "Subject of the petition" or "subject" shall mean the person who is alleged in a petition, filed pursuant to the provisions of this article, to meet the criteria for assisted outpatient treatment for substance abuse.

(f) "Substance use disorder" shall mean the misuse of, dependence on, or addiction to a legal or illegal opioid leading to effects that are detrimental to the individual's physical and mental health, or the welfare of others.

§ 23.05 Criteria for assisted outpatient treatment for substance abuse.

(a) A person may be ordered to receive assisted outpatient treatment for substance abuse if the court finds that such person:

- (1) is eighteen years of age or older; and
- (2) is suffering from a substance use disorder; and
- (3) is unlikely to survive safely in the community without supervision, based on a clinical determination; and

1 (4) has a history of lack of compliance with treatment for a substance
2 use disorder, as evidenced by:

3 (i) prior to the filing of the petition, at least twice within the
4 last thirty-six months, his or her substance use disorder has been a
5 significant factor in necessitating hospitalization in a hospital, as
6 defined in article twenty-eight of the public health law, or receipt of
7 substance abuse treatment services in a correctional facility or a local
8 correctional facility, not including any current period, or period
9 ending within the last six months, during which the person was or is
10 hospitalized or incarcerated; or

11 (ii) prior to the filing of the petition, resulted in one or more acts
12 of serious violent behavior toward self or others or threats of, or
13 attempts at, serious physical harm to self or others within the last
14 forty-eight months, not including any current period, or period ending
15 within the last six months, in which the person was or is hospitalized
16 or incarcerated; provided, however, that use of an opioid alone shall
17 not be deemed as satisfying this requirement; and

18 (5) is, as a result of his or her substance abuse, unlikely to volun-
19 tarily participate in substance use disorder services that would enable
20 him or her to live safely in the community; and

21 (6) in view of his or her treatment history and current behavior, is
22 in need of assisted outpatient treatment for substance abuse in order to
23 prevent a relapse or deterioration that would be likely to result in
24 serious harm to the person or others; and

25 (7) is likely to benefit from assisted outpatient treatment for
26 substance abuse.

27 § 23.07 Petition to the court.

28 (a) A petition for an order authorizing assisted outpatient treatment
29 for substance abuse may be filed in the supreme or county court in the
30 county in which the subject of the petition is present or reasonably
31 believed to be present. A petition to obtain an order authorizing
32 assisted outpatient treatment for substance abuse may be initiated only
33 by the following persons:

34 (1) any person eighteen years of age or older with whom the subject of
35 the petition resides; or

36 (2) the parent, spouse, sibling, or child of the subject of the peti-
37 tion who is eighteen years of age or older; or

38 (3) any other person deemed appropriate by the commissioner in regu-
39 lation.

40 (b) The petition shall state:

41 (1) each of the criteria for assisted outpatient treatment for
42 substance abuse as set forth in section 23.05 of this article;

43 (2) facts which support the petitioner's belief that the subject of
44 the petition meets each criterion, provided that the hearing on the
45 petition need not be limited to the stated facts; and

46 (3) that the subject of the petition is present, or is reasonably
47 believed to be present, within the county where such petition is filed.

48 (c) The petition shall be accompanied by an affirmation or affidavit
49 of a physician, who shall not be the petitioner, stating either that:

50 (1) such physician has personally examined the subject of the petition
51 no more than ten days prior to the submission of the petition, recom-
52 mends assisted outpatient treatment for substance abuse for the subject
53 of the petition, and is willing and able to testify at the hearing on
54 the petition; or

55 (2) no more than ten days prior to the filing of the petition, such
56 physician or his or her designee has made appropriate attempts, but has

1 not been successful in eliciting the cooperation of the subject of the
2 petition to submit to an examination; such physician has reason to
3 suspect that the subject of the petition meets the criteria for assisted
4 outpatient treatment for substance abuse; and such physician is willing
5 and able to examine the subject of the petition and testify at the hear-
6 ing on the petition.

7 (d) In counties with a population of less than seventy-five thousand,
8 the affirmation or affidavit required by subdivision (c) of this section
9 may be made by a physician who is an employee of the office. The office
10 is authorized to make available, at no cost to the county, a qualified
11 physician for the purpose of making such affirmation or affidavit
12 consistent with the provisions of such subdivision.

13 § 23.09 Service.

14 The petitioner shall cause written notice of the petition to be given
15 to the subject of the petition, and a copy thereof to be given
16 personally or by mail to such other persons as the commissioner deems
17 appropriate in regulation.

18 § 23.11 Right to counsel.

19 The subject of the petition shall have the right to be represented by
20 counsel at all stages of a proceeding commenced under this section.

21 § 23.13 Hearing.

22 (a) Upon receipt of the petition, the court shall fix the date for a
23 hearing. Such date shall be no later than three days from the date such
24 petition is received by the court, excluding Saturdays, Sundays and
25 holidays. Adjournments shall be permitted only for good cause shown. In
26 granting adjournments, the court shall consider the need for further
27 examination by a physician or the potential need to provide assisted
28 outpatient treatment for substance abuse expeditiously. The court shall
29 cause the subject of the petition, any other person receiving notice
30 pursuant to section 23.09 of this article, the petitioner, the physician
31 whose affirmation or affidavit accompanied the petition, and such other
32 persons as the court may determine to be advised of such date. Upon such
33 date, or upon such other date to which the proceeding may be adjourned,
34 the court shall hear testimony and, if it be deemed advisable and the
35 subject of the petition is available, examine the subject of the peti-
36 tion in or out of court. If the subject of the petition does not appear
37 at the hearing, and appropriate attempts to elicit the attendance of the
38 subject have failed, the court may conduct the hearing in the subject's
39 absence. In such case, the court shall set forth the factual basis for
40 conducting the hearing without the presence of the subject of the peti-
41 tion.

42 (b) The court shall not order assisted outpatient treatment for
43 substance abuse unless an examining physician, who recommends assisted
44 outpatient treatment for substance abuse and has personally examined the
45 subject of the petition no more than six months before the filing of the
46 petition, testifies in person at the hearing. Such physician shall state
47 the facts and clinical determinations that support the allegation that
48 the subject of the petition meets each of the criteria for assisted
49 outpatient treatment for substance abuse. The commissioner shall in
50 regulation address instances in which the subject of the petition
51 refuses examination by a physician.

52 (c) A physician who testifies pursuant to subdivision (b) of this
53 section shall state: (i) the facts that support the allegation that the
54 subject meets each of the criteria for assisted outpatient treatment for
55 substance abuse, (ii) that the treatment is the least restrictive alter-
56 native, (iii) the recommended assisted outpatient treatment for

1 substance abuse, and (iv) the rationale for the recommended assisted
2 outpatient treatment for substance abuse. If the recommended assisted
3 outpatient treatment for substance abuse includes medication supported
4 recovery, such physician's testimony shall provide such details as the
5 commissioner shall require in regulation.

6 (d) The subject of the petition shall be afforded an opportunity to
7 present evidence, to call witnesses on his or her behalf, and to cross-
8 examine adverse witnesses.

9 § 23.15 Written treatment plan.

10 (a) The court shall not order assisted outpatient treatment for
11 substance abuse unless a physician develops and provides to the court a
12 proposed written treatment plan, in accordance with regulations promul-
13 gated by the commissioner. The written treatment plan shall include case
14 management services to provide care coordination. The written treatment
15 plan also shall include all categories of services that such physician
16 recommends that the subject of the petition receive. All substance abuse
17 programs shall be notified regarding their inclusion in the written
18 treatment plan.

19 (b) The physician appointed to develop the written treatment plan
20 shall provide the following persons with an opportunity to actively
21 participate in the development of such plan: the subject of the peti-
22 tion; the treating physician, if any; and upon the request of the
23 subject of the petition, an individual significant to the subject
24 including any relative, close friend or individual otherwise concerned
25 with the welfare of the subject. If the subject of the petition has
26 executed a health care proxy, the appointed physician shall consider any
27 directions included in such proxy in developing the written treatment
28 plan.

29 (c) The court shall not order assisted outpatient treatment for
30 substance abuse unless a physician who developed such plan testifies to
31 explain the proposed written treatment plan. Such physician shall state
32 the categories of assisted outpatient treatment for substance abuse
33 recommended, the rationale for each such category, facts which establish
34 that such treatment is the least restrictive alternative, and any other
35 information required by the commissioner in regulation. If the subject
36 of the petition has executed a health care proxy, such physician shall
37 state the consideration given to any directions included in such proxy
38 in developing the written treatment plan.

39 § 23.17 Disposition.

40 (a) If after hearing all relevant evidence, the court does not find by
41 clear and convincing evidence that the subject of the petition meets the
42 criteria for assisted outpatient treatment for substance abuse, the
43 court shall dismiss the petition.

44 (b) If after hearing all relevant evidence, the court finds by clear
45 and convincing evidence that the subject of the petition meets the
46 criteria for assisted outpatient treatment for substance abuse, and
47 there is no appropriate and feasible less restrictive alternative, the
48 court may order the subject to receive assisted outpatient treatment for
49 substance abuse for an initial period not to exceed six months. In
50 fashioning the order, the court shall specifically make findings by
51 clear and convincing evidence that the proposed treatment is the least
52 restrictive treatment appropriate and feasible for the subject. The
53 order shall state an assisted outpatient treatment for substance abuse
54 plan, which shall include all categories of assisted outpatient treat-
55 ment for substance abuse that the assisted outpatient is to receive, but
56 shall not include any such category that has not been recommended in

1 both the proposed written treatment plan and the testimony provided to
2 the court pursuant to section 23.15 of this article.

3 (c) The commissioner shall establish in regulation procedures for the
4 provision or arrangement for all categories of assisted outpatient
5 treatment for substance abuse to the assisted outpatient throughout the
6 period of the order.

7 (d) The director shall cause a copy of any court order issued pursuant
8 to this section to be served personally, or by mail, facsimile or elec-
9 tronic means, upon the assisted outpatient, or anyone acting on the
10 assisted outpatient's behalf, the original petitioner, identified
11 service providers, and all others entitled to notice under section 23.09
12 of this article.

13 § 23.19 Petitions for additional periods of treatment; petitions for an
14 order to stay, vacate or modify; and appeals.

15 The commissioner shall establish in regulation such rules and proce-
16 dures to ensure that assisted outpatients: receive appropriate substance
17 use disorder services; are afforded all rights and remedies available by
18 law with respect to the order for assisted outpatient treatment for
19 substance abuse, including the ability to petition the court to stay,
20 vacate or modify the order; and are given the opportunity to appeal an
21 order issued pursuant to this article.

22 § 23.21 Failure to comply with assisted outpatient treatment.

23 Where the subject fails to comply with the assisted outpatient for
24 substance abuse treatment plan set forth in accordance with section
25 23.15 of this article, the subject shall be brought to a facility or
26 treatment program for emergency services pursuant to section 22.09 of
27 this title.

28 § 23.23 Effect of determination that a person is in need of assisted
29 outpatient treatment.

30 The determination by a court that a person is in need of assisted
31 outpatient treatment for substance abuse shall not be construed as or
32 deemed to be a determination that such person is incapacitated pursuant
33 to article eighty-one of this chapter.

34 § 23.25 False petition.

35 A person making a false statement or providing false information or
36 false testimony in a petition or hearing under this section shall be
37 subject to criminal prosecution pursuant to article one hundred seven-
38 ty-five or article two hundred ten of the penal law.

39 § 23.27 Education and training.

40 (a) The office of alcoholism and substance abuse services, in consul-
41 tation with the office of court administration, shall prepare educa-
42 tional and training materials on the use of this section, which shall be
43 made available to local governmental units, providers of services, judg-
44 es, court personnel, law enforcement officials and the general public.

45 (b) The office, in consultation with the office of court adminis-
46 tration, shall establish a substance abuse training program for supreme
47 and county court judges and court personnel. Such training shall focus
48 on the use of this section and generally address issues relating to
49 heroin and opioid addiction.

50 § 23.29 The assisted outpatient treatment for substance abuse advisory
51 council.

52 There is hereby created the assisted outpatient treatment for
53 substance abuse advisory council. (a) The council shall consist of: the
54 commissioner, or his or her designee; the commissioner of mental health,
55 or his or her designee; the commissioner of health, or his or her desig-
56 nee; and fourteen members appointed by the governor by and with the

1 advice and consent of the senate. The governor shall designate one of
2 the appointed members of the council as chair, who shall serve as such
3 for a three year term. Membership shall be representative of the public,
4 shall have broad programmatic and geographic representation, shall
5 include both not-for-profit and proprietary providers of substance abuse
6 services, and shall include:

7 (1) Five consumer representatives, including persons who are recover-
8 ing from substance use disorders, their family members, and patient
9 advocates.

10 (2) Five representatives of providers of services to persons with
11 substance use disorders, including but not limited to representatives of
12 free standing substance abuse facilities, general hospitals, residential
13 facilities for persons who abuse or are dependent upon opioids, metha-
14 done maintenance programs, and outpatient facilities for persons who
15 abuse or are dependent on opioids. Of these appointments, at least one
16 representative must be a physician.

17 (3) Four representatives of law enforcement, local governments, and
18 public and private payors of alcoholism substance abuse treatment.

19 (b) Members shall be appointed for terms of three years, provided
20 however, that of the members first appointed, one-third shall be
21 appointed for one year terms and one-third shall be appointed for two
22 year terms. Vacancies shall be filled in the same manner as original
23 appointments for the remainder of any unexpired term.

24 (c) The council shall meet at the request of its chair or the commis-
25 sioner, but no less frequently than four times in each full calendar
26 year.

27 (d) The council shall provide recommendations to the commissioner
28 regarding policies, rules and regulations necessary to implement the
29 assisted outpatient treatment for substance abuse program according to
30 this article.

31 § 2. This act shall take effect on the one hundred twentieth day after
32 it shall have become a law; provided, however, that effective immediate-
33 ly, the addition, amendment and/or repeal of any rule or regulation
34 necessary for the implementation of this act on its effective date are
35 authorized and directed to be made and completed on or before such
36 effective date.