

# STATE OF NEW YORK

6034

2017-2018 Regular Sessions

## IN SENATE

May 10, 2017

Introduced by Sens. AVELLA, CARLUCCI, BOYLE, KAMINSKY, LATIMER -- read twice and ordered printed, and when printed to be committed to the Committee on Consumer Protection

AN ACT to amend the general business law, in relation to chemicals of high concern to children

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The general business law is amended by adding a new section  
2 391-u to read as follows:

3 § 391-u. Chemicals of high concern to children. 1. Definitions. For  
4 the purposes of this section, the following terms shall have the follow-  
5 ing meanings:

6 (a) "Children's apparel" means any item of clothing, footwear or  
7 apparel, including, but not limited to, accessories that consist of  
8 fabric or related material intended or promoted for use in children's  
9 clothing. Children's apparel does not include protective equipment  
10 designed to prevent injury including, but not limited to, bicycle  
11 helmets, athletic supporters, knee pads or elbow pads.

12 (b) "Chemical" means any organic or inorganic substance of a partic-  
13 ular molecular identity, including: (i) any combination of such  
14 substances occurring in whole or in part as a result of a chemical  
15 reaction or occurring in nature; and (ii) any element or uncombined  
16 radical.

17 (c) "Chemical of high concern to children" means any chemical that has  
18 been identified by a state, federal or international governmental entity  
19 on the basis of credible scientific evidence or reliable information as:  
20 (i) a carcinogen, a reproductive or developmental toxicant, endocrine  
21 disruptor or asthmagen; (ii) persistent, bioaccumulative and toxic; or  
22 (iii) very persistent and very bioaccumulative.

23 (d) "Child or children" means a person or persons twelve years of age  
24 or younger.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 (e) "Children's product" means a product primarily intended for, made  
2 for or marketed for use by children, including but not limited to: baby  
3 products; toys; car seats; children's cosmetics; school supplies; a  
4 product designed or intended by the manufacturer to help a child with  
5 sucking or teething, to facilitate sleep, relaxation or the feeding of a  
6 child; children's novelty products; children's jewelry; children's  
7 bedding, furniture and furnishings; and children's apparel. Such term  
8 shall not include: (i) batteries; (ii) consumer electronics; (iii) a  
9 supplement, food or beverage or an additive to a food or beverage regu-  
10 lated by the United States Food and Drug Administration; (iv) a drug,  
11 biologic or medical device regulated by the United States Food and Drug  
12 Administration; or (v) a pesticide product regulated by the United  
13 States Environmental Protection Agency and registered by the department  
14 of environmental conservation.

15 (f) "Component" means a uniquely identifiable or reasonably separate  
16 material that is intended to be included as a part of a finished chil-  
17 dren's product. A single chemical shall not be considered a "component"  
18 unless the entire material is composed of that single chemical.

19 (g) "Contaminant" means a trace amount of any chemical incidental to  
20 manufacturing, which serves no intended function in the finished chil-  
21 dren's product. A "contaminant" includes a chemical that is: an unin-  
22 tended byproduct of chemical reactions during the manufacture of the  
23 children's product; otherwise occurring in the environment; a trace  
24 impurity in feedstock; a component of incompletely reacted chemical  
25 mixtures; and/or a product of degradation.

26 (h) "Distributor" means a person who sells children's products to  
27 retail establishments.

28 (i) "Intentionally added" means the deliberate use of a chemical in  
29 the formulation of a product or component where its presence is desired  
30 in the final product or component to provide a specific characteristic,  
31 appearance or quality.

32 (j) "Manufacturer" means any person who manufactures a children's  
33 product or whose brand name is affixed to the children's product. In the  
34 case of a children's product that is imported into the United States,  
35 "manufacturer" includes the importer or first domestic distributor of  
36 the children's product if the person who manufactures or assembles the  
37 children's product or whose brand name is affixed to the children's  
38 product does not have a presence in the United States.

39 (k) "Practical quantification limit" or "POL" means an analysis to  
40 determine the practical quantification limit shall be performed in  
41 accordance with methods and procedures approved by the commissioners of  
42 health and environmental conservation.

43 (l) "Priority chemicals for disclosure" shall be determined by the  
44 department of health, in consultation with the department of environ-  
45 mental conservation. The list of priority chemicals for disclosure, as  
46 developed by the departments of health and environmental conservation,  
47 shall be reviewed by such departments on an ongoing and regular basis.

48 (m) "Retailer" means any person who sells or leases children's  
49 products in the state to consumers. Such term shall not include: (i)  
50 someone who purchased or acquired a product primarily for personal use  
51 and who subsequently resells the product; or (ii) any secondhand dealer.

52 2. Publishing lists. The department of state, department of environ-  
53 mental conservation and the department of health shall post the list of  
54 chemicals of high concern to children on their websites.

55 3. Disclosure of information. Reporting of chemical occurrence. Once  
56 the department of state, department of health and the department of

1 environmental conservation publish the list of chemicals to their  
2 websites, every manufacturer who sells or distributes a children's prod-  
3 uct in this state shall report to the department of health and the  
4 department of environmental conservation if any of the listed chemicals  
5 are present in a children's product component.

6 The department of state, in consultation with the department of envi-  
7 ronmental conservation and the department of health, shall promulgate  
8 rules and regulations regarding the notification format the manufactur-  
9 ers must comply with when disclosing information to consumers and the  
10 departments.

11 The department of state, department of health and the department of  
12 environmental conservation are authorized to participate in an inter-  
13 state chemicals clearinghouse to assist in carrying out the requirements  
14 of this section. Such departments may also enter into reciprocal data-  
15 sharing agreements with other states in which a manufacturer of chil-  
16 dren's products is required to disclose information related to chemicals  
17 of high concern to children in children's products.

18 4. Waiver of reporting. Upon application by a manufacturer, the  
19 commissioner of health may waive all or part of the disclosure require-  
20 ments. In making such determination, such commissioner may consider:

21 (a) whether substantially equivalent information is already publicly  
22 available or such information is not needed for the purposes of this  
23 article;

24 (b) whether similar waivers have been granted by other states;

25 (c) whether the specified use or uses are minor in volume; or

26 (d) whether the manufacturer either individually or jointly submits  
27 the information required in a notice under this section to: (i) a state  
28 with which the department of state has entered a reciprocal data-sharing  
29 agreement; or (ii) a trade association, the Interstate Chemicals Clear-  
30 inghouse, a federal governmental agency, or other independent third  
31 party, who makes that data available to the department of health on  
32 behalf of the manufacturer.

33 5. Notice to retailers. A manufacturer of a children's product  
34 containing a priority chemical for disclosure shall notify, in a form  
35 prescribed by the department of state, retailers that offer the chil-  
36 dren's product for sale or distribution in the state of the presence of  
37 such priority chemical for disclosure and any other information the  
38 departments of state and health deem appropriate.

39 6. Notice to consumers. The department of state shall notify consumers  
40 about children's products containing priority chemicals for disclosure.  
41 The notification shall link chemical disclosure to known and potential  
42 health impacts, and shall be published on the department of health's and  
43 department of environmental conservation's websites in a form and manner  
44 determined by the commissioners of such departments.

45 7. Certificate of compliance. A manufacturer required to submit  
46 notice pursuant to this section to the commissioners of health and envi-  
47 ronmental conservation may rely on a certificate of compliance, data or  
48 information from suppliers for determining reporting obligations. A  
49 certificate of compliance provided by a supplier under this subdivision  
50 shall be solely for the purpose of compliance with the requirements of  
51 this section.

52 8. Applicability. The provisions of this section shall apply to chem-  
53 icals in children's products sold or distributed as new. It shall not  
54 apply to used children's products that are sold or distributed for free  
55 at secondhand stores, yard sales, on the internet or donated to chari-  
56 ties.

1     9. Transportation. The requirements of this section shall not apply  
2 to motor vehicles or their component parts, watercraft or their compo-  
3 nent parts, all-terrain vehicles or their component parts, or off-high-  
4 way motorcycles or their component parts, except that the presence of  
5 priority chemicals for disclosure in detachable car seats shall not be  
6 exempt.

7     10. Combustion. The requirements of this section shall not apply to  
8 chemicals generated solely as combustion byproducts or that are present  
9 in combustible fuels.

10    11. Industry. The requirements of this section shall not apply to  
11 priority chemicals for disclosure used in or for industry or manufactur-  
12 ing, including chemicals processed or otherwise used in or for indus-  
13 trial or manufacturing processes and not present in the final product.

14    12. Statement of compliance. If the department of environmental  
15 conservation suspects that a children's product is being offered or sold  
16 in violation of this section, such department may request the manufac-  
17 turer of the children's product to provide within thirty days of receipt  
18 of a request from the department of environmental conservation, a state-  
19 ment of compliance on a form provided by the department of environmental  
20 conservation. The statement of compliance shall: (a) attest that the  
21 children's product does not contain the priority chemical for disclo-  
22 sure; or (b) attest and provide the department of state with documenta-  
23 tion that notification of the presence of a priority chemical for  
24 disclosure was provided to the department pursuant to this section; or  
25 (c) attest that the manufacturer has notified retailers of the presence  
26 of the priority chemical for disclosure pursuant to this section.

27    13. Unauthorized sales. The commissioner of environmental conserva-  
28 tion may issue an order directing the cessation of the sale or distrib-  
29 ution by manufacturers, distributors or retailers of any children's  
30 product being distributed, sold, leased or otherwise offered for sale in  
31 this state that is in violation of this section. In the instance of  
32 non-compliance with such order, the department of environmental conser-  
33 vation shall provide the attorney general any information on the sale,  
34 lease, or distribution of prohibited children's products.

35    14. Enforcement. Where it is determined, following a hearing, that a  
36 manufacturer has violated one or more provisions of this section, the  
37 commissioner of environmental conservation may assess a civil penalty no  
38 greater than five thousand dollars per violation. Upon the occasion of a  
39 second violation, or subsequent violations of this section, a civil  
40 penalty of no greater than fifty thousand dollars may be assessed.

41    Any proceeding conducted pursuant to this subdivision shall be subject  
42 to the state administrative procedure act. The hearing officer shall  
43 consider whether a retailer knowingly offered such items for sale as a  
44 defense to violations of this section.

45    15. Regulations. The department of state, department of health and  
46 the department of environmental conservation may adopt such rules and  
47 regulations as shall be necessary to implement the provisions of this  
48 section.

49    § 2. Severability. If any clause, sentence, paragraph, section or part  
50 of this act shall be adjudged by any court of competent jurisdiction to  
51 be invalid and after exhaustion of all further judicial review, the  
52 judgment shall not affect, impair or invalidate the remainder thereof,  
53 but shall be confined in its operation to the clause, sentence, para-  
54 graph, section or part of this act directly involved in the controversy  
55 in which the judgment shall have been rendered.

1     § 3. This act shall take effect July 1, 2018; provided, however, that  
2 effective immediately, the addition, amendment and/or repeal of any  
3 rules or regulations necessary for the implementation of this act on its  
4 effective date are authorized and directed to be made and completed on  
5 or before such effective date.