

# STATE OF NEW YORK

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## IN SENATE

(Prefiled)

January 4, 2017

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Introduced by Sens. YOUNG, ADDABBO, AKSHAR, AVELLA, BONACIC, FUNKE, LATIMER, MARCHIONE, MURPHY, O'MARA, PERALTA, RITCHIE, SAVINO, VALESKY -- read twice and ordered printed, and when printed to be committed to the Committee on Transportation

AN ACT to amend the vehicle and traffic law and the education law, in relation to authorizing the installation and use of safety cameras on school buses for the purpose of monitoring overtaking and passing of school bus violations; to amend the vehicle and traffic law and the public officers law, in relation to owner liability for an operator illegally overtaking or passing a school bus; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "school bus camera safety act".

3 § 2. Legislative intent. In the state of New York, 2.5 million chil-  
4 dren ride school buses and public transportation to and from school each  
5 day. The legislature recognizes that the safe transportation of children  
6 to and from school is a shared responsibility of each school district  
7 and the driving public. It is the intent of this legislature to author-  
8 ize school districts to utilize school bus safety camera technology,  
9 which will identify drivers who violate the law by passing a stopped  
10 school bus with its red flashing signal lamps illuminated and stop arm  
11 engaged.

12 § 3. Section 375 of the vehicle and traffic law is amended by adding a  
13 new subdivision 21-j to read as follows:

14 21-j. School buses owned or contracted for by a school district which  
15 has adopted a resolution providing for the installation of school bus  
16 safety cameras, as defined in section eleven hundred seventy-four-a of  
17 this chapter, may be equipped with and operate such cameras. School

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 districts that, at the time of adoption of such a resolution, have  
2 entered into a contract for transportation services, may, notwithstand-  
3 ing any other provision of state law, rule or regulation, renegotiate  
4 the terms of their current transportation contract for the purposes of  
5 allowing the installation of school bus safety cameras. School  
6 districts shall not be required to take school buses out of service if  
7 such buses are not equipped with automated school bus safety cameras or  
8 functional automated safety cameras.

9 School districts and school bus transportation contractors shall be  
10 held harmless from and not liable for any criminal or civil liability  
11 arising from the operation of school bus safety cameras. The commis-  
12 sioner shall promulgate rules and regulations for the installation of  
13 school bus safety cameras. A designated vendor or employee of such  
14 vendor, police officer, or designated governing body employee shall not  
15 be liable for any loss that occurs while acting within the scope of  
16 their employment or contractual engagement to implement or enforce a  
17 violation of section eleven hundred seventy-four-a of this chapter.

18 § 4. The vehicle and traffic law is amended by adding a new section  
19 1174-a to read as follows:

20 § 1174-a. Owner liability for operator illegally overtaking or passing  
21 a school bus. (a) For the purposes of this section:

22 1. "School bus safety camera" means an automated photo monitoring  
23 device affixed to the outside of a school bus and designed to detect and  
24 store videotape and one or more images of motor vehicles which overtake  
25 or pass school buses in violation of subdivision (a) of section eleven  
26 hundred seventy-four of this article.

27 2. "Owner" shall have the same meaning provided in article two-B of  
28 this chapter.

29 (b) 1. Notwithstanding any other provision of law, the board of educa-  
30 tion or of trustees of a school district is hereby authorized and  
31 empowered to adopt a resolution providing for the installation and oper-  
32 ation of school bus safety cameras upon school buses operated by or  
33 contracted with such district. School districts shall not access the  
34 images from such cameras but shall provide, pursuant to an agreement  
35 with the appropriate law enforcement agency or agencies for the proper  
36 handling and custody of such images, for the forwarding of images from  
37 such cameras to a law enforcement agency having jurisdiction in the area  
38 in which the violation occurred, for the purpose of imposing monetary  
39 liability on the owner of a motor vehicle for illegally overtaking or  
40 passing a school bus in violation of subdivision (a) of section eleven  
41 hundred seventy-four of this article.

42 2. In such school districts that have adopted a resolution authorizing  
43 the installation of such school bus safety cameras, the board of educa-  
44 tion or of trustees of the school district or a school bus transporta-  
45 tion contractor may, furthermore, enter into an agreement with a private  
46 vendor for the installation, operation, notice processing and adminis-  
47 tration, and maintenance of school bus safety cameras on buses within  
48 such district's fleet. School bus transportation contractors are  
49 empowered to purchase or lease, through a private vendor, school bus  
50 safety cameras; provided, that any agreement between a school bus trans-  
51 portation contractor and a private camera vendor shall stipulate that a  
52 school bus transportation contractor shall only be allowed to recoup  
53 expenses incurred through the installation and operation of a school bus  
54 arm camera and shall not allow the school bus transportation contractor  
55 to charge the camera vendor a fee for the installation, operation or  
56 maintenance of such cameras, nor receive any portion of the fine for a

1 violation of section eleven hundred seventy-four of this article. A  
2 private camera vendor shall have the right to retain any school bus  
3 safety cameras installed on a school bus after the expiration of the  
4 agreement with the school bus transportation contractor, unless the  
5 equipment was purchased from the vendor. Provided, further, that any  
6 agreement between a school bus transportation contractor and a private  
7 camera vendor shall stipulate the number of cameras to be installed  
8 shall not exceed the total amount requested by the school district.

9 3. Such school bus safety cameras shall only take photographs and  
10 videotape of motor vehicles and their license plates thereon, while such  
11 vehicle is operated in violation of subdivision (a) of section eleven  
12 hundred seventy-four of this article. No such photograph or video shall  
13 reveal any occupant of a motor vehicle. Provided, however, that no  
14 simplified traffic information issued pursuant to this section shall be  
15 dismissed solely because a photograph or photographs allow for the iden-  
16 tification of the occupants and/or contents of a motor vehicle.

17 4. Upon adoption of a resolution by a school district as required in  
18 subdivision twenty-one-j of section three hundred seventy-five of this  
19 chapter, such school district may enter into a memorandum of understand-  
20 ing with a local governing authority to enable the implementation of the  
21 provisions of this section. Such traffic violations bureau or court  
22 shall make available to such school district the adjudication data  
23 required by paragraph seven of subdivision (l) of this section as to  
24 allow such school district to complete the report required by subdivi-  
25 sion (l) of this section in a timely manner. Any intergovernmental  
26 agreement pursuant to this paragraph shall inform such traffic  
27 violations bureau or court of the requirements of this subdivision and  
28 shall make provisions regarding the transmittal of such required infor-  
29 mation. School districts that elect to purchase such cameras shall be  
30 reimbursed for the cost of such cameras out of the net proceeds, after  
31 the expenses of administration. Reimbursement for the cost of such  
32 cameras shall not be considered generating income.

33 (c) In any school district in which school bus safety cameras are  
34 installed and operated pursuant to subdivision (b) of this section, the  
35 owner of a motor vehicle, upon issuance of a simplified traffic informa-  
36 tion by a police officer, shall be liable for a civil penalty of two  
37 hundred fifty dollars if such vehicle was used or operated with the  
38 permission of the owner, express or implied, in violation of subdivision  
39 (a) of such section, and such violation is evidenced by information  
40 obtained from a school bus safety camera; provided, however, that no  
41 owner of a vehicle shall be liable for a penalty imposed pursuant to  
42 this section where the operator of such vehicle has been convicted of  
43 the underlying violation of subdivision (a) of section eleven hundred  
44 seventy-four of this article. Provided, further, that the net proceeds  
45 of any penalty, after the expenses of administration and operating costs  
46 of the cameras, collected by a traffic violations bureau or court pursu-  
47 ant to this section shall be expended for programs related to improving  
48 traffic safety and/or school district safety in the municipality in  
49 which the violation occurred. School districts are authorized to accept  
50 grants from municipalities for the implementation of this section.  
51 School districts may allow for a warning period of up to twenty-one days  
52 from the time the first school bus safety cameras are installed in the  
53 district before monetary penalties are imposed on violations occurring  
54 from such cameras.

55 (d) A school district or school bus camera vendor shall forward or  
56 cause to be forwarded, the images and videotape from its school bus

1 safety cameras to a law enforcement agency having jurisdiction in the  
2 area where the violation occurred. A school bus contractor may not proc-  
3 ess a violation of section eleven hundred seventy-four of this article.  
4 After receipt of such images, a police officer shall inspect such vide-  
5 otape and images to determine whether a violation of subdivision (a) of  
6 section eleven hundred seventy-four of this article was committed,  
7 provided that such videotape and one or more images must display a red  
8 visual signal as specified in subdivision twenty of section three  
9 hundred seventy-five of this chapter. If such police officer finds that  
10 such a violation occurred, he or she shall issue a simplified traffic  
11 information alleging the violation, and such information with a copy of  
12 the photographic image of the violation shall be mailed to the owner of  
13 the motor vehicle by first class mail within thirty days of the alleged  
14 violation. The videotape and images produced by a school bus safety  
15 camera shall be prima facie evidence of the facts contained therein. All  
16 photographic images of motor vehicles which do not depict or result in  
17 liability for violation of subdivision (a) of section eleven hundred  
18 seventy-four of this article shall be destroyed by the appropriate  
19 school district and law enforcement agency within two days.

20 (e) An imposition of liability pursuant to this section shall not be  
21 deemed a conviction as an operator and shall not be made part of the  
22 operating record of the person upon whom such liability is imposed nor  
23 shall it be used for insurance purposes in the provision of motor vehi-  
24 cle insurance coverage.

25 (f) 1. A simplified traffic information and the photographic image of  
26 the alleged violation shall be sent by first class mail to each person  
27 alleged to be liable as an owner for a violation of subdivision (a) of  
28 section eleven hundred seventy-four of this article pursuant to this  
29 section within thirty days if such owner is a resident of this state and  
30 within forty-five business days if such owner is a non-resident,  
31 provided that a warning notice and not a simplified traffic information  
32 shall be sent if such violation is evidenced by information obtained  
33 from a school bus safety camera that has been operational but inactive  
34 for a period determined by the school district. Personal delivery on  
35 the owner shall not be required. A manual or automatic record of mailing  
36 prepared in the ordinary course of business shall be prima facie  
37 evidence of the facts contained therein.

38 2. A simplified traffic information shall contain the name and address  
39 of the person alleged to be liable as an owner for a violation of subdi-  
40 vision (a) of section eleven hundred seventy-four of this article pursu-  
41 ant to this section, the registration number of the vehicle involved in  
42 such violation, the location where such violation took place including  
43 global positioning system coordinates, the date and time of such  
44 violation and the identification number of the school bus safety camera  
45 which recorded the violation or other document locator number.

46 3. The simplified traffic information shall contain information advis-  
47 ing the person charged of the manner, the time, the place and the court  
48 or administrative body in which he or she may contest the liability  
49 alleged in the simplified traffic information. Such simplified traffic  
50 information shall also contain a warning to advise the persons charged  
51 that failure to answer in the manner and time provided shall be deemed  
52 an admission of liability and that he or she shall be liable for failure  
53 to respond to a summons.

54 (g) Adjudication of the liability imposed upon owners by this section  
55 shall be by a traffic violations bureau established pursuant to section

1 three hundred seventy of the general municipal law or, if there be none,  
2 by the court having jurisdiction over traffic infractions.

3 (h) If an owner receives a simplified traffic information pursuant to  
4 this section for any time period during which the vehicle was stolen, it  
5 shall be a valid defense to an allegation of liability for a violation  
6 of subdivision (a) of section eleven hundred seventy-four of this arti-  
7 cle pursuant to this section that the vehicle had been reported to the  
8 police as stolen prior to the time the violation occurred and had not  
9 been recovered by such time. For purposes of asserting the defense  
10 provided by this subdivision it shall be sufficient that a certified  
11 copy of the police report on the stolen vehicle be sent by first class  
12 mail to the traffic violations bureau, court having jurisdiction or  
13 parking violations bureau.

14 (i) An owner who is a lessor of a vehicle to which a simplified traf-  
15 fic information was issued pursuant to this section shall not be liable  
16 for the violation of subdivision (a) of section eleven hundred seventy-  
17 four of this article, provided that he or she sends to the court having  
18 jurisdiction a copy of the rental, lease or other such contract document  
19 covering such vehicle on the date of the violation, with the name and  
20 address of the lessee clearly legible, within thirty-seven days after  
21 receiving notice from the court of the date and time of such violation,  
22 together with the other information contained in the original simplified  
23 traffic information. Failure to send such information within such thir-  
24 ty-seven day time period shall render the owner liable for the penalty  
25 prescribed by this section. Where the lessor complies with the  
26 provisions of this subdivision, the lessee of such vehicle on the date  
27 of such violation shall be deemed to be the owner of such vehicle for  
28 purposes of this section, shall be subject to liability for the  
29 violation of subdivision (a) of section eleven hundred seventy-four of  
30 this article pursuant to this section and shall be sent a simplified  
31 traffic information pursuant to this section.

32 (j) Nothing in this section shall be construed to limit the liability  
33 of an operator of a vehicle for any violation of subdivision (a) of  
34 section eleven hundred seventy-four of this article.

35 (k) The school bus safety cameras installed and operated pursuant to  
36 this section shall be used solely for the purposes of carrying out  
37 photo-monitoring and videotaping of violations of subdivision (a) of  
38 section eleven hundred seventy-four of this article.

39 (l) In any such school district which adopts a resolution pursuant to  
40 subdivision (b) of this section, such school district shall, to the  
41 extent that such information is available to it, submit an annual report  
42 on the results of the use of a school bus safety camera program to the  
43 governor, the temporary president of the senate and the speaker of the  
44 assembly on or before September first, two thousand eighteen and on or  
45 before such date in each succeeding year in which the program is opera-  
46 ble through September two thousand twenty-three. Such report shall  
47 include, but not be limited to:

48 1. a description of the routes where school bus safety cameras were  
49 used;

50 2. the aggregate number, type and severity of accidents caused by  
51 passing a school bus in violation of section eleven hundred seventy-four  
52 of this article provided, however, the school district maintains such  
53 information;

54 3. the number of violations recorded for each school bus safety camera  
55 and in the aggregate on a monthly basis;



1 4. the total number of notices of liability issued for violations of  
2 this section;

3 5. the number of fines and total amount of fines paid after the first  
4 notice of liability;

5 6. the number of violations adjudicated and results of such adjudi-  
6 cations including breakdowns of disposition made for violations recorded  
7 by such systems;

8 7. the total amount of revenue realized from adjudications;

9 8. expenses incurred in connection with this program by such school  
10 district or private bus contractor providing transportation services for  
11 the school district;

12 9. the quality of the adjudication process and its results; and

13 10. a description of public education activities conducted to warn  
14 motorists of the dangers of passing a school bus.

15 (m) No owner or operator of a motor vehicle, who has been charged with  
16 a violation of subdivision (a) of section eleven hundred seventy-four of  
17 this article in a simplified traffic information, shall be deemed to  
18 have any liability for such violation pursuant to this section.

19 § 5. Section 3621 of the education law is amended by adding a new  
20 subdivision 16 to read as follows:

21 16. "School bus safety camera" shall mean an automated photo monitor-  
22 ing device authorized to be installed and operated on the outside of a  
23 school bus pursuant to section eleven hundred seventy-four-a of the  
24 vehicle and traffic law.

25 § 6. Paragraph c of subdivision 2 of section 3623-a of the education  
26 law, as amended by chapter 453 of the laws of 2005, is amended to read  
27 as follows:

28 c. The purchase of equipment deemed a proper school district expense,  
29 including: (i) the purchase of two-way radios to be used on old and new  
30 school buses, (ii) the purchase of stop-arms, to be used on old and new  
31 school buses, (iii) the purchase and installation of seat safety belts  
32 on school buses in accordance with the provisions of section thirty-six  
33 hundred thirty-five-a of this article, (iv) the purchase of school bus  
34 back up beepers, (v) the purchase of school bus front crossing arms,  
35 (vi) the purchase of school bus safety sensor devices, (vii) the  
36 purchase and installation of exterior reflective marking on school  
37 buses, (viii) the purchase of automatic engine fire extinguishing  
38 systems for school buses used to transport students who use wheelchairs  
39 or other assistive mobility devices, (ix) the purchase of school bus  
40 safety cameras, and ~~[(ix)]~~ (x) the purchase of other equipment as  
41 prescribed in the regulations of the commissioner; and

42 § 7. Subdivision 3 and paragraph a of subdivision 4 of section 227 of  
43 the vehicle and traffic law, subdivision 3 as amended by chapter 337 of  
44 the laws of 1970 and renumbered by chapter 288 of the laws of 1989 and  
45 paragraph a of subdivision 4 as amended by section 7 of part J of chap-  
46 ter 62 of the laws of 2003, are amended to read as follows:

47 3. After due consideration of the evidence and arguments offered in a  
48 contested case, the hearing officer shall determine whether the charges  
49 have been established. In the case of an owner charged as such pursuant  
50 to article twenty-nine of this chapter, it shall be a complete defense  
51 to such charge that a vehicle alleged to be in violation was operated  
52 without the permission of such owner or his or her agent and the estab-  
53 lishment of lack of permission shall result in an order dismissing such  
54 charge against such owner. Where the charges have not been established,  
55 an order dismissing the charges shall be entered. Where a determination  
56 is made that a charge has been established, either in a contested case

1 or in an uncontested case where there is an appearance before a hearing  
2 officer, or if an answer admitting the charge otherwise has been  
3 received, an appropriate order shall be entered in the department's  
4 records.

5 a. An order entered upon the failure to answer or appear or after the  
6 receipt of an answer admitting the charge or where a determination is  
7 made that the charge has been established shall be civil in nature, but  
8 shall be treated as a conviction for the purposes of this chapter. The  
9 commissioner or his or her designee may include in such order an imposi-  
10 tion of any penalty authorized by any provision of this chapter for a  
11 conviction of such violation, except that no penalty [~~therefore~~] there-  
12 for shall include imprisonment, nor, if monetary, exceed the amount of  
13 the fine which could have been imposed had the charge been heard by a  
14 court. The driver's license or privileges, or, if the charge involves a  
15 violation of section three hundred eighty-five or section four hundred  
16 one of this chapter by a registrant who was not the operator of the  
17 vehicle, the registration of such vehicle or privilege of operation of  
18 any motor vehicle owned by such registrant may be suspended pending the  
19 payment of any penalty so imposed; however, in the case of an owner  
20 charged as such pursuant to this article, his or her driver's license or  
21 privilege shall not be affected by such order or determination other  
22 than as suspension thereof for failure to appear or pay as set forth in  
23 this article, nor shall a conviction hereunder of such owner as such  
24 result in departmental administrative sanctions affecting his or her  
25 driver's license or privilege. Any suspension issued pursuant to this  
26 paragraph shall be subject to the provisions of paragraph (j-1) of  
27 subdivision two of section five hundred three of this chapter.

28 § 8. Subdivision 2 of section 87 of the public officers law is amended  
29 by adding a new paragraph (p) to read as follows:

30 (p) are photographs, microphotographs, videotape or other recorded  
31 images prepared under the authority of section eleven hundred seventy-  
32 four-a of the vehicle and traffic law. Any school district that adopts  
33 a resolution providing for the installation and operation of school bus  
34 safety cameras upon school buses operated by or contracted with such  
35 district pursuant to section eleven hundred seventy-four-a of the vehi-  
36 cle and traffic law shall notify its residents through adopted proce-  
37 dures about such installation and operation before any simplified traf-  
38 fic information issued based on evidence obtained by such school bus  
39 safety cameras.

40 § 9. This act shall take effect on the first of November next succeed-  
41 ing the date on which it shall have become a law; except that sections  
42 four and five of this act shall take effect on the first of April next  
43 succeeding the effective date of this act. The provisions of this act  
44 shall expire and be deemed repealed September 1, 2023.