STATE OF NEW YORK

2442

2017-2018 Regular Sessions

IN SENATE

January 13, 2017

Introduced by Sen. HAMILTON -- read twice and ordered printed, and when printed to be committed to the Committee on Banks

AN ACT to amend the banking law and the elder law, in relation to financial exploitation; and to amend the state finance law, in relation to establishing the financial exploitation, outreach, education and training fund

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. The banking law is amended by adding a new section 9-x to 2 read as follows:
- § 9-x. Reporting of suspected financial exploitation. 1. As used in this section, the following terms shall have the following meanings:
 - (a) "Financial institution" shall mean any of the following:
- 6 (1) A depository institution, as defined in Section 3(c) of the Feder-7 al Deposit Insurance Act (12 U.S.C. Sec. 1813(c)).
- 8 (2) An institution-affiliated party, as defined in Section 3(u) of the 9 Federal Deposit Insurance Act (12 U.S.C. Sec. 1813(u)).
- 10 (3) A federal credit union or state credit union, as defined in Section 101 of the Federal Credit Union Act (12 U.S.C. Sec. 1752),
- 12 including, but not limited to, an institution-affiliated party of a
- 13 credit union, as defined in Section 206(r) of the Federal Credit Union 14 Act (12 U.S.C. Sec. 1786(r)).
 - (b) "Elderly person" shall mean a person sixty years of age or older.
- 16 <u>(c) "Financial exploitation" shall mean improper use of an elderly</u>
 17 <u>person's funds, property or resources by another individual, including</u>
- 18 but not limited to fraud, false pretenses, misrepresentation, embezzle-
- 19 ment, conspiracy, forgery, falsifying records, coerced property trans-
- 20 <u>fers or denial of access to assets.</u>

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- 21 2. Any certified public accountant or attorney licensed in this state,
- 22 any preparer of taxes operating in this state, and any officer or
- 23 employee of a financial institution located within this state, who

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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S. 2442 2

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reviews or approves an elderly person's financial documents, records or transactions, in connection with providing financial and/or legal 3 services to or on behalf of an elderly person shall be required to 4 report in accordance with this section when such individual, within the 5 scope of his or her employment or professional practice, has reasonable 6 cause to believe that such elderly person has been or is being subjected to financial exploitation. A bank teller shall be exempt from the 7 requirements of this section, provided that bank tellers receive train-8 ing approved by the office for the aging on identifying scams and other 9 10 forms of financial exploitation.

- 3. In addition to those persons required to report suspected financial exploitation under this section, any other person may make such a report if he or she has reasonable cause to believe that an elderly person has been or is being subjected to financial exploitation.
- 4. Reports of suspected financial exploitation under this section shall be made immediately by telephone or as soon as practicably possible, and by written report sent within two working days to the adult protective services unit of the local department of social services.
- 5. An allegation by an elderly person, or any other person, that financial exploitation has occurred is sufficient to trigger the reporting requirement in subdivision two of this section.
 - 6. Any person who in good faith makes a report under this section shall have immunity from any liability, civil or criminal, for having made such a report. For the purpose of any proceeding, civil or criminal, the good faith of any person required to report instances of financial exploitation under subdivision two of this section shall be presumed.
 - 7. If, after a proceeding with notice and a hearing, the superintendent determines that any person required by this section to report an instance of suspected financial exploitation has willfully failed to report such instance, such person shall be deemed to have violated this section and shall be subject to a penalty not to exceed one thousand dollars per violation.
 - § 2. Section 202 of the elder law is amended by adding a new subdivision 17 to read as follows:
 - 17. to conduct an outreach, education and training program for financial institutions as defined in paragraph (a) of subdivision one of section nine-x of the banking law.
- 39 \S 3. The elder law is amended by adding a new section 219-a to read 40 as follows:
 - § 219-a. Financial exploitation, outreach, education and training program. 1. Definitions. For the purposes of this section, the term "designated agency" shall have the meaning ascribed to it under section two hundred fourteen of this title.
- 45 2. The director, within the amounts appropriated therefor, shall, in 46 conjunction with the office of children and family services and the department of financial services, establish a financial outreach, educa-47 tion and training program, hereinafter referred to in this section as 48 "the program," for the purpose of providing an education, outreach and 49 training program to certified public accountants licensed in this state, 50 51 attorneys licensed in this state, any preparer of taxes operating in 52 this state, and to financial institutions as defined in section nine-x 53 of the banking law located within this state. The outreach, education 54 and training program shall be a voluntary program. The director, in conjunction with the office of children and family services and the 55 department of financial services, shall coordinate activities to identi-

S. 2442 3

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1 fy and provide training to the institutions and individuals described in 2 this section.

- 3. (a) As part of the program, the director may award grants to qualified designated agencies to establish local elderly exploitation outreach, education and training programs. Qualified designated agencies shall work collaboratively with such institutions and individuals, and their representative associations.
 - (b) In making such grants, the director shall consider:
- 9 (1) the manner in which the designated agency proposes to provide such 10 education, outreach and training;
- 11 (2) the capacity of the designated agency to coordinate its services 12 with banking, human service and law enforcement and public agencies 13 which provide services or assistance to the elderly, including the local 14 department of social services adult protective services unit; and
 - (3) any other criteria determined by the director to be appropriate.
 - 4. The program shall, at a minimum, consist of the following elements which shall be provided by the office for the aging:
 - (a) educational and informational materials in print, audio, visual, electronic or other media;
 - (b) public service announcements, advertisements, media campaigns, workshops and mass mailings;
- 22 (c) conferences or presentations designed to provide information to 23 those individuals identified in subdivision two of section nine-x of the 24 banking law; and
 - (d) instructions on how to report known or suspected incidents of financial exploitation of the elderly, including the appropriate telephone numbers to call and the types of information that would assist the office with its investigation of the report.
- 29 5. The director shall convene an advisory committee made up of at 30 least ten but no more than twenty members to advise the director and 31 make recommendations on the aspects of developing and implementing the program. Members of the advisory committee shall include but not be 32 33 limited to: at least two representatives from statewide senior advocacy 34 organizations, at least one representative representing a non-profit 35 senior organization which operates an elder abuse prevention program, at least one attorney whose practice concentrates in elder law or an indi-36 vidual acting on behalf of the elder law section of the New York state 37 38 bar association, at least one banker or a representative of an associ-39 ation representing bankers, at least one certified public accountant or a representative of an association representing certified public 40 41 accountants, at least two members representing protective services for 42 adults, and at least two law enforcement representatives.
 - § 4. The state finance law is amended by adding a new section 99-aa to read as follows:
- § 99-aa. Financial exploitation, outreach, education and training fund. 1. There is hereby established in the joint custody of the comptroller and the superintendent of financial services a special revenue fund to be known as the "financial exploitation, outreach, education and training fund".
- 2. The financial exploitation, outreach, education and training fund
 51 shall consist of all moneys received by the state under section nine-x
 52 of the banking law and all other fees, fines, grants, bequests or other
 53 monies credited, appropriated or transferred thereto from any other fund
 54 or source.
- 55 <u>3. The moneys of the financial exploitation, outreach, education and</u> 56 <u>training fund shall be disbursed by the comptroller to the state office</u>

S. 2442 4

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1 for the aging for the purpose of carrying out the provisions of sections 2 two hundred nineteen and two hundred nineteen-a of the elder law.

§ 5. This act shall take effect immediately; provided, however, that 4 subdivisions 2, 3, 4, 5, 6 and 7 of section 9-x of the banking law, as 5 added by section one of this act, shall take effect on the two hundred 6 seventieth day after this act shall have become a law.