

STATE OF NEW YORK

2306--A

2017-2018 Regular Sessions

IN SENATE

January 12, 2017

Introduced by Sens. MURPHY, AVELLA, BONACIC, GRIFFO, JACOBS, KAMINSKY, KENNEDY, KLEIN, PHILLIPS, RANZENHOFER, ROBACH, VALESKY -- read twice and ordered printed, and when printed to be committed to the Committee on Transportation -- recommitted to the Committee on Transportation in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the vehicle and traffic law and the executive law, in relation to the field testing of mobile telephones and portable electronic devices after a motor vehicle accident or collision involving damage to real or personal property, personal injury or death

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative intent. The legislature hereby finds that the
2 use of mobile telephones and/or personal electronic devices has dras-
3 tically increased the prevalence of distracted driving. This destructive
4 behavior endangers the lives of every driver and passenger traveling on
5 New York state roadways. In 2001, this legislature enacted legislation
6 prohibiting the use of mobile telephones while driving, and in 2009
7 updated the law to include all portable electronic devices. The execu-
8 tive branch initiated a public campaign against cell phone use while
9 driving, and has even established "text stops" along all major highways.
10 While these efforts have brought much needed attention to the dangers of
11 distracted driving, reports indicate that 67 percent of drivers admit to
12 continued use of their cell phones while driving despite knowledge of
13 the inherent danger to themselves and others on the road. A 10 year
14 trend of declining collisions and casualties was reversed this year as
15 crashes are up 14 percent, and fatalities increased 8 percent, suggest-
16 ing that the problem has not only gotten worse, but is still greatly
17 misunderstood.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 Furthermore, law enforcement has a difficult time enforcing these
2 public safety laws, especially after an accident where it is impossible
3 to discern whether the operator of a motor vehicle was in fact using his
4 or her cell phone immediately prior to or at the time of the collision.

5 Empowering our law enforcement with technology, which is able to imme-
6 diately determine cell phone usage without an inquiry into the content,
7 will allow enforcement of these laws after an accident while still
8 protecting essential privacy rights. Therefore, the legislature finds
9 that while technology has created this grave danger, it also has the
10 capacity to aid law enforcement in tackling and eradicating distracted
11 driving caused by mobile telephones and personal electronic devices.

12 The legislature further finds that a driver's license is a privilege
13 granted by the state, and maintaining such privilege requires continued
14 compliance with established conditions enumerated in law. One such
15 condition is implied consent, an accepted mechanism in combating driving
16 while under the influence of alcohol. Studies have concluded that text-
17 ing while driving impairs a driver to the level of .08 blood alcohol
18 level. Therefore, it is in the state's interest to treat this impairment
19 with a similar methodology to that of drunk driving. The state's
20 invested interest in promoting public safety and preventing senseless
21 loss of life justifies the creation of Evan's law.

22 § 2. Short title. This act shall be known and may be cited as "Evan's
23 law".

24 § 3. Section 215 of the vehicle and traffic law is amended by adding
25 two new subdivisions (d) and (e) to read as follows:

26 (d) The commissioner shall, jointly with the commissioner of criminal
27 justice services, promulgate rules and regulations, and take any other
28 action necessary to implement the provisions of section twelve hundred
29 twenty-five-e of this chapter, relating to field testing of mobile tele-
30 phones and portable electronic devices. Such actions shall include the
31 testing and determination of the reliability and accuracy of electronic
32 scanning devices used for such field testing. The commissioner and
33 commissioner of criminal justice services shall approve electronic scan-
34 ning devices which are reliable and accurate for the purpose of conduct-
35 ing field testing.

36 (e) The commissioner shall conduct a public education campaign relat-
37 ing to the field testing of mobile telephones and portable electronic
38 devices, and the implied consent to such testing of any person operating
39 a motor vehicle in this state. Such campaign shall include information
40 pamphlets provided with each application for a learner's permit or driv-
41 er's license, and each renewal thereof.

42 § 4. Paragraph (h) of subdivision 2 of section 503 of the vehicle and
43 traffic law, as amended by section 1 of part PP of chapter 59 of the
44 laws of 2009, is amended to read as follows:

45 (h) An applicant whose driver's license has been revoked pursuant to
46 (i) section five hundred ten of this title, (ii) section eleven hundred
47 ninety-three of this chapter, [and] (iii) section eleven hundred nine-
48 ty-four of this chapter, and (iv) section twelve hundred twenty-five-e
49 of this chapter, shall, upon application for issuance of a driver's
50 license, pay to the commissioner a fee of one hundred dollars. When the
51 basis for the revocation is a finding of driving after having consumed
52 alcohol pursuant to the provisions of section eleven hundred
53 ninety-two-a of this chapter, the fee to be paid to the commissioner
54 shall be one hundred dollars. Such fee is not refundable and shall not
55 be returned to the applicant regardless of the action the commissioner
56 may take on such person's application for reinstatement of such driving

1 license. Such fee shall be in addition to any other fees presently
2 levied but shall not apply to an applicant whose driver's license was
3 revoked for failure to pass a reexamination or to an applicant who has
4 been issued a conditional or restricted use license under the provisions
5 of article twenty-one-A or thirty-one of this chapter.

6 § 5. Subparagraph (iv) of paragraph (a) of subdivision 2 of section
7 511 of the vehicle and traffic law, as amended by chapter 607 of the
8 laws of 1993, is amended and a new paragraph (v) is added to read as
9 follows:

10 (iv) such person has in effect three or more suspensions, imposed on
11 at least three separate dates, for failure to answer, appear or pay a
12 fine, pursuant to subdivision three of section two hundred twenty-six or
13 subdivision four-a of section five hundred ten of this chapter[-]; or

14 (v) the suspension or revocation is based upon refusal to surrender a
15 mobile telephone or portable electronic device for field testing pursu-
16 ant to section twelve hundred twenty-five-e of this chapter.

17 § 6. The vehicle and traffic law is amended by adding a new section
18 1225-e to read as follows:

19 § 1225-e. Field testing of mobile telephones and portable electronic
20 devices. 1. For the purposes of this section, the following terms shall
21 have the following meanings:

22 (a) "Field testing" shall mean the use of an electronic scanning
23 device, approved and utilized in accordance with rules jointly promul-
24 gated by the commissioner and the commissioner of criminal justice
25 services, to determine whether or not the operator of a motor vehicle
26 was using a mobile telephone or a portable electronic device in
27 violation of section twelve hundred twenty-five-c or twelve hundred
28 twenty-five-d of this article. Provided, that such use of an electronic
29 scanning device shall be limited to determining whether the operator of
30 a motor vehicle was using a mobile telephone or portable electronic
31 device in violation of either such section at or near the time of the
32 accident or collision which provides the grounds for such testing.
33 Furthermore, no such electronic scan shall include the content or origin
34 of any communication or game conducted, or image or electronic data
35 viewed, on a mobile telephone or portable electronic device.

36 (b) "Mobile telephone" shall mean a mobile telephone as defined in
37 paragraph (a) of subdivision one for section twelve hundred
38 twenty-five-c of this article.

39 (c) "Portable electronic device" shall mean a portable electronic
40 device as defined in paragraph (a) of subdivision two of section twelve
41 hundred twenty-five-d of this article.

42 (d) "Using" shall mean:

43 (1) for the purposes of mobile telephones, using as defined in para-
44 graph (c) of subdivision one of section twelve hundred twenty-five-c of
45 this article; and

46 (2) for the purposes of portable electronic devices, using as defined
47 in paragraph (b) of subdivision two of section twelve hundred twenty-
48 five-d of this article.

49 2. Every person operating a motor vehicle which has been involved in
50 an accident or collision involving damage to real or personal property,
51 personal injury or death, and who has in his possession at or near the
52 time of such accident or collision, a mobile telephone or personal elec-
53 tronic device, shall at the request of a police officer, surrender his
54 or her mobile telephone and/or portable electronic device to the police
55 officer solely for the purpose of field testing such mobile telephone
56 and/or portable electronic device. If such field testing determines

1 that the operator of the motor vehicle was using his or her mobile tele-
2 phone or portable electronic device in violation of section twelve
3 hundred twenty-five-c or twelve hundred twenty-five-d of this article,
4 the results of such testing shall constitute evidence of any such
5 violation.

6 3. (a) Any person who operates a motor vehicle in this state shall be
7 deemed to have given consent to field testing of his or her mobile tele-
8 phone and/or portable electronic device for the purpose of determining
9 the use thereof while operating a motor vehicle provided that such test-
10 ing is conducted by or at the direction of a police officer, after such
11 person has operated a motor vehicle involved in an accident or collision
12 involving damage to real or personal property, personal injury or death.

13 (b)(1) If a person operating a motor vehicle involved in an accident
14 or collision involving damage to real or personal property, personal
15 injury or death has in his or her possession a mobile telephone or port-
16 able electronic device, having thereafter been requested to surrender
17 such mobile telephone and/or portable electronic device for field test-
18 ing, and having been informed that the person's license or permit to
19 drive and any non-resident operating privilege shall be immediately
20 suspended and subsequently revoked, shall be revoked for refusal to
21 surrender his or her mobile telephone and/or portable electronic device
22 solely for the purpose of field testing, whether or not the person is
23 found guilty of a violation of section twelve hundred twenty-five-c or
24 twelve hundred twenty-five-d of this article, refuses to surrender his
25 or her mobile telephone or portable electronic device solely for the
26 purpose of field testing, unless a court order has been granted pursuant
27 to subdivision four of this section, field testing shall not be
28 conducted and a written report of such refusal shall be immediately made
29 by the police officer before whom such refusal was made. Such report may
30 be verified by having the report sworn to, or by affixing to such report
31 a form notice that false statements made therein are punishable as a
32 class A misdemeanor pursuant to section 210.45 of the penal law and such
33 form notice together with the subscription of the deponent shall consti-
34 tute a verification of the report.

35 (2) The report of the police officer shall set forth the grounds to
36 believe that the person operated a motor vehicle involved in an accident
37 or collision involving damage to real or personal property, personal
38 injury or death while in possession of a mobile telephone or portable
39 electronic device, that said person had refused to surrender his or her
40 mobile telephone or portable electronic device for field testing, and
41 that no field test was administered. The report shall be transmitted to
42 the commissioner by the police officer within forty-eight hours of the
43 refusal.

44 (3) For persons charged with a violation of section twelve hundred
45 twenty-five-c or twelve hundred twenty-five-d of this article, the
46 license or permit to drive and any non-resident operating privilege
47 shall, upon the basis of such written report, be temporarily suspended
48 by the court without notice pending the determination of a hearing as
49 provided in paragraph (c) of this subdivision. Copies of such report
50 must be transmitted by the court to the commissioner and such transmit-
51 tal may not be waived even with the consent of all the parties. Such
52 report shall be forwarded to the commissioner within forty-eight hours
53 of such filing of charges.

54 (4) The court or the commissioner shall provide such person with a
55 scheduled hearing date, a waiver form and such other information as may
56 be required by the commissioner. If a hearing, as provided in paragraph

1 (c) of this subdivision, is waived by such person, the commissioner
2 shall immediately revoke the license, permit or non-resident operating
3 privilege, as of the date of receipt of such waiver in accordance with
4 paragraph (d) of this subdivision.

5 (c) Any person whose license or permit to drive or any non-resident
6 operating privilege has been suspended pursuant to paragraph (b) of this
7 subdivision is entitled to a hearing in accordance with a hearing sched-
8 ule to be promulgated by the commissioner. If the department fails to
9 provide for such hearing fifteen days after the receipt of a report of a
10 refusal, the license, permit to drive or non-resident operating privi-
11 lege of such person shall be reinstated pending a hearing pursuant to
12 this section. The hearing shall be limited to the following issues: (1)
13 did such person operate a motor vehicle involved in an accident or
14 collision involving damage to real or personal property, personal injury
15 or death; (2) did such person possess a mobile telephone or portable
16 electronic device at or near the time of such accident or collision; (3)
17 was such person given sufficient warning, in clear or unequivocal
18 language, prior to such refusal that such refusal to surrender his or
19 her mobile telephone and/or portable electronic device for filed testing
20 would result in the immediate suspension and subsequent revocation of
21 such person's license or operating privilege; and (4) did such person
22 refuse to surrender his or her mobile telephone and/or portable elec-
23 tronic device solely for the purpose of field testing. If, after such
24 hearing, the hearing officer, acting on behalf of the commissioner,
25 finds on any one of such issues in the negative, the hearing officer
26 shall immediately terminate any suspension arising from such refusal.
27 If, after such hearing, the hearing officer, acting on behalf of the
28 commissioner finds all of the issues in the affirmative, such officer
29 shall immediately revoke the license or permit to drive or any non-resi-
30 dent operating privilege in accordance with paragraph (d) of this subdi-
31 vision. A person who has had a license or permit to drive or non-resi-
32 dent operating privilege suspended or revoked pursuant to this
33 subdivision may appeal the findings of the hearing officer in accordance
34 with article three-A of this chapter. Any person may waive the right to
35 a hearing under this section. Failure by such person to appear for the
36 scheduled hearing shall constitute a waiver of such hearing; provided,
37 however, that such person may petition the commissioner for a new hear-
38 ing which shall be held as soon as practicable.

39 (d) (1) Any license which has been revoked pursuant to paragraph (c)
40 of this subdivision shall not be restored for at least one year after
41 such revocation, nor thereafter, except in the discretion of the commis-
42 sioner. However, no such license shall be restored for at least eighteen
43 months after such revocation, nor thereafter except in the discretion of
44 the commissioner, in any case where the person has had a prior revoca-
45 tion resulting from refusal to surrender his or her mobile telephone or
46 portable electronic device for field testing within five years imme-
47 diately preceding the date of such revocation.

48 (2) Except as otherwise provided, any person whose license, permit to
49 drive or any non-resident operating privilege is revoked pursuant to the
50 provisions of this section shall also be liable for a civil penalty in
51 the amount of five hundred dollars, except that if such revocation is a
52 second or subsequent revocation pursuant to this section issued within a
53 five year period, the civil penalty shall be in the amount of seven
54 hundred fifty dollars. No new driver's license or permit shall be
55 issued, or non-resident operating privilege restored to such person
56 unless such penalty has been paid. All penalties collected by the

1 department pursuant to the provisions of this section shall be the prop-
2 erty of the state and shall be paid into the general fund of the state
3 treasury.

4 (e) The commissioner shall promulgate such rules and regulations as
5 may be necessary to effectuate the provisions of this section.

6 (f) Evidence of a refusal to surrender a mobile telephone or portable
7 electronic device for field testing shall be admissible in any trial,
8 proceeding or hearing based on a violation of the provisions of section
9 twelve hundred twenty-five-c or twelve hundred twenty-five-d of this
10 article but only upon a showing that the person was given sufficient
11 warning, in clear and unequivocal language, of the effect of such
12 refusal and that the person persisted in the refusal.

13 (g) Upon the request of the person who surrendered his or her mobile
14 telephone and/or portable electronic device for field testing the
15 results of such testing shall be made available to such person.

16 4. (a) Notwithstanding the provisions of subdivision three of this
17 section, no person who operates a motor vehicle in this state while
18 possessing a mobile telephone or portable electronic device may refuse
19 to surrender such mobile telephone or portable electronic device solely
20 for the purpose of field testing when a court order for such testing has
21 been issued in accordance with the provisions of this subdivision.

22 (b) Upon refusal by any person to surrender his or her mobile tele-
23 phone and/or portable electronic device for the purpose of field test-
24 ing, the testing shall not be conducted unless a police officer or a
25 district attorney, as defined in subdivision thirty-two of section 1.20
26 of the criminal procedure law, requests and obtains a court order to
27 compel a person to surrender his or her mobile telephone or portable
28 electronic device for field testing upon proof that such person was the
29 operator of a motor vehicle and in the course of such operation, he or
30 she caused serious physical injury, as defined in subdivision ten of
31 section 10.00 of the penal law, to or the death of another person.

32 (c)(1) An application for a court order to compel surrender of a
33 mobile telephone or portable electronic device for field testing, may be
34 made to any supreme court justice, county court judge or district court
35 judge in the judicial district in which the incident occurred, or if the
36 incident occurred in the city of New York before any supreme court
37 justice or judge of the criminal court of the city of New York. Such
38 application may be communicated by telephone, radio or other means of
39 electronic communication, or in person.

40 (2) The applicant must provide identification by name and title, and
41 must state the purpose of the communication. Upon being advised that an
42 application for a court order to compel surrender of a mobile telephone
43 and/or portable electronic device solely for the purpose of field test-
44 ing is being made, the court shall place under oath the applicant and
45 any other person providing information in support of the application as
46 provided in subparagraph three of this paragraph. After being sworn the
47 applicant must state that the person from whom the surrender of a mobile
48 telephone or portable electronic device was requested was the operator
49 of a motor vehicle and in the course of such operation, he or she caused
50 serious physical injury to or the death of another person, and such
51 person refused to surrender his or her mobile telephone or portable
52 electronic device for field testing. The applicant must make specific
53 allegations of fact to support such statement. Any person properly iden-
54 tified, may present sworn allegations of fact in support of the appli-
55 cant's statement.

1 (3) Upon being advised that an oral application for a court order to
2 compel a person to surrender his or her mobile telephone or portable
3 electronic device for field testing is being made, a judge or justice
4 shall place under oath the applicant and any other person providing
5 information in support of the application. Such oath or oaths and all of
6 the remaining communication must be recorded, either by means of a voice
7 recording device or a stenographic record made, the judge must have the
8 record transcribed, certify to the accuracy of the transcription and
9 file the original record and transcription with the court within seven-
10 ty-two hours of the issuance of the court order. If the longhand notes
11 are taken, the judge shall subscribe a copy and file it with the court
12 within twenty-four hours of the issuance of the order.

13 (4) If the court is satisfied that the requirements for the issuance
14 of a court order pursuant to the provisions of paragraph (b) of this
15 subdivision have been met, it may grant the application and issue an
16 order requiring the person to surrender his or her mobile telephone or
17 portable electronic device for the purpose of field testing. When a
18 judge or justice determines to issue an order to compel surrender of a
19 mobile telephone or portable electronic device for the purpose of field
20 testing based on an oral application, the applicant therefor shall
21 prepare the order in accordance with the instructions of the judge or
22 justice. In all cases the order shall include the name of the issuing
23 judge or justice, the name of the applicant, and the date and time it
24 was issued. It must be signed by the judge or justice if issued in
25 person, or by the applicant if issued orally.

26 (5) Any false statement by an applicant or any other person in support
27 of an application for a court order shall subject such person to the
28 offenses for perjury set forth in article two hundred ten of the penal
29 law.

30 (6) The chief administrator of the courts shall establish a schedule
31 to provide that a sufficient number of judges or justices will be avail-
32 able in each judicial district to hear oral applications for court
33 orders as permitted by this section.

34 § 7. Section 837 of the executive law is amended by adding a new
35 subdivision 22 to read as follows:

36 22. Acting by and through the commissioner, to, jointly with the
37 commissioner of motor vehicles, promulgate rules and regulations, and
38 take any other action necessary to implement the provisions of section
39 twelve hundred twenty-five-e of the vehicle and traffic law, relating to
40 field testing of mobile telephones and portable electronic devices. Such
41 actions shall include the testing and determination of the reliability
42 and accuracy of electronic scanning devices used for such field testing.
43 The commissioner and commissioner of motor vehicles shall approve elec-
44 tronic scanning devices which are reliable and accurate for the purpose
45 of conducting field testing.

46 § 8. This act shall take effect immediately, except that sections
47 four, five and six of this act shall take effect two years after this
48 act shall have become a law.