## STATE OF NEW YORK

5975--A

2017-2018 Regular Sessions

## IN ASSEMBLY

February 21, 2017

Introduced by M. of A. ROSENTHAL -- read once and referred to the Committee on Governmental Operations -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the civil rights law, in relation to privacy of electronic fare and toll records

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Statement of legislative intent. The legislature finds and 1 2 declares that public entities increasingly are establishing electronic 3 toll and electronic fare payment systems, which have the potential for great convenience to the general public. E-Z Pass, for example, allows 4 5 motorists to have toll charges automatically deducted from pre-establб ished accounts. Programs such as these have proven popular with consum-7 ers. But some consumers, public officials and public entities have 8 raised legitimate questions about the extent to which records of individual travel created by such electronic toll and fare programs should 9 10 be disclosed, and under what circumstances. This bill establishes 11 reasonable, uniform provisions for maintaining the confidentiality of 12 such records, while at the same time authorizing disclosure in cases of 13 legitimate law enforcement need.

14 § 2. The civil rights law is amended by adding a new section 50-f to 15 read as follows:

16 <u>§ 50-f. Privacy of electronic toll and fare records. 1. Definitions.</u>
17 <u>As used in this section:</u>

18 a. "Electronic toll information" shall mean records created or main-

19 tained by a public entity or by a contractor on behalf of a public enti-

20 ty concerning a motorist or motor vehicle regarding the use of any high-21 way, bridge, tunnel or other thoroughfare, including but not limited to

22 E-Z Pass records, which contain information such as (but not limited to)

23 the name and address of the registered vehicle owner or account holder,

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EXPLANATION--Matter in **italics** (underscored) is new; matter in brackets [-] is old law to be omitted.

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| 1  | a description and/or license plate number of the vehicle, the date, time  |
|--|---|
| 2  | and location of the passage of a vehicle through a toll collection  |
| 3  | location, and the statements of account additions and/or deductions   |
| 4  | prepared for or sent to the account holder.   |
| 5  | b. "Electronic fare information" shall mean records created or main-  |
| 6  | tained by a public entity or by a contractor on behalf of a public enti-  |
| 7  | ty concerning an account holder, including but not limited to "Metro-   |
| 8  | card" and pass card system computer records concerning commuter railroad  |
| 9  | and/or transit facility use, which contain information such as (but not   |
| 10   | limited to) the name and address of the account holder; the date and  |
| 11   | time of fare card or fare media use; identification of the location or  |
| 12   | transit station where such fare card or fare media was used; and the  |
| 13   | statements of account additions and/or deductions prepared for or sent  |
| 14   | to the account holder.  |
| 15   | c. "Public entity" shall mean and include any state or local depart-  |
| 16   | ment, agency, board, bureau, division, commission, public authority,  |
| 17   | public benefit corporation or office of the state or a political subdi-   |
| 18   | vision of the state, or any other entity performing a governmental or   |
| 19   | proprietary function for the state or any of its political subdivisions.  |
| 20   | d. "Contractor" shall mean any entity engaged in performing customer  |
| 21   | service functions, including violations processing, under contract with   |
| 22   | a public entity.  |
| 23   | 2. Confidentiality of records. Electronic toll information and elec-  |
| 24   | tronic fare information is confidential information. Notwithstanding the  |
| 25   | provisions of any other law, such information shall not be open to the  |
| 26   | public, nor subject to civil or criminal process or discovery, nor  |
| 27   | subject to disclosure under the freedom of information law, nor used by   |
|  |   |
| 28   | any court of administrative of adjudicatory body in any action of   |
| 28<br>29   | any court or administrative or adjudicatory body in any action or<br>proceeding therein, and no public entity or employee, officer or agent   |
|  |   |
| 29   | proceeding therein, and no public entity or employee, officer or agent  |
| 29<br>30   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:  |
| 29<br>30<br>31   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the   |
| 29<br>30<br>31<br>32   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such   |
| 29<br>30<br>31<br>32<br>33   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and   |
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| 29<br>30<br>31<br>32<br>33<br>34<br>35   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six  |
| 29<br>30<br>31<br>32<br>33<br>34<br>35<br>36   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-  |
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| 29<br>30<br>31<br>32<br>33<br>34<br>35<br>36<br>37<br>38<br>39<br>40<br>41<br>42<br>43   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-<br>ized to issue such search warrant under federal law, where such search<br>warrant sates there is reasonable cause to believe such information<br>constitutes evidence of, or tends to demonstrate that, a misdemeanor or<br>felony offense was committed in this state or another sate, or that a<br>particular person participated in the commission of a misdemeanor or<br>felony offense in this state or another state, the court shall   |
| 29<br>30<br>31<br>32<br>33<br>34<br>35<br>36<br>37<br>38<br>39<br>40<br>41<br>42<br>43<br>44   | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-<br>ized to issue such search warrant under federal law, where such search<br>warrant sates there is reasonable cause to believe such information<br>constitutes evidence of, or tends to demonstrate that, a misdemeanor or<br>felony offense was committed in this state or another sate, or that a<br>particular person participated in the commission of a misdemeanor or<br>felony offense in this state or another state, the court shall<br>only issue a warrant if the conduct comprising such offense would, if  |
| $\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 41\\ 42\\ 43\\ 44\\ 45\\ \end{array}$                          | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-<br>ized to issue such search warrant under federal law, where such search<br>warrant sates there is reasonable cause to believe such information<br>constitutes evidence of, or tends to demonstrate that, a misdemeanor or<br>felony offense was committed in this state or another sate, or that a<br>particular person participated in the commission of a misdemeanor or<br>felony offense was against the laws of another state, the court shall<br>only issue a warrant if the conduct comprising such offense would, if<br>occurring in this state, constitute a misdemeanor or felony against the<br>laws of this state; and<br>(ii) shall be furnished in response to a subpoena duces tecum signed   |
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| $\begin{array}{c} 29\\ 30\\ 31\\ 32\\ 33\\ 34\\ 35\\ 36\\ 37\\ 38\\ 39\\ 40\\ 42\\ 43\\ 445\\ 46\\ 47\\ 45\\ 46\\ 47\\ \end{array}$          | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-<br>ized to issue such search warrant under federal law, where such search<br>warrant sates there is reasonable cause to believe such information<br>constitutes evidence of, or tends to demonstrate that, a misdemeanor or<br>felony offense was committed in this state or another sate, or that a<br>particular person participated in the commission of a misdemeanor or<br>felony offense was against the laws of another state, the court shall<br>only issue a warrant if the conduct comprising such offense would, if<br>occurring in this state, constitute a misdemeanor or felony against the<br>laws of this state; and<br>(ii) shall be furnished in response to a subpoena duces tecum signed   |
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| $\begin{array}{c} 29\\ 30\\ 32\\ 33\\ 35\\ 36\\ 78\\ 90\\ 42\\ 43\\ 45\\ 67\\ 89\\ 51\\ 23\\ 53\\ 53\\ 53\\ 53\\ 53\\ 53\\ 53\\ 53\\ 53\\ 5$ | proceeding therein, and no public entity or employee, officer or agent<br>thereof shall disclose such information, except that such information:<br>a. shall be available for inspection and copying and use by the<br>account holder for so long as such information is maintained by such<br>public entity, employee, officer or agent; and<br>b. (i) shall be furnished when described in a search warrant issued by<br>a court authorized to issue such search warrant pursuant to article six<br>hundred ninety of the criminal procedure law, or a federal court author-<br>ized to issue such search warrant under federal law, where such search<br>warrant sates there is reasonable cause to believe such information<br>constitutes evidence of, or tends to demonstrate that, a misdemeanor or<br>felony offense was committed in this state or another sate, or that a<br>particular person participated in the commission of a misdemeanor or<br>felony offense in this state or another state, the court shall<br>only issue a warrant if the conduct comprising such offense would, if<br>occurring in this state, constitute a misdemeanor or felony against the<br>laws of this state; and<br>(ii) shall be furnished in response to a subpoena duces tecum signed<br>by a judge of competent jurisdiction and issued pursuant to article six<br>hundred ten of the criminal procedure law, or a judge or magistrate of a<br>federal court authorized to issue such subpoena states, there is<br>reasonable cause to believe such information is relevant and material to<br>the prosecution, or the defense, or the investigation by an authorized   |

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| 1  | shall only issue such subpoena if the conduct comprising such offense    |
|----|--|
| 2  | would, if occurring in this state, constitute a misdemeanor or felony in |
| 3  | this state; and  |
| 4  | (iii) may, if lawfully obtained pursuant to this paragraph or para-      |
| 5  | graph a of this subdivision, and otherwise admissible, be used in a      |
| б  | criminal action or proceeding; and                                       |
| 7  | c. may be obtained and, if otherwise admissible, be used in a civil      |
| 8  | court or other civil administrative or adjudicatory body in any action   |
| 9  | or proceeding pending therein when such action or proceeding relates     |
| 10 | directly to the collection of toll or fare revenues and it is alleged:   |
| 11 | (i) by the provider of such services that tolls or fares properly        |
| 12 | <u>charged to the account holder remain unpaid; or</u>                   |
| 13 | (ii) by the account holder that tolls or fares were improperly charged   |
| 14 | to such holder's account; and  |
| 15 | d. may be used by such public entity or a contractor on behalf of a      |
| 16 | public entity for communications with the account holder, including      |
| 17 | monthly statements, announcements and notification of alleged            |
| 18 | violations; and  |
| 19 | e. may be used by such public entity or a contractor on behalf of a      |
| 20 | public entity for customer service center to customer service center     |
| 21 | communications in connection with the administration of such electronic  |
| 22 | toll or electronic fare information system; and                          |
| 23 | f. limited to electronic fare information may, upon written request of   |
| 24 | the board of education of the city of New York identifying a specific    |
| 25 | student holding a student discount card issued by the metropolitan       |
| 26 | transportation authority and/or one of its subsidiary corporations, be   |
| 27 | provided by such metropolitan transportation authority and/or subsidiary |
| 28 | corporation to such board of education of the city of New York.          |
| 29 | 3. Information. Nothing herein shall preclude the use of aggregate       |
| 30 | electronic toll or fare information which does not identify any individ- |
| 31 | ual account holder in an action or proceeding involving such public      |
| 32 | entity, nor preclude the use, sale or distribution of information        |
| 33 | compiled from electronic toll or fare information, where such compiled   |
| 34 | information does not identify any individual account holder.             |
| 35 | 4. Notice. Every public entity that collects electronic toll or fare     |
| 36 | information shall provide regular and conspicuous notice, in writing, to |
| 37 | applicants and account holders concerning the provisions of this         |
| 38 | section, which notice shall also describe the means by which account     |
| 39 | holders may obtain copies of their individual account records.           |
| 40 | 5. Violations. Any person who knowingly releases or permits the          |
| 41 | release of electronic toll or electronic fare information that is confi- |
| 42 | dential under this section to a person or entity not entitled to receive |
| 43 | such information shall be subject to a civil penalty of up to five thou- |
| 44 | sand dollars.  |

45 § 3. This act shall take effect immediately.