

# STATE OF NEW YORK

4795--B

2017-2018 Regular Sessions

## IN ASSEMBLY

February 3, 2017

Introduced by M. of A. ABINANTI, BUCHWALD -- read once and referred to the Committee on Transportation -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the vehicle and traffic law and the public officers law, in relation to authorizing political subdivisions to establish demonstration programs, implementing railroad grade crossing monitoring systems by means of photo devices; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 135-a of the vehicle and traffic law, as added by  
2 chapter 501 of the laws of 2016, is amended to read as follows:

3 § 135-a. Railroad grade crossing. A location where [~~a public highway~~  
4 ~~or private road, including associated sidewalks, crosses one or more~~]  
5 railroad tracks [~~at grade~~] intersect a public or private highway, road-  
6 way or sidewalk.

7 § 2. The vehicle and traffic law is amended by adding a new section  
8 1170-a to read as follows:

9 § 1170-a. Owner liability for failure of operator to obey signal  
10 indicating approach of train. (a) 1. Notwithstanding any other  
11 provision of law, any political subdivision is hereby authorized and  
12 empowered to adopt and amend a local law, ordinance or resolution estab-  
13 lishing a demonstration program imposing monetary liability on the owner  
14 of a vehicle for failure of an operator thereof to comply with section  
15 eleven hundred seventy of this article. Such demonstration program shall  
16 empower a political subdivision to install and operate railroad grade  
17 crossing photo violation-monitoring devices at any railroad sign or  
18 signal within its jurisdiction. The cost of such photo violation-moni-  
19 toring devices may be borne by the political subdivision, a commuter

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD02329-09-7

1 railroad operating within the political subdivision, or a combination of  
2 both such political subdivision and commuter railroad pursuant to a  
3 memorandum of understanding.

4 2. Such demonstration program shall utilize necessary technologies to  
5 ensure, to the extent practicable, that photographs produced by such  
6 railroad grade crossing photo violation-monitoring systems shall not  
7 include images that identify the driver, the passengers or the contents  
8 of the vehicle. Provided, however, that no notice of liability issued  
9 pursuant to this section shall be dismissed solely because a photograph  
10 or photographs allow for the identification of the contents of a vehi-  
11 cle, provided that such political subdivision has made a reasonable  
12 effort to comply with the provisions of this paragraph.

13 (b) Within the jurisdiction of any such political subdivision which  
14 has adopted a local law, ordinance or resolution pursuant to subdivision  
15 (a) of this section, the owner of a vehicle shall be liable for a penal-  
16 ty imposed pursuant to this section if such vehicle was used or operated  
17 with the permission of the owner, express or implied, in violation of  
18 section eleven hundred seventy of this article, and such violation is  
19 evidenced by information obtained from a railroad grade crossing photo  
20 violation-monitoring system; provided, however, that no owner of a vehi-  
21 cle shall be liable for a penalty imposed pursuant to this section where  
22 the operator of such vehicle has been convicted of the underlying  
23 violation of section eleven hundred seventy of this article.

24 (c) For purposes of this section, the following terms shall have the  
25 following meanings:

26 1. "Owner" shall have the meaning provided in article two-B of this  
27 chapter.

28 2. "Railroad grade crossing photo violation-monitoring system" shall  
29 mean a vehicle sensor installed to work in conjunction with a railroad  
30 sign or signal which automatically produces two or more photographs, two  
31 or more microphotographs, a videotape or other recorded images of each  
32 vehicle at the time it is used or operated in violation of section elev-  
33 en hundred seventy of this article.

34 3. "Political subdivision" shall mean a county, city, town or village  
35 located within the metropolitan commuter transportation district, as  
36 defined in section twelve hundred sixty-two of the public authorities  
37 law.

38 4. "Commuter railroad" shall mean a railroad owned and operated by the  
39 metropolitan transportation authority and located within the metropol-  
40 itan commuter transportation district, as defined in section twelve  
41 hundred sixty-two of the public authorities law.

42 (d) A certificate, sworn to or affirmed by a technician employed by  
43 the political subdivision in which the charged violation occurred, or a  
44 facsimile thereof, based upon inspection of photographs, microphoto-  
45 graphs, videotape or other recorded images produced by a railroad grade  
46 crossing photo violation-monitoring system, shall be prima facie  
47 evidence of the facts contained therein. Any photographs, microphoto-  
48 graphs, videotape or other recorded images evidencing such a violation  
49 shall be available for inspection in any proceeding to adjudicate the  
50 liability for such violation pursuant to a local law, ordinance or  
51 resolution adopted pursuant to this section.

52 (e) An owner liable for a violation of section eleven hundred seventy  
53 of this article pursuant to a local law, ordinance or resolution adopted  
54 pursuant to this section shall be liable for monetary penalties in  
55 accordance with a schedule of fines and penalties to be established in  
56 such local law, ordinance or resolution. The liability of the owner

1 pursuant to this section shall not exceed one hundred dollars for each  
2 violation; provided, however, that an adjudicating authority may provide  
3 for an additional penalty of not in excess of twenty-five dollars for  
4 each violation for the failure to respond to a notice of liability with-  
5 in the prescribed period of time.

6 (f) An imposition of liability under a local law, ordinance or resolu-  
7 tion adopted pursuant to this section shall not be deemed a conviction  
8 as an operator and shall not be made part of the operating record of the  
9 person upon whom such liability is imposed nor shall it be used for  
10 insurance purposes in the provision of motor vehicle insurance coverage.

11 (g) 1. A notice of liability shall be sent by first class mail to each  
12 person alleged to be liable as an owner for a violation of section elev-  
13 en hundred seventy of this article pursuant to this section. Personal  
14 delivery on the owner shall not be required. A manual or automatic  
15 record of mailing prepared in the ordinary course of business shall be  
16 prima facie evidence of the facts contained therein.

17 2. A notice of liability shall contain the name and address of the  
18 person alleged to be liable as an owner for a violation of section elev-  
19 en hundred seventy of this article pursuant to this section, the regis-  
20 tration number of the vehicle involved in such violation, the location  
21 where such violation took place, the date and time of such violation and  
22 the identification number of the camera which recorded the violation or  
23 other document locator number.

24 3. The notice of liability shall contain information advising the  
25 person charged of the manner and the time in which he or she may contest  
26 the liability alleged in the notice. Such notice of liability shall also  
27 contain a warning to advise the person charged that failure to contest  
28 in the manner and time provided shall be deemed an admission of liabil-  
29 ity and that a default judgment may be entered thereon.

30 4. The notice of liability shall be prepared and mailed by the poli-  
31 tical subdivision, or by any other entity authorized by such political  
32 subdivision to prepare and mail such notification of violation.

33 (h) Adjudication of the liability imposed upon owners by this section  
34 shall be by the court having jurisdiction over traffic infractions,  
35 except that if such political subdivision has established an administra-  
36 tive tribunal to hear and determine complaints of traffic infractions  
37 constituting parking, standing or stopping violations such political  
38 subdivision may, by local law, authorize such adjudication by such  
39 tribunal.

40 (i) If an owner receives a notice of liability pursuant to this  
41 section for any time period during which the vehicle was reported to a  
42 law enforcement agency as having been stolen, it shall be a valid  
43 defense to an allegation of liability for a violation of section eleven  
44 hundred seventy of this article pursuant to this section that the vehi-  
45 cle had been reported to the police as stolen prior to the time the  
46 violation occurred and had not been recovered by such time. For purposes  
47 of asserting the defense provided by this subdivision it shall be suffi-  
48 cient that a certified copy of a police report on the stolen vehicle be  
49 sent by first class mail to the court having jurisdiction or parking  
50 violations bureau.

51 (j) 1. In such political subdivision where the adjudication of liabil-  
52 ity imposed upon owners pursuant to this section is by a court having  
53 jurisdiction, an owner who is a lessor of a vehicle to which a notice of  
54 liability was issued pursuant to subdivision (g) of this section shall  
55 not be liable for the violation of section eleven hundred seventy of  
56 this article, provided that he or she sends to the court having juris-

1 diction a copy of the rental, lease or other such contract document  
2 covering such vehicle on the date of the violation, with the name and  
3 address of the lessee clearly legible, within thirty-seven days after  
4 receiving notice from the court of the date and time of such violation,  
5 together with the other information contained in the original notice of  
6 liability. Failure to send such information within such thirty-seven  
7 day time period shall render the owner liable for the penalty prescribed  
8 by this section. Where the lessor complies with the provisions of this  
9 paragraph, the lessee of such vehicle on the date of such violation  
10 shall be deemed to be the owner of such vehicle for purposes of this  
11 section, shall be subject to liability for the violation of section  
12 eleven hundred seventy of this article pursuant to this section and  
13 shall be sent a notice of liability pursuant to subdivision (g) of this  
14 section.

15 2. (I) In such political subdivision which has authorized the adjudi-  
16 cation of liability imposed upon owners by this section by a parking  
17 violations bureau, an owner who is a lessor of a vehicle to which a  
18 notice of liability was issued pursuant to subdivision (g) of this  
19 section shall not be liable for the violation of section eleven hundred  
20 seventy of this article, provided that:

21 (A) prior to the violation, the lessor has filed with the bureau in  
22 accordance with the provisions of section two hundred thirty-nine of  
23 this chapter; and

24 (B) within thirty-seven days after receiving notice from the bureau of  
25 the date and time of a liability, together with the other information  
26 contained in the original notice of liability, the lessor submits to the  
27 bureau the correct name and address of the lessee of the vehicle identi-  
28 fied in the notice of liability at the time of such violation, together  
29 with such other additional information contained in the rental, lease or  
30 other contract document, as may be reasonably required by the bureau  
31 pursuant to regulations that may be promulgated for such purpose.

32 (II) Failure to comply with clause (B) of subparagraph (I) of this  
33 paragraph shall render the owner liable for the penalty prescribed in  
34 this section.

35 (III) Where the lessor complies with the provisions of this paragraph,  
36 the lessee of such vehicle on the date of such violation shall be deemed  
37 to be the owner of such vehicle for purposes of this section, shall be  
38 subject to liability for such violation pursuant to this section and  
39 shall be sent a notice of liability pursuant to subdivision (g) of this  
40 section.

41 (k) 1. If the owner liable for a violation of section eleven hundred  
42 seventy of this article pursuant to this section was not the operator of  
43 the vehicle at the time of the violation, the owner may maintain an  
44 action for indemnification against the operator.

45 2. Notwithstanding any other provision of this section, no owner of a  
46 vehicle shall be subject to a monetary fine imposed pursuant to this  
47 section if the operator of such vehicle was operating such vehicle with-  
48 out the consent of the owner at the time such operator failed to obey a  
49 railroad sign or signal indicating the approach of a train. For  
50 purposes of this subdivision there shall be a presumption that the oper-  
51 ator of such vehicle was operating such vehicle with the consent of the  
52 owner at the time such operator failed to obey a railroad sign or signal  
53 indicating the approach of a train.

54 (l) Nothing in this section shall be construed to limit the liability  
55 of an operator of a vehicle for any violation of section eleven hundred  
56 seventy of this article.

1 (m) In any such political subdivision which adopts a demonstration  
 2 program pursuant to subdivision (a) of this section, such political  
 3 subdivision shall submit an annual report on the results of the use of a  
 4 railroad grade crossing photo violation-monitoring system to the gover-  
 5 nor, the temporary president of the senate and the speaker of the assem-  
 6 bly on or before June first, two thousand eighteen and on the same date  
 7 in each succeeding year in which the demonstration program is operable.  
 8 Such report shall include, but not be limited to:

9 1. a description of the locations where railroad grade crossing photo  
 10 violation-monitoring systems were used;

11 2. the aggregate number, type and severity of accidents reported at  
 12 intersections where a railroad grade crossing photo violation-monitoring  
 13 system is used for the year preceding the installation of such system,  
 14 to the extent the information is maintained by the department;

15 3. the aggregate number, type and severity of accidents reported at  
 16 intersections where a railroad grade crossing photo violation-monitoring  
 17 system is used, to the extent the information is maintained by the  
 18 department;

19 4. the number of violations recorded at each intersection where a  
 20 railroad grade crossing photo violation-monitoring system is used and in  
 21 the aggregate on a daily, weekly and monthly basis;

22 5. the total number of notices of liability issued for violations  
 23 recorded by such systems;

24 6. the number of fines and total amount of fines paid after first  
 25 notice of liability issued for violations recorded by such systems;

26 7. the number of violations adjudicated and results of such adjudi-  
 27 cations including breakdowns of dispositions made for violations  
 28 recorded by such systems;

29 8. the total amount of revenue realized by such political subdivision  
 30 from such adjudications;

31 9. expenses incurred by such political subdivision in connection with  
 32 the program; and

33 10. quality of the adjudication process and its results.

34 (n) It shall be a defense to any prosecution for a violation of  
 35 section eleven hundred seventy of this article pursuant to a local law  
 36 or ordinance adopted pursuant to this section that the railroad signal  
 37 indications were malfunctioning at the time of the alleged violation.

38 § 3. Subdivision 2 of section 87 of the public officers law is amended  
 39 by adding a new paragraph (p) to read as follows:

40 (p) are photographs, microphotographs, videotape or other recorded  
 41 images prepared under the authority of section eleven hundred seventy-a  
 42 of the vehicle and traffic law.

43 § 4. This act shall take effect on the thirtieth day after it shall  
 44 have become a law, and shall expire and be deemed repealed 5 years after  
 45 such effective date.