

# STATE OF NEW YORK

11299--A

## IN ASSEMBLY

August 15, 2018

Introduced by COMMITTEE ON RULES -- (at request of M. of A. Abinanti, Galef, Thiele, Epstein, Stirpe) -- read once and referred to the Committee on Election Law -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the election law, in relation to statements of campaign receipts, contributions, transfers and expenditures to and by political committees; to amend the election law, in relation to establishing a contribution limit for certain contributions to a party committee or constituted committee; to amend the election law, in relation to public financing; to amend the state finance law, in relation to the New York state campaign finance fund; to amend the tax law, in relation to the New York state campaign finance fund check-off; to amend the election law, in relation to enforcement proceedings; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivision 1 of section 14-102 of the election law, as  
2 amended by chapter 8 and as redesignated by chapter 9 of the laws of  
3 1978, is amended to read as follows:  
4 1. The treasurer of every political committee which, or any officer,  
5 member or agent of any such committee who, in connection with any  
6 election, receives or expends any money or other valuable thing or  
7 incurs any liability to pay money or its equivalent shall file state-  
8 ments sworn, or subscribed and bearing a form notice that false state-  
9 ments made therein are punishable as a class A misdemeanor pursuant to  
10 section 210.45 of the penal law, at the times prescribed by this [~~arti-~~  
11 ~~cle~~] title setting forth all the receipts, contributions to and the  
12 expenditures by and liabilities of the committee, and of its officers,  
13 members and agents in its behalf. Such statements shall include the  
14 dollar amount of any receipt, contribution or transfer, or the fair  
15 market value of any receipt, contribution or transfer, which is other  
16 than of money, the name and address of the transferor, contributor, or  
17 person from whom received, and if the transferor, contributor or person  
18 is a political committee; the name of and the political unit represented

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 by the committee, the date of its receipt, the dollar amount of every  
2 expenditure, the name and address of the person to whom it was made or  
3 the name of and the political unit represented by the committee to which  
4 it was made and the date thereof, and shall state clearly the purpose of  
5 such expenditure. Any statement reporting a loan shall have attached to  
6 it a copy of the evidence of indebtedness. Expenditures in sums under  
7 fifty dollars need not be specifically accounted for by separate items  
8 in said statements, and receipts and contributions aggregating not more  
9 than ninety-nine dollars, from any one contributor need not be specif-  
10 ically accounted for by separate items in said statements, provided  
11 however, that such expenditures, receipts and contributions shall be  
12 subject to the other provisions of section 14-118 of this [~~article~~]  
13 title.

14 § 2. The article heading of article 14 of the election law is amended  
15 to read as follows:

16 CAMPAIGN RECEIPTS AND EXPENDITURES;

17 PUBLIC FINANCING

18 § 3. Paragraph b of subdivision 1 of section 14-114 of the election  
19 law, as amended by chapter 659 of the laws of 1994, is amended and a new  
20 paragraph d is added to read as follows:

21 b. In any other election for party position or for election to a  
22 public office or for nomination for any such office, no contributor may  
23 make a contribution to any candidate or political committee and no such  
24 candidate or political committee may accept any contribution from any  
25 contributor, which is in the aggregate amount greater than: (i) in the  
26 case of any election for party position, or for nomination to public  
27 office, the product of the total number of enrolled voters in the candi-  
28 date's party in the district in which he or she is a candidate, exclud-  
29 ing voters in inactive status, multiplied by \$.05, and (ii) in the case  
30 of any election for a public office, the product of the total number of  
31 registered voters in the district, excluding voters in inactive status,  
32 multiplied by \$.05, except in the case of a candidate for attorney  
33 general not participating in the state's attorney general public  
34 campaign financing system defined in title two of this article, multi-  
35 plied by \$.03 and in the case of a candidate for attorney general  
36 participating in the state's attorney general public campaign financing  
37 system defined in title two of this article, multiplied by \$.01, however  
38 in the case of a nomination within the city of New York for the office  
39 of mayor, public advocate or comptroller, such amount shall be not less  
40 than four thousand dollars nor more than twelve thousand dollars as  
41 increased or decreased by the cost of living adjustment described in  
42 paragraph c of this subdivision; in the case of an election within the  
43 city of New York for the office of mayor, public advocate or comp-  
44 troller, twenty-five thousand dollars as increased or decreased by the  
45 cost of living adjustment described in paragraph c of this subdivision;  
46 in the case of a nomination for state senator, four thousand dollars as  
47 increased or decreased by the cost of living adjustment described in  
48 paragraph c of this subdivision; in the case of an election for state  
49 senator, six thousand two hundred fifty dollars as increased or  
50 decreased by the cost of living adjustment described in paragraph c of  
51 this subdivision; in the case of an election or nomination for a member  
52 of the assembly, twenty-five hundred dollars as increased or decreased  
53 by the cost of living adjustment described in paragraph c of this subdi-  
54 vision; but in no event shall any such maximum exceed fifty thousand  
55 dollars or be less than one thousand dollars; provided however, that the  
56 maximum amount which may be so contributed or accepted, in the aggre-

gate, from any candidate's child, parent, grandparent, brother and sister, and the spouse of any such persons, shall not exceed in the case of any election for party position or nomination for public office an amount equivalent to the number of enrolled voters in the candidate's party in the district in which he or she is a candidate, excluding voters in inactive status, multiplied by \$.25 and in the case of any election to public office, an amount equivalent to the number of registered voters in the district, excluding voters in inactive status, multiplied by \$.25; or twelve hundred fifty dollars, whichever is greater, or in the case of a nomination or election of a state senator, twenty thousand dollars, whichever is greater, or in the case of a nomination or election of a member of the assembly twelve thousand five hundred dollars, whichever is greater, but in no event shall any such maximum exceed one hundred thousand dollars.

d. Notwithstanding any other contribution limit in this section, participating candidates as defined in subdivision fourteen of section 14-201 of this article may contribute, out of their own money, three times the applicable contribution limit for non-participating candidates to their own authorized political committee.

§ 4. Sections 14-100 through 14-132 of the election law are designated title I and a new title heading is added to read as follows:

#### CAMPAIGN RECEIPTS AND EXPENDITURES

§ 5. Article 14 of the election law is amended by adding a new title II to read as follows:

#### TITLE II

#### PUBLIC FINANCING

#### Section 14-200. Legislative findings and intent.

##### 14-201. Definitions.

##### 14-202. Reporting requirements.

##### 14-203. Contributions.

##### 14-204. Proof of compliance.

##### 14-205. Eligibility.

##### 14-206. Limits on public financing.

##### 14-207. Payment of public matching funds.

##### 14-208. Use of public matching funds; qualified campaign expenditures.

##### 14-209. Powers and duties of the board.

##### 14-210. Audits and repayments.

##### 14-211. Enforcement and penalties for violations and other proceedings.

##### 14-212. Reports.

##### 14-213. Severability.

§ 14-200. Legislative findings and intent. The legislature finds and determines that the attorney general for the state fulfills a unique role in government, substantively distinct from other offices.

The legislature also finds and determines that the attorney general is not elected to represent the views of voters, but rather is elected to uphold the law.

The legislature additionally finds and determines that the attorney general's impartiality and independence is critical to maintaining public confidence and the rule of law.

The legislature additionally finds and determines that the attorney general must maintain impartiality and independence and the appearance of impartiality and independence.

1     The legislature additionally finds and determines that raising the  
2     necessary funds to run for the office of attorney general has the poten-  
3     tial to reduce the appearance of attorney general impartiality.

4     The legislature additionally finds and determines that the need for  
5     the attorney general to be independent and impartial, is furthered by an  
6     attorney general public campaign finance system.

7     The legislature additionally finds and determines that a public  
8     campaign finance system for candidates for the office of attorney gener-  
9     al reduces the potential for partiality.

10    § 14-201. Definitions. For the purposes of this title, the following  
11    terms shall have the following meanings:

12    1. The term "authorized political committee" shall mean the single  
13    political committee designated by a candidate pursuant to section 14-202  
14    of this title to receive contributions and make expenditures in support  
15    of the candidate's campaign.

16    2. The term "board" shall mean the state board of elections.

17    3. The term "contribution" shall have the same meaning as appears in  
18    subdivision nine of section 14-100 of this article.

19    4. The term "contributor" shall mean any person or entity that makes a  
20    contribution.

21    5. The term "covered election" shall mean any general election for the  
22    office of attorney general.

23    6. The term "election cycle" shall mean any primary or general  
24    election for nomination for election or election to the office of attor-  
25    ney general.

26    7. The term "expenditure" shall mean any gift, subscription, advance,  
27    payment, or deposit of money or anything of value, or a contract to make  
28    any gift, subscription, payment, or deposit of money or anything of  
29    value, made in connection with the nomination for election, or election,  
30    of any candidate. Expenditures made by contract are deemed made when  
31    such funds are obligated.

32    8. The term "fund" shall mean the New York state attorney general  
33    campaign finance fund.

34    9. The term "immediate family" shall mean a spouse, domestic partner,  
35    child, sibling or parent.

36    10. The term "intermediary" shall mean an individual, corporation,  
37    partnership, political committee, employee organization or other entity  
38    which bundles, causes to be delivered or otherwise delivers any contrib-  
39    ution from another person or entity to a candidate's authorized poli-  
40    tical committee, other than in the regular course of business as a  
41    postal, delivery or messenger service. Provided, however, that an  
42    "intermediary" shall not include spouses, domestic partners, parents,  
43    children or siblings of the person making such contribution or a staff  
44    member or volunteer of the campaign identified in writing to the state  
45    board of elections.

46    11. The term "item with significant intrinsic and enduring value"  
47    shall mean any item, including tickets to an event, that are valued at  
48    twenty-five dollars or more.

49    12. (a) The term "matchable contribution" shall mean a lawful contrib-  
50    ution, contributions or a portion of a contribution or contributions for  
51    any covered elections held in the same election cycle, made by a natural  
52    person and resident of the state to a participating candidate's author-  
53    ized political committee, that has been reported in full to the board in  
54    accordance with sections 14-102 and 14-104 of this article by the candi-  
55    date's authorized political committee and has been contributed on or  
56    before the day of the applicable general election. Any contribution,

1 contributions, or a portion of a contribution determined to be invalid  
2 for matching funds by the board may not be treated as a matchable  
3 contribution for any purpose.

4 (b) The following contributions are not matchable:

5 (i) loans;

6 (ii) in-kind contributions of property, goods, or services;

7 (iii) contributions in the form of the purchase price paid for an item  
8 with significant intrinsic and enduring value;

9 (iv) transfers from a party or constituted committee;

10 (v) contributions whose source is not itemized as required by section  
11 14-202 of this title;

12 (vi) contributions gathered during a previous election cycle;

13 (vii) illegal contributions;

14 (viii) contributions from minors;

15 (ix) contributions from vendors for campaigns; and

16 (x) contributions from lobbyists registered pursuant to subdivision  
17 (a) of section one-c of the legislative law.

18 13. The term "nonparticipating candidate" shall mean a candidate for a  
19 covered election who does not file a written certification in the form  
20 of an affidavit under section 14-205 of this title by the applicable  
21 deadline.

22 14. The term "participating candidate" shall mean any candidate for  
23 election to the office of attorney general, who files a written certif-  
24 ication in the form of an affidavit pursuant to section 14-205 of this  
25 title.

26 15. The term "post-election period" shall mean the six months follow-  
27 ing an election.

28 16. The term "qualified campaign expenditure" shall mean an expendi-  
29 ture for which public matching funds may be used.

30 17. The term "threshold for eligibility" shall mean the amount of  
31 matchable contributions that a candidate's authorized political commit-  
32 tee must receive in total in order for such candidate to qualify for  
33 voluntary public financing under this title.

34 18. The term "transfer" shall mean any exchange of funds between a  
35 party or constituted committee and a candidate or any of his or her  
36 authorized political committees.

37 § 14-202. Reporting requirements. 1. Political committee registra-  
38 tion. Political committees as defined pursuant to subdivision one of  
39 section 14-100 of this article shall register with the board before  
40 making any contribution or expenditure. The board shall publish a cumu-  
41 lative list of political committees that have registered, including on  
42 its webpage, and regularly update it.

43 2. Only one authorized political committee per candidate per elective  
44 office sought. Before receiving any contribution or making any expendi-  
45 ture for a covered election, each candidate shall notify the board as to  
46 the existence of his or her authorized political committee that has been  
47 approved by such candidate. Each candidate shall have one and only one  
48 authorized political committee per elective office sought. Each author-  
49 ized political committee shall have a treasurer and is subject to the  
50 restrictions found in section 14-112 of this article.

51 3. (a) Detailed reporting. In addition to each authorized political  
52 committee reporting to the board every contribution and loan received  
53 and every expenditure made in the time and manner prescribed by sections  
54 14-102, 14-104 and 14-108 of this article, each authorized political  
55 committee of a candidate intending to participate in the attorney gener-  
56 al public financing system shall also submit disclosure reports on March

1 fifteenth and May fifteenth of each election year reporting to the board  
2 every contribution and loan received and every expenditure made. For  
3 contributors who make contributions of five hundred dollars or more,  
4 each authorized political committee shall report to the board the occu-  
5 pation, and employer of each contributor, lender, and intermediary. The  
6 board shall revise, prepare and post forms on its webpage that facili-  
7 tate compliance with the requirements of this section.

8 (b) Board review. The board shall review each disclosure report filed  
9 and shall inform the treasurer of the authorized political committee of  
10 relevant questions it has concerning: (i) compliance with requirements  
11 of this title and of the rules issued by the board; and (ii) qualifica-  
12 tion for receiving public matching funds pursuant to this title. In the  
13 course of this review, it shall give authorized political committees an  
14 opportunity to respond to and correct potential violations and give  
15 candidates an opportunity to address questions it has concerning their  
16 matchable contribution claims or other issues concerning eligibility for  
17 receiving public matching funds pursuant to this title. Upon completion  
18 of the compliance review, nothing in this paragraph shall preclude the  
19 chief enforcement counsel from subsequently reviewing such disclosure  
20 reports and taking any action otherwise authorized under this title.

21 (c) Itemization. Contributions that are not itemized in reports filed  
22 with the board shall not be matchable.

23 (d) Option to file more frequently. Participating candidates may file  
24 reports of contributions as frequently as once a week on Monday so that  
25 their matching funds may be paid at the earliest allowable date.

26 § 14-203. Contributions. Recipients of funds pursuant to this title  
27 shall be subject to the applicable contribution limits set forth in  
28 section 14-114 of this article.

29 § 14-204. Proof of compliance. Authorized political committees shall  
30 maintain such records of receipts and expenditures for a covered  
31 election as required by the board. The treasurer of an authorized poli-  
32 tical committee shall obtain and furnish to the board any information it  
33 may request relating to financial transactions or contributions and  
34 furnish such documentation and other proof of compliance with this title  
35 as may be requested. In compliance with section 14-108 of this article,  
36 authorized political committees shall maintain copies of such records  
37 for a period of five years.

38 § 14-205. Eligibility. 1. Terms and conditions. To be eligible for  
39 voluntary public financing under this title, a candidate must:

40 (a) be a candidate in a covered election;

41 (b) meet all the requirements of law to have his or her name on the  
42 ballot;

43 (c) in the case of a covered election, be opposed by another candidate  
44 on the ballot who is not a write-in candidate;

45 (d) submit a certification in the form of an affidavit, in such form  
46 as may be prescribed by the board, that sets forth his or her acceptance  
47 of and agreement to comply with the terms and conditions for the  
48 provision of such funds in each covered election and such certification  
49 shall be submitted at least four months before the election but no  
50 earlier than nine months before the nomination pursuant to a schedule  
51 promulgated by the board;

52 (e) be certified as a participating candidate by the board;

53 (f) not make, and not have made, expenditures from or use his or her  
54 personal funds or property or the personal funds or property jointly  
55 held with his or her spouse, or unemancipated children in connection  
56 with his or her election to a covered office, but may make a contrib-



1 ution to his or her authorized political committee in an amount that  
2 does not exceed three times the applicable contribution limit from an  
3 individual contributor to non-participating candidates for the office  
4 that he or she is seeking;

5 (g) meet the threshold for eligibility set forth in subdivision two of  
6 this section;

7 (h) continue to abide by all requirements during the post-election  
8 period;

9 (i) not have accepted contributions in amounts exceeding the contrib-  
10 ution limits set forth for participating candidates in paragraph b of  
11 subdivision one of section 14-114 of this article during the election  
12 cycle for which the candidate seeks certification;

13 (i) Provided however, that, if a candidate accepted contributions  
14 exceeding such limits before certification, such acceptance shall not  
15 prevent the candidate from being certified by the board if the candidate  
16 immediately pays to the fund or returns to the contributor the portion  
17 of any contribution that exceeded the applicable contribution limit.

18 (ii) If the candidate is unable to return such funds immediately  
19 because they have already been spent, acceptance of contributions  
20 exceeding the limits shall not prevent the candidate from being certi-  
21 fied by the board if the candidate submits an affidavit agreeing to pay  
22 to the fund from non-public funds all portions of any contributions that  
23 exceeded the limit no later than thirty days before the general  
24 election. If a candidate provides the board with such an affidavit, any  
25 disbursement of public funds to the candidate made under section 14-207  
26 of this title shall be reduced by no more than twenty-five percent until  
27 the total amount owed by the candidate is repaid.

28 (iii) Contributions received and expenditures made by the candidate's  
29 authorized political committee prior to the effective date of this title  
30 shall not constitute a violation of this title; and

31 (j) comply with the rules governing prosecutorial conduct pursuant to  
32 Rule 3.8 of Part 1200, Rules of Professional Conduct of the New York  
33 State Unified Court System, as applicable.

34 2. Threshold for eligibility. The threshold for eligibility for public  
35 funding for participating candidates shall be not less than ten thousand  
36 dollars in matchable contributions including at least one hundred match-  
37 able contributions comprised of sums between ten and two hundred fifty  
38 dollars per contributor, from residents of the district in which the  
39 office is to be filled.

40 § 14-206. Limits on public financing. In any general election,  
41 receipt of public funds by a participating candidate's authorized poli-  
42 tical committee shall not exceed the sum of four million dollars.

43 § 14-207. Payment of public matching funds. 1. Determination of eligi-  
44 bility. No public matching funds shall be paid to an authorized poli-  
45 tical committee unless the board determines that the participating  
46 candidate has met the eligibility requirements of this title. Payment  
47 shall not exceed the amounts specified in subdivision two of this  
48 section, and shall be made only in accordance with the provisions of  
49 this title. Such payment may be made only to the participating candi-  
50 date's authorized political committee. No public matching funds shall be  
51 used except as reimbursement or payment for qualified campaign expendi-  
52 tures actually and lawfully incurred or to repay loans used to pay qual-  
53 ified campaign expenditures.

54 2. Calculation of payment. If the threshold for eligibility is met,  
55 the participating candidate's authorized political committee shall  
56 receive payment for qualified campaign expenditures of two dollars of

1 public matching funds for each one dollar of matchable contributions,  
2 for the first two hundred fifty dollars of eligible private funds per  
3 contributor, obtained and reported to the board in accordance with the  
4 provisions of this title. The maximum payment of public matching funds  
5 shall be limited to the amounts set forth in section 14-206 of this  
6 title for the covered election.

7 3. Timing of payment. The board shall make any payment of public  
8 matching funds to participating candidate's authorized political commit-  
9 tees as soon as is practicable. But in all cases, it shall verify eligi-  
10 bility for public matching funds within four business days, excluding  
11 weekends and holidays, of receiving a campaign contribution report filed  
12 in compliance with section 14-104 of this article. Within two business  
13 days of determining that a candidate for a covered office is eligible  
14 for public matching funds, it shall authorize payment of the applicable  
15 matching funds owed to the candidate. However, it shall not make any  
16 payments of public money earlier than the earliest dates for making such  
17 payments as provided by this title. If any of such payments would  
18 require payment on a weekend or federal holiday, payment shall be made  
19 on the next business day.

20 4. Electronic funds transfer. The board shall, in consultation with  
21 the office of the comptroller, promulgate rules to facilitate electronic  
22 funds transfers directly from the campaign finance fund into an author-  
23 ized committee's bank account.

24 § 14-208. Use of public matching funds; qualified campaign expendi-  
25 tures. 1. Public matching funds provided under the provisions of this  
26 title may be used only by an authorized political committee for expendi-  
27 tures to further the participating candidate's election, including  
28 paying for debts incurred within nine months prior to a nomination to  
29 further the participating candidate's election.

30 2. Such public matching funds may not be used for:

31 (a) an expenditure in violation of any law;

32 (b) an expenditure in excess of the fair market value of services,  
33 materials, facilities or other things of value received in exchange;

34 (c) an expenditure made after the candidate has been finally disquali-  
35 fied from the ballot and all judicial remedies have been exhausted;

36 (d) an expenditure made after the only remaining opponent of the  
37 candidate has been finally disqualified from the general election ballot  
38 and all judicial remedies have been exhausted;

39 (e) an expenditure made by cash payment;

40 (f) a contribution or loan or transfer made to or expenditure to  
41 support another candidate or political committee or party, committee or  
42 constituted committee;

43 (g) an expenditure to support or oppose a candidate for an office  
44 other than that which the participating candidate seeks;

45 (h) gifts, except brochures, buttons, signs and other printed campaign  
46 material;

47 (i) legal fees to defend against a criminal charge;

48 (j) payments to immediate family members of the participating candi-  
49 date;

50 (k) any expenditure made to challenge the validity of any petition of  
51 designation or nomination or any certificate of nomination, declination  
52 or substitution;

53 (l) any impermissible personal use under section 14-130 of this arti-  
54 cle; or

55 (m) any use which would violate the Rules of Professional Conduct of  
56 the New York State Unified Court System, as applicable.



1     § 14-209. Powers and duties of the board. 1. Advisory opinions. The  
2 board shall render advisory opinions with respect to questions arising  
3 under this title upon the written request of a candidate, an officer of  
4 a political committee or member of the public, or upon its own initi-  
5 ative. The board shall promulgate rules regarding reasonable times to  
6 respond to such requests. The board shall make public the questions of  
7 interpretation for which advisory opinions will be considered by the  
8 board and its advisory opinions, including by publication on its webpage  
9 with identifying information redacted as the board determines to be  
10 appropriate.

11     2. Public information and candidate education. The board shall develop  
12 a program for informing candidates and the public as to the purpose and  
13 effect of the provisions of this title, including by means of a webpage.  
14 The board shall prepare in plain language and make available educational  
15 materials, including compliance manuals and summaries and explanations  
16 of the purposes and provisions of this title. The board shall prepare or  
17 have prepared and make available materials, including access to an elec-  
18 tronic recordkeeping and filing system, to facilitate the task of  
19 compliance with the disclosure and recordkeeping requirements of this  
20 title.

21     3. Rules and regulations. The board shall have the authority to  
22 promulgate such rules and regulations and provide such forms as it deems  
23 necessary for the administration of this title.

24     4. Database. The board shall develop an interactive, searchable  
25 computer database that shall contain all information necessary for the  
26 proper administration of this title including information on contrib-  
27 utions to and expenditures by candidates and their authorized political  
28 committee, independent expenditures in support or opposition of candi-  
29 dates for covered offices, and distributions of moneys from the fund.  
30 Such database shall be accessible to the public on the board's webpage  
31 no later than June first, two thousand twenty.

32     § 14-210. Audits and repayments. 1. Audits. The board shall audit and  
33 examine all matters relating to the proper administration of this title  
34 and shall complete such audit no later than six months after the  
35 election in question. Every candidate who receives public funds under  
36 this title shall be audited by the board. The cost of complying with a  
37 post-election audit shall be borne by the candidate's authorized politi-  
38 cal committee using public funds, private funds or any combination of  
39 such funds. The authorized political committee of a participating  
40 candidate must maintain a reserve of three percent of the public funds  
41 received to comply with the post-election audit. Any public reserve  
42 funds not used shall be remitted to the New York state attorney general  
43 campaign finance fund. The board shall issue to each campaign audited a  
44 final audit report that details its findings.

45     2. Repayments. (a) If the board determines that any portion of the  
46 payment made to a candidate's authorized political committee from the  
47 fund was in excess of the aggregate amount of payments that such candi-  
48 date was eligible to receive pursuant to this title, it shall notify  
49 such committee and such committee shall pay to the board an amount equal  
50 to the amount of excess payments. Provided, however, that if the errone-  
51 ous payment was the result of an error by the board, then the erroneous  
52 payment will be deducted from any future payment, if any, and if no  
53 payment is to be made then neither the candidate nor the committee shall  
54 be liable to repay the excess amount to the board. The candidate, the  
55 treasurer and the candidate's authorized political committee are jointly  
56 and severally liable for any repayments to the board.

1 (b) If the board determines that any portion of the payment made to a  
2 candidate's authorized political committee from the fund was used for  
3 purposes other than qualified campaign expenditures and such expendi-  
4 tures were not approved by the board, it shall notify such committee of  
5 the amount so disqualified and such committee shall pay to the board an  
6 amount equal to such disqualified amount. The candidate, the treasurer  
7 and the candidate's authorized political committee are jointly and  
8 severally liable for any repayments to the board.

9 (c) If the total of payments from the fund received by a participating  
10 candidate's authorized political committee exceed the total campaign  
11 expenditures of such candidate's authorized political committee, such  
12 candidate's authorized political committee shall use such excess funds  
13 to reimburse the fund for payments received by such authorized political  
14 committee from the fund during such calendar year. Participating candi-  
15 dates' authorized political committees shall pay to the board unspent  
16 public campaign funds from an election not later than twenty-seven days  
17 after all liabilities for the election have been paid and in any event,  
18 not later than the day on which the board issues its final audit report  
19 for the participating candidate's authorized political committee;  
20 provided, however, that all unspent public campaign funds for a partic-  
21 ipating candidate shall be immediately due and payable to the board upon  
22 a determination by the board that the participant has delayed the post-  
23 election audit. A participating candidate's authorized political commit-  
24 tee may make post-election expenditures with public funds only for  
25 routine activities involving nominal cost associated with winding up a  
26 campaign and responding to the post-election audit. Nothing in this  
27 title shall be construed to prevent a candidate or his or her authorized  
28 political committee from using campaign contributions received from  
29 private contributors for otherwise lawful expenditures.

30 3. Rules and regulations. The board shall promulgate regulations for  
31 the certification of the amount of funds payable by the comptroller,  
32 from the fund established pursuant to section ninety-two-t of the state  
33 finance law, to a participating candidate's authorized political commit-  
34 tee that has qualified to receive such payment. These regulations shall  
35 include the periods during which such reports must be filed and the  
36 verification required, and the board shall develop forms on which  
37 contributions and expenditures are to be reported. The board shall  
38 institute procedures which will make possible payment by the fund within  
39 four business days after receipt of the required forms and verifica-  
40 tions.

41 § 14-211. Enforcement and penalties for violations and other  
42 proceedings. 1. Civil penalties. Any person who, acting as or on behalf  
43 of a candidate or such candidate's authorized political committee,  
44 violates any provision of this title, under circumstances evincing an  
45 intent to violate such provision, shall be subject to a civil penalty in  
46 an amount not in excess of ten thousand dollars, to be recoverable in a  
47 special proceeding or civil action to be brought by the chief enforce-  
48 ment counsel pursuant to sections 3-104 and 3-104-a of this chapter.

49 2. Criminal conduct. Any person who knowingly and willfully furnishes  
50 or submits false statements or information to the board in connection  
51 with its administration of this title, shall be guilty of a misdemeanor  
52 in addition to any other penalty as may be imposed under this chapter or  
53 pursuant to any other law. Any referral for prosecution under this  
54 subdivision shall be made pursuant to section 3-104 of this chapter.  
55 Upon conviction, the chief enforcement counsel shall initiate a special

1 proceeding or civil action to recover any public matching funds obtained  
2 as a result of such criminal conduct.

3 3. Proceedings as to public financing. (a) The determination of eligi-  
4 bility pursuant to this title and any question or issue relating to  
5 payments for campaign expenditures pursuant to this title may be  
6 contested in a proceeding instituted in the Supreme court, Albany coun-  
7 ty, by an aggrieved candidate.

8 (b) A proceeding with respect to such a determination of eligibility  
9 or payment for qualified campaign expenditures pursuant to this chapter  
10 shall be instituted within fourteen days after such determination was  
11 made. The board shall be made a party to any such proceeding.

12 (c) Upon the board's failure to receive the amount due from a partic-  
13 ipating candidate or such candidate's authorized political committee  
14 after the issuance of written notice of such amount due, as required by  
15 this title, the chief enforcement counsel is authorized to seek recovery  
16 of such amount pursuant to sections 3-104 and 3-104-a of this chapter.

17 (d) Any such funds obtained or collected through judgment or settle-  
18 ment shall be remitted to the New York state attorney general campaign  
19 finance fund.

20 § 14-212. Reports. The board shall review and evaluate the effect of  
21 this title upon the conduct of election campaigns and shall submit an  
22 annual report to the governor and the legislature on or before May  
23 first, two thousand twenty-one, and on or before May first of every year  
24 thereafter, and at any other time upon the request of the governor and  
25 at such other times as the board deems appropriate. These reports shall  
26 include:

27 1. a list of the participating and nonparticipating candidates in  
28 covered elections and the votes received by each candidate in those  
29 elections;

30 2. the amount of contributions and loans received, and expenditures  
31 made, on behalf of these candidates;

32 3. the amount of public matching funds each participating candidate  
33 received, spent, and repaid pursuant to this title;

34 4. analysis of the effect of this title on political campaigns,  
35 including its effect on the sources and amounts of private financing,  
36 the level of campaign expenditures, voter participation, the number of  
37 candidates, the candidates' ability to campaign effectively for public  
38 office, and the diversity of candidates seeking and elected to office;  
39 and

40 5. recommendations for amendments to this title, including changes in  
41 contribution limits, thresholds for eligibility, and any other features  
42 of the system.

43 § 14-213. Severability. If any clause, sentence, subdivision, para-  
44 graph, section or part of this title be adjudged by any court of compe-  
45 tent jurisdiction to be invalid, such judgment shall not affect, impair  
46 or invalidate the remainder thereof, but shall be confined in its opera-  
47 tion to the clause, sentence, subdivision, paragraph, section or part  
48 thereof directly involved in the controversy in which such judgment  
49 shall have been rendered.

50 Nothing in this title shall be construed to require candidates or  
51 candidates' authorized political committees to commit any act which  
52 would violate the rules governing attorney general conduct pursuant to  
53 the Rules of Professional Conduct of the New York State Unified Court  
54 System, as applicable. To the extent that any provision in this title  
55 conflicts with such rules, the rules shall control.

1 § 6. The state finance law is amended by adding a new section 92-t to  
2 read as follows:

3 § 92-t. New York state attorney general campaign finance fund. 1.  
4 There is hereby established in the joint custody of the state comp-  
5 troller and the commissioner of taxation and finance a fund to be known  
6 as the New York state attorney general campaign finance fund.

7 2. Such fund shall consist of all revenues received from the New York  
8 state attorney general campaign finance fund check-off pursuant to  
9 subsection (h) of section six hundred fifty-eight of the tax law, from  
10 the abandoned property fund pursuant to section ninety-five of this  
11 article, from the general fund, and from all other moneys credited or  
12 transferred thereto from any other fund or source pursuant to law. Such  
13 fund shall also receive contributions from private individuals, organ-  
14 izations, or other persons to fulfill the purposes of the attorney  
15 general public financing system, as well as any funds remitted pursuant  
16 to section 14-211 of the election law.

17 3. Moneys of the fund, following appropriation by the legislature, may  
18 be expended for the purposes of making payments to candidates pursuant  
19 to title II of article fourteen of the election law and for administra-  
20 tive expenses related to the implementation of article fourteen of the  
21 election law. Moneys shall be paid out of the fund by the state comp-  
22 troller on vouchers certified or approved by the state board of  
23 elections, or its duly designated representative, in the manner  
24 prescribed by law, not more than five business days after such voucher  
25 is received by the state comptroller.

26 4. Notwithstanding any provision of law to the contrary, if, in any  
27 state fiscal year, the state attorney general campaign finance fund  
28 lacks the amount of money to pay all claims vouchered by eligible candi-  
29 dates and certified or approved by the state board of elections, any  
30 such deficiency shall be paid by the state comptroller, from funds  
31 deposited in the general fund of the state not more than four business  
32 days after such voucher is received by the state comptroller.

33 5. Commencing in two thousand twenty-one, if the surplus in the fund  
34 on April first of the year after a year in which a governor is elected  
35 exceeds twenty-five percent of the disbursements from the fund over the  
36 previous four years, the excess shall revert to the general fund of the  
37 state.

38 6. No public funds shall be paid to any participating candidates in a  
39 general election any earlier than the last day to decline an attorney  
40 general nomination pursuant to subdivision seven of section 6-158 of the  
41 election law.

42 7. No public funds shall be paid to the authorized political committee  
43 of any participating candidate who has been disqualified or whose nomi-  
44 nation has been declared invalid by the appropriate board of elections  
45 or a court of competent jurisdiction until and unless such finding is  
46 reversed by a higher court in a final judgment. No payment from the  
47 fund in the possession of such participating candidate's authorized  
48 political committee on the date of such disqualification or invalidation  
49 may thereafter be expended for any purpose except the payment of liabil-  
50 ities incurred before such date. All other such moneys shall be repaid  
51 to the fund.

52 § 7. Section 95 of the state finance law is amended by adding a new  
53 subdivision 5 to read as follows:

54 5. (a) As often as necessary, the co-chairs of the state board of  
55 elections shall certify the amount such co-chairs have determined neces-

1 sary to fund estimated payments from the fund established by section  
2 ninety-two-t of this article for the general election.

3 (b) Notwithstanding any provision of this section authorizing the  
4 transfer of any moneys in the abandoned property fund to the general  
5 fund, the comptroller, after receiving amounts sufficient to pay claims  
6 against the abandoned property fund, shall, based upon a certification  
7 of the state board of elections pursuant to paragraph (a) of this subdi-  
8 vision, and at the direction of the director of the budget, transfer the  
9 requested amount from remaining available monies in the abandoned prop-  
10 erty fund to the New York state attorney general campaign finance fund  
11 established by section ninety-two-t of this article.

12 § 8. Section 658 of the tax law is amended by adding a new subsection  
13 (h) to read as follows:

14 (h) New York state attorney general campaign finance fund check-off.  
15 (1) For each taxable year beginning on and after January first, two  
16 thousand nineteen, every resident taxpayer whose New York state income  
17 tax liability for the taxable year for which the return is filed is  
18 forty dollars or more may designate on such return that forty dollars be  
19 paid into the New York state attorney general campaign finance fund  
20 established by section ninety-two-t of the state finance law. Where a  
21 husband and wife file a joint return and have a New York state income  
22 tax liability for the taxable year for which the return is filed is  
23 eighty dollars or more, or file separate returns on a single form, each  
24 such taxpayer may make separate designations on such return of forty  
25 dollars to be paid into the New York state attorney general campaign  
26 finance fund.

27 (2) The commissioner shall transfer to the New York state attorney  
28 general campaign finance fund, established pursuant to section ninety-  
29 two-t of the state finance law, an amount equal to forty dollars multi-  
30 plied by the number of designations.

31 (3) For purposes of this subsection, the income tax liability of an  
32 individual for any taxable year is the amount of tax imposed under this  
33 article reduced by the sum of the credits (as shown in his or her  
34 return) allowable under this article.

35 (4) The department shall include a place on every personal income tax  
36 return form to be filed by an individual for a tax year beginning on or  
37 after January first, two thousand twenty, for such taxpayer to make the  
38 designations described in paragraph one of this subsection. Such return  
39 form shall contain a concise explanation of the purpose of such optional  
40 designations.

41 § 9. Section 16-120 of the election law, as added by section 5 of  
42 part E of chapter 399 of the laws of 2011, is amended to read as  
43 follows:

44 § 16-120. Enforcement proceedings. 1. The supreme court or a justice  
45 thereof, in a proceeding instituted by the state board of elections, may  
46 impose a civil penalty, as provided for in subdivisions one and two of  
47 section 14-126 of this chapter and as provided for in subdivision one of  
48 section 14-211 of this chapter.

49 2. Upon proof that a violation of article fourteen of this chapter, as  
50 provided in subdivision one of this section, has occurred, the court may  
51 impose a civil penalty, pursuant to subdivisions one and two of section  
52 14-126 of this chapter and pursuant to subdivision one of section 14-211  
53 of this chapter, after considering, among other factors, the severity of  
54 the violation or violations, whether the subject of the violation made a  
55 good faith effort to correct the violation and whether the subject of  
56 the violation has a history of similar violations. All such determi-



1 nations shall be made on a fair and equitable basis without regard to  
2 the status of the candidate or political committee.

3 3. The supreme court or a justice thereof, in a proceeding to recover  
4 public funds instituted pursuant to subdivision two of section 14-211 of  
5 this chapter, may order the recovery of such public funds.

6 § 10. Severability. If any clause, sentence, subdivision, paragraph,  
7 section or part of title II of article 14 of the election law, as added  
8 by section five of this act be adjudged by any court of competent juris-  
9 diction to be invalid, such judgment shall not affect, impair or invali-  
10 date the remainder thereof, but shall be confined in its operation to  
11 the clause, sentence, subdivision, paragraph, section or part thereof  
12 directly involved in the controversy in which such judgment shall have  
13 been rendered.

14 § 11. This act shall take effect immediately; provided, however, all  
15 affected candidates will be eligible to participate in voluntary public  
16 financing beginning with the 2020 election and provided, further, this  
17 act shall expire June 1, 2023 when upon such date the provisions of this  
18 act shall be deemed repealed.