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IN SENATE

January 27, 2016

Introduced by Sen. DeFRANCISCO -- read twice and ordered printed, and when printed to be committed to the Committee on Health

AN ACT to amend the public health law, in relation to establishing the office of brain injury

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Article 27-CC of the public health law, as added by chapter 1 196 of the laws of 1994, section 2741 and subdivisions 3, 5 and 7 of 2 3 section 2742 as amended and subdivision 4 of section 2744 as added by 4 chapter 312 of the laws of 2014, is amended to read as follows: 5 ARTICLE 27-CC 6 [NEW YORK STATE TRAUMATIC] OFFICE OF 7 BRAIN INJURY [PROGRAM] 8 Section 2740. [Traumatic] OFFICE OF brain injury [program]. 9 2741. Definitions. 10 2742. Functions, powers and duties of the [department] OFFICE. 11 2743. Funding of [traumatic] brain injury services. 2744. [The traumatic brain] BRAIN injury services coordinating 12 13 council. 14 2740. [Traumatic] OFFICE OF brain injury [program]. [The] THERE IS S 15 HEREBY ESTABLISHED, IN THE department AN OFFICE OF BRAIN INJURY WHICH 16 shall have the central responsibility for administering the provisions of this article and otherwise coordinating the state's policies with 17 respect to [traumatic] brain injury, in consultation with the office [of 18 19 mental retardation and] FOR PEOPLE WITH developmental disabilities, the 20 office of mental health, the [department of] education DEPARTMENT, the 21 office of alcoholism and substance abuse services, the [department of 22 social services, the office of the advocate for the disabled] OFFICE OF TEMPORARY AND DISABILITY ASSISTANCE, THE OFFICE OF CHILDREN AND FAMILY 23

24 SERVICES and the [commission on quality of care for the mentally disa-25 bled] JUSTICE CENTER FOR THE PROTECTION OF PEOPLE WITH SPECIAL NEEDS. 26 THE OFFICE SHALL REPORT DIRECTLY TO THE GOVERNOR. THE HEAD AND STAFF OF 27 THE OFFICE SHALL BE REFLECTIVE OF THE PEOPLE THEY SERVE AND SHALL

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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INCLUDE LICENSED AND/OR CREDENTIALED INDIVIDUALS WITH SUBSTANTIAL EXPE-

RIENCE IN BRAIN INJURY REHABILITATION.

S 2741. Definitions. As used in this article:

1. "OFFICE" MEANS THE OFFICE OF BRAIN INJURY.

["Traumatic brain] 2. "BRAIN injury" means A TRAUMATIC OR an acquired injury to the brain caused by EITHER an external physical force OR 5 6 INTERNAL ACTION resulting in total or partial disability or impairment 7 8 and shall include but not be limited to damage to the central nervous 9 system from anoxic/hypoxic episodes or damage to the central nervous 10 system from allergic conditions, toxic substances and other acute 11 medical/clinical incidents. Such term shall include, but not be limited to, open and closed brain injuries that may result in mild, moderate or 12 13 severe impairments in one or more areas, including cognition, language, 14 memory, attention, reasoning, abstract thinking, judgment, problem-solv-15 ing, sensory perceptual and motor abilities, psycho-social behavior, physical functions, information processing and speech. Such term shall 16 not include progressive dementias and other mentally impairing condi-17 tions, depression and psychiatric disorders in which there is no known 18 19 or obvious central nervous system damage, neurological, metabolic and 20 other medical conditions of chronic, congenital or degenerative nature 21 or brain injuries induced by birth trauma.

22 "Concussion" [means a mild] OR "MILD traumatic [injury to the [2] 3. 23 brain that is characterized by immediate and transient alteration of 24 mental status and level of consciousness, resulting from mechanical 25 trauma] INJURY" MEANS A COMPLEX PATHOPHYSIOLOGIC PROCESS force or 26 AFFECTING THE BRAIN, INDUCED BY TRAUMATIC BIOMECHANICAL FORCES SECONDARY TO DIRECT OR INDIRECT FORCES TO THE HEAD THAT DISRUPTS THE 27 FUNCTION OF 28 IT RESULTS IN A CONSTELLATION OF PHYSICAL, COGNITIVE, THE BRAIN. 29 EMOTIONAL AND/OR SLEEP RELATED SYMPTOMS, AND MAY OR MAY NOT INVOLVE A 30 LOSS OF CONSCIOUSNESS.

31 S 2742. Functions, powers and duties of the [department] OFFICE. The 32 [department] OFFICE shall have the following powers and duties:

1. to develop a comprehensive statewide program that includes medical, housing, vocational, educational, transportation, social, personal care, family support, day program services, community re-entry services, outpatient rehabilitation services and other essential services;

37 2. to develop outreach services to provide coordinated information 38 regarding assistance available to persons with [traumatic] brain injury 39 and their families;

40 3. to develop and maintain a clearinghouse of information on [traumat-41 ic] brain injuries and concussions, including but not limited to, 42 resources that support the development and implementation of community-43 based services and rehabilitation;

44 4. to track the amount of and cost of services provided to persons
45 with [traumatic] brain injury placed in out-of-state treatment settings;
46 5. to develop innovative educational programs on the causes and
47 prevention of [traumatic] brain injuries and concussions, with an empha48 sis on outreach campaigns. Such programs and information shall include,
49 but not be limited to, treatment and services for persons with [traumat50 ic] brain injury and/or a concussion and their families;

6. to accept and expend any grants, awards of other funds or appropritions as may be available for these purposes, subject to limitations as to the approval of expenditures and audits as prescribed for state funds by the state finance law;

55 7. to gather and disseminate statistics and conduct investigations and 56 research relating to the causes and prevention of [traumatic] brain 1 injuries and concussions and the treatment of such injuries, including 2 the methods and procedures for rehabilitation, including from time to 3 time, such publications for distribution to appropriate scientific 4 organizations;

5 8. to contract with independent consultants to conduct assessments of
6 the needs of persons with [traumatic] brain injury;

9. to develop training programs for persons providing discharge plans and case management; and

9 10. to develop standards for licensing or certifying residential and 10 non-residential services for persons with [traumatic] brain injury to 11 the extent that such services are not otherwise subject to the jurisdic-12 tion of another state agency.

13 S 2743. Funding of [traumatic] brain injury services. 1. The [depart-14 ment] OFFICE shall develop AND SUBMIT TO THE COMMISSIONER AND THE GOVER-15 NOR, a biennial plan and priorities for the funding of services and 16 programs as authorized by this article, with emphasis on the development 17 and expansion of community-based services and programs.

2. Such plan shall provide for the development of services, dispersed geographically to the extent feasible, which shall minimize the need for out-of-state placements and promote the return of individuals currently placed out-of-state to enhance family involvement and promote community reintegration.

3. The [department] OFFICE shall, to the extent feasible, utilize existing organizations with demonstrated interest and expertise in serving persons with [traumatic] brain injuries and shall, within funds available, enter into contracts with such organizations.

S 2744. [The traumatic brain] BRAIN injury services coordinating coun-27 1. The [traumatic] brain injury services coordinating council is 28 cil. hereby established and shall consist of the following persons or their 29 designees: the commissioner, the commissioner of [mental retardation and] developmental disabilities, the [office] COMMISSIONER of mental 30 31 32 health, the commissioner of education, the commissioner of alcoholism 33 and substance abuse services, the commissioner of [social services, the state advocate for the disabled] TEMPORARY AND DISABILITY ASSISTANCE, 34 35 THE COMMISSIONER OF CHILDREN AND FAMILY SERVICES, A REPRESENTATIVE OF BRAIN INJURY ASSOCIATION OF NEW YORK STATE, A REPRESENTATIVE OF THE 36 THE 37 PROTECTION AND ADVOCACY ENTITY IN THIS STATE and the [commission on quality of care for the mentally disabled] EXECUTIVE DIRECTOR OF THE 38 JUSTICE CENTER FOR THE PROTECTION OF PEOPLE WITH 39 SPECIAL NEEDS. In 40 addition, the council shall consist of the following persons: five persons appointed by the governor, three of whom shall be persons with 41 [traumatic] brain injury and two of whom shall be representative of the 42 43 public and have a demonstrated expertise and interest in [traumatic] 44 brain injury; two persons appointed by the temporary president of the 45 senate, one of whom shall be a person with [traumatic] brain injury and of whom shall be representative of the public and have a demon-46 one 47 strated expertise and interest in [traumatic] brain injury; two persons 48 appointed by the speaker of the assembly, one of whom shall be a person 49 with [traumatic] brain injury and one of whom shall be representative of 50 the public and have a demonstrated expertise and interest in [traumatic] 51 brain injury, one person appointed by the minority leader of the senate who shall be a person with [traumatic] brain injury or be representative 52 the public and have a demonstrated expertise and interest in [trau-53 of 54 matic] brain injury; and one person appointed by the minority leader of 55 the assembly who shall be a person with [traumatic] brain injury or be 56 representative of the public and have a demonstrated expertise and

interest in [traumatic] brain injury. Of the five persons appointed by 1 2 the governor, three shall serve for a term of one year, one shall serve 3 for a term of two years and one shall serve for a term of three years. 4 Of the two persons appointed by the temporary president of the senate, 5 one shall serve for a term of two years and one shall serve for a term 6 three years. Of the two persons appointed by the speaker of the of assembly, one shall serve for a term of two years and one 7 shall serve 8 a term of three years. The person appointed by the minority leader for of the senate and the person appointed by the minority leader of the assembly shall serve for a term of one year. Subsequent appointments for 9 10 11 vacancies shall be for a term of three years and shall be filled in the 12 same manner as the original appointment.

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13 2. The council shall be charged with recommending to the [department] 14 GOVERNOR long range objectives, goals and priorities. It shall also 15 provide advice on the planning, coordination and development of needed 16 services. IT SHALL ALSO CONSIDER AND MAKE RECOMMENDATIONS ON THE DEVEL-17 OPMENT OF REGULATIONS FOR THE IMPLEMENTATION OF THE PROVISIONS OF THIS 18 ARTICLE AND THE ESTABLISHMENT OF THE OFFICE.

19 3. The members of the council shall receive no compensation for their 20 services, but shall be allowed their actual and necessary expenses 21 incurred in the performance of their duties [hereunder] PURSUANT TO THIS 22 ARTICLE, subject to the approval of the [commissioner] DIRECTOR OF THE 23 BUDGET.

24 4. (a) Within the [traumatic] brain injury services coordinating coun-25 cil there shall be established a concussion management advisory commit-26 tee which shall develop recommendations specific to concussion management, academic scholarship, and public awareness for submission to the 27 28 [traumatic] brain injury services coordinating council for consider-29 ation. The committee shall consist of members appointed from the membership of the [traumatic] brain injury services coordinating council 30 a majority vote of the council. Additional committee members may be 31 by 32 appointed by the commissioner and shall have demonstrated experience 33 with or expertise in one of the following areas: public health expertise related to mild traumatic brain injuries and concussions, academic research in the area of MILD traumatic brain injuries and concussion 34 35 management, and public awareness experience related to the recognition 36 37 of mild traumatic brain injuries and concussions. Committee membership shall not exceed twelve members. The committee may consult with a member 38 39 or members of the public who have demonstrated expertise and interest in 40 mild traumatic brain injuries and concussions.

41 (b) The recommendations of the advisory committee shall include, but 42 not be limited to:

43 (i) methods to raise public awareness of mild traumatic brain injuries 44 and concussions;

45 (ii) the development of outreach services to provide coordinated 46 information regarding the recognition and management of mild traumatic 47 brain injuries and concussions; and

48 (iii) the development of a clearinghouse of academic research and 49 scientific findings related to the recognition, management, and treat-50 ment of mild traumatic injuries and concussions. 51 S 2. This act shall take effect immediately.