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IN SENATE

January 27, 2016

Introduced by Sen. DeFRANCISCO -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the state finance law, in relation to establishing the bridge and road investment and dedicated fund guaranteed enforcement "BRIDGE" reform act

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Short title. This act shall be known and may be cited as the "bridge and road investment and dedicated fund guaranteed enforcement (BRIDGE) reform act".

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- S 2. Paragraph a of subdivision 5 of section 89-b of the state finance law, as amended by section 10 of part C of chapter 57 of the laws of 2014, is amended to read as follows:
- 6 7 a. Moneys in the dedicated highway and bridge trust fund following appropriation by the legislature, be utilized for: 8 recon-9 struction, replacement, reconditioning, restoration, rehabilitation preservation of state, county, town, city and village roads, highways, 10 parkways, and bridges thereon, to restore such facilities to their 11 construction, reconstruction, 12 functions; intended enhancement 13 improvement of state, county, town, city, and village roads, highways, parkways, and bridges thereon, to address current and projected capacity 14 15 problems including costs for traffic mitigation activities; aviation projects authorized pursuant to section fourteen-j of the transportation 16 law and for payments to the general debt service fund of amounts equal 17 18 amounts required for service contract payments related to aviation projects as provided and authorized by section three hundred eighty-six 19 20 of the public authorities law; programs to assist small and minority and 21 women-owned firms engaged in transportation construction and reconstruction projects, including a revolving fund for working capital 22 23 and a bonding guarantee assistance program in accordance with 24 provisions of this chapter; matching federal grants or apportionments to the state for highway, parkway and bridge capital projects; the acquisi-26 tion of real property and interests therein required or expected to be required in connection with such projects; preventive maintenance activ-27

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets [] is old law to be omitted.

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ities necessary to ensure that highways, parkways and bridges meet or exceed their optimum useful life; [expenses of control of snow state highways by the department of transportation including but not limited to personal services, nonpersonal services and fringe benefits, 5 payment of emergency aid for control of snow and ice in municipalities 6 pursuant to section fifty-five of the highway law, expenses of control 7 of snow and ice on state highways by municipalities pursuant to section the highway law, and for expenses of arterial maintenance 8 twelve of agreements with cities pursuant to section three hundred forty-nine of 9 10 the highway law;] personal services, nonpersonal services, and fringe 11 benefit costs of the department of transportation for bus safety inspection activities, rail safety inspection activities, and truck safety inspection activities; [costs of the department of motor vehi-12 13 14 cles, including but not limited to personal and nonpersonal services;] 15 costs of engineering and administrative services of the department of 16 transportation, including but not limited to fringe benefits; the 17 contract services provided by private firms in accordance with section 18 fourteen of the transportation law; personal services and nonpersonal 19 services, for activities including but not limited to the preparation of 20 designs, plans, specifications and estimates; construction management 21 supervision activities; costs of appraisals, surveys, testing and 22 environmental impact statements for transportation projects; expenses in 23 connection with buildings, equipment, materials and facilities used or 24 useful in connection with the maintenance, operation, and repair of 25 highways, parkways and bridges thereon; and project costs 26 construction, reconstruction, improvement, reconditioning and preservation of rail freight facilities and intercity rail passenger facilities 27 28 and equipment; construction, reconstruction, improvement, reconditioning 29 preservation of state, municipal and privately owned ports; 30 construction, reconstruction, improvement, reconditioning and preservation of municipal airports; privately owned airports and aviation capi-31 32 tal facilities, excluding airports operated by the state or operated by 33 a bi-state municipal corporate instrumentality for which federal funding 34 is not available provided the project is consistent with an approved 35 airport layout plan; and construction, reconstruction, improvement, replacement, reconditioning, restoration, rehabilitation 36 37 and preservation of state, county, town, city and village roads, high-38 ways, parkways and bridges; and construction, reconstruction, improve-39 ment, reconditioning and preservation of fixed ferry facilities of 40 municipal and privately owned ferry lines for transportation purposes, and the payment of debt service required on any bonds, notes or other 41 42 obligations and related expenses for highway, parkway, bridge and 43 project costs for: construction, reconstruction, improvement, recondi-44 tioning and preservation of rail freight facilities and intercity rail 45 passenger facilities and equipment; construction, reconstruction, improvement, reconditioning and preservation of state, municipal and 46 47 privately owned ports; construction, reconstruction, improvement, recon-48 ditioning and preservation of municipal airports; privately owned airports and aviation capital facilities, excluding airports operated by 49 50 the state or operated by a bi-state municipal corporate instrumentality 51 for which federal funding is not available provided the project 52 consistent with an approved airport layout plan; construction, reconstruction, enhancement, improvement, replacement, reconditioning, resto-53 54 ration, rehabilitation and preservation of state, county, town, city and village roads, highways, parkways and bridges; and construction, reconstruction, improvement, reconditioning and preservation of fixed ferry 56

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facilities of municipal and privately owned ferry lines for transportapurposes authorized on or after the effective date of tion purposes, 3 this section. Beginning with disbursements made on and after the day of April, nineteen hundred ninety-three, moneys in such fund shall be available to pay such costs or expenses made pursuant to appropri-5 6 ations or reappropriations made during the state fiscal year which began 7 the first of April, nineteen hundred ninety-two. Beginning the first 8 day of April, nineteen hundred ninety-three, moneys in such fund shall also be used for transfers to the general debt service fund and the 9 10 revenue bond tax fund of amounts equal to that respectively required for 11 service contract and financing agreement payments as provided and authorized by section three hundred eighty of the public authorities law, section eleven of chapter three hundred twenty-nine of the laws of 12 13 14 nineteen hundred ninety-one, as amended, and sections sixty-eight-c and 15 sixty-nine-o of this chapter.

- S 3. Paragraph a of subdivision 5 of section 89-b of the state finance law, as amended by section 11 of part C of chapter 57 of the laws of 2014, is amended to read as follows:
- 18 19 a. Moneys in the dedicated highway and bridge trust fund shall, 20 following appropriation by the legislature, be utilized for: 21 struction, replacement, reconditioning, restoration, rehabilitation and 22 preservation of state, county, town, city and village roads, highways, parkways, and bridges thereon, to restore such facilities to their intended functions; construction, reconstruction, enhancement and 23 24 25 of state, county, town, city, and village roads, highways, improvement 26 parkways, and bridges thereon, to address current and projected capacity problems including costs for traffic mitigation activities; aviation projects authorized pursuant to section fourteen-j of the transportation 27 28 29 and for payments to the general debt service fund of amounts equal to amounts required for service contract payments related to aviation 30 projects as provided and authorized by section three hundred eighty-six 31 of the public authorities law; programs to assist small and minority and 32 33 women-owned firms engaged in transportation construction and recon-34 struction projects, including a revolving fund for working capital 35 loans, and a bonding guarantee assistance program in accordance with provisions of this chapter; matching federal grants or apportionments to 36 37 the state for highway, parkway and bridge capital projects; the acquisi-38 tion of real property and interests therein required or expected to be 39 required in connection with such projects; preventive maintenance activ-40 ities necessary to ensure that highways, parkways and bridges exceed their optimum useful life; [expenses of control of snow and ice 41 on state highways by the department of transportation including but not 42 43 limited to personal services, nonpersonal services and fringe benefits, 44 payment of emergency aid for control of snow and ice in municipalities 45 pursuant to section fifty-five of the highway law, expenses of control of snow and ice on state highways by municipalities pursuant to section 46 47 the highway law, and for expenses of arterial maintenance agreements with cities pursuant to section three hundred forty-nine of 48 49 the highway law;] personal services, nonpersonal services, and fringe 50 benefit costs of the department of transportation for bus safety 51 inspection activities, rail safety inspection activities, and truck 52 safety inspection activities; costs of engineering and administrative services of the department of transportation, including but not limited 53 54 to fringe benefits; the contract services provided by private firms 55 accordance with section fourteen of the transportation law; personal 56 services and nonpersonal services, for activities including but not

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limited to the preparation of designs, plans, specifications and esti-2 mates; construction management and supervision activities; 3 surveys, testing and environmental impact statements for appraisals, transportation projects; expenses in connection with buildings, equip-5 ment, materials and facilities used or useful in connection with the 6 maintenance, operation, and repair of highways, parkways and bridges 7 thereon; and project costs for: construction, reconstruction, improve-8 ment, reconditioning and preservation of rail freight facilities and 9 intercity rail passenger facilities and equipment; construction, recon-10 struction, improvement, reconditioning and preservation of state, munic-11 ipal and privately owned ports; construction, reconstruction, improvement, reconditioning and preservation of municipal airports; privately 12 13 owned airports and aviation capital facilities, excluding airports oper-14 ated by the state or operated by a bi-state municipal corporate instrumentality for which federal funding is not available provided the project is consistent with an approved airport layout plan; 16 17 construction, reconstruction, enhancement, improvement, replacement, 18 reconditioning, restoration, rehabilitation and preservation of state, 19 county, town, city and village roads, highways, parkways and bridges; and construction, reconstruction, improvement, reconditioning and pres-20 21 ervation of fixed ferry facilities of municipal and privately owned 22 ferry lines for transportation purposes, and the payment of debt service 23 required on any bonds, notes or other obligations and related expenses 24 for highway, parkway, bridge and project costs for: construction, recon-25 struction, improvement, reconditioning and preservation of rail freight 26 facilities and intercity rail passenger facilities and equipment; 27 construction, reconstruction, improvement, reconditioning and preserva-28 tion of state, municipal and privately owned ports; construction, recon-29 struction, improvement, reconditioning and preservation of municipal 30 airports; privately owned airports and aviation capital facilities, 31 excluding airports operated by the state or operated by a bi-state 32 municipal corporate instrumentality for which federal funding is not 33 available provided the project is consistent with an approved airport layout plan; construction, reconstruction, enhancement, improvement, 34 35 replacement, reconditioning, restoration, rehabilitation and preservation of state, county, town, city and village roads, highways, 36 37 and bridges; and construction, reconstruction, improvement, recondition-38 ing and preservation of fixed ferry facilities of municipal and private-39 ly owned ferry lines for transportation purposes, purposes authorized on 40 after the effective date of this section. Beginning with disbursements made on and after the first day of April, nineteen hundred nine-41 ty-three, moneys in such fund shall be available to pay such costs or 42 43 expenses made pursuant to appropriations or reappropriations made during 44 the state fiscal year which began on the first of April, nineteen 45 hundred ninety-two. Beginning the first day of April, nineteen hundred ninety-three, moneys in such fund shall also be used for transfers to 46 47 the general debt service fund and the revenue bond tax fund of amounts 48 equal to that respectively required for service contract and financing agreement payments as provided and authorized by section three hundred 49 50 eighty of the public authorities law, section eleven of chapter three 51 hundred twenty-nine of the laws of nineteen hundred ninety-one, as amended, and sections sixty-eight-c and sixty-nine-o of this chapter. 52 53

S 4. Subdivision 5 of section 89-b of the state finance law is amended by adding two new paragraphs d and e to read as follows:

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D. MONEYS IN THE DEDICATED HIGHWAY AND BRIDGE TRUST FUND APPROPRIATED BY THE LEGISLATURE FOR EXPENSES OF CONTROL OF SNOW AND ICE ON STATE

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HIGHWAYS BY THE DEPARTMENT OF TRANSPORTATION INCLUDING BUT NOT LIMITED TO PERSONAL SERVICES, NONPERSONAL SERVICES AND FRINGE BENEFITS, PAYMENT OF EMERGENCY AID FOR CONTROL OF SNOW AND ICE IN MUNICIPALITIES PURSUANT TO SECTION FIFTY-FIVE OF THE HIGHWAY LAW, EXPENSES OF CONTROL OF SNOW AND ICE ON STATE HIGHWAYS BY MUNICIPALITIES PURSUANT TO SECTION TWELVE OF THE HIGHWAY LAW, AND FOR EXPENSES OF ARTERIAL MAINTENANCE AGREEMENTS WITH CITIES PURSUANT TO SECTION THREE HUNDRED FORTY-NINE OF THE HIGHWAY LAW SHALL NOT EXCEED:

- 9 (I) \$252 MILLION FOR FISCAL YEAR TWO THOUSAND SIXTEEN--TWO THOUSAND 10 SEVENTEEN;
 - (II) \$189 MILLION FOR FISCAL YEAR TWO THOUSAND SEVENTEEN--TWO THOUSAND EIGHTEEN;
 - (III) \$126 MILLION FOR FISCAL YEAR TWO THOUSAND EIGHTEEN--TWO THOUSAND NINETEEN; AND
 - (IV) \$63 MILLION FOR FISCAL YEAR TWO THOUSAND NINETEEN--TWO THOUSAND TWENTY.
 - (V) FOR FISCAL YEAR TWO THOUSAND TWENTY--TWO THOUSAND TWENTY-ONE AND FOR ALL SUBSEQUENT YEARS THEREAFTER NO MONEYS FROM THE DEDICATED HIGHWAY AND BRIDGE TRUST FUND SHALL BE EXPENDED FOR EXPENSES OF CONTROL OF SNOW AND ICE ON STATE HIGHWAYS BY THE DEPARTMENT OF TRANSPORTATION INCLUDING BUT NOT LIMITED TO PERSONAL SERVICES, NONPERSONAL SERVICES AND FRINGE BENEFITS, PAYMENT OF EMERGENCY AID FOR CONTROL OF SNOW AND ICE IN MUNICIPALITIES PURSUANT TO SECTION FIFTY-FIVE OF THE HIGHWAY LAW, EXPENSES OF CONTROL OF SNOW AND ICE ON STATE HIGHWAYS BY MUNICIPALITIES PURSUANT TO SECTION TWELVE OF THE HIGHWAY LAW, AND FOR EXPENSES OF ARTERIAL MAINTENANCE AGREEMENTS WITH CITIES PURSUANT TO SECTION THREE HUNDRED FORTYNINE OF THE HIGHWAY LAW.
 - E. MONEYS IN THE DEDICATED HIGHWAY AND BRIDGE TRUST FUND APPROPRIATED BY THE LEGISLATURE FOR COSTS OF THE DEPARTMENT OF MOTOR VEHICLES, INCLUDING BUT NOT LIMITED TO PERSONAL AND NONPERSONAL SERVICES SHALL NOT EXCEED:
 - (I) \$156 MILLION FOR FISCAL YEAR TWO THOUSAND SIXTEEN--TWO THOUSAND SEVENTEEN;
 - (II) \$117 MILLION FOR FISCAL YEAR TWO THOUSAND SEVENTEEN--TWO THOUSAND EIGHTEEN;
 - (III) \$78 MILLION FOR FISCAL YEAR TWO THOUSAND EIGHTEEN--TWO THOUSAND NINETEEN; AND
 - (IV) \$39 MILLION FOR FISCAL YEAR TWO THOUSAND NINETEEN--TWO THOUSAND TWENTY.
 - (V) FOR FISCAL YEAR TWO THOUSAND TWENTY--TWO THOUSAND TWENTY-ONE AND FOR ALL SUBSEQUENT YEARS THEREAFTER NO MONEYS FROM THE DEDICATED HIGHWAY AND BRIDGE TRUST FUND SHALL BE EXPENDED FOR COSTS OF THE DEPARTMENT OF MOTOR VEHICLES, INCLUDING BUT NOT LIMITED TO PERSONAL AND NONPERSONAL SERVICES.
- S 5. This act shall take effect immediately, provided that the amend-46 ments to paragraph a of subdivision 5 of section 89-b of the state 47 finance law made by section two of this act shall be subject to the 48 expiration and reversion of such paragraph pursuant to section 2 of part 49 B of chapter 84 of the laws of 2002, as amended, when upon such date the 50 provisions of section three of this act shall take effect.