5973

2015-2016 Regular Sessions

IN SENATE

June 14, 2015

Introduced by Sen. FLANAGAN -- read twice and ordered printed, and when printed to be committed to the Committee on Rules

AN ACT to amend chapter 91 of the laws of 2002 amending the education law and other laws relating to the reorganization of the New York city school construction authority, board of education and community boards, in relation to the effectiveness of certain provisions of such chapter; to amend chapter 345 of the laws of 2009 amending the education law relating to the New York city board of education, chancellor, community councils and community superintendents, in relation to the effectiveness of certain provisions of such chapter; and to amend the education law, in relation to the New York city community school district system

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. Section 34 of chapter 91 of the laws of 2002 amending the 2 education law and other laws relating to the reorganization of the New 3 York city school construction authority, board of education and communi-4 ty boards, as amended by chapter 345 of the laws of 2009, is amended to 5 read as follows:

б S 34. This act shall take effect July 1, 2002; provided, that sections 7 one through twenty, twenty-four, and twenty-six through thirty of this shall expire and be deemed repealed June 30, [2015] 2016; provided, 8 act 9 further, that notwithstanding any provision of article 5 of the general construction law, on June 30, [2015] 2016 the provisions of subdivisions 10 11 5, and 8, paragraph b of subdivision 13, subdivision 14, paragraphs 3, b, d, and e of subdivision 15, and subdivisions 17 and 21 of 12 section 13 2554 of the education law as repealed by section three of this act, subdivision 1 of section 2590-b of the education law as repealed by 14 15 section six of this act, paragraph (a) of subdivision 2 of section 16 2590-b of the education law as repealed by section seven of this act, 17 section 2590-c of the education law as repealed by section eight of this

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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act, paragraph c of subdivision 2 of section 2590-d of the education law 1 2 as repealed by section twenty-six of this act, subdivision 1 of section 3 2590-e of the education law as repealed by section twenty-seven of this 4 act, subdivision 28 of section 2590-h of the education law as repealed 5 by section twenty-eight of this act, subdivision 30 of section 2590-h of 6 the education law as repealed by section twenty-nine of this act, subdi-7 vision 30-a of section 2590-h of the education law as repealed by 8 section thirty of this act shall be revived and be read as such provisions existed in law on the date immediately preceding the effec-9 10 tive date of this act; provided, however, that sections seven and eight 11 of this act shall take effect on November 30, 2003; provided further that the amendments to subdivision 25 of section 2554 of the education 12 13 law made by section two of this act shall be subject to the expiration 14 reversion of such subdivision pursuant to section 12 of chapter 147 and 15 of the laws of 2001, as amended, when upon such date the provisions of 16 section four of this act shall take effect.

17 S 2. Subdivision 12 of section 17 of chapter 345 of the laws of 2009 18 amending the education law relating to the New York city board of educa-19 tion, chancellor, community councils, and community superintendents, is 20 amended to read as follows:

12. any provision in sections one, two, three, four, five, six, seven, eight, nine, ten and eleven of this act not otherwise set to expire pursuant to section 34 of chapter 91 of the laws of 2002, as amended, or section 17 of chapter 123 of the laws of 2003, as amended, shall expire and be deemed repealed June 30, [2015] 2016.

26 S 3. Section 2851 of the education law is amended by adding a new 27 subdivision 5 to read as follows:

28 5. NOTWITHSTANDING ANY PROVISION OF LAW TO THE CONTRARY, IN A CITY 29 HAVING A POPULATION OF ONE MILLION OR MORE INHABITANTS, A CHARTER SCHOOL APPROVED PURSUANT TO PARAGRAPH (A) OF SUBDIVISION THREE OF THIS SECTION 30 MAY APPLY AT ANY TIME TO ANOTHER CHARTER ENTITY DEFINED IN PARAGRAPH (B) 31 32 OR (C) OF SUBDIVISION THREE OF THIS SECTION TO REQUEST SUCH OTHER CHAR-33 TER ENTITY TO OVERSEE AND SUPERVISE SUCH CHARTER SCHOOL. ALL OBLIGATIONS 34 OF THE CHANCELLOR TO OVERSEE AND SUPERVISE A CHARTER SCHOOL SHALL TERMI-SUCH CHARTER SCHOOL ENTERING INTO A CHARTER AGREEMENT, AS 35 NATE UPON DEFINED IN SUBDIVISION FIVE OF SECTION TWENTY-EIGHT HUNDRED FIFTY-TWO OF 36 37 THIS ARTICLE, WITH ANOTHER CHARTER ENTITY, AND THE CHANCELLOR SHALL 38 PROVIDE IN A TIMELY FASHION INFORMATION RELEVANT TO THE CHARTER AS 39 REQUESTED BY SUCH OTHER CHARTER ENTITY.

40 S 4. Subdivisions 9 and 9-a of section 2852 of the education law, 41 subdivision 9 as amended and subdivision 9-a as added by chapter 101 of 42 the laws of 2010, paragraph (a) of subdivision 9-a as amended by chapter 43 221 of the laws of 2010, paragraph (f) of subdivision 9-a as amended by 44 chapter 102 of the laws of 2010, are amended to read as follows:

45 9. The total number of charters issued pursuant to this article STATEshall not exceed four hundred sixty. (a) [One hundred of such 46 WIDE 47 charters shall be issued on the recommendation of the charter entity described in paragraph (b) of subdivision three of section twenty-eight 48 hundred fifty-one of this article; (b) one hundred of such charters 49 50 shall be issued on the recommendation of the other charter entities set 51 forth in subdivision three of section twenty-eight hundred fifty-one of this article; (c) up to fifty of the additional charters authorized to 52 be issued by the chapter of the laws of two thousand seven which amended 53 54 this subdivision effective July first, two thousand seven shall be 55 reserved for a city school district of a city having a population of one 56 million or more; (d) one hundred thirty charters shall be issued by the

board of regents pursuant to a competitive process in accordance with 1 2 subdivision nine-a of this section, provided that no more than fifty-3 seven of such charters shall be granted to a charter for a school to be 4 located in a city having a population of one million or more; (e) one 5 hundred thirty charters shall be issued by the board of regents on the 6 recommendation of the board of trustees of the state university of New 7 York pursuant to a competitive process in accordance with subdivision 8 nine-a of this section, provided that no more than fifty-seven of such 9 charters shall be granted to a charter for a school to be located in a 10 city having a population of one million or more] ALL CHARTERS ISSUED ON 11 OR AFTER FEBRUARY FIRST, TWO THOUSAND FIFTEEN AND COUNTED TOWARD THE 12 NUMERICAL LIMITS ESTABLISHED BY THIS SUBDIVISION SHALL BE ISSUED BY THE 13 BOARD OF REGENTS UPON APPLICATION DIRECTLY TO THE BOARD OF REGENTS OR ON 14 THE RECOMMENDATION OF THE BOARD OF TRUSTEES OF THE STATE UNIVERSITY OF 15 NEW YORK PURSUANT TO A COMPETITIVE PROCESS IN ACCORDANCE WITH SUBDIVI-16 SION NINE-A OF THIS SECTION. The failure of any body to issue the regu-17 lations authorized pursuant to this article shall not affect the author-18 ity of a charter entity to propose a charter to the board of regents or 19 the board of regents' authority to grant such charter. A conversion of 20 an existing public school to a charter school or the renewal or exten-21 sion of a charter APPROVED BY ANY CHARTER ENTITY shall not be counted 22 toward the numerical limits established by this subdivision.

23 (B) A CHARTER SCHOOL WHOSE CHARTER HAS BEEN SURRENDERED, REVOKED OR 24 TERMINATED, INCLUDING A CHARTER THAT HAS NOT BEEN RENEWED BY ACTION OF 25 SHALL NOT BE COUNTED TOWARD THE NUMERICAL LIMITS CHARTER ENTITY, ITS 26 ESTABLISHED BY THIS SUBDIVISION AND INSTEAD SHALL ΒE RETURNED ТΟ THE 27 STATEWIDE POOL AND MAY BE REISSUED BY THE BOARD OF REGENTS EITHER UPON 28 APPLICATION DIRECTLY TO THE BOARD OF REGENTS OR ON THE RECOMMENDATION OF 29 THE BOARD OF TRUSTEES OF THE STATE UNIVERSITY OF NEW YORK PURSUANT TO Α 30 COMPETITIVE PROCESS IN ACCORDANCE WITH SUBDIVISION NINE-A OF THIS 31 SECTION.

(C) FOR PURPOSES OF DETERMINING THE TOTAL NUMBER OF CHARTERS ISSUED
 WITHIN THE NUMERICAL LIMITS ESTABLISHED BY THIS SUBDIVISION, THE
 APPROVAL DATE OF THE CHARTERING ENTITY SHALL BE THE DETERMINING FACTOR.

9-a. (a) The board of regents is hereby authorized and directed to
issue [two] UP TO FOUR hundred sixty charters UPON EITHER APPLICATIONS
SUBMITTED DIRECTLY TO THE BOARD OF REGENTS OR APPLICATIONS RECOMMENDED
BY THE BOARD OF TRUSTEES OF THE STATE UNIVERSITY OF NEW YORK pursuant to
a competitive request for proposals process.

[(i) Commencing on August first, two thousand ten through September first, two thousand thirteen, the board of regents and the board of trustees of the state university of New York shall each issue a request for proposals in accordance with this subdivision and this subparagraph:

(1) Each request for proposals to be issued by the board of regents
and the board of trustees of the state university of New York on August
first, two thousand ten shall be for a maximum of thirty-two charters to
be issued for charter schools which would commence instructional operation by the September of the next calendar year.

49 (2) Each request for proposals to be issued by the board of regents 50 and the board of trustees of the state university of New York on January 51 first, two thousand eleven shall be for a maximum of thirty-three char-52 ters to be issued for charter schools which would commence instructional 53 operation by the September of the next calendar year.

54 (3) Each request for proposals to be issued by the board of regents 55 and the board of trustees of the state university of New York on January 56 first, two thousand twelve shall be for a maximum of thirty-two charters 1 to be issued for charter schools which would commence instructional 2 operation by the September of the next calendar year.

3 (4) Each request for proposals to be issued by the board of regents 4 and the board of trustees of the state university of New York on Septem-5 ber first, two thousand thirteen shall be for a maximum of thirty-three 6 charters to be issued for charter schools which would commence instruc-7 tional operation by the September of the next calendar year.

8 (ii) If after September first, two thousand thirteen, either the board 9 of regents or the board of trustees of the state university of New York 10 have any charters which have not yet been issued, they may be issued 11 pursuant to requests for proposals issued in each succeeding year, with-12 out limitation as to when such requests for proposals may be issued, or 13 a limitation on the number of charters which may be issued.

(iii) Notwithstanding the provisions of clauses one, two, three and four of subparagraph (i) of this paragraph and subparagraph (ii) of this paragraph, if fewer charters are issued than were requested in such request for proposals, the difference may be added to the number of charters requested in the request for proposals issued in each succeeding year.

20 (iv)] The board of regents shall make a determination to issue a char-21 ter pursuant to a request for proposals no later than December thirty-22 first of each year.

23 (b) The board of regents and the board of trustees of the state university of New York shall each develop such request for proposals in 24 25 a manner that facilitates a thoughtful review of charter school applications, considers the demand for charter schools by the community, 26 and seeks to locate charter schools in a region or regions where there may 27 be a lack of alternatives and access to charter schools would provide 28 29 alternatives within the local public education system that would new 30 offer the greatest educational benefit to students. Applications shall evaluated in accordance with the criteria and objectives contained 31 be 32 within a request for proposals. The board of regents and the board of 33 trustees of the state university of New York shall not consider any applications which do not rigorously demonstrate that they have met the 34 35 following criteria:

36 the proposed charter school would meet or exceed enrollment (i) that 37 and retention targets, as prescribed by the board of regents or the board of trustees of the state university of New York, as applicable, of 38 students with disabilities, English language learners, and students who 39 40 are eligible applicants for the free and reduced price lunch program. When developing such targets, the board of regents and the board of trustees of the state university of New York, shall ensure (1) that such 41 42 enrollment targets are comparable to the enrollment figures 43 of such 44 categories of students attending the public schools within the school 45 district, or in a city school district in a city having a population of one million or more inhabitants, the community school district, in which 46 47 proposed charter school would be located; (2) that such the and 48 retention targets are comparable to the rate of retention of such categories of students attending the public schools within the school district, or in a city school district in a city having a population of 49 50 51 one million or more inhabitants, the community school district, in which the proposed charter school would be located; and 52

53 (ii) that the applicant has conducted public outreach, in conformity 54 with a thorough and meaningful public review process prescribed by the 55 board of regents and the board of trustees of the state university of 56 New York, to solicit community input regarding the proposed charter 1

school and to address comments received from the impacted community

2 concerning the educational and programmatic needs of students. 3 The board of regents and the board of trustees of the state (C) 4 university of New York shall grant priority based on a scoring rubric to 5 those applications that best demonstrate how they will achieve the following objectives, and any additional objectives the board of regents 6 7 and the board of trustees of the state university of New York, may 8 prescribe: 9 (i) increasing student achievement and decreasing student achievement 10 gaps in reading/language arts and mathematics; increasing high school graduation rates and focusing on serving 11 (ii)

12 specific high school student populations including, but not limited to, 13 students at risk of not obtaining a high school diploma, re-enrolled 14 high school drop-outs, and students with academic skills below grade 15 level;

16 (iii) focusing on the academic achievement of middle school students 17 and preparing them for a successful transition to high school;

18 (iv) utilizing high-quality assessments designed to measure a 19 student's knowledge, understanding of, and ability to apply, critical 20 concepts through the use of a variety of item types and formats;

(v) increasing the acquisition, adoption, and use of local instructional improvement systems that provide teachers, principals, and adminstrators with the information and resources they need to inform and improve their instructional practices, decision-making, and overall effectiveness;

26 (vi) partnering with low performing public schools in the area to 27 share best educational practices and innovations;

(vii) demonstrating the management and leadership techniques necessary to overcome initial start-up problems to establish a thriving, financially viable charter school;

31 (viii) demonstrating the support of the school district in which the 32 proposed charter school will be located and the intent to establish an 33 ongoing relationship with such school district.

(d) No later than November first, two thousand ten, and of each succeeding year, after a thorough review of applications received, the board of trustees of the state university of New York shall recommend for approval to the board of regents the qualified applications that it has determined rigorously demonstrate the criteria and best satisfy the objectives contained within a request for proposals, along with supporting documentation outlining such determination.

(e) Upon receipt of a proposed charter to be issued pursuant to this subdivision submitted by a charter entity, the board of regents or the board of trustees of the state university of New York, shall review, recommend and issue, as applicable, such charters in accordance with the standards established in this subdivision.

(f) The board of regents shall be the only entity authorized to issue a charter pursuant to this article. The board of regents shall consider applications submitted directly to the board of regents and applications recommended by the board of trustees of the state university of New York. Provided, however, that all such recommended applications shall be deemed approved and issued pursuant to the provisions of subdivisions five, five-a and five-b of this section.

(g) Each application submitted in response to a request for proposals pursuant to this subdivision shall also meet the application requirements set out in this article and any other applicable laws, rules and regulations. interested parties.

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6 Section 2590-q of the education law is amended by adding a new S 5. 7 subdivision 19 to read as follows:

8 19. WITH RESPECT TO SPECIAL, FEDERAL, STATE, AND PRIVATE FUNDS, THE SHALL REPORT THE DISTRIBUTION OF SUCH FUNDS BY INDIVIDUAL 9 CHANCELLOR 10 SCHOOL, AND ON A PER PUPIL BASIS FOR EACH INDIVIDUAL SCHOOL то THE 11 TEMPORARY PRESIDENT OF THE SENATE, SPEAKER OF THE ASSEMBLY, GOVERNOR, 12 AND SPEAKER OF THE CITY COUNCIL ON OR BEFORE MAY FIRST OF EACH YEAR.

S 6. The opening paragraph of section 2590-r of the education law, 13 as 14 amended by chapter 345 of the laws of 2009, is amended to read as 15 follows:

16 The chancellor shall, in consultation with the city board and communi-17 ty district superintendents, establish in regulations a comprehensive process of school-based budgeting and expenditure reporting no later 18 19 than November first, nineteen hundred ninety-eight. ANY REPORT PREPARED 20 ACCORDANCE WITH THIS SECTION SHALL BE PUBLICLY AVAILABLE ON THE IN21 WEBSITE OF THE NEW YORK CITY DEPARTMENT OF EDUCATION. Notwithstanding 22 any provision of section twenty-five hundred ninety-q of this article to 23 the contrary, such regulations shall include provisions for:

24 Section 2590-g of the education law is amended by adding a new S 7. 25 subdivision 12-a to read as follows:

26 12-A. PROVIDE INFORMATION, DATA, ESTIMATES AND STATISTICS REGARDING MATTERS RELATING TO THE CITY DISTRICT, AS REQUESTED BY MEMBERS AND 27 ALL 28 OFFICERS OF THE SENATE, ASSEMBLY, AND GOVERNOR'S OFFICE, IN A TIMELY 29 FASHION. SUCH INFORMATION SHALL BE MAINTAINED AND UPDATED IN A TIMELY FASHION AND SHALL AT A MINIMUM INCLUDE DATA RELATING TO: 30 (A) NEW YORK 31 CITY DEPARTMENT OF EDUCATION SCHOOL CHARACTERISTICS INCLUDING GRADES 32 SERVED, NUMBER OF TEACHERS, STUDENT ENROLLMENT, SCHOOL TYPE, SCHOOL 33 CHARACTERISTICS, QUALITY REVIEW SCORES, GRADUATION RATES AND AVERAGE CLASS SIZE; (B) NEW YORK CITY DEPARTMENT OF EDUCATION PRINCIPAL CHARAC-34 35 TERISTICS INCLUDING CURRENT EMPLOYMENT STATUS, EDUCATION LEVEL, YEARS OF EXPERIENCE AND TENURE STATUS; (C) NEW YORK CITY DEPARTMENT OF EDUCATION 36 37 TEACHER CHARACTERISTICS INCLUDING CURRENT EMPLOYMENT STATUS, EDUCATION 38 LEVEL, YEARS OF TEACHING EXPERIENCE, TENURE STATUS, SUBJECT AREA TAUGHT, STUDENTS TAUGHT, NUMBER OF CLASSES TAUGHT PER DAY AND ATTRI-39 NUMBER OF 40 TION RATE; (D) NEW YORK CITY DEPARTMENT OF EDUCATION STUDENT CHARACTER-ISTICS INCLUDING GRADE LEVEL, SCHOOL ATTENDANCE, AND OTHER DEMOGRAPHICS; 41 TALENTED PROGRAMS APPLICATION DATA INCLUDING ADMISSION 42 (E) GIFTED AND 43 DECISIONS, STUDENT DEMOGRAPHICS AND STUDENT TEST SCORES; (F) PRE-KINDER-44 GARTEN PROGRAMS INCLUDING PROGRAM LOCATIONS, CAPACITY, STUDENT ENROLL-45 MENT, NUMBER OF TEACHERS, TEACHER CHARACTERISTICS, STUDENT ATTENDANCE, STUDENT DEMOGRAPHICS AND EFFECTIVENESS DATA; (G) FUNDING 46 FOR NEW YORK DEPARTMENT OF EDUCATION SCHOOLS INCLUDING DEPARTMENT FUNDING BY 47 CITY 48 DOLLARS, EXPENDITURES BY CATEGORY AND EXTERNAL FUNDING IN DOLLARS; (H) FUNDING FOR NEW 49 YORK CITY DEPARTMENT OF EDUCATION PROGRAMS INCLUDING 50 DEPARTMENT FUNDING IN DOLLARS, AND EXTERNAL FUNDING IN DOLLARS; AND (I) 51 GENERAL NEW YORK CITY DEPARTMENT OF EDUCATION BUDGET. PROVIDED, HOWEVER, THAT ALL INQUIRIES MADE IN ACCORDANCE WITH THIS SUBDIVISION SHALL COMPLY 52 WITH APPLICABLE STATE AND FEDERAL PRIVACY LAWS. 53

54 S 8. Paragraph (b) of subdivision 2 of section 2854 of the education 55 law, as amended by chapter 101 of the laws of 2010, is amended and a new 56 paragraph (b-1) is added to read as follows:

(b) Any child who is qualified under the laws of this state for admis-1 2 sion to a public school is qualified for admission to a charter school. 3 Applications for admission to a charter school shall be submitted on a uniform application form created by the department and shall be made 4 5 available by a charter school in languages predominately spoken in the 6 community in which such charter school is located. The school shall 7 enroll each eligible student who submits a timely application by the 8 first day of April each year, unless the number of applications exceeds the capacity of the grade level or building. In such cases, students 9 10 shall be accepted from among applicants by a random selection process, 11 provided, however, that an enrollment preference shall be provided to pupils returning to the charter school in the second or any subsequent 12 year of operation and pupils residing in the school district in which 13 14 the charter school is located, and siblings of pupils already enrolled 15 in the charter school.

16 (B-1) THE SCHOOL MAY OFFER AN ENROLLMENT PREFERENCE TO PUPILS WHO ARE 17 THE CHILDREN OF EMPLOYEES OF THE CHARTER SCHOOL, THE EDUCATION CORPO-18 RATION, OR THE CHARTER MANAGEMENT ORGANIZATION FOR SUCH CHARTER SCHOOL; 19 PROVIDED THAT ANY ENROLLMENT PREFERENCES OFFERED PURSUANT TO THIS PARA-20 GRAPH SHALL NOT TOGETHER EXCEED TWENTY PERCENT OF NEWLY ADMITTED 21 STUDENTS IN THE APPLICABLE SCHOOL YEAR.

22 (B-2) The commissioner shall establish regulations to require that the 23 random selection process conducted pursuant to this paragraph be 24 performed in a transparent and equitable manner and to require that the 25 time and place of the random selection process be publicized in a manner 26 consistent with the requirements of section one hundred four of the 27 public officers law and be open to the public. For the purposes of this paragraph and paragraph (a) of this subdivision, the school district 28 in 29 which the charter school is located shall mean, for the city school district of the city of New York, the community district in which the 30 31 charter school is located.

S 9. Paragraph (a-1) of subdivision 3 of section 2854 of the education and law, as added by chapter 4 of the laws of 1998, is amended to read as follows:

35 (a-1) The board of trustees of a charter school shall employ and 36 contract with necessary teachers, administrators and other school 37 personnel. Such teachers shall be certified in accordance with the 38 requirements applicable to other public schools; provided, however, that a charter school may employ as teachers (i) uncertified teachers with at 39 40 least three years of elementary, middle or secondary classroom teaching experience; (ii) tenured or tenure track college faculty; (iii) individ-41 uals with two years of satisfactory experience through the Teach 42 for America program; and (iv) individuals who possess exceptional business, 43 44 professional, artistic, athletic, or military experience, provided, 45 however, that such teachers described in clauses (i), (ii), (iii), and (iv) of this paragraph shall not in total comprise more than thirty per 46 47 the teaching staff of a charter school, or five teachers, centum of 48 whichever is [less] GREATER. A teacher certified or otherwise approved by the commissioner shall not be included in the numerical limits estab-49 50 lished by the preceding sentence.

51 S 10. Pursuant to a schedule to be developed by the director of the 52 budget, the mayor of the city of New York shall submit an education 53 budget plan, including the overall education funding amount and funding 54 distribution policy, in a form to be developed by the director of the 55 budget, demonstrating how the mayor's proposed education budget will 56 target resources at schools serving students with higher needs to 9

improve student achievement city-wide. Such education budget plan must 1 be approved by the director of the budget, the temporary president of 2 3 the senate, and the speaker of the assembly prior to the mayor's submission of a proposed executive budget to the New York city council. 4 5 The final adopted budget, as well as any subsequent modifications, shall 6 be consistent with the approved education budget plan unless any changes 7 are approved by the director of the budget, the temporary president of 8 the senate, and the speaker of the assembly.

S 11. This act shall take effect immediately; provided that:

10 1. The amendments to section 2590-q of the education law made by 11 section five of this act shall be deemed to have been in full force and 12 effect on and after January 1, 2012, and shall not affect the expiration 13 of such section and shall expire therewith;

14 2. The amendments to section 2590-r of the education law made by 15 section six of this act shall be deemed to have been in full force and 16 effect on and after January 1, 2012, and shall not affect the expiration 17 of such section and shall expire therewith;

18 3. The amendments to section 2590-g of the education law made by 19 section seven of this act shall be deemed to have been in full force and 20 effect on and after January 1, 2012, and shall not affect the expiration 21 of such section and shall expire therewith.