

3566

2015-2016 Regular Sessions

I N S E N A T E

February 12, 2015

Introduced by Sens. ESPAILLAT, KRUEGER -- read twice and ordered printed, and when printed to be committed to the Committee on Consumer Protection

AN ACT to amend the general business law, in relation to enacting the Immigration Provider Enforced Disclosure Information and Registration (IMPEDIR) Act of 2015

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 Section 1. This act shall be known and may be cited as the "Immigration Provider Enforced Disclosure Information and Registration (IMPEDIR) Act of 2015".
2
3
4 S 2. The general business law is amended by adding a new section 460-1 to read as follows:
5
6 S 460-L. CERTIFICATE OF REGISTRATION. 1. THE DEPARTMENT OF STATE
7 SHALL, IN ACCORDANCE WITH THE PROVISIONS OF THIS SECTION, ISSUE CERTIFICATES OF REGISTRATION WHICH SHALL BE VALID, UNLESS EARLIER REVOKED OR
8
9 SUSPENDED, FOR A PERIOD OF TWO YEARS, TO PROVIDERS AND, UPON APPLICATION, ISSUE RENEWAL CERTIFICATES OF REGISTRATION EVERY TWO YEARS. THE
10 SECRETARY OF STATE SHALL ENFORCE THE PROVISIONS OF THIS ARTICLE GOVERNING THE FILING AND MAINTENANCE OF SURETY BONDS AND APPLICATIONS FOR
11
12 REGISTRATION AND/OR RENEWAL.
13
14 2. ANY PERSON INTENDING TO ENGAGE, AS AN IMMIGRANT ASSISTANCE SERVICE
15 PROVIDER, IN ANY ONE OR MORE OF THE ACTIVITIES SET FORTH IN THIS ARTICLE
16 SHALL FILE WITH THE DEPARTMENT OF STATE A WRITTEN APPLICATION AND
17 DISCLOSURE, ON FORMS TO BE PROVIDED BY THE DEPARTMENT OF STATE, CONTAINING SUCH INFORMATION AND DOCUMENTATION TO BE RETAINED BY THE SECRETARY
18
19 OF STATE AS THE SECRETARY OF STATE MAY REQUIRE BY RULE OR REGULATION, INCLUDING BUT NOT LIMITED TO: (A) THE NAME, DATE OF BIRTH, RESIDENCE
20
21 ADDRESS, BUSINESS ADDRESS, RESIDENCE TELEPHONE NUMBER, AND BUSINESS
22 TELEPHONE NUMBER OF SUCH PERSON; (B) THE NAME AND ADDRESS OF SUCH
23 PERSON'S AGENT FOR SERVICE OF PROCESS IF ONE IS REQUIRED OR HAS BEEN

EXPLANATION--Matter in *ITALICS* (underscored) is new; matter in brackets [] is old law to be omitted.

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1 APPOINTED AND, IF APPLICABLE, THE NAME, BUSINESS ADDRESS, BUSINESS TELE-
2 PHONE AND AGENT FOR SERVICE OF PROCESS OF THE CORPORATION OR PARTNERSHIP
3 EMPLOYING SUCH PERSON; (C) A RECORD OF ANY PRIOR CONVICTIONS FOR ANY
4 CRIME COMMITTED IN THIS STATE OR ANY OTHER JURISDICTION. THE SECRETARY
5 OF STATE SHALL DEVELOP THE DISCLOSURE FORM REQUIRED TO FILE AN APPLICA-
6 TION AND BOND PURSUANT TO THIS SECTION AND SECTION FOUR HUNDRED SIXTY-G
7 OF THIS ARTICLE.

8 3. THE SECRETARY OF STATE SHALL CHARGE AND COLLECT A REASONABLE FILING
9 FEE AT THE TIME OF APPLICATION AND/OR RENEWAL TO COVER THE COST OF
10 FILING THE BOND REQUIRED BY SECTION FOUR HUNDRED SIXTY-G OF THIS ARTI-
11 CLE.

12 4. THE DEPARTMENT OF STATE SHALL MAKE PUBLIC ON ITS WEBSITE UPDATED AT
13 LEAST MONTHLY, AND SHALL MAKE AVAILABLE IN RESPONSE TO THE REQUEST OF
14 ANY CUSTOMER, A LIST OF PROVIDERS WHO ARE REGISTERED PURSUANT TO THIS
15 ARTICLE. EACH PROVIDER SHALL CONSPICUOUSLY POST ITS CERTIFICATE OF
16 REGISTRATION AT ITS PLACE OF BUSINESS.

17 5. IMMIGRANT ASSISTANCE SERVICE PROVIDERS WHO HAVE REGISTERED MUST
18 INFORM THE SECRETARY OF STATE OF ANY CHANGES IN THEIR NAME, ADDRESSES,
19 OR TELEPHONE NUMBERS WITHIN THIRTY DAYS OF SUCH CHANGE.

20 6. THE SECRETARY OF STATE SHALL ESTABLISH A PROCEDURE FOR FILING
21 COMPLAINTS AND INVESTIGATING THE COMPLAINT ON BEHALF OF AN INJURED PARTY
22 OR ANY OTHER PARTY WHO, UPON INFORMATION AND BELIEF, CLAIMS A VIOLATION
23 OF THIS ARTICLE. THE SECRETARY OF STATE SHALL INITIATE ANY INVESTIGATION
24 NO LATER THAN THIRTY DAYS AFTER RECEIPT OF A COMPLAINT AND, WHEN APPRO-
25 PRIATE, MAY REFER ANY SUCH MATTER FOR PROSECUTION TO THE ATTORNEY GENER-
26 AL OR OTHER APPROPRIATE LAW ENFORCEMENT AUTHORITY.

27 7. THE DEPARTMENT OF STATE SHALL HAVE THE POWER TO REVOKE OR SUSPEND
28 ANY CERTIFICATE OF REGISTRATION, OR REPRIMAND ANY REGISTRANT OR DENY AN
29 APPLICATION FOR A CERTIFICATE OF REGISTRATION OR RENEWAL THEREOF UPON
30 PROOF:

31 (A) THAT THE APPLICANT OR REGISTRANT HAS VIOLATED ANY OF THE
32 PROVISIONS OF THIS ARTICLE OR THE RULES AND REGULATIONS PROMULGATED
33 HEREUNDER;

34 (B) THAT THE APPLICANT OR REGISTRANT HAS PRACTICED FRAUD, DECEIT OR
35 MISREPRESENTATION OR BEEN CONVICTED OF A FELONY;

36 (C) THAT THE APPLICANT OR REGISTRANT HAS MADE A MATERIAL MISSTATEMENT
37 IN THE APPLICATION FOR OR RENEWAL OF HIS OR HER REGISTRATION;

38 (D) THAT THE APPLICANT OR REGISTRANT HAS DEMONSTRATED INCOMPETENCE OR
39 UNTRUSTWORTHINESS IN HIS OR HER ACTIONS.

40 8. ALL FEES AND OTHER MONEYS DERIVED FROM THE OPERATION OF THIS ARTI-
41 CLE SHALL ON THE FIFTH DAY OF EACH MONTH BE PAID BY THE DEPARTMENT OF
42 STATE INTO THE STATE TREASURY.

43 S 3. Subdivision 9 of section 460-d of the general business law, as
44 amended by chapter 206 of the laws of 2014, is amended and three new
45 subdivisions 16, 17 and 18 are added to read as follows:

46 9. Make any misrepresentation or false statement, directly or indi-
47 rectly, INCLUDING, BUT NOT LIMITED TO, FALSELY REPRESENTING THAT THE
48 OFFERING OR PROVISION OF SERVICES IS NECESSARY, OR THAT THE LIFE, SAFETY
49 OR WELFARE OF THE CUSTOMER OR HIS OR HER FAMILY WOULD BE ADVERSELY
50 AFFECTED IF THE SERVICES OF AN IMMIGRANT ASSISTANCE SERVICES PROVIDER
51 ARE NOT PROVIDED.

52 16. PROVIDE IMMIGRANT ASSISTANCE SERVICES WITHOUT HAVING FIRST
53 OBTAINED FROM THE DEPARTMENT OF STATE A CURRENT, VALID CERTIFICATE OF
54 REGISTRATION PURSUANT TO SECTION FOUR HUNDRED SIXTY-L OF THIS ARTICLE
55 AND HAVING IN FULL FORCE AND EFFECT A BOND, CONTRACT OF INDEMNITY OR

1 IRREVOCABLE LETTER OF CREDIT PURSUANT TO SECTION FOUR HUNDRED SIXTY-G OF
2 THIS ARTICLE.

3 17. ADVERTISE OR OTHERWISE DISSEMINATE BY ANY MEANS ANY STATEMENT OR
4 OTHER REPRESENTATION INDICATING DIRECTLY OR BY IMPLICATION THAT HE OR
5 SHE ENGAGES IN THE BUSINESS OF IMMIGRANT ASSISTANCE SERVICE PROVIDER OR
6 ACTS IN THE CAPACITY OF AN IMMIGRANT ASSISTANCE SERVICE PROVIDER OR
7 PROPOSES TO ENGAGE IN THE BUSINESS OR ACT IN THE CAPACITY OF AN IMMI-
8 GRANT ASSISTANCE SERVICE PROVIDER, UNLESS HE OR SHE HAS ON FILE WITH THE
9 SECRETARY OF STATE A VALID CERTIFICATE OF REGISTRATION PURSUANT TO THIS
10 ARTICLE AND A BOND, CONTRACT OF INDEMNITY OR IRREVOCABLE LETTER OF CRED-
11 IT, IN THE AMOUNT AND SUBJECT TO THE TERMS DESCRIBED IN SECTION FOUR
12 HUNDRED SIXTY-G OF THIS ARTICLE.

13 18. FAIL TO REVEAL TO THE CLIENT OR CUSTOMER OF SUCH PROVIDER A MATE-
14 RIAL FACT REGARDING AN IMMIGRATION MATTER OR REGARDING SERVICES, WHICH
15 FACT COULD NOT BE REASONABLY KNOWN TO THE CLIENT, THE OMISSION OF WHICH
16 TENDS TO MISLEAD OR DECEIVE THE CLIENT OR CUSTOMER.

17 S 4. Sections 460-f, 460-h and 460-i of the general business law, as
18 amended by chapter 206 of the laws of 2014, are amended to read as
19 follows:

20 S 460-f. Surety requirement. Every provider shall maintain in full
21 force and effect for the entire period during which the provider
22 provides immigrant assistance services and for one year after the
23 provider ceased to do business as an immigrant assistance service
24 provider, a bond, contract of indemnity, or irrevocable letter of cred-
25 it, payable to the people of the state of New York, in the principal
26 amount of fifty thousand dollars; provided, however, that every provider
27 that receives in excess of two hundred fifty thousand dollars in total
28 fees and other compensation for providing immigrant assistance service
29 during any twelve-month period shall maintain in full force and effect a
30 bond, contract of indemnity, or irrevocable letter of credit, payable to
31 the people of the state of New York, in the principal amount of twenty
32 percent of such total fees and compensation. Such surety shall be for
33 the benefit of any customer who does not receive a refund of fees from
34 the provider to which he or she is entitled, or is otherwise injured by
35 the provider. The attorney general on behalf of the customer or the
36 customer in his or her own name, may maintain an action against the
37 provider and the surety. THE SECRETARY OF STATE SHALL POST INFORMATION
38 ON THE DEPARTMENT OF STATE WEBSITE DEMONSTRATING THAT THE IMMIGRATION
39 PROVIDER IS IN COMPLIANCE WITH THE BOND AS REQUIRED BY THIS SECTION.

40 S 460-h. Enforcement. 1. Upon any violation of this article, an appli-
41 cation may be made by the attorney general in the name of the people of
42 the state to a court having jurisdiction to issue an injunction, and
43 upon notice to the respondent of not fewer than five days, to enjoin and
44 restrain the continuance of the violation. If it shall appear to the
45 satisfaction of the court or justice that the defendant has, in fact,
46 violated this article, an injunction may be issued by such court or
47 justice, enjoining and restraining any further violation, without
48 requiring proof that any person has, in fact, been injured or damaged
49 thereby. In any such proceeding, the court may make allowances to the
50 attorney general as provided in paragraph six of subdivision (a) of
51 section eighty-three hundred three of the civil practice law and rules,
52 and direct restitution. Whenever the court shall determine that a
53 violation of this article has occurred, the court may impose a civil
54 penalty of not more than [ten thousand dollars] TWENTY THOUSAND DOLLARS
55 for each violation, PROVIDED HOWEVER, THE COURT MAY IMPOSE A CIVIL
56 PENALTY OF NOT MORE THAN TWENTY-FIVE THOUSAND DOLLARS FOR A VIOLATION OF

1 SUBDIVISION ONE, TWO, THREE, SIX, SEVEN OR SIXTEEN OF SECTION FOUR
2 HUNDRED SIXTY-D OF THIS ARTICLE.

3 2. A PERSON CLAIMING TO BE AGGRIEVED BY ANY VIOLATION OF THIS ARTICLE
4 BY A PROVIDER MAY BRING A CIVIL ACTION FOR INJUNCTIVE RELIEF, DAMAGES OR
5 BOTH. THE COURT SHALL GRANT A PREVAILING PLAINTIFF REASONABLE ATTORNEYS'
6 FEES AND COSTS. ANY RECOVERY OR PROCEEDING IN A CIVIL ACTION SHALL NOT
7 PRECLUDE AN ACTION BY THE ATTORNEY GENERAL OR DISTRICT ATTORNEY TO
8 PURSUE CRIMINAL CHARGES AGAINST AN IMMIGRANT ASSISTANCE SERVICE PROVID-
9 ER. MINIMAL RECOVERY FOR THE PLAINTIFF SHALL BE FIVE THOUSAND DOLLARS.

10 S 460-i. Violations. [Any] 1. EXCEPT AS PROVIDED IN SUBDIVISION TWO OF
11 THIS SECTION, ANY violation of any provision of this article shall be a
12 class A misdemeanor, and upon conviction thereof, shall be punishable by
13 a fine of not more than one thousand dollars, or by imprisonment for not
14 more than one year, or by both such fine and imprisonment; provided
15 however, a second or subsequent offense shall be punishable by a fine of
16 not more than three thousand dollars or by imprisonment for not more
17 than one year, or by both such fine and imprisonment. In addition, the
18 court may order as part of the sentence imposed restitution or repara-
19 tion to the victim of the crime pursuant to section 60.27 of the penal
20 law. The attorney general shall have the power to prosecute any
21 violation of this article.

22 2. ANY VIOLATION OF SUBDIVISION ONE, TWO, THREE, SIX, SEVEN OR
23 SIXTEEN OF SECTION FOUR HUNDRED SIXTY-D OF THIS ARTICLE SHALL BE A CLASS
24 E FELONY, PROVIDED HOWEVER THAT ANY SUCH VIOLATION SHALL BE A CLASS D
25 FELONY WHEN COMMITTED BY A PERSON WHO HAS PREVIOUSLY BEEN CONVICTED OF
26 ANY SUCH VIOLATION IN THE PRECEDING TEN YEARS.

27 S 5. This act shall take effect on the first of January next succeed-
28 ing the date on which it shall have become a law; provided, however that
29 effective immediately, the addition, amendment and/or repeal of any rule
30 or regulation necessary for the implementation of this act on its effec-
31 tive date are authorized and directed to be made and completed on or
32 before such effective date.