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2015-2016 Regular Sessions

IN SENATE

January 21, 2015

Introduced by Sen. SQUADRON -- read twice and ordered printed, and when printed to be committed to the Committee on Environmental Conservation

AN ACT to amend the environmental conservation law, in relation to creating a small business and household pollution prevention program

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Article 27 of the environmental conservation law is amended 1 2 by adding a new title 30 to read as follows: 3 TITLE 30 4 SMALL BUSINESS AND HOUSEHOLD 5 POLLUTION PREVENTION PROGRAM 6 SECTION 27-3001. LEGISLATIVE FINDINGS. 7 27-3003. DEFINITIONS. 8 27-3005. SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION 9 PROGRAM. 10 27-3007. SMALL BUSINESS HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 27-3009. HOUSEHOLD HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 11 12 27-3011. REGULATIONS. 13 27-3013. GRANTS FOR SMALL BUSINESS AND HOUSEHOLD POLLUTION 14 PREVENTION PROGRAMS. 15 27-3015. GRANTS FOR COLLECTION EVENTS. S 27-3001. LEGISLATIVE FINDINGS. 16 17 THE LEGISLATURE FINDS AND DECLARES AS FOLLOWS: 1. IT IS THE GOAL OF THE STATE TO ACHIEVE A GOAL OF ZERO DISCHARGE 18 OF 19 POLLUTANTS INTO OUR AIR, WATER, AND LAND. THIS GOAL WILL NOT BE 20 ACHIEVED WITH TRADITIONAL METHODS OF REGULATING POLLUTANTS AFTER THEY ARE GENERATED THROUGH VOLUNTARY POLLUTION PREVENTION MEASURES, RECOGNIZ-21 ING THIS GOAL MAY NOT BE COMPLETELY ACHIEVABLE BY SOME. 22 23 2. EDUCATION, DEMONSTRATION PROJECT, AND TECHNICAL ASSISTANCE PROGRAMS 24 POLLUTION PREVENTION ARE ESSENTIAL TO HELP SMALL AND MEDIUM SIZED 25 BUSINESSES ACHIEVE THE ZERO DISCHARGE GOAL AND HELP THE PUBLIC CONSERVE EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets

[] is old law to be omitted.

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RESOURCES, REDUCE THE VOLUME AND TOXICITY OF WASTES, AND RECYCLE OR 1 2 RECLAIM WASTES. 3 3. HAZARDOUS SUBSTANCES AND OTHER WASTES GENERATED BY SMALL BUSINESSES 4 AND HOUSEHOLDS MAY PRESENT DANGERS TO THE PUBLIC HEALTH AND THE ENVIRON-5 MENT IF MANAGED IMPROPERLY. THESE DANGERS CAN BE GREATLY REDUCED BY б POLLUTION PREVENTION TECHNIQUES, INCLUDING SOURCE REDUCTION, ENERGY 7 WASTE MINIMIZATION, REDUCTION IN THE TOXICITY OF WASTES CONSERVATION, 8 GENERATED, BENEFICIAL USE, REUSE, RECYCLING, AND RECLAMATION. 9 4. TRADITIONAL "END-OF-PIPE" POLLUTION CONTROL TECHNIQUES OFTEN RESULT 10 IN THE TRANSFER OF POLLUTANTS FROM ONE ENVIRONMENTAL MEDIUM TO ANOTHER. POLLUTION PREVENTION AND SOURCE REDUCTION TECHNIQUES REDUCE POLLUTION 11 12 FORMING IN THE FIRST PLACE AND LESSEN TRANSFERS AMONG AIR, WATER, AND 13 LAND. 14 S 27-3003. DEFINITIONS. 15 THE FOLLOWING WORDS AND PHRASES WHEN USED IN THIS TITLE SHALL HAVE THE 16 MEANINGS GIVEN TO THEM IN THIS SECTION UNLESS THE CONTEXT CLEARLY INDI-17 CATES OTHERWISE: 1. "COLLECTION CONTRACTOR." A PERSON REGISTERED AND APPROVED 18 BY THE 19 DEPARTMENT AND RETAINED BY A SPONSOR TO OPERATE A WASTE COLLECTION EVENT FOR ELIGIBLE ENTITIES UNDER THIS TITLE. 20 21 "COLLECTION EVENT." AN EVENT OR PROGRAM THAT INCLUDES COLLECTION 2. 22 AND MANAGEMENT OF SOLID WASTES FROM ELIGIBLE ENTITIES UNDER THIS TITLE. 23 THE TERM INCLUDES ONE-DAY WASTE COLLECTION PROGRAMS AND WASTE COLLECTION PROGRAMS THAT ARE DESIGNED FOR CONTINUOUS OR ONGOING OPERATION THROUGH-24 25 OUT A DESIGNATED PERIOD OF TIME. 26 3. "ELIGIBLE ENTITY." A HOUSEHOLD, A POLITICAL SUBDIVISION OF THE 27 STATE, OR A SMALL BUSINESS. 4. "HAZARDOUS SUBSTANCE." HAZARDOUS WASTE AS DEFINED IN SUBDIVISION 28 29 ONE OF SECTION 27-1301 OF THIS ARTICLE. 5. "MUNICIPALITY." A COUNTY, CITY, TOWN, OR VILLAGE. 30 6. "POLLUTION PREVENTION ASSESSMENT." AN EVALUATION DESIGNED TO IDEN-31 32 TIFY OPPORTUNITIES TO ELIMINATE AND REDUCE POLLUTION OR REUSE WASTE 33 MATERIALS. 34 7. "PROGRAM." THE SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION 35 PROGRAM CREATED BY SECTION 27-3005 OF THIS TITLE. 8. "SMALL BUSINESS." A BUSINESS ENTITY THAT IS SO DEFINED IN SECTION 36 37 ONE HUNDRED THIRTY-ONE OF THE ECONOMIC DEVELOPMENT LAW. 38 9. "SPONSOR." A MUNICIPALITY, CORPORATION, PUBLIC UTILITY, TRADE ASSO-39 CIATION, NOT-FOR-PROFIT CORPORATION, NOT-FOR-PROFIT ASSOCIATION, OR 40 OTHER PERSON SPONSORING A COLLECTION EVENT OR SMALL BUSINESS AND HOUSE-HOLD POLLUTION PREVENTION PROGRAM FOR ELIGIBLE ENTITIES UNDER THIS 41 42 TITLE. 43 10. "UNIVERSAL WASTE." HAS THE MEANING PROVIDED FOR IN PARAGRAPH F OF 44 SUBDIVISION ONE OF SECTION 27-0923 OF THIS ARTICLE. 45 S 27-3005. SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION PROGRAM. 1. ESTABLISHMENT. THE DEPARTMENT SHALL ESTABLISH THE SMALL BUSINESS 46 47 AND HOUSEHOLD POLLUTION PREVENTION PROGRAM FOR EDUCATING AND PROVIDING 48 ASSISTANCE TO SMALL BUSINESSES AND THE GENERAL PUBLIC IN POLLUTION PREVENTION AND THE PROPER MANAGEMENT OF SOLID WASTES AND HAZARDOUS 49 50 SUBSTANCES GENERATED IN HOUSEHOLDS AND SMALL BUSINESSES. 51 2. EDUCATIONAL MATERIALS. THE DEPARTMENT SHALL DEVELOP EDUCATIONAL MATERIALS FOR THE OPERATION OF THE PROGRAM IN CONSULTATION WITH SMALL 52 BUSINESSES, TRADE ASSOCIATIONS, EDUCATIONAL INSTITUTIONS, AND APPROPRI-53 54 ATE ADVISORY COMMITTEES. 55 3. PROGRAM CONCERNS. THE PROGRAM SHALL INCLUDE EDUCATION, TRAINING AND 56 TECHNICAL ASSISTANCE CONCERNING:

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SOURCE REDUCTION AND METHODS FOR CONDUCTING POLLUTION PREVENTION 1 Α. 2 ASSESSMENTS TO ELIMINATE OR REDUCE THE VOLUME OR TOXICITY OF SOLID 3 WASTES GENERATED. 4 B. NATURAL RESOURCE AND ENERGY CONSERVATION. 5 C. OPPORTUNITIES TO REDUCE ENVIRONMENTAL CONTAMINATION FROM AIR EMIS-6 SIONS AND WATER EFFLUENTS. 7 D. OPPORTUNITIES TO BENEFICIALLY USE, REUSE, RECYCLE, OR RECLAIM SOLID 8 WASTE MATERIALS. 9 E. OPPORTUNITIES TO COLLECT AND MANAGE UNIVERSAL WASTES RECEIVED FROM 10 SMALL BUSINESS AND THE GENERAL PUBLIC. F. OPPORTUNITIES TO DEVELOP AND APPLY ENVIRONMENTAL IMPROVEMENT TECH-11 12 NOLOGIES AND METHODS. 13 G. INFORMATION ON COMPLIANCE WITH APPLICABLE ENVIRONMENTAL PROTECTION 14 LAWS, INCLUDING COMPLIANCE WITH SOLID WASTE MANAGEMENT REOUIREMENTS. 15 4. TECHNICAL ASSISTANCE. THE DEPARTMENT SHALL PROVIDE EDUCATIONAL MATERIALS AND TECHNICAL ASSISTANCE TO SPONSORS AND COLLECTION CONTRAC-16 17 FOR THE OPERATION OF THE PROGRAMS AND COLLECTION EVENTS TO ENCOUR-TORS AGE AND PROMOTE ALL ASPECTS OF POLLUTION PREVENTION. 18 19 5. TECHNICAL ASSISTANCE FOR IMPLEMENTATION. THE DEPARTMENT SHALL PROVIDE TECHNICAL ASSISTANCE TO SPONSORS AND COLLECTION CONTRACTORS TO 20 21 IMPLEMENT THE PURPOSES OF THIS TITLE AND TO FACILITATE THE PROGRAM AND 22 COLLECTION, TREATMENT, RECYCLING, OR DISPOSAL OF HAZARDOUS PROPER THE 23 SUBSTANCES GENERATED BY ELIGIBLE ENTITIES. 24 6. SITE VISIT. AT THE REQUEST OF A SMALL BUSINESS, THE DEPARTMENT MAY 25 OFFER A POLLUTION PREVENTION ASSESSMENT SITE VISIT AT THE PLACE OF BUSI-26 NESS AND MAY PROVIDE ASSISTANCE ON COMPLIANCE WITH THE ENVIRONMENTAL 27 PROTECTION LAWS ADMINISTERED BY THE DEPARTMENT AND GUIDANCE ISSUED BY 28 THE DEPARTMENT ON POLLUTION PREVENTION. 29 PRIVATE CONTRACT AUTHORIZATION. THE DEPARTMENT MAY COOPERATE WITH 7. AND MAY CONTRACT FOR SERVICES FROM PRIVATE AND OTHER ENTITIES AND 30 IS AUTHORIZED TO MAKE GRANTS TO PRIVATE, GOVERNMENTAL, AND OTHER ENTITIES 31 32 TO IMPLEMENT THIS TITLE. 33 S 27-3007. SMALL BUSINESS HAZARDOUS SUBSTANCE COLLECTION PROGRAM. 34 1. GENERAL RULE. A SPONSOR MAY ESTABLISH A COLLECTION PROGRAM FOR THECOLLECTION AND MANAGEMENT OF SOLID WASTES GENERATED BY ELIGIBLE ENTITIES 35 THROUGH COLLECTION EVENTS. EACH SPONSOR MUST REGISTER THE PROGRAM WITH 36 37 THE DEPARTMENT AND RECEIVE APPROVAL OF THE DEPARTMENT PRIOR TO COMMENC-38 ING OPERATION. 39 SITES. COLLECTION EVENTS MAY BE CONDUCTED ON SITES SELECTED BY THE 2. 40 SPONSOR. SUCH SITES MAY BE ON PUBLIC OR PRIVATE PROPERTY, INCLUDING, BUT NOT LIMITED TO, PROPERTY OWNED, LEASED OR CONTROLLED BY THE STATE, 41 ITS AGENCIES, OR ITS POLITICAL SUBDIVISIONS. WRITTEN PERMISSION TO USE THE 42 43 SITE FOR THE CONDUCT OF THE EVENT SHALL BE OBTAINED FROM THE OWNER PRIOR 44 TO THE EVENT. 45 3. LIABILITY. AN OWNER WHO, WITHOUT CHARGE, PERMITS ANY PROPERTY TO BE USED AS A SITE FOR A COLLECTION EVENT SHALL NOT BE LIABLE FOR ANY 46 DAMAGE, HARM, OR INJURY TO ANY PERSON OR PROPERTY WHICH RESULTS FROM THE 47 48 USE OF THE PROPERTY AS A SITE FOR A COLLECTION EVENT. A SPONSOR OF A 49 COLLECTION EVENT SHALL NOT BE LIABLE FOR ANY DAMAGE, HARM, OR INJURY TO 50 PERSON OR PROPERTY WHICH RESULTS FROM THE OPERATION OF A COLLECTION ANY 51 EVENT. 4. LIMITATION OF TYPE. THE SPONSOR MAY LIMIT THE TYPES OF SOLID WASTES 52 OR MATERIALS TO BE COLLECTED AT A COLLECTION EVENT IN ACCORDANCE WITH 53 54 GUIDANCE ISSUED BY THE DEPARTMENT AND FURTHER LIMITATIONS DETERMINED AT 55 THE DISCRETION OF THE SPONSOR. A SMALL BUSINESS ENTITY MAY BRING UP TO 56 MORE THAN ONE THOUSAND KILOGRAMS OF HAZARDOUS SUBSTANCE TO A BUT NOT

COLLECTION EVENT OR COLLECTION EVENTS IN ANY CALENDAR MONTH FOR WASTE 1 RECYCLING, TREATMENT, OR DISPOSAL ARRANGED BY THE COLLECTION CONTRACTOR. 2 3 5. FEES. THE SPONSOR MAY ESTABLISH AND ASSESS REASONABLE FEES FROM 4 ELIGIBLE ENTITIES FOR SERVICES PROVIDED IN CONNECTION WITH THE 5 COLLECTION EVENT. 6 REGISTRATION AND APPROVAL. THE SPONSOR MAY SELECT A COLLECTION 6. 7 CONTRACTOR TO OPERATE THE COLLECTION EVENT OR MAY OPERATE THE COLLECTION 8 EVENT AS THE COLLECTION CONTRACTOR. EACH SPONSOR OR COLLECTION CONTRAC-WHICH OPERATES A COLLECTION EVENT MUST FIRST BE REGISTERED AND 9 TOR

10 APPROVED BY THE DEPARTMENT TO OPERATE COLLECTION EVENTS. THE DEPARTMENT 11 SHALL ISSUE GUIDANCE FOR REGISTRATION REQUIREMENTS FOR THE OPERATION OF 12 COLLECTION EVENTS.

7. QUALIFICATIONS. NO COLLECTION CONTRACTOR MAY BE SELECTED TO OPERATE
 A COLLECTION EVENT UNLESS THE CONTRACTOR CAN DEMONSTRATE TO THE SATIS FACTION OF THE DEPARTMENT ITS ABILITY TO COLLECT, PACKAGE, TRANSPORT,
 AND DISPOSE OF SOLID WASTE COLLECTED UNDER THIS PROGRAM CONSISTENT WITH
 THE REQUIREMENTS OF THIS CHAPTER AND THE REGULATIONS OF THE DEPARTMENT.

18 8. INELIGIBILITY. A COLLECTION CONTRACTOR SHALL NOT BE ELIGIBLE TO 19 OPERATE A COLLECTION EVENT IF THE DEPARTMENT FINDS THAT SUCH PERSON HAS 20 SHOWN A LACK OF ABILITY OR A LACK OF INTENT TO COMPLY WITH APPLICABLE 21 LAWS AND REGULATIONS OF THIS STATE, OTHER STATES, OR THE UNITED STATES.

9. GENERATOR. A COLLECTION CONTRACTOR SHALL BE DEEMED TO BE THE GENERATOR OF HAZARDOUS SUBSTANCES COLLECTED AT THE EVENT WHICH IS SENT FOR
TREATMENT, STORAGE, OR DISPOSAL AT A PERMITTED HAZARDOUS WASTE FACILITY.
10. POLLUTION PREVENTION. THE COLLECTION CONTRACTOR SHALL PRACTICE AND
ENCOURAGE POLLUTION PREVENTION AND SHALL RECYCLE OR RECLAIM COLLECTED
SOLID WASTES TO THE GREATEST EXTENT PRACTICABLE.

11. DOCUMENTATION. IN CONDUCTING A COLLECTION EVENT UNDER THIS TITLE,
THE COLLECTION CONTRACTOR SHALL MANAGE WASTES AND OTHER MATERIALS
RECEIVED AT A COLLECTION EVENT IN COMPLIANCE WITH APPLICABLE LAWS AND
REGULATIONS OF THIS STATE. THE SPONSOR AND THE COLLECTION CONTRACTOR
SHALL PROVIDE DOCUMENTATION AND RECORDS OF AN EVENT AS REQUESTED BY THE
DEPARTMENT.

12. OPTIONAL PARTICIPATION. THIS SECTION SHALL NOT BE INTERPRETED AS
REQUIRING A SMALL BUSINESS TO PARTICIPATE IN A SMALL BUSINESS HAZARDOUS
SUBSTANCE COLLECTION PROGRAM, OR AS PROHIBITING A SMALL BUSINESS FROM
DISPOSING OF ITS HAZARDOUS SUBSTANCES UNDER OTHER APPLICABLE LAWS.

38 S 27-3009. HOUSEHOLD HAZARDOUS SUBSTANCE COLLECTION PROGRAM.

39 1. COLLECTION EVENTS. A SPONSOR MAY ESTABLISH A COLLECTION EVENT FOR 40 PURPOSE OF COLLECTING AND MANAGING HOUSEHOLD HAZARDOUS SUBSTANCES. THE A COLLECTION EVENT DESIGNED FOR HOUSEHOLD HAZARDOUS SUBSTANCES 41 SHALL THE STANDARDS AND REQUIREMENTS OF SECTION 27-3007 OF THIS TITLE. A 42 MEET 43 SPONSOR MAY OPERATE A COLLECTION EVENT EXCLUSIVELY FOR HOUSEHOLD HAZARD-44 OUS SUBSTANCES, EXCLUSIVELY FOR SMALL BUSINESS WASTE, OR FOR SPECIFIED 45 WASTES FROM ELIGIBLE ENTITIES.

HAZARDOUS SUBSTANCES. A COLLECTION EVENT THAT INCLUDES COLLECTION 46 2. 47 OF HOUSEHOLD HAZARDOUS SUBSTANCES SHALL PROVIDE EDUCATIONAL MATERIALS 48 THAT EMPHASIZE HOME SAFETY, FIRE PREVENTION, AND POLLUTION PREVENTION IN THE HOME, INCLUDING SOURCE REDUCTION THROUGH THE USE OF ALTERNATIVE LESS 49 50 TOXIC PRODUCTS, RECYCLING, AND PROPER DISPOSAL METHODS FOR WASTE MATERI-THAT CANNOT BE RECYCLED. WASTE MATERIALS COLLECTED FROM HOUSEHOLDS 51 ALS SHALL BE APPROPRIATELY REUSED OR RECYCLED TO THE GREATEST EXTENT PRACTI-52 CABLE. THE DEPARTMENT SHALL ISSUE GUIDANCE ON PROPER MANAGEMENT OF 53 54 HOUSEHOLD HAZARDOUS SUBSTANCES.

55 S 27-3011. REGULATIONS.

1 2	THE DEPARTMENT SHALL PROMULGATE REGULATIONS AS NEEDED TO IMPLEMENT THIS TITLE.
2 3 4	S 27-3013. GRANTS FOR SMALL BUSINESS AND HOUSEHOLD POLLUTION PREVENTION
5 6 7 8 9 10 11 12 13	PROGRAMS. 1. GENERAL RULE. THE DEPARTMENT IS AUTHORIZED TO PROVIDE GRANTS TO COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE THAN ONE COUNTY, TO REIMBURSE A COUNTY FOR ELIGIBLE COSTS FOR EDUCATION PROGRAMS ON POLLUTION PREVENTION OR FOR PROVIDING OTHER TECHNICAL ASSISTANCE TO SMALL BUSINESS FOR THE PURPOSE OF THIS TITLE. 2. EDUCATION PROGRAMS. THE GRANTS TO COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE THAN ONE COUNTY UNDER THIS SECTION MAY REIMBURSE THE COUNTY OR CITY FOR UP TO EIGHTY PERCENT OF THE APPROVED COST OF EDUCATION PROGRAMS ON POLLUTION PREVENTION OR FOR
14 15 16	PROVIDING TECHNICAL ASSISTANCE TO SMALL BUSINESS FOR THE PURPOSES OF THIS TITLE. 3. ELIGIBLE COSTS. ELIGIBLE COSTS UNDER THIS SECTION MAY INCLUDE COSTS
17 18 19 20 21 22 23 24	INCURRED BY COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE THAN ONE COUNTY BY CONTRACT WITH ANOTHER SPONSOR OR OTHER PERSON SELECTED BY THE COUNTY OR CITY TO OPERATE THE PROGRAM UNDER THIS TITLE. THE DEPARTMENT SHALL ISSUE GUIDANCE FOR COUNTIES NOT WHOLLY CONTAINED WITHIN A CITY AND CITIES CONTAINING MORE THAN ONE COUNTY IN THE OPERATION OF THE PROGRAM AND FOR ELIGIBILITY REQUIREMENTS FOR GRANTS ADMINISTERED UNDER THIS SECTION. S 27-3015. GRANTS FOR COLLECTION EVENTS.
25	1. FUNDS. THE DEPARTMENT IS AUTHORIZED TO ADMINISTER APPROPRIATED
26	FUNDS FOR THE ADMINISTRATION OF THESE PROGRAMS.
27 28 29 30 31 32	2. GRANT ELIGIBILITY. GRANTS APPROVED UNDER THIS TITLE MAY BE PAID TO A REGISTERED SPONSOR OF A COLLECTION EVENT, INCLUDING SPONSORS OTHER THAN MUNICIPALITIES. THE DEPARTMENT IS AUTHORIZED TO REIMBURSE SPONSORS FOR ELIGIBLE COSTS INCURRED AFTER THE EFFECTIVE DATE OF THIS TITLE FOR THE OPERATION OF COLLECTION EVENTS FOR ELIGIBLE ENTITIES UNDER THIS TITLE.
32 33 34 35 36 37 38	3. MATCHING REQUIREMENT. THE FUNDS ADMINISTERED BY THE DEPARTMENT UNDER THIS TITLE MAY BE EXPENDED BY THE DEPARTMENT ONLY TO THE EXTENT THAT THE GRANT AMOUNT HAS BEEN MATCHED, AT LEAST DOLLAR FOR DOLLAR IN VALUE, BY THE GRANT APPLICANT. SPONSORS OF A COLLECTION EVENT ARE HEREBY AUTHORIZED TO RECEIVE ALL OR PART OF THE REQUIRED MATCHING FUNDS FROM MANUFACTURERS OR OTHER PERSONS.
39 40 41 42 43	4. OTHER LIMITATIONS. NO MORE THAN ONE HUNDRED THOUSAND DOLLARS PER FISCAL YEAR MAY BE EXPENDED BY THE DEPARTMENT FOR COLLECTION EVENTS IN ANY ONE COUNTY NOT WHOLLY CONTAINED WITHIN A CITY, AND NO MORE THAN FIVE HUNDRED THOUSAND DOLLARS MAY BE EXPENDED BY THE DEPARTMENT FOR COLLECTION EVENTS IN ANY CITY CONTAINING MORE THAN ONE COUNTY.
44 45 46 47 48	S 2. This act shall take effect on the one hundred twentieth day after it shall have become a law; provided that the commissioner of environ- mental conservation is authorized to promulgate any and all rules and regulations and take any other measures necessary to implement this act on its effective date on or before such date.