9248

IN ASSEMBLY

February 4, 2016

Introduced by M. of A. SEAWRIGHT -- read once and referred to the Committee on Insurance

AN ACT to amend the insurance law, in relation to catastrophic or reinsurance coverage issued to certain small groups; to amend a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S. 6004 and A. 8300, in relation to the effectiveness of such chapter; and in relation to directing the superintendent of financial services to contract with an independent entity conduct an assessment regarding the impact of the prohibition on to the sale of stop loss, catastrophic and reinsurance coverage to the small group market; to amend a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, in relation to the effectiveness of such chapter; and to repeal section 4 of a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S. 6004 and A. 8300, relating thereto

THE PEOPLE OF THE STATE OF NEW YORK, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Paragraph 1 of subsection (h) of section 3231 of the insurance law, as amended by a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.6004 and A.8300, is amended to read as follows:

6 (1) Notwithstanding any other provision of this chapter, no insurer, 7 subsidiary of an insurer, or controlled person of a holding company 8 system may act as an administrator or claims paying agent, as opposed to an insurer, on behalf of small groups which, if they purchased insur-9 10 would be subject to this section. No insurer[, subsidiary of an ance, 11 insurer, or controlled person of a holding company] may provide stop 12 loss, catastrophic or reinsurance coverage to small groups which, if they purchased insurance, would be subject to this section. 13 Provided,

EXPLANATION--Matter in ITALICS (underscored) is new; matter in brackets
[] is old law to be omitted.

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however, the provisions of this paragraph shall not apply to: (A) THE 1 2 RENEWAL OF stop loss, catastrophic or reinsurance coverage issued and in 3 effect on [or before] January first, two thousand fifteen to small 4 groups covering between fifty-one and one hundred employees or members of the group; AND (B) THE ISSUANCE BETWEEN JANUARY FIRST, TWO THOUSAND SIXTEEN AND DECEMBER THIRTY-FIRST, TWO THOUSAND SIXTEEN, OF STOP LOSS, 5 THOUSAND 6 7 CATASTROPHIC OR REINSURANCE COVERAGE, AND ANY RENEWAL THEREOF, TO A 8 SMALL GROUP COVERING BETWEEN FIFTY-ONE AND ONE HUNDRED EMPLOYEES OR MEMBERS OF THE GROUP, PROVIDED THAT SUCH GROUP HAD 9 STOP LOSS, 10 CATASTROPHIC OR REINSURANCE COVERAGE ISSUED AND IN EFFECT ON JANUARY 11 FIRST, TWO THOUSAND FIFTEEN.

12 S 2. Paragraph 1 of subsection (e) of section 4317 of the insurance 13 law, as amended by a chapter of the laws of 2015 amending the insurance 14 law relating to catastrophic or reinsurance coverage issued to certain 15 small groups, as proposed in legislative bills numbers S.6004 and 16 A.8300, is amended to read as follows:

17 (1) Notwithstanding any other provision of this chapter, no insurer, subsidiary of an insurer, or controlled person of a holding company 18 19 system may act as an administrator or claims paying agent, as opposed to an insurer, on behalf of small groups which, if they purchased insur-20 21 would be subject to this section. No insurer[, subsidiary of an ance, 22 insurer, or controlled person of a holding company] may provide stop loss, catastrophic or reinsurance coverage to small groups which, if they purchased insurance, would be subject to this section. Provided, 23 24 25 however, the provisions of this paragraph shall not apply to: (A) THE 26 RENEWAL OF stop loss, catastrophic or reinsurance coverage issued and in effect on [or before] January first, two thousand fifteen to small 27 groups covering between fifty-one and one hundred employees or members 28 29 of the group; AND (B) THE ISSUANCE BETWEEN JANUARY FIRST, TWO THOUSAND SIXTEEN, AND DECEMBER THIRTY-FIRST, TWO THOUSAND SIXTEEN, OF STOP LOSS, 30 CATASTROPHIC OR REINSURANCE COVERAGE, AND ANY RENEWAL THEREOF, 31 TO A 32 SMALL GROUP COVERING BETWEEN FIFTY-ONE AND ONE HUNDRED EMPLOYEES OR 33 OF THE GROUP, PROVIDED THAT SUCH GROUP MEMBERS HAD STOP LOSS, 34 CATASTROPHIC OR REINSURANCE COVERAGE ISSUED AND IN EFFECT ON JANUARY 35 FIRST, TWO THOUSAND FIFTEEN.

S 3. Paragraph 1 of subsection (g) of section 3231 of the insurance law, as amended by a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, is amended to read as follows:

(1) (A) This section shall also apply to policies issued to a group 41 defined in subsection (c) of section four thousand two hundred thirty-42 43 five of this chapter, including but not limited to an association or 44 trust of employers, if the group includes one or more member employers 45 or other member groups [which have fifty] HAVING ONE HUNDRED or fewer employees or members exclusive of spouses and dependents. For [policies] 46 47 A POLICY issued or renewed on or after January first, two thousand four-48 teen, if the group includes one or more member small group employers eligible for coverage subject to this section, then such member employ-49 50 shall be classified as small groups for rating purposes and the ers 51 remaining members shall be rated consistent with the rating rules applicable to such remaining members pursuant to paragraph two of this 52 subsection. [Provided, however this subsection shall not apply to groups 53 54 which have been issued a policy on or before July first, two thousand 55 fifteen, and have member employers, who, on or after such date, have between fifty-one and one hundred employees, exclusive of spouses and 56

dependents, and] (B) SUBPARAGRAPH A OF THIS PARAGRAPH SHALL NOT APPLY TO 1 2 EITHER THE RENEWAL OF A POLICY ISSUED TO A GROUP OR THE ISSUANCE. 3 JANUARY FIRST, TWO THOUSAND SIXTEEN AND DECEMBER THIRTY-FIRST, BETWEEN 4 TWO THOUSAND SIXTEEN, OF A POLICY, AND ANY RENEWAL THEREOF, TO A GROUP, 5 PROVIDED THAT THE FOLLOWING THREE REQUIREMENTS ARE MET: (I) THE GROUP 6 BEEN ISSUED A POLICY THAT WAS IN EFFECT ON JULY FIRST, TWO THOUSAND HAD 7 FIFTEEN; (II) THE GROUP HAD MEMBER EMPLOYERS, WHO, ON OR AFTER JULY 8 THOUSAND FIFTEEN, HAVE BETWEEN FIFTY-ONE AND ONE HUNDRED FIRST, TWO 9 EMPLOYEES, EXCLUSIVE OF SPOUSES AND DEPENDENTS; AND (III) the group is 10 either: (i) [organized pursuant to article five-G of the general munic-11 comprised entirely of one or more municipal corpoipal law and is] rations or districts (as such terms are defined in section one hundred 12 nineteen-n of the general municipal law); or (ii) comprised entirely of 13 14 nonpublic schools providing education in any grade from pre-kindergarten 15 through twelfth grade. [For such groups which have been issued a policy on or before July first, two thousand fifteen, the applicability of this 16 17 subsection shall continue irrespective of whether the group selects a 18 policy from a different insurer or if the member employer selects a 19 different group for such coverage.]

S 4. Paragraph 1 of subsection (d) of section 4317 of the insurance law, as amended by a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, is amended to read as follows:

25 (1) (A) This section shall also apply to a contract issued to a group 26 defined in subsection (c) of section four thousand two hundred thirtyfive of this chapter, including but not limited to an association or 27 28 trust of employers, if the group includes one or more member employers other member groups [which have fifty] HAVING ONE HUNDRED or fewer 29 or 30 employees or members exclusive of spouses and dependents. For [contracts] A CONTRACT issued or renewed on or after January first, two 31 32 thousand fourteen, if the group includes one or more member small group 33 employers eligible for coverage subject to this section, then such member employers shall be classified as small groups for rating purposes 34 35 and the remaining members shall be rated consistent with the rating rules applicable to such remaining members pursuant to paragraph two of 36 37 this subsection. [Provided, however this subsection shall not apply to groups which have been issued a policy on or before July first, two 38 39 thousand fifteen, and have member employers, who, on or after such date, 40 have between fifty-one and one hundred employees, exclusive of spouses (B) SUBPARAGRAPH A OF THIS PARAGRAPH SHALL NOT 41 and dependents, and] APPLY TO EITHER THE RENEWAL OF A CONTRACT ISSUED TO A GROUP OR THE ISSU-42 43 ANCE, BETWEEN JANUARY FIRST, TWO THOUSAND SIXTEEN AND DECEMBER 44 THIRTY-FIRST, TWO THOUSAND SIXTEEN, OF A CONTRACT, AND ANY RENEWAL THER-45 EOF, TO A GROUP, PROVIDED THAT THE FOLLOWING THREE REQUIREMENTS ARE MET: THE GROUP HAD BEEN ISSUED A CONTRACT THAT WAS IN EFFECT ON JULY 46 (I) 47 FIRST, TWO THOUSAND FIFTEEN; (II) THE GROUP HAD MEMBER EMPLOYERS, WHO, 48 ON OR AFTER JULY FIRST, TWO THOUSAND FIFTEEN, HAVE BETWEEN FIFTY-ONE AND 49 ONE HUNDRED EMPLOYEES, EXCLUSIVE OF SPOUSES AND DEPENDENTS; AND (III) 50 the group is either: (i) [organized pursuant to article five-G of the 51 general municipal law and are] comprised entirely of one or more municipal corporations or districts (as such terms are defined in section one 52 hundred nineteen-n of the general municipal law); or (ii) comprised 53 54 entirely of nonpublic schools providing education in any grade from 55 pre-kindergarten through twelfth grade. [For such groups which have been 56 issued a policy on or before July first, two thousand fifteen, the

1 applicability of this subsection shall continue irrespective of whether 2 the group selects a policy from a different insurer or if the member 3 employer selects a different group for such coverage.]

4 S 5. Section 4 of a chapter of the laws of 2015 amending the insurance 5 law relating to catastrophic or reinsurance coverage issued to certain 6 small groups, as proposed in legislative bills numbers S.6004 and A.8300 7 is REPEALED.

8 S 6. Section 5 of a chapter of the laws of 2015 amending the insurance 9 law relating to catastrophic or reinsurance coverage issued to certain 10 small groups, as proposed in legislative bills numbers S.6004 and 11 A.8300, is amended to read as follows:

12 S 5. This act shall take effect on the same date and in the same 13 manner as a chapter of the laws of 2015 amending the insurance law 14 relating to catastrophic or reinsurance coverage issued to certain small 15 groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, 16 takes effect AND SHALL BE DEEMED REPEALED THREE YEARS THEREAFTER.

S 6-a. Section 5 of a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, as amended by a chapter of the laws of 2015 amending the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers S.6004 and A.8300, is amended to read as follows:

24 S 5. This act shall take effect immediately; and shall be deemed 25 repealed [2] 3 years after it shall have become a law.

7. 1. The superintendent of financial services shall contract with 26 S an independent entity to conduct a review and draft a report assessing 27 28 impact of: (a) prohibiting the sale of stop loss coverage to the the 29 expanded small group market (groups sized 51 to 100); and (b) allowing 30 the sale of stop loss coverage to groups that have between 51 and 100 employees or members and are exempt from paragraph 1 of subsection (h) 31 32 of section 3231 of the insurance law or paragraph 1 of subsection (e) of 33 section 4317 of the insurance law.

34 2. The report shall, to the extent information is available: (a) 35 assess the impact of the above mentioned actions on the ability of employers of 51 to 100 employees to provide health insurance coverage. 36 37 Such impact analysis shall compare the financial costs to employers with 38 51 to 100 employees of providing health coverage through purchasing a small group policy with providing self-funded benefit plans with stop 39 40 loss coverage; (b) set forth the impact on the premiums within the small group comprehensive health insurance market from allowing such exempted 41 groups to obtain stop loss coverage, including analysis as to whether 42 43 allowing the sale of stop loss coverage to such exempted groups with 44 between 51 and 100 members results in adverse selection within the small 45 group comprehensive health insurance market by allowing such groups to select either stop loss or a small group comprehensive health insurance 46 47 product; (c) survey and describe the number and features, including wellness programs, of health benefit packages available to 48 employer 49 purchasers of health insurance in the small group market and employers who provide self-funded benefits; (d) compare the differences between 50 51 consumer protections provided under small group comprehensive health insurance products and consumer protections provided under self-funded 52 benefit plans, including differences in limits on cost sharing, network 53 54 adequacy, patient appeal rights, consumer review of rates during the 55 prior approval process, examinations, audits, oversight, and insurer solvency requirements. The preparation of the report shall 56 include a

1 review of insured rate filings, health insurance premium rating data, 2 small group enrollment, and surveys of employers and stop loss carriers 3 from New York.

3. The department of financial services shall submit its report to the 5 governor, the temporary president of the senate, the speaker of the 6 assembly, and the chairs of the senate and assembly standing committees 7 on insurance no later than March 1, 2018.

8 4. Each authorized insurer that writes stop loss coverage in this 9 state shall be responsible for the costs of the contract entered into 10 pursuant to this section, in an amount in proportion to the gross direct 11 stop loss premiums written or received by the insurer in this state 12 during the 2015 calendar year.

S 8. This act shall take effect immediately; provided, however, that 13 14 sections one, two, five and seven of this act shall take effect on the 15 same date and in the same manner as a chapter of the laws of 2015 amend-16 ing the insurance law relating to catastrophic or reinsurance coverage issued to certain small groups, as proposed in legislative bills numbers 17 S.6004 and A.8300, takes effect; provided further that sections three 18 19 and four of this act shall take effect on the same date and in the same manner as a chapter of the laws of 2015 amending the insurance law, 20 21 relating to catastrophic or reinsurance coverage issued to certain small 22 groups, as proposed in legislative bills numbers S.5928-A and A.8134-A, 23 takes effect and further provided, however, that the amendments to sections 3231 and 4317 of the insurance law made by sections one, two, 24 25 three and four of this act shall not affect the expiration of such provisions and shall be deemed to expire therewith. 26